GRAND RAPIDS ECONOMIC DEVELOPMENT AUTHORITY

Thursday, February 12, 2015 4:00pm Grand Rapids City Hall

NOTICE IS HEREBY GIVEN, that a regular meeting of the Grand Rapids Economic Development Authority will be held in Conference Room 2A in the Grand Rapids City Hall, 420 North Pokegama Avenue, in Grand Rapids, Minnesota on Thursday, February 12, 2015 at 4:00pm.

AGENDA

- 1. Call to Order
- 2. Call of Roll
- 3. Setting of the Regular Agenda This is an opportunity to approve the regular agenda as presented or add/delete by a majority vote of the Commissioners present an agenda item.
- Welcome new GREDA Commissioner Jon Toivonen
- 5. Approval of minutes from the January 8, 2015 regular meeting
- 6. Consider approval of claims
- 7. Discuss an update of the City of Grand Rapids TIF & Tax Abatement Business Subsidy Policy and appoint two GREDA Commissioners to work with staff in the development/review of proposed revisions.
- 8. Review and consider the costs and benefits for certifying additional sites in the DEED Shovel Ready Certification program.
- 9. Updates:
 - a. Central School Building and Grounds Assessment
- 10. Adjourn

GREDA Members/terms:

Dale Christy - 12/31/16 (with council term) Jon Toivonen - 12/31/18 (with council term) Mike Przytarski - 3/1/15 Cory Jackson - 3/1/17 Mike Stefan - 3/1/18 Chris Lynch - 3/1/19 Sholom Blake - 3/1/19

GRAND RAPIDS ECONOMIC DEVELOPMENT AUTHORITY REGULAR MEETING THURSDAY, JANUARY 8, 2015 4:00 P.M. GRAND RAPIDS CITY HALL – CONFERENCE ROOM 2A 420 NORTH POKEGAMA AVE., GRAND RAPIDS, MINNESOTA

CALL TO ORDER: Pursuant to due notice and call thereof, a Regular Meeting of the Grand Rapids Economic Development Authority (GREDA) was called to order on Thursday, January 8, 2015 at 4:07 p.m. in Conference Room 2A of City Hall, 420 North Pokegama Avenue, Grand Rapids, Minnesota.

CALL OF ROLL: On a Call of Roll the following members were present: Commissioners: Dale Christy, Cory Jackson, Chris Lynch, Michael Stefan. Absent: Sholom Blake, Mike Przytarski.

SETTING OF REGULAR AGENDA: Approved without addition.

APPROVAL OF MINUTES:

MOTION BY COMMISSIONER STEFAN, SECOND BY COMMISSIONER JACKSON TO APPROVE THE MINUTES OF THE DECEMBER 16, 2014 SPECIAL MEETING. The following voted in favor thereof: Stefan, Lynch, Christy, Jackson. Opposed: None, passed unanimously.

APPROVAL OF CLAIMS:

MOTION BY COMMISSIONER CHRISTY, SECOND BY COMMISSIONER STEFAN TO APPROVE CLAIMS IN THE AMOUNT OF \$10,811.46.

City of Grand Rapids	\$220,02	Itasca County HRA	\$10,290.94
Kennedy & Graven	\$300.50	·	

The following voted in favor thereof: Christy, Jackson, Lynch, Stefan. Opposed: None, passed unanimously.

Consider approval of 2015 Central School leases with:

- a. Kelly Ewens dba Old School Café and Boutiques
- b. True North Salon and Spa, Inc.
- c. ServeMinnesota Action Network
- d. Dustables, Inc.
- e. Isabella's Fashions, Inc. dba The Purple Pinecone
- f. Lake Lover Trading Company

Community Development Director Mattei reviewed the amendments to the 2015 lease agreements. The leases have all been executed by the tenants and just need approval from the GREDA.

MOTION BY COMMISSIONER STEFAN, SECOND BY COMMISSIONER CHRISTY TO APPROVE THE 2015 CENTRAL SCHOOL LEASES. The following voted in favor thereof: Christy, Lynch, Stefan, Jackson. Opposed: None, passed unanimously. Consider approval of a resolution accepting a Blandin Foundation grant for Phase 2 of the Central School Building and Grounds Assessment Study.

Phase 1 of the assessment which involved the development of concepts and preliminary cost estimates for options to create a viable space for a restaurant use in Central School has been completed. GREDA submitted a grant application for Phase 2 of the study which involves the assessment of building systems, egress requirements for the third floor and improvements or changes to the grounds. A grant request has been approved in the amount of \$18,000 from the Blandin Foundation which is the cost of Phase 2 of the study.

MOTION BY COMMISSIONER CHRISTY, SECOND BY COMMISSIONER STEFAN TO ADOPT RESOLUTION 15-01 ACCEPTING A BLANDIN FOUNDATION GRANT FOR PHASE 2 OF THE CENTRAL SCHOOL BUILDING AND GROUNDS ASSESSMENT STUDY. The following voted in favor thereof: Stefan, Jackson, Lynch, Christy. Opposed: None, passed unanimously.

Consider authorizing the work described as Phase 2 services in the October 2, 2014 proposal from Miller Dunwiddie Architects for the Central School Building and Grounds Assessment Study.

Community Development Director Mattei reviewed the work to be done during Phase 2 of the study.

MOTION BY COMMISSIONER JACKSON, SECOND BY COMMISSIONER STEFAN TO AUTHORIZE THE WORK DESCRIBED AS PHASE 2 SERVICES IN THE PROPOSAL FROM MILLER DUNWIDDIE ARCHITECTS FOR THE CENTRAL SCHOOL BUILDINGS AND GROUNDS ASSESSMENT STUDY. The following voted in favor thereof: Christy, Lynch, Jackson, Stefan. Opposed: None, passed unanimously.

Review the 2015 GREDA Work Plan.

The Commissioners reviewed the work plan and felt there was no need for additions or deletions.

MOTION BY COMMISSIONER JACKSON, SECOND BY COMMISSIONER CHRISTY TO APPROVE THE 2015 GREDA WORK PLAN. The following voted in favor thereof: Stefan, Jackson, Lynch, Christy. Opposed: None, passed unanimously.

There being no further business the meeting adjourned at 4:35 p.m.

Respectfully submitted:

Aurimy Groom, Recorder

	ED	A BILL LIST - FEBRUARY 12, 2015	
	22/06/0015		
TIME: I)2/06/2015 Ll:ll:38 - H AP443000.CGR	CITY OF GRAND RAPIDS DEPARTMENT SUMMARY REPORT	PAGE: 1
		DICES DUE ON/BEFORE 02/12/2015	
	VENDOR # NAME		AMOUNT DUE
ECONOMI	C DEVELOPMENT AUTHORIS	τΥ ΓΥ	
	2018225 TREASURE	BAY PRINTING INC	14.50
	TC	DTAL	14.50
	CAPITAL PROJECTS	23.84 (2) 81 (2)	
C.	INTRAL SCHOOL REDEVELOR 1309069 MILLER DU	JNWIDDIE ARCHITECTURE	4,141.86
	тс	DTAL CENTRAL SCHOOL REDEVELOPMENT	4,141.86
A	RPORT SOUTH JOBZ ZONE		
	1105530 KENNEDY &		346.50
	ΤC	OTAL AIRPORT SOUTH JOBZ ZONE	346.50
	'T'C	OTAL UNPAID TO BE APPROVED IN THE SUM OF:	\$ 4,502.86
			,

GRAND RAPIDS	REQUEST FOR GRAND RAPIDS EDA ACTION
Agenda Item #	Meeting Date: 2/12/15
Statement of Issue:	Discuss an update of the City of Grand Rapids TIF & Tax Abatement Business Subsidy Policy and appoint two GREDA Commissioners to work with staff in the development/review of proposed revisions.
Background:	The City of Grand Rapids Business Subsidy Policy, which guides the City Council and GREDA in their consideration of TIF and Tax Abatement use, was developed in 2002 with assistance from our fiscal consultant (Springsted) and our economic development attorney (Kennedy and Graven).
	Staff has discussed the need to update this policy with the Finance Director and City Administrator and they agree that it is needed. The approximate total fee for Springsted to develop the revised policy and for Kennedy and Graven to review it and prepare notice of the required City Council public hearing for its adoption, is \$2,300.
Recommendation:	
Required Action:	Adopt motion appointing two GREDA Commissioners to work on the Business Subsidy Policy update.
Attachments:	Email from Paul Steinman, Springsted 2002 TIF and Tax Abatement Business Subsidy Policy

Economic Development Policies City of Grand Rapids, Minnesota May 2002

Business Subsidy Tax Abatement Tax Increment Financing

Prepared by:

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ATTACHMENTS

- A. Tax Abatement Statute 2001
- B. Tax Increment Financing Statute 2001
- C. Business Subsidy Statute 2001
- D. Sample Business Subsidy Agreement
- E. Business Subsidy Reporting Forms 2002

City of Grand Rapids Business Subsidy Policy

The following business subsidy criteria are intended to satisfy the requirements of Minnesota Statutes, §§116J.993 through 116J.995 (the "Act"). The term "City" means the City of Grand Rapids. The term "project" means the property with respect to which the business subsidy is provided.

A. MANDATORY CRITERIA

All projects must comply with the following criteria:

- 1. <u>But For Test</u>. There is a substantial likelihood that the project would not go forward without the business subsidy. This criterion may be met based solely on representations of the recipient of the business subsidy.
- 2. <u>Wage Policy</u>. If the project results in the creation of any jobs, the wage for each part-time and full-time job created must be, within two years of the date assistance is received (as defined in the Act), at least equal to 75% of the most recent average weekly wage figures for Itasca County as published by the Minnesota Department of Economic Security or the Federal Bureau of Labor Statistics or such greater amount as the City may require for a specific project.
- 3. <u>Economic Feasibility</u>. The recipient must demonstrate to the satisfaction of the City that it has adequate financing for the project and that the project will be completed in a timely fashion.
- 4. <u>Compliance with Act</u>. The business subsidy from the City must satisfy all requirements of the Act.

B. POLICY

- 1. The City recognizes that the creation of good paying jobs is a desirable goal which benefits the community. Nevertheless, not all projects assisted with subsidies derive their public purposes and importance solely by virtue of job creation. In addition, the imposition of high job creation requirements and high wage level requirements may be unrealistic and counter-productive in the face of larger economic forces of influence and the financial and competitive circumstances of an individual business. In determining the requirements for a project under consideration for a business subsidy, the determination of the number of jobs to be created and the wage levels therefore will be guided by the following principles and criteria:
 - a. The evaluation of projects will take into consideration the project's importance in and benefit to the community from all perspectives, including created or retained jobs.
 - b. If a particular project does not involve the creation of jobs, but is nonetheless found to be worthy of support and subsidy, assistance may be approved without any specific job or wage goals if permitted by applicable law.
 - c. In cases where the objective is the retention of existing jobs, the recipient of the subsidy will be required to provide evidence which demonstrates that the loss of those jobs is specific and demonstrable.

- d. The setting of wage and job goals will be informed by (i) prevailing wage rates, (ii) local economic conditions, (iii) external economic forces over which neither the City nor the recipient of the subsidy has control, (iv) the financial resources of the recipient and (v) the competitive environment in which the recipient's business exists.
- 2. Because it is not possible to anticipate all the needs and requirements of every type of project and the ever-changing needs of the community and in order to retain the flexibility necessary to respond to all proposed projects, the City retains the right to approve projects and business subsidies which may vary from the principles and criteria set forth herein.

C. PROJECT EVALUATION CRITERIA

The project review and evaluation criteria are the following:

- 1. Jobs and Wages
 - a. <u>New Jobs</u>. The minimum net number of direct full time equivalent jobs to be created or retained by the proposed project for a period of at least two years from the estimated benefit date.
 - b. <u>*Payroll.*</u> The minimum annual net payroll (including employer contributions for health benefits) to be generated at the end of the third anniversary date of the estimated benefit date.
- 2. Tax Base
 - a. <u>Increase in Tax Base</u>. The net increase in property taxes estimated to be generated by the project in the first full year of operation.
- 3. Land Use
 - a. <u>Compliance with Comprehensive or Other Plans</u>. Whether, apart from any needed services to the community described in section 5 below, the project is more compatible with the comprehensive plan than other permitted uses for the property. For example, the project may involve a "clean" industry such as a technology or service business which is preferred over other permitted uses.
 - b. <u>Marginal Property</u>. Whether the project is located on property which needs but is not likely to be developed or redeveloped because of blight or other adverse conditions of the property. For example property may be so blighted that the cost of making land ready for redevelopment exceeds the property's fair market value.
 - c. <u>Design and/or Other Amenities</u>. Whether, as a result of the business subsidy, the project will include design and/or amenity features not otherwise required by law. For example, the project may, at the request of the City, include landscaping, open space, public trails, employee work out facilities or day care facilities which serve a public purpose but are not required by law.

- 4. Impact on Existing and Future Public Investment
 - a. <u>Utilization of Existing Infrastructure Investment</u>. Whether and to what extent (a) the project will utilize existing public infrastructure capacity and (b) the project will require additional publicly funded infrastructure investments.
 - b. <u>Direct Monetary Return on Public Investment</u>. Arrangements made or to be made for the City to receive a direct monetary return on its investment in the project. For example, the business subsidy may be in the form of an interest bearing loan or may involve a project sharing arrangement.
- 5. Economic Development
 - a. <u>Leveraged Funds</u>. For every dollar of business subsidy to be provided for the project, the minimum amount of private funds which will be applied towards the capital cost of the project.
 - b. <u>Spin Off Development</u>. The dollar amount of non-subsidized development the project is expected to generate in the surrounding area and the need for and likelihood of such spin off development.
 - c. <u>Growth Potential</u>. Based on recipient's market studies and plans for expansion, whether and to what extent the project is expected within five years of its completion, be expanded to produce a net increase of full time equivalent jobs and of payroll, over and above the minimum net increase in jobs and payroll described in section 1 above.
- 6. Quality of Life
 - a. <u>Community Services</u>. Whether the project will provide services in the community and the need for such services. For example, the project may provide health services, retail convenience services such as a nearby grocery store, or social services needed in the community.
 - b. <u>Natural Environment</u>. Whether the project will add to, or detract from, the environment. The natural environment surrounding our community plays an integral part in the local tourist and forest based economy. It is a reflection of what is important to the community clean air and water, beautiful scenery, recreational opportunities, and a strong desire to pass along these attributes to future generations.
- 7. Other
 - a. <u>Other Factors</u>. Depending on the nature of the project, such other factors as the City may deem relevant in evaluating the project and the business subsidy proposed for it.

D. ADDITIONAL CONSIDERATIONS

The City will give consideration to one or more of the issues listed below in determining whether to provide financial or other assistance to a project as a business subsidy:

- 1. The City may consider the requirements of any other business subsidy received, or to be received, from a grantor other than the City.
- 2. If the business subsidy is a guaranty, the amount of the business subsidy may be valued at the principal amount of the guaranteed payment obligation.
- 3. If the business subsidy is real or personal property, the amount of the subsidy will be the fair market value of the property as determined by the City.
- 4. If the business subsidy is received over time, the City may value the subsidy at its present value using a discount rate equal to an interest rate which the City determines is fair and reasonable under the circumstances.

As used herein "benefit date" means the date the business subsidy is received. If the business subsidy involves the purchase, lease, or donation of physical equipment, then the benefit date occurs when the recipient puts the equipment into service. If the business subsidy is for improvements to property, then the benefit date refers to the earliest date of either: when the improvements are finished for the entire project, or when a business occupies the property.

E. FINANCIAL ASSISTANCE NOT CONSIDERED A BUSINESS SUBSIDY

The following forms of financial assistance are not a business subsidy as per Minnesota Statutes, §§116J.993, Subd.3:

- 1. A business subsidy of less than \$25,000;
- Assistance that is generally available to all businesses or to a general class of similar businesses, such as a line of business, size, location, or similar general criteria;
- Public improvements to buildings or lands owned by the state or local government that serve a public purpose and do not principally benefit a single business or defined group of businesses at the time the improvements are made;
- Redevelopment property polluted by contaminants as defined in section <u>116J.552</u>, subdivision 3;
- Assistance provided for the sole purpose of renovating old or decaying building stock or bringing it up to code and assistance provided for designated historic preservation districts, provided that the assistance is equal to or less than 50 percent of the total cost;
- 6. Assistance to provide job readiness and training services if the sole purpose of the assistance is to provide those services;
- 7. Assistance for housing;

- 8. Assistance for pollution control or abatement, including assistance for a tax increment financing hazardous substance subdistrict as defined under section <u>469.174</u>, subdivision 23;
- 9. Assistance for energy conservation;
- 10. Tax reductions resulting from conformity with federal tax law;
- 11. Workers' compensation and unemployment compensation;
- 12. Benefits derived from regulation;
- 13. Indirect benefits derived from assistance to educational institutions;
- 14. Funds from bonds allocated under chapter 474A, bonds issued to refund outstanding bonds, and bonds issued for the benefit of an organization described in section 501(c)(3) of the Internal Revenue Code of 1986, as amended through December 31, 1999;
- 15. Assistance for a collaboration between a Minnesota higher education institution and a business;
- 16. Assistance for a tax increment financing soils condition district as defined under section <u>469.174</u>, subdivision 19;
- 17. Redevelopment when the recipient's investment in the purchase of the site and in site preparation is 70 percent or more of the assessor's current year's estimated market value;
- 18. General changes in tax increment financing law and other general tax law changes of a principally technical nature;
- 19. Federal assistance until the assistance has been repaid to, and reinvested by, the state or local government agency;
- 20. Funds from dock and wharf bonds issued by a seaway port authority;
- 21. Business loans and loan guarantees of \$75,000 or less; and
- 22. Federal loan funds provided through the United States Department of Commerce, Economic Development Administration.

Adopted by:

Date of Adoption:

Date of Public Hearing:

City of Grand Rapids Tax Abatement and Tax Increment Financing Policy

A. PURPOSE

The purpose of this policy is to establish the City's position relative to the use of Tax Abatement and Tax Increment Financing (TIF), also referred to in this document as the *business assistance programs*, or *business assistance*. This policy shall be used as a guide in the processing and review of applications requesting the use of Tax Abatement and Tax Increment Financing. It is the expressed intent of the City to minimize the risk and amount of business assistance to a project and to leverage its public dollars to maximize private sector funding.

The City is granted the power to utilize the business assistance programs by Minnesota Statutes 2001 chapters 469.1812 through 469.1815 and chapters 469.174 through 469.1799, as amended. The fundamental purpose of the business assistance programs is to encourage desirable private development or redevelopment within the City that would not occur *but for* the assistance provided.

The City will approve or reject requests for business assistance on a case by case basis taking into consideration established policies, project criteria, and the project's demonstrated public purpose. Meeting all policy criteria does not guarantee approval of the requested business assistance. The City maintains its ability to approve or deny the request at its discretion.

B. PUBLIC PURPOSE OBJECTIVES

The City will consider the use of business assistance programs which demonstrate the achievement of one or more of the following public purpose objectives:

- 1. To encourage redevelopment within the Central Business District.
- 2. To retain local jobs and/or increase the number and diversity of jobs that offer stable employment and/or attractive wages and benefits.
- 3. To enhance and/or diversify the City's economic base.
- 4. To encourage additional unsubsidized private (re)development.
- 5. To remove blight and/or encourage (re)development of commercial and industrial areas.
- 6. To create housing opportunities for senior and low to moderate income families.
- 7. To provide a diversity of housing adjacent to the Central Business District.
- 8. To provide a variety of family housing ownership alternatives and housing choices.

- 9. To promote neighborhood stabilization and revitalization by the removal of blight and the upgrading of existing housing stock in residential areas.
- 10. To accomplish other public policies which may be adopted such as the promotion of quality urban or architectural design, energy conservation, and decreasing capital and/or operating costs of local government, or any of the following:
 - Utilization of architectural and landscaping techniques that will enable the components of the project to blend with the natural environment.
 - Mitigation of project impact on the natural environment.

C. POLICY POSITIONS

- 1. Business assistance shall be provided primarily through pay-as-yougo financing in order to minimize the risk of public participation.
- Business assistance requests for up-front project financing through the sale of bonds or other internal sources will require personal guarantees of the developer. These requests shall be addressed on a case by case basis and be limited to the following highest priority projects:
 - Projects proposed related to redevelopment of the Central Business District.
 - Projects proposed which will remediate environmentally contaminated sites where such costs exceed the fair market value of the property.
- 3. Business assistance requests for Tax Increment Financing shall only be considered after a determination that Tax Abatement will not generate a subsidy sufficient to complete the project.
- 4. Business assistance shall not be provided for projects without a minimum developer equity injection of 20%.
- 5. Business assistance shall not be provided for projects requiring land and/or building purchases at prices in excess of fair market value.
- 6. Business assistance shall only be provided for projects with a demonstrated market demand.
- 7. Business assistance shall not be provided in cases where it would create an unfair competitive advantage for the assisted project(s).
- 8. Business assistance shall not be provided to developers/projects that cannot adequately demonstrate an ability to complete the proposed project on time and on budget.

D. PROJECT REQUIREMENTS

All projects requesting business assistance must demonstrate the following:

- 1. That the project is not financially feasible but-for the use of Tax Abatement or Tax Increment Financing.
- 2. That the project will comply with all provisions set forth in Minnesota Statute chapters 116j.993 through 116j.995, as amended (Business Subsidies).
- 3. That the business assistance request complies with all provisions set forth in Minnesota Statutes 2001 chapters 469.1812 through 469.1815 as amended (Tax Abatement), and chapters 469.174 through 469.1799 as amended (Tax Increment Financing).
- 4. That the project is consistent with the City's comprehensive plan, land use plan, and zoning ordinances.

E. APPLICATION PROCESS

- 1. Applicant submits a Business Assistance Application (Exhibit A) to the Community Development Office of the City.
- 2. Staff reviews the application and completes the Application Review Worksheet (Exhibit B/C).
- Staff submits results of the Worksheet for review by the EDA (commercial/industrial project), or the HRA (housing project), or both if appropriate for a mixed use project.
- 4. EDA and/or HRA review proposal, provide comments, and make an advisory recommendation to the City Council on denial or approval of the request within 30 days.
- 5. If advisory approval is granted, staff prepares all necessary notices, resolutions and certificates.
- 6. City Council holds public hearing(s) on the proposed project to consider the advisory recommendation(s).
- 7. The City Council grants final approval or denies the request.

EXHIBIT A

BUSINESS ASSISTANCE APPLICATION

Name of Corporation							
Name of Corporation/Partnership							
Address	Address						
Primary Contact							
Address							
Phone	Fax	E-mail					
Type of business assis	stance requested (se	lect one):					
Tax Abatement	Tax Increm						
	pment projects with	ved in any bankruptcy proceedings or lawsuits which you have been involved? If yes, please					
🗌 Yes	No						
On a separate sheet, p	please provide the fol	lowing:					
 List names of o interest in the co Brief description A <i>but for</i> analysis 	rporation/partnership	ders/partners with more than five percent (5%) . Attach as Part 2. ect. Attach as Part 3.					
Attorney Name _							
Address							
Address Phone Contractor Name	Fax						
Address Phone	Fax	E-mail					
Address Phone Contractor Name	Fax	E-mail					
Address Phone Contractor Name Address	Fax	E-mail					
Address Phone Contractor Name Address Phone	Fax	E-mail					
Address Phone Contractor Name Address Phone Engineer Name	Fax	E-mail					
Address Phone Address Phone Engineer Name Address	Fax	E-mail					

B. PROJECT INFORMATION

1.	. The project will be: (Check all that apply)	
	🛄 Industrial: (🗌 New Construction 🛛 🗍 Redeve	elopment/Rehab Expansion)
	Office/research facility: (New Construction	Redevelopment/Rehab
	□ Commercial: (□New Construction □Re	development/Rehab
		elopment/Rehab
2.	 The project will be: Owner Occupied If leased space, please attach a list of name and indicate the status of commitments or lease 	
3.	 Project Address Include Legal Description and PID number(s 	
4.	. Site Plan Attached: 🔲Yes 🗌 No	
5.	. Current Real Estate Taxes on Project Site:\$	
6.	Estimated Real Estate Taxes Upon Completion:	Phase I \$
		Phase II \$
		Phase III \$
		Total \$
7,	Construction Start Date:	
8.	Construction Completion Date:	
	If Phased Project: % Comple	eted inyears
	% Comple	eted inyears
	% Comple	eted inyears

C. PUBLIC PURPOSE OBJECTIVES

It is the policy of the City of Grand Rapids that the business assistance should result in a public benefit as identified in items 1-7 below. Please indicate how the proposed project will accomplish this by checking the appropriate boxes. **Attach additional narrative as Part 7.**

1.	To encourage redevelopment with the Central Business District area.
2.	To retain local jobs and/or increase the number and diversity of jobs that offer stable employment and/or attractive wages and benefits.
3.	To enhance and/or diversify the City's economic base.
4.	To encourage additional unsubsidized private (re)development.
5.	To remove blight and/or encourage (re)development of commercial and industrial areas.
6.	To create housing opportunities for senior and low to moderate income families.
7.	To provide a diversity of housing adjacent to the Central Business District.
8.	To provide a variety of family housing ownership alternatives and housing choices.
9.	To promote neighborhood stabilization and revitalization by the removal of blight and the upgrading of existing housing stock in residential areas.
10.	To accomplish other public policies which may be adopted such as the promotion of quality urban or architectural design, energy conservation, and decreasing capital and/or operating costs of local government.
	Utilization of architectural and landscaping techniques that will

- Utilization of architectural and landscaping techniques that will enable the components of the project to blend with the natural environment.
- Mitigation of project impact on the natural environment.

D. SOURCES & USES OF FUNDS Attach additional information as Part 8

SOURCES	<u>AMOUNT</u>
Bank Loan	\$
Other Loans	\$
Owner Equity	\$
Fed Grant/Loan	\$
State Grant/Loan	\$
Tax Abatement	\$
Tax Increment Financing	\$
Industrial Development Bonds	\$
Other	\$
TOTAL	\$

<u>USES</u>	<u>AMOUNT</u>
Land Acquisition	\$
Site Development	\$
Construction	\$
Machinery & Equipment	\$
Architectural/Engineering Fees	\$
Debt Service Reserve	\$
Contingencies	\$
Other	\$
TOTAL	\$

Total Amount of business assistance requested from either Abatement or Tax Increment Financing: \$_____

E. ADDITIONAL DOCUMENTATION AND CHECKLIST

Applicants will also be required to provide the following documentation. All personal financial information will be kept private and confidential.

1.	Written business pl management, date	an or a description of the business, ownership/ established, products and services, and future plans.		
2.	Financial statement and balance sheets	is for past two years, including profit and loss statements		
3.	Two year financial projections, or if housing project, or leased space, include a 10-year operating pro-forma.			
4.		Personal financial statements of all major shareholders (principals) including the most recent 2 years of tax returns.		
5.		nt from other sources of financing, stating terms and participation in the project.		
6.	fee will be used to p financial assistance reserves the right to paid should the orig	of \$5,000. In addition to defraying the cost of staff time, the bay costs associated with processing this request for such as legal, engineering and financial analysis. The City of stop the processing of the request until additional fees are pinal amount be insufficient to pay such costs. That portion bent, if any, will be returned only if the project is denied		
7.	Attach the following	documentation:		
	-	Part 1 – Corporation/Partnership Description		
		Part 2 – List of Shareholders/Partners		
		Part 3 – Description of Project		
		Part 4 – <i>But For</i> Analysis		
		Part 5 – List of Prospective Lessees		
		Part 6 – Legal Description, Property Identification Numbers, maps of the project area, and project renderings		
		Part 7 – Public Purpose Narrative		

Part 8 – Sources & Uses of Funds – Additional Information

The undersigned certifies that all information provided in this application is true and correct to the best of the undersigned's knowledge. The undersigned authorizes the City of Grand Rapids to check credit references, verify financial and other information, and share this information with other political subdivisions as needed. The undersigned also agrees to provide any additional information as may be requested by the City after the filing of this application.

Applic	ant Name	_ Date
Ву		
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EXHIBIT B

BUSINESS ASSISTANCE REVIEW WORKSHEET FOR COMMERCIAL/INDUSTRIAL PROJECTS

TO BE COMPLETED BY APPLICANT AND CITY STAFF

A. The project meets which of the following objectives as set forth in Section C of the Business Assistance policy:

1.	To encourage	redevelopm	ent with the	e Central	Business	District.
----	--------------	------------	--------------	-----------	-----------------	-----------

2.	To retain local jobs and/or increase the number and diversity of jobs that offer
	stable employment and/or attractive wages and benefits.

- 3. To enhance and/or diversify the City's economic base.
 - 4. To encourage additional unsubsidized private (re)development.
- 5. To remove blight and/or encourage (re)development of commercial and industrial areas.
- 6. To create housing opportunities for senior and low to moderate income families.
- 7. To provide a diversity of housing adjacent to the Central Business District.
 - To provide a variety of family housing ownership alternatives and housing choices.
 - To promote neighborhood stabilization and revitalization by the removal of blight and the upgrading of existing housing stock in residential areas.
- 10. To accomplish other public policies which may be adopted such as the promotion of quality urban or architectural design, energy conservation, and decreasing capital and/or operating costs of local government.
 - Utilization of architectural and landscaping techniques that will enable the components of the project to blend with the natural environment.
 - Mitigation of project impact on the natural environment.

В.	Ratio of Private	to Public Investment in Project:	Points:	
	\$	Private Investment	5:1	5
	\$	Public Investment	4:1	4
		Ratio Private : Public Financing	3:1	3
			2:1	2
			Less than 2:1	1
С.	Job Creation:		Points:	
		Net new jobs (minimum 40 hours per week) w/		
		health insurance benefits	50+	5
			40+	4
			25+	3
			15+	2
			Less than 15	1

D. Wage Level of jobs created:	Points:	
Average hourly wage	Over \$21/hour	5
Of new jobs	\$18-21/hour	4
• • • • • • • • • • • • • • • • • • •	\$14-17/hour	
	\$10-13/hour	2
	Under \$10/hour	1
E. Ratio Of Business Assistance To New Jobs Created:	Points:	
\$ Business assistance requested	\$8,000 or less	5
Number of net <i>new</i> jobs created	\$10,000 or less	4
\$ of business assist. per net new job created	\$12,000 or less	3
	\$15,000 or less	_2
	Over \$15,000	1
F. Project size:	Points:	
The project will result in the construction	75,000+	5
of square feet	60,000+	4
	30,000+	
	15,000+ 15,000 or less	2
	10,000 01 1855	
G. Type of Project:	Points:	
100% Owner Occupied		5
Mix Owner Occupied & Investment		3
Investment Property		
H. Likelihood that the project will result in unsubsidized, spin-off		
development:	Points:	
High		5
Moderate		3
Low		_1
I. Impact on tax rate? All things being equal, how much would		
the City's tax rate hypothetically increase if the project were		
to proceed with the requested business assistance?	Points:	
.01%02%		5
.03%04%		4
.05%06%		3
.07%09%		2
.10%12%		1
Sub-Total Points of a possible 40 points.		
Bonus Points Bonus	Points:	

The project will be 100% pay-as-you-go financing

Total Points:

Overall project analysis:

High 31 - 45 points 21 - 30 points Moderate 11 - 20 points 0 - 10 points Low Not Eligible

EXHIBIT C

BUSINESS ASSISTANCE REVIEW WORKSHEET FOR HOUSING PROJECTS

TO BE COMPLETED BY APPLICANT AND CITY STAFF

A. The project meets which of the following objectives as set forth in Section C of the Business Assistance policy:

1.	To encourage redevelopment with the Central Business District.
2.	To retain local jobs and/or increase the number and diversity of jobs that offer stable employment and/or attractive wages and benefits.
З.	To enhance and/or diversify the City's economic base.
4.	To encourage additional unsubsidized private (re)development.
5.	To remove blight and/or encourage (re)development of commercial and industrial areas.
6.	To create housing opportunities for senior and low to moderate income families.
7,	To provide a diversity of housing adjacent to the Central Business District.
8.	To provide a variety of family housing ownership alternatives and housing choices.
9.	To promote neighborhood stabilization and revitalization by the removal of blight and the upgrading of existing housing stock in residential areas.
 10.	To accomplish other public policies which may be adopted such as the promotion of quality urban or architectural design, energy conservation, and decreasing capital and/or operating costs of local government. • Utilization of architectural and landscaping techniques that will enable the components of the project to blend with the natural environment.
	 Mitigation of project impact on the natural environment.

B. Ratio of P	rivate to Public Investment in Project:	Points:
\$	Private Investment	5:1 5
\$	Public Investment	4:1 4
	Ratio Private : Public Financing	3:1 3
	·	2:1 2
		Less than 2:1 1

C. Project provides housing that is not restricted to persons 55 years and older:

Points:

D.	Project provides that at le bedroom or more:	ast 30% of the	total units are t	hree- Points	s:
Ε.	Project proposes rehabilit stock, and maximizes util				s:
F.	Project proposes a location recreation, retail services,				s:5
G.	Project size:			Point	s:
	The project will result in	h the construction	'nn		
	ofsquar		511	30,000)+ 3
				20,000)+ 3
				10,000)+ 5)+ 3)+ 3)+ 2)+ 2)+ 2)+ 2)+ 2)+ 2)+ 2)+ 2)+ 2)+ 2)+ 2)+ 2)+ 3)+ 3
				10,000 or les	ss <u>1</u>
H.	Likelihood that the project development: High Moderate Low Impact on tax rate? All the the City's tax rate hypothes to proceed with the reque 01%02% 03%04% 0.05%06% 0.07%09% 1.0%12%	ings being equ tically increas	ual, how much w	Point: /ould	3 2 1
Su	b-Total Points	of a possible	34 points.		
Bo	nus Points			Bonus Points:	
	The project will be 100)% pay-as-you-	go financing		5
Tof	al Points:				
	erall project analysis:	High Moderate Low Not Eligible	31 - 39 points 21 - 30 points 11 - 20 points 0 - 10 points		

TAX ABATEMENT STATUTE

<u>.</u>...

TAX INCREMENT FINANCING STATUTE

BUSINESS SUBSIDY STATUTE

SAMPLE BUSINESS SUBSIDY AGREEMENT

BUSINESS SUBSIDY REPORTING FORM

Rob Mattei

From: Sent:	Paul Steinman <psteinman@springsted.com> Tuesday, January 27, 2015 9:29 AM</psteinman@springsted.com>
To:	Rob Mattei
Cc:	Tom Pagel; Barb Baird; Martha Ingram; Mikaela Huot
Subject:	RE: Business Subsidy Application/Policy

Work flow thoughts:

- We review it in our shop and redline the current document including deleting outdated language and adding our recommendations for new language to insert, where appropriate. We will propose "sideline" questions for the EDA to discuss any high priority concepts (wage rate, jobs requirements, application fee) and other issues.
- 2) Martha reviews and modifies draft.
- 3) Final redlined product gets distributed and I will facilitate finalizing the package with the EDA addressing the sideline questions.
- 4) Springsted to complete final draft
- 5) Martha to draft PH notice

Martha or Mikaela - suggestions?

Paul T. Steinman, CIPFA Vice President

SPRINGSTED INCORPORATED 380 Jackson Street, Suite 300 Saint Paul, Minnesota 55101-2887 651-223-3066 Direct 612-280-3915 Cell 651-268-5066 Fax

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From: Rob Mattei [mailto:rmattei@ci.grand-rapids.mn.us] Sent: Tuesday, January 27, 2015 9:01 AM To: Paul Steinman Cc: Tom Pagel; Barb Baird; Martha Ingram Subject: RE: Business Subsidy Application/Policy

Paul,

Barb, Tom and I discussed this and we would like to have Springsted and K&G do this work. I will ask two GREDA Commissioners to work with me on this, at their next meeting on 2/12.

I would like Martha and your suggestions on work flow.

Rob Mattei Community Development Director City of Grand Rapids 420 North Pokegama Avenue Grand Rapids, MN 55744-2662 Office: 218-326-7622 Mobile: 218-244-2924 Fax: 218-326-7621 www.cityofgrandrapidsmn.com

From: Paul Steinman <u>[mailto:psteinman@springsted.com]</u> Sent: Thursday, January 22, 2015 12:15 PM To: Rob Mattel Subject: Business Subsidy Application/Policy

Rob - sorry this took me a bit to collect the information you requested.

Our fee would be approximately \$1,500 and Martha said she would review and write the PH notice/resolution to approve the new package as required by state statute, for about \$800. I would present the information to your EDA and facilitate a discussion of the major decision points in coordination with other meetings so there wouldn't be any fee associated with that.

Let me know your thoughts -

Paul T. Steinman, CIPFA Vice President

WWW.SPRINGSTED.COM ... BIO ... V-CARD

SPRINGSTED INCORPORATED 380 Jackson Street, Suite 300 Saint Paul, Minnesota 55101-2887 651-223-3066 Direct 612-280-3915 Cell 651-268-5066 Fax

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GRAND RAPIDS	REQUEST FOR GRAND RAPIDS EDA ACTION
UN IN AUNNEMOTA'S NATURE	
Agenda Item #	Meeting Date: 2/12/1
Statement of Issue:	Review and consider the costs and benefits for certifying additional sites in the DEED Shovel Ready Certification program.
Background:	A recommendation made in the attached inventory of GREDA marketing activities was in regard to expanded participation in the Minnesota Dept. of Employment and Economic Development (DEED) Shovel Ready Certification Program.
	While definitions vary from state to state, the term 'Shovel- Ready' generally refers to commercial and industrial sites that:
	 Have had all of the planning, zoning, surveys, title work, environmental studies, soils analysis and public infrastructure engineering completed prior to putting the site up for sale. Are under the legal control of a community or other third party.
	These site qualities/characteristics are important to prospective buyers because they know that these sites can be purchased without undue complications, which can put those sites in a mor competitive position in a flooded market.
	GREDA certified their Co. Road 63 (Ainsworth) property in the program in 2011, becoming the only certified site north of Brainerd. With that site now sold, the marketing plan recommendation involves GREDA considering the costs and benefits of certifying the Airport South Industrial site or other GREDA sites.
	I've updated the attached budget, which was originally based upon actual quotes in 2010, with estimated costs for all of GREDA's industrial and commercial sites. Some of the benefits of the program are listed in the attached printout from the DEED website.
	I had a recent conversation with Kevin Kelleher, new DEED director of the program, and he is looking to enhance the program and expressed a willingness to come up and speak with GREDA in the near future.
Recommendation:	
Required Action:	None required
Attachments:	GREDA Marketing Inventory and Recommendations 9-23-13 Revised budget for Shovel Ready Certification

GREDA Marketing Activities/Tools Inventory and Recommendations

September 26, 2013

Current Activity	Comments/Summary	Recommendations
grandrapidueda.com website		Update: scrolling pictures, demographics, leading local employers, incentive programs.
		Enhance: workforce statistics
		Provide link to meetings on ICTV website.
		Add: educational attainment chart, cost of living index comparison, testimonials from local businesses we've helped, add retail market profile information
		Upgrade: Joomla CMS and Intellectual Properties software.
mnprospector.com website	DEED site database and information source. Same format as nortlandconnection.com	Continue to monitor and update
northlandconnection.com/website	Northspan regional site database and information source	Continue to monitor and update
Irrbproperties.com website	IRRRB site database and information source. Also the same format as nortlandconnection.com	Continue to monitor and update
GREDA properties print brochure	These are used primarily in meetings with new prospects.	Although some of the properties featured have been sold, we can still utilize our current supply of brochures.
Development site signage	4x6 real estate sign with contact information located on GREDA and City sites.	We are working toward a standardized, look with all new signs.
Cells Program print brochtikes	In house designed and produced brochure with basics	Update design of brochure as a card with brief description and contact information, print and distribute copies to local commercial bankers.
Meetings with local lenders	Provide overview of CBIL, TIF, Tax Abatement and other programs done in partnership with other ED agencies.	Continue with periodic meetings.
Press Releases	Press releases have been issued regarding: Shovel Ready Cert., DC Manufacturing, Hammerlund	Continue with periodic press releases.

Anticles in Newspapers and Business Magazines/Newspapers	and Frito Lay, as examples. The recent articles in Business North and GR Herald have been sparked by our press releases and tweets as well as invitations to the media for groundbreaking ceremonies	Expand exposure/contact with Duluth media outlets.
GREDA Twitter Account	We have been sending out tweets of our press releases and pictures of groundbreaking events. Some have been re- tweeted by IRRRB to a larger following.	Continue
ICTV Meeting Broadcasts		Business North has informed me that they will be sending a reporter to GREDA meetings periodically.
DEED Shovel Ready Contification	The shovel ready sites are featured on DEED's positivelyminnesota.com site and on mnprospector.com	Having sold the certified Co. Rd. 63 site, consider the costs & benefits of certification for the Airport South Industrial Park.
Presentations to Civic Organizations and Groups	Staff has made presentations featuring GREDA activities to: Kiwanis, Rotary and Business Roundtable.	Continue
New Activity	Comments/Summary	Recommendations
Planned visits with Corporate Executives at local Industries	According to the DCA Winning Strategies Survey, planned visits rank as the most effective marketing technique.	Develop a limited scope BRE program, involving planned visits with a number of local businesses each year.
	Additionally, dialogue with Industry peers is the leading source of information influencing executive	
	perceptions of an areas business climate. Strengthening relationships with our existing businesses, through planned	
	visits, will lead to improved attitudes about area business	
	climate.	
Expand contract/establish awareness with key commercial/industrial brokers who serve as location advisore	According to the DCA Winning Strategies Survey, about half of the corporate respondents outsource the site selection	Establish contact/build relationships with key commercial/industrial brokers in Twin Cities.
key commercial/Industrial/brokers who	According to the DCA Winning Strategies Survey, about half of the corporate respondents	relationships with key commercial/industrial brokers in

GREDA Marketing Activities/Tools Inventory and Recommendations

September 26, 2013

Current Activity	Comments/Summary	Recommendations
grandkapidseda.com Website		Update: scrolling pictures, demographics, leading local employers, incentive programs.
		Enhance: workforce statistics
		Provide link to meetings on ICTV website.
		Add: educational attainment chart, cost of living index comparison, testimonials from local businesses we've helped, add retail market profile information
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minprospector.com website	DEED site database and information source. Same format as nortlandconnection.com	Continue to monitor and update
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irr/dproperties.com/website	IRRRB site database and information source. Also the same format as nortlandconnection.com	Continue to monitor and update
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Development site signage	4x6 real estate sign with contact information located on GREDA and City sites.	We are working toward a standardized, look with all new signs.
CBIL Program print Frachures	In house designed and produced brochure with basics	
Meetingswith local feature	Provide overview of CBIL, TIF, Tax Abatement and other programs done in partnership with other ED agencies.	Continue with periodic meetings.
Press Releases	Press releases have been issued regarding: Shovel Ready Cert. DC Manufacturing, Hammerlund	Continue with periodic press releases.

Articles in Newspapers and Business Magazines/Newspapers GREDA Twitter Account	and Frito Lay, as examples. The recent articles in Business North and GR Herald have been sparked by our press releases and tweets as well as invitations to the media for groundbreaking ceremonies We have been sending out	Expand exposure/contact with Duluth media outlets. Continue
	tweets of our press releases and pictures of groundbreaking events. Some have been re- tweeted by IRRRB to a larger following.	
To Whiteeting Broadcasts	· · · - · · · · · · · · · · · · · · · ·	Business North has informed me that they will be sending a reporter to GREDA meetings periodically.
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New Activity	Comments/Summary	Recommendations
Planned visits with corporate Executives at local industries	According to the DCA Winning Strategies Survey, planned visits rank as the most effective marketing technique.	Develop a limited scope BRE program, involving planned visits with a number of local businesses each year.
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	perceptions of an areas business	
	climate. Strengthening relationships with our existing businesses, through planned	
	relationships with our existing	
Expand contact/establish awaraness with key commarcial/Andustrial brokers who serve as location acutsors	relationships with our existing businesses, through planned visits, will lead to improved attitudes about area business	Establish contact/bulld relationships with key commercial/industrial brokers in Twin Citles:

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GREDA Marketing Activities/Tools Inventory and Recommendations

September 26, 2013

Current Activity	Comments/Summary	Recommendations
grandrapidisedar.com website		Update: scrolling pictures, demographics, leading local employers, incentive programs.
		Enhance: workforce statistics
		Provide link to meetings on ICTV website.
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Incoordparties com vuebritte	IRRRB site database and information source. Also the same format as nortlandconnection.com	Continue to monitor and update
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Meetings with local lenders	Provide overview of CBIL, TIF, Tax Abatement and other programs done in partnership with other ED agencies.	Continue with periodic meetings.
Press Releases	Press releases have been issued regarding: Shovel Ready Cert., DC Manufacturing, Hammerlund	Continue with periodic press releases

Articles in Newspapers and Business Magazines/Newspapers	and Frito Lay, as examples. The recent articles in Business North and GR Herald have been sparked by our press releases and tweets as well as invitations to the media for groundbreaking ceremonies	Expand exposure/contact with Duluth media outlets.
GREDA Twitter Account	We have been sending out tweets of our press releases and pictures of groundbreaking events. Some have been re- tweeted by IRRRB to a larger following.	Continue
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Presentations to Civic Organizations and Groups	Staff has made presentations featuring GREDA activities to: Kiwanis, Rotary and Business Roundtable.	Continue
New Activity	Comments/Summary	Recommendations
Flanned visits with Corporate Executives at local industries	According to the DCA Winning Strategies Survey, planned visits rank as the most effective marketing technique.	Develop a limited scope BRE program, involving planned visits with a number of local businesses each year.
	Additionally, dialogue with industry peers is the leading source of information influencing executive	
	perceptions of an areas business climate. Strengthening relationships with our existing businesses, through planned	
	visits, will lead to improved	
	visits, will lead to improved attitudes about area business climate.	
Expand contact/establikin awareness with key commercial/industrial/brakers who serve as location advisors	attitudes about area business	Establish contact/build relationships with key commercial/industrial brokers in Twin Citles.

Minnesota Shovel Ready Site Certification Grand Rapids EDA Project Budget



\$52,045	\$55,060	\$9,475	\$6,675	\$18,860	\$17,100	\$2,950	Total Budget/Site:
\$11,685	\$14,300	2,800	(Complete) \$	\$\$,500	\$ 7,000 \$	(Done by Others) S	Gotechnical Analysis
<u>ප</u>	8	(Complete)	(Not Needed)	Need TBD	Need T8D	(Not Needed)	Phase II Envir.
\$3,600	\$4,000	(Complete)	(Complete)	2,000		(Complete); \$	Phase I Envir.
\$17,310	\$17,310	\$3,425	\$3,425	\$5,610	\$4,850	(Complete)	ALTA Survey
\$3,500		(Complete)	(Complete)	\$3,500	(Complete)	(Complete)	Title Search/Commitment/Policy
\$15,950		\$3,250	\$3,250	\$3,250	\$3,250	\$2,950	Application Fee
	Versk						
Category Totals w/Discount	(Category Totals	Block 5	Blocks 20/21	Ind. Park East	Airport S. Ind. Park	Co. Rd. 63/IEIP (Completed)	St.

SHARE THIS

DEPARTMENT OF EMPLOYMENT AND ECONOMIC DEVELOPMENT

Shovel-Ready Program Overview

The competition between communities nationwide to attract business startups, expansions and relocations (and jobs and tax base they bring with them) has never been more fierce.

Communities everywhere are looking for something that makes them standout from the pack. Certified shovel-ready sites can give your community that competitive edge.

What is a Shovel-Ready Site? Benefits How Site Selectors Choose a Location

Benefits

Shovel-ready sites are a benefit to companies and site selectors because they take much of the time, expense, unpredictability and risk out of development.

Because the sites are more likely to catch the eye of corporate site selectors or site selection consultants, they're also a distinct competitive advantage for site owners and communities.

Benefits for Companies

Certified shovel-ready sites are extremely attractive to companies looking to expand, relocate or start up. The reasons are simple:

Global economic forces are pushing companies to make market decisions faster than ever before. They no longer have the luxury of spending six to 12 months on a site search. Shovel-ready sites can be purchased quickly.

Companies need sites that are ready for development and can match the construction completion date with customer product delivery demands,

Shovel-ready sites simplify the development process and greatly reduce risk by eliminating most of the unknowns from the site selection decision and increasing the predictability of getting the land developed, the building constructed and the business up and running.

Finally, shovel-ready sites lower development costs, a very important factor at a time when all companies are more cost-conscious.

Benefits for Minnesota Communities and Site Owners

Certification offers several benefits for communities and site owners, but let's start with the most important; increased visibility in a very crowded marketplace.

Minnesota's Certified Shovel-Ready sites will be heavily marketed at national conferences and trade shows as well as on the property search tool we provide for site selectors. The result is improved visibility for both the community and the site.

Certified shovel-ready status is fast becoming a standard for sites being marketed throughout Minnesota. Having certified sites demonstrates that communities are progressive, business-oriented, and prepared for new development.

For communities serious about taking their efforts to attract new commercial and industrial growth to a whole new level, our Shovel-Ready Certified sites are the natural next step.