

# CITY OF GRAND RAPIDS

# Legislation Details (With Text)

| File #:                  | 14-0454 <b>V</b>  | ersion: 1     | Name:         |                           |        |
|--------------------------|-------------------|---------------|---------------|---------------------------|--------|
| Туре:                    | Agenda Item       |               | Status:       | CC Worksession            |        |
| File created:            | 4/24/2014         |               | In control:   | City Council Work Session |        |
| On ag <mark>enda:</mark> | 4/28/2014         |               | Final action: |                           |        |
| Title:                   | Review regular me | eeting agenda | a.            |                           |        |
| Spons <mark>or</mark> s: |                   |               |               |                           |        |
| Indexes:                 |                   |               |               |                           |        |
| Code sections:           |                   |               |               |                           |        |
| Attachments:             |                   |               |               |                           |        |
| Date                     | Ver. Action By    |               | Action        |                           | Result |
|                          |                   |               |               |                           |        |

Review regular meeting agenda.

#### MINNESOTA LEGAL COMPLIANCE REPORT

To the Honorable Mayor and Members of the City Council City of Grand Rapids, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the City of Grand Rapids, Minnesota as of and for the year ended December 31, 2013, and the related notes to the financial statements, and have issued our report thereon dated \_\_\_\_\_\_, 2014. We did not audit the financial statements of the Public Utilities Commission (a discretely presented component unit). Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Public Utilities Commission, is based solely on the report of the other auditors. Accordingly, the Public Utilities Commission is not covered by this report.

The *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit included all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the City of Grand Rapids, Minnesota failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the City of Grand Rapids, Minnesota's noncompliance with the above referenced provisions.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

HLB TAUTGES REDPATH, LTD.

\_\_\_\_, 2014

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Page 2

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Grand Rapids, Minnesota's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Grand Rapids, Minnesota's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Grand Rapids, Minnesota's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

HLB TAUTGES REDPATH, LTD.

, 2014

### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor, Members of the City Council and Management City of Grand Rapids, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the Economic Development Authority (a discretely presented component unit), each major fund, and the aggregate remaining fund information of the City of Grand Rapids, Minnesota as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City of Grand Rapids, Minnesota's basic financial statements, and have issued our report thereon dated \_\_\_\_\_\_, 2014. We did not audit the financial statements of the Public Utilities Commission (a discretely presented component unit). Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Public Utilities Commission, is based solely on the report of the other auditors. Accordingly, the Public Utilities Commission is not covered by this report.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Grand Rapids, Minnesota's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Grand Rapids, Minnesota's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Grand Rapids, Minnesota's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Audit Management Letter

#### Communication With Those Charged With Governance

#### Ice Arena Rental Receipts

The IRA Civic Center has three primary customers of ice rental time (GRAHA, ISD 318 and Star of the North). Our review of the ice rental billing and receipts disclosed the following:

• Star of the North was not billed timely on two occasions – October 2013 ice rental was invoiced on January 17, 2014 and January 2014 ice rental was invoiced on March 17, 2014.

#### Other Information in Documents Containing Audited Financial Statements

With respect to the supplementary information accompanying the financial statements, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

#### Closing

This information is intended solely for the information and use of the City Council and Management of the City of Grand Rapids, Minnesota and is not intended to be, and should not be, used by anyone other than these specified parties.

Audit Management Letter

#### Communication With Those Charged With Governance

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### **Other Audit Findings or Issues**

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### System Limitation on Review of Time Card Approval

During our review of the payroll system, it was determined that documentation of electronic approval of time sheets can only be maintained for a period of six months after each pay period. This system limitation does not enable an adequate retention of the internal control related to time sheets.

Audit Management Letter

#### Communication With Those Charged With Governance

#### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. We identified the following known items that have not been recorded in the 2013 financial statements:

- ERIP program The City chose to expense in 2013 the payment that was due in January 2014 (\$70,000). This is not in accordance with Government Accounting Standards. As such, liabilities are understated by \$70,000 at December 31, 2013.
- Unamortized Bond Issuance Costs The City was required to implement GASB No. 65 in 2013. GASB 65 required that any unamortized bond issuance costs as of January 1, 2013 be eliminated (written-off) by restating prior period financial statements. The City chose to eliminate bond issuance costs (\$333,000) by expensing the unamortized amount in 2013 rather than restating prior periods.

Management has determined that their effects are immaterial, both individually and in the aggregate, to the financial statements taken as a whole.

#### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report.

#### **Management Representations**

We will be requesting certain representations from management that are included in the management representation letter.

Audit Management Letter

#### Communication With Those Charged With Governance

GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, resulted in accounts previously presented as liabilities being reclassified as deferred inflows of resources.

We noted no transactions entered into by the governmental unit during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were management's estimation of the factors relating to the net OPEB obligation, the value of land held for resale, the allocation of project costs between the City and the Public Utilities Commission, and allowance for uncollectible receivables (special assessments and golf course pledges). We evaluated the key factors and assumptions used to develop these estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

The disclosures in the financial statements are neutral, consistent, and clear.

### Difficulties Encountered in Performing the Audit

We encountered no difficulties in dealing with management in performing and completing our audit.

Audit Management Letter

#### Communication With Those Charged With Governance

### **COMMUNICATION WITH THOSE CHARGED WITH GOVERNANCE**

We have substantially completed the audit of the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Grand Rapids, Minnesota for the year ended December 31, 2013. We did not audit the financial statements of the Public Utilities Commission (a discretely presented component unit). Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our engagement letter and during the planning stage of our audit. Professional standards also require that we communicate to you the following information related to our audit.

#### Significant Audit Findings Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City are described in Note 1 to the financial statements. As described in Note 22 to the financial statements, the City changed accounting policies by adopting statement of Governmental Accounting Standards (GASB Statements) No. 61 and 65.

GASB Statement No. 61, *The Financial Reporting Entity: Omnibus – An Amendment of GASB No. 14 and No. 34*, modifies certain requirements for inclusion of component units in the financial reporting entity and also amends the criteria for reporting component units as if they were part of the primary government (i.e. blending). The requirements of GASB 61 did not have an effect on the City of Grand Rapids, Minnesota.

Audit Management Letter

# Accounting Standards

# ACCOUNTING STANDARDS

Governmental Accounting Standards Board (GASB) statements that are required to be implemented in future years that may affect the City are as follows:

| Upcoming GASB Statements   | City<br>Implementation<br>Required By |
|--|---------------------------------------|
| <b>Statement No. 67</b> <i>Financial Reporting for Pension Plans – an amendment of GASB</i><br><i>Statement No. 25.</i>                                    | 2014                                  |
| <b>Statement No. 68</b> <i>Financial Reporting for Pensions – an amendment of GASB</i><br><i>Statement No. 27.</i>   | 2015                                  |
| <b>Statement No. 69</b> <i>Government Combinations and Disposal of Government Operations.</i>  | 2014                                  |
| <b>Statement No. 70</b> <i>Accounting and Financial Reporting for Non-exchange Financial Guarantees.</i>   | 2014                                  |
| <b>Statement No. 71</b> <i>Pension Transition Contributions Made Subsequent to the</i><br><i>Measurement Date – an amendment of GASB Statement No. 68.</i> | 2015                                  |

Audit Management Letter

### Economic Development Authority

## **ECONOMIC DEVELOPMENT AUTHORITY**

This organization was established and began operations in 1987 pursuant to Minnesota Statute 458C (subsequently amended and recodified). During 1994, the City adopted resolution 94-164 which modified the previous enabling resolution to refer to current statutory authority for EDA's as contained in Chapter 469 of Minnesota Statutes. Among other things, this resolution impacted the financial reporting of the EDA. The EDA is reported as a discrete component unit, similar to the Public Utilities Commission.

Fund balances of EDA funds are as follows:

| Fund            | Revenue     | Expenditures | Change<br>in Fund<br>Balance | Fund<br>Balance<br>12/31/2013 |
|-----------------|-------------|--------------|------------------------------|-------------------------------|
| General         | \$23,533    | \$12,314     | \$11,219                     | \$80,858                      |
| Capital Project | 1,287,371   | 1,053,960    | 233,411                      | 827,066                       |
| Total           | \$1,310,904 | \$1,066,274  | \$244,630                    | \$907,924                     |

The Capital Project Fund 2013 expenditures include the following:

| DC Manufacturing and Hammerlund Site Work | \$554,745 |
|---|-----------|
| St. Joes Demolition                       | \$391,817 |

Audit Management Letter

## Enterprise Funds

### Storm Water Utility Fund

This Fund was established in 2004. The transfers out of the Fund are for the storm water utility's portion of infrastructure improvements made during the year.

|   | 2010              | 2011      | 2012               | 2013              |
|---|-------------------|-----------|--------------------|-------------------|
| Operating revenue                             | \$505,336         | \$498,587 | \$498,189          | \$551,049         |
| Operating expenses                            | 413,097           | 377,107   | 341,286            | 434,932           |
| Operating income                              | 92,239            | 121,480   | 156,903            | 116,117           |
| Other income (expense) - net<br>Transfers out | 2,205<br>(56,333) | 4,248     | 4,095<br>(100,000) | 1,999<br>(49,715) |
| Change in net assets                          | \$38,111          | \$125,728 | \$60,998           | \$68,401          |

The transfer out for 2012 was to the 2012 Infrastructure Capital Project Fund for the SE 4<sup>th</sup> Street and Horseshoe/Isleview projects.

The transfer out for 2013 was to the Capital Equipment Replacement Fund.

Audit Management Letter

Enterprise Funds

## **ENTERPRISE FUNDS**

The City maintains two Enterprise Funds, the Pokegama Golf Course and the Storm Water Utility Fund.

## Pokegama Golf Course Fund

A summary of golf course operations for the preceding four years is as follows:

|                              | 2010      | 2011      | 2012      | 2013       |
|------------------------------|-----------|-----------|-----------|------------|
|                              | 2010      | 2011      | 2012      | 2013       |
| Operating revenue            | \$548,820 | \$553,201 | \$561,653 | \$524,670  |
| Operating expenses           | 451,315   | 546,903   | 559,013   | 552,765    |
| Operating income (loss)      | 97,505    | 6,298     | 2,640     | (28,095)   |
| Other income (expense) - net | 155,245   | 7,230     | 4,948     | 4,484      |
| Transfers in                 | 317,300   | -         | -         | -          |
| Transfers out                | (3,500)   | (3,500)   | (3,500)   | (3,500)    |
| Change in net assets         | \$566,550 | \$10,028  | \$4,088   | (\$27,111) |

For 2010, the "other income (expense)" includes a gain on sale of capital assets (primarily land) in the amount of \$57,827 and capital contributions in the amount of \$97,352.

Audit Management Letter

### Capital Project Funds

# CAPITAL PROJECT FUNDS

The financial activity of the Capital Project Funds for 2013 was as follows:

| Fund                                 | Revenue     | Expenditures | Interfund<br>Transfers | Change<br>in Fund<br>Balance | Fund<br>Balance<br>12/31/2013 | Comments   |
|--------------------------------------|-------------|--------------|------------------------|------------------------------|-------------------------------|--|
| General Capital Improvement Projects | \$1,115,000 | \$1,207,000  | \$4,000                | (\$88,000)                   | \$342,000                     | 2013 expenditures include \$961,000 for<br>the ICC Signal project funded by IRRRB<br>and State; and \$149,000 to Reif Center for<br>parking lot. |
| Municipal State Aid                  | 105,000     | 22,000       | (50,000)               | 33,000                       | 222,000                       |  |
| Park Acquisition and Development     | 33,000      | 29,000       | -                      | 4,000                        | 13,000                        |  |
| Capital Equipment Replacement        | 192,000     | 796,000      | 237,000                | (367,000)                    | (209,000)                     | 2013 expenditures include a Rescue<br>Pumper (\$603,000), Chevy Tahoe<br>(\$40,000), and a snowblower (\$99,000).                                |
| Street Light and Utility Services    | -           | -            | -                      | -                            | 10,000                        |  |
| Airport Capital Fund                 | 560,000     | 669,000      | -                      | (109,000)                    | 13,000                        | 2013 expenditures include land purchase (\$180,000) and hangar apron (\$354,000).  |
| IRA Civic Center Capital Reserve     |             | -            | -                      | -                            | 4,000                         |  |
| 7th Avenue Bridge Rehabilitation     | -           | -            |                        | -                            | 578,000                       |  |
| Permanent Improvement Revolving      | 4,000       | 194,000      | 44,000                 | (146,000)                    | 515,000                       | 2013 expenditures include project 2013-3<br>Freisen 1st Ave. (\$163,000).  |
| 2000 Infrastructure - Other          | -           | -            | -                      | -                            | 6,000                         |  |
| 2011 Infrastructure - Bonded         | -           | -            | (950,000)              | (950,000)                    | -                             | \$905,000 transferred to 2012C Grant<br>Anticipation Bonds debt service fund and<br>\$45,000 transferred to PIR.                                 |
| 2012 Infrastructure - Bonded         | 21,000      | 309,000      | -                      | (288,000)                    | 454,000                       | Accounts for infrastructure projects (SE 4th Street Horseshoe/Isleview).   |
| 2013 Infrastructure - Bonded         | 4,443,000   | 3,349,000    | -                      | 1,094,000                    | 531,000                       | Accounts for Infrastucture projects (7th<br>Av NW, City-wide Overlays, 4th Ave NE,<br>Remer Adtn, Golf Course Road, and<br>Horseshoe).           |
| 2014 Infrastructure - Bonded         | -           | 19,000       | -                      | (19,000)                     |                               | Accounts for Infrastructure projects<br>(Crystal Lake Blvd and City-wide overlays<br>Urban).   |
| Totals                               | \$6,473,000 | \$6,594,000  | (\$715,000)            | (\$836,000)                  | \$2,460,000                   |  |
|                                      |             |              |                        |                              |                               |  |

As shown above, the Street and Light Utility Fund, IRA Civic Center Projects Fund, 2000 Infrastructure Fund, and the 7<sup>th</sup> Avenue Bridge Rehab Fund have not had significant activity for the past several years. We recommend Management consider the continued need for these funds and consider if these funds should be closed to a council designated fund.

Audit Management Letter

Tax Increment Districts

### Tax Increment 1-7 (Block 37 Redevelopment)

The tax increment derived from this site is used to pay the \$389,300 2008A TIF Note (paygo). 90% of the increment collected is pledged to pay the note.

The District also had an obligation to pay the \$2,010.81 2008D TIF Note (paygo). The note was payable only from TIF administrative revenues received through the County. The obligation ended August 1, 2011.

### Tax Increment 1-8 (Lakewood Heights)

The tax increment derived from this site will be used to pay the \$350,000 2013A TIF Note (paygo). 90% of the increment collected is pledged to pay the note. 2013 was the first year tax increment was received.

Audit Management Letter

Tax Increment Districts

### Tax Increment 1-6 (Old Hospital Housing)

The district is divided into two main parcels:

- 1. Assisted Living Facility on the East Clinic site:
  - o 2008 was the first year tax increment was received relating to this parcel.
  - The tax increment (90%) is used to make debt service payments on the \$850,000 G.O. TIF Bonds, 2008A.
- 2. Old hospital site, low to moderate income housing will be built here:
  - The old hospital was demolished in 2008. TIF Bond proceeds financed the demolition costs.
  - The tax increment derived from this site is used to make the debt service payments on the \$307,500 Tax Increment Revenue Notes, 2008B (paygo).

The District also has an obligation to pay the \$15,057.57 2008C TIF Note (paygo):

- Payable only from TIF administrative revenues received through the county.
- The administrative portion the City is entitled to keep is 10% of the tax increment.
- Half of this (5% of total) is pledged to repay the 2008C TIF Note.
- Both of the above portions of the District (Funds 371 and 373) made payments towards the 2008C Note.
- The City splits the tax increment revenue by parcel number when it comes in so that the correct amounts go to each fund.
- Each fund contributes its 5% portion (assuming enough increment was received) so that in total, 5% is contributed.
- The obligation ends August 1, 2014.

Audit Management Letter

Tax Increment Districts

## **TAX INCREMENT DISTRICTS**

The City of Grand Rapids currently has the following tax increment districts:

- TIF 1-4 Oakwood Terrace
- TIF 1-5 Black Bear Homes
- TIF 1-6 Old Hospital Housing
- TIF 1-7 Block 37 Redevelopment
- TIF 1-8 Lakewood Heights

### Tax Increment 1-4 (Oakwood Terrace)

The final payment on a pay-as-you-go note was made in 2006. The fund no longer has note or debt service payments and is collecting tax increment. Any extra tax increment from this district has been pledged to pay any shortfalls of TIF 1-6 (relating to the 2008A TIF Bonds only). This pledge was made because the owner of Oakwood Terrace is the same owner as the Old Hospital Housing.

#### Tax Increment 1-5 (Black Bear Homes)

This district is a housing district. All twenty-one owner-occupied housing units have now been built and sold. The City contributed \$9,000 per home for documented site improvements for a total of \$189,000. TIF expenditures are funded by an interfund loan from the General Capital Improvement Fund.

Audit Management Letter

#### **Debt Service Funds**

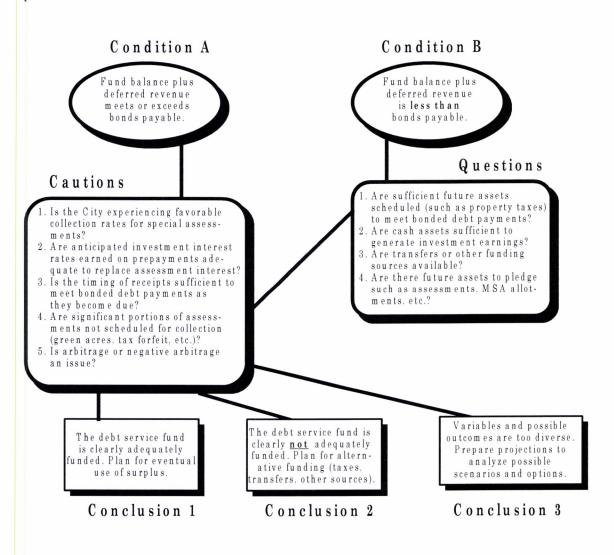
During 2010, the City requested our office to prepare a debt service analysis update of the City's special assessment Debt Service Funds. Based on the 2010 debt study, we concluded that for several bond issues, the tax levy in future years can be reduced.

We recommend the City continue to compare actual results of the Debt Service Funds with the projected amounts to ensure adequate funding of the Debt Service Funds and/or possibly reduce future tax levies.

Audit Management Letter

### Debt Service Funds

The following decision chart prompts questions to further evaluate a fund's financial position:



Audit Management Letter

# Debt Service Funds

The reader is cautioned that 1) future interest revenue from assessments and investments, and 2) future interest expense on bonded debt, is not included in the following schedule.

|   |             | Decemb      | er 31, 2013  |              | Ad-valorem   |     | Final     |
|---|-------------|-------------|--------------|--------------|--------------|-----|-----------|
|   | Fund        | Deferred    |              | Outstanding  | Property     |     | Maturity  |
| Fund Description  | Balance     | Revenue     | Total        | Debt         | Taxes        | _   | Date      |
| General Debt:   |             |             |              |              |              |     |           |
| Debt Service Reserve                                    | \$4,790     | \$ -        | \$4,790      | \$ -         | \$ -         |     | N/A       |
| State Aid Street Bonds of 2005B                         | 5,427       | -           | 5,427        | 245,000      | -            | (4) | 4/1/2015  |
| Capital Improvement Plan Bonds of 2006B                 | 6,275       | 960,192     | 966,467      | 830,000      | -            |     | 2/1/2017  |
| State Aid Street Bonds of 2007B                         | 16,093      | -           | 16,093       | 675,000      | -            | (4) | 4/1/2022  |
| Street Reconstruction Bonds of 2008B                    | 132,366     | 42,151      | 174,517      | 780,000      | 783,750      |     | 2/1/2024  |
| Equipment Certificates of 2009D                         | 156,882     | 1,252       | 158,134      | 740,000      | 707,956      | (1) | 2/1/2024  |
| Capital Improvement Plan Bonds of 2010A                 | -           | -           | -            | 460,000      | -            |     | 2/1/2026  |
| State Aid Street Bonds of 2012B                         | (491)       | -           | (491)        | 3,920,000    | -            | (4) | 10/1/2027 |
| Grant Anticipation Notes of 2012C                       | 906,933     | -           | 906,933      | 905,000      | -            |     | 2/1/2014  |
| Total general debt                                      | 1,228,275   | 1,003,595   | 2,231,870    | 8,555,000    | 1,491,706    |     |           |
| Tax Increment Debt:                                     |             |             |              |              |              |     |           |
| Tax Increment District 1-4 (Oakwood Terrace)            | 238,784     | -           | 238,784      | -            | -            | (2) |           |
| Tax Increment District 1-5 (Black Bear Homes)           | (54,756)    | 12          | (54,744)     | -            | -            | (2) |           |
| Tax Increment District 1-6 (Old Hospital Housing Bonds) | 55,028      | -           | 55,028       | 805,000      | -            | (3) | 2/1/2034  |
| Tax Increment District 1-6 (Old Hospital Housing Paygo) | (2,964)     | 1,599       | (1,365)      | -            | -            | . / |           |
| Tax Increment District 1-7 (Block 37 Redevelopment)     | 6,201       | -           | 6,201        | -            | -            | (2) |           |
| Tax Increment District 1-8 (Lakewood Heights)           | 1,631       | -           | 1,631        | - 2          | -            | (2) |           |
| Total tax increment debt                                | 243,924     | 1,611       | 245,535      | 805,000      | 0            | (-) |           |
| Special Assessment Debt:                                |             |             |              |              |              |     |           |
| Improvement Bonds of 2001B                              | 116,230     | 13,702      | 129,932      | 130,000      | 47,267       |     | 2/1/2017  |
| Improvement Bonds of 2004A                              | -           | -           | -            | -            | -            | (6) | 6/15/2013 |
| Improvement Bonds of 2005A                              | 1,938,527   | 646,761     | 2,585,288    | 1,785,000    | -            | (6) | 2/1/2014  |
| Improvement Bonds of 2006C                              | 934,027     | 866,271     | 1,800,298    | 1,450,000    | 400,763      | ()  | 2/1/2022  |
| Improvement Bonds of 2007A                              | 284,263     | 212,972     | 497,235      | 1,290,000    | 1,065,467    |     | 2/1/2023  |
| Improvement Bonds of 2008C                              | 181,131     | 225,369     | 406,500      | 865,000      | 703,103      |     | 2/1/2024  |
| Improvement Bonds of 2009B                              | 323,846     | 16,785      | 340,631      | 265,000      | 45,057       |     | 2/1/2016  |
| Improvement Bonds of 2009C                              | 812,017     | 538,691     | 1,350,708    | 3,865,000    | 3,348,560    | (1) | 2/1/2025  |
| Improvement Bonds of 2010A                              | 304,714     | 286,287     | 591,001      | 930,000      | 963,907      | (-) | 2/1/2026  |
| Improvement Bonds of 2011B                              | 326,198     | 731,499     | 1,057,697    | 1,410,000    | 732,037      |     | 2/1/2027  |
| Improvement Bonds of 2012A                              | 405,194     | 439,873     | 845,067      | 2,245,000    | 1,691,633    |     | 2/1/2028  |
| Improvement Bonds of 2013A                              | 351,249     | 332,358     | 683,607      | 1,525,000    | 816,855      |     | 2/1/2021  |
| Improvement Bonds of 2013B                              | 317,745     | 483,897     | 801,642      | 4,025,000    | 4,079,292    |     | 2/1/2029  |
| Supplemental levy                                       | -           | -           | -            | -            | (373,422)    | (5) |           |
| Total special assessment debt                           | 6,295,141   | 4,794,465   | 11,089,606   | 19,785,000   | 13,520,519   | (5) |           |
| Total - All Debt Service Funds                          | \$7,767,340 | \$5,799,671 | \$13,567,011 | \$29,145,000 | \$15,012,225 |     |           |

(1) These are "Build America Bonds", the interest is subsidized by a federal credit.

(2) These TIF districts have "pay-as-you-go" obligations.

(3) Does not include future tax increment levies(4) To be paid by MSA allotments

(5) This amount represents decreased levies which were approved to eliminate projected cash surpluses in various Debt Service Funds.

(6) These bonds were refunded by the 2013A Bonds.

Audit Management Letter

Debt Service Funds

## DEBT SERVICE FUNDS

Debt Service Funds are a type of governmental fund to account for the accumulation of resources for the payment of interest and principal on debt (other than Enterprise Fund debt).

Current governmental reporting standards for fund financial statements do not provide for the matching of long-term debt with its related financing sources. Although this information can be found in the City's Comprehensive Annual Financial Report, it is located in several separate sections. The following schedule extracts information from the Comprehensive Annual Financial Report to provide an overview analysis of long-term debt and its related funding.

Audit Management Letter

### Special Revenue Funds

## **IRA Civic Center**

A summary of activity of this Fund is as follows:

|                                      | 2010        | 2011        | 2012        | 2013       |
|--------------------------------------|-------------|-------------|-------------|------------|
| Revenue                              | \$602,569   | \$632,303   | \$670,748   | \$671,373  |
| Expenditures                         | 623,246     | 640,535     | 696,195     | 674,407    |
| Revenue over (under) expenditures    | (20,677)    | (8,232)     | (25,447)    | (3,034)    |
| Transfers in<br>Transfers out        | -           | 27,450      | 27,000      | 27,000     |
| Net change in fund balance           | (20,677)    | 19,218      | 1,553       | 23,966     |
| Fund balance (deficit) - January 1   | (111,772)   | (132,449)   | (113,231)   | (111,678)  |
| Fund balance (deficit) - December 31 | (\$132,449) | (\$113,231) | (\$111,678) | (\$87,712) |

The Fund deficit of (\$87,712) at December 31, 2013 is partially financed by an interfund loan of \$38,166 which is being repaid with interest through 2015.

We recommend the City continue to monitor the financial results of this Fund.

Audit Management Letter

### Special Revenue Funds

### **Public Library**

Approximately 60% of the funding of library operations is from property taxes and state aids which are not received until the second-half of the year. Therefore, like the General Fund, a portion of the fund balance is required for cash flow purposes. In response to this circumstance, the Library Board adopted resolution 2012-12 amending the fund balance policy. A summary of Public Library Fund fund balance at December 31, 2013 is as follows:

|                                      | December 31, 2013 |           |            |  |  |  |
|--------------------------------------|-------------------|-----------|------------|--|--|--|
|                                      | Targeted          | Actual    |            |  |  |  |
| Fund Balance Constraint              | Balance           | Balance   | Difference |  |  |  |
| Nonspendable:                        |                   |           |            |  |  |  |
| Prepaid items                        | \$16,251          | \$16,251  | \$ -       |  |  |  |
| Committed:                           |                   |           |            |  |  |  |
| Cash flow                            | 366,987           | 366,987   | -          |  |  |  |
| Compensated absences                 | 34,169            | 34,169    | -          |  |  |  |
| Emergency/unanticipated expenditures | 54,086            | 24,462    | 29,624     |  |  |  |
| Major equipment replacement          | 61,813            | -         | 61,813     |  |  |  |
| Total committed                      | 517,055           | 425,618   | 91,437     |  |  |  |
| Total fund balance                   | \$533,306         | \$441,869 | \$91,437   |  |  |  |

As shown above, the actual fund balance is \$91,437 less than the targeted fund balance at December 31, 2013.

Audit Management Letter

### Special Revenue Funds

#### **Recreation Programs Fund**

This Fund has experienced a decrease in fund balance for the past four years as shown below.

| Year | Fund Balance<br>Increase (Decrease) | Year-End<br>Fund Balance |
|------|-------------------------------------|--------------------------|
| 2009 | \$2,255                             | \$48,712                 |
| 2010 | (1,661)                             | 47,051                   |
| 2011 | (4,589)                             | 42,462                   |
| 2012 | (567)                               | 41,895                   |
| 2013 | (16,515)                            | 25,380                   |
|      |                                     |                          |

We recommend the City monitor the financial activity of this Fund and determine if additional funding sources are necessary.

Audit Management Letter

## Special Revenue Funds

# SPECIAL REVENUE FUNDS

Special Revenue Funds are a classification of funds to account for revenues (and expenditures related thereto) segregated by City policy or Federal or State statutes for specific purposes. The City maintained the following Special Revenue Funds during 2013:

| Fund                             | Revenue     | Expenditures | Interfund<br>Transfers | Change<br>in Fund<br>Balance | Fund<br>Balance<br>12/31/2013 | Comments  |
|----------------------------------|-------------|--------------|------------------------|------------------------------|-------------------------------|---|
| Public Library                   | \$799,000   | \$789,000    | s -                    | \$10,000                     | \$442,000                     | Balanced budget for 2013. Donation<br>revenue exceeded budget by \$60,000.<br>Capital outlay exceed budget by<br>\$50,000 for solar sunflowers and<br>energy dashboard. |
| Central School                   | 81,000      | 135,000      | -                      | (54,000)                     | 40,000                        | Budgted decrease in fund balance of \$60,000.   |
| Airport Operations               | 200,000     | 229,000      | 10,000                 | (19,000)                     | 92,000                        | Budgeted decrease in fund balance of \$10,000.  |
| IRA Civic Center                 | 671,000     | 674,000      | 27,000                 | 24,000                       | (88,000)                      | Balanced budget for 2013. Captial<br>outlay was under budget by \$12,000<br>and City received an insurance<br>recovery of \$12,000 related to the ice<br>compressor.    |
| Recreation Programs              | 56,000      | 73,000       | -                      | (17,000)                     | 25,000                        | Balanced budget for 2013.<br>Expenditures exceeded budget by<br>\$18,000, primarily related to the Mud<br>Run event and consultant for park and<br>trail plan.          |
| Haz-Mat                          | 87,000      | 87,000       | -                      | -                            | 1,000                         | Both revenues and expenditures<br>exceeded budget by \$40,000 related to<br>additional haz-mat training.  |
| Police Forfeiture                | 27,000      | 28,000       | -                      | (1,000)                      | 59,000                        |   |
| Cemetery                         | 187,000     | 175,000      | -                      | 12,000                       | 62,000                        | Balanced budget for 2013. Personnel expenditures were less than budgted for 2013.   |
| Domestic Animal Control Facility | 33,000      | 62,000       | 29,000                 | -                            | 7,000                         | Receives budgeted transfer from<br>General fund.  |
| Totals                           | \$2,141,000 | \$2,252,000  | \$66,000               | (\$45,000)                   | \$640,000                     |   |

Audit Management Letter

General Fund

At December 31, 2013, the fund balance of the General Fund was as follows:

| Fund Balance Constraint   | Balance<br>12/31/12 | Increases<br>(Decreases) | Balance<br>12/31/13 | Targeted<br>Balance | Difference |  |
|---------------------------|---------------------|--------------------------|---------------------|---------------------|------------|--|
| Nonspendable:             |                     |                          |                     |                     |            |  |
| Interfund loan            | \$697,305           | (\$155,166)              | \$542,139           | \$542,139           | \$ -       |  |
| Prepaid items             | 185,558             | (120,396)                | 65,162              | 65,162              | -          |  |
| Restricted:               |                     |                          |                     |                     |            |  |
| Cash - Superior USA       | 6,986               | 423                      | 7,409               | 7,409               | -          |  |
| Donor restrictions        | 6,200               | (1,130)                  | 5,070               | 5,070               | -          |  |
| Committed:                |                     |                          |                     |                     |            |  |
| Revenue stabilization     | 156,520             | 86,883                   | 243,403             | 772,592             | (529,189)  |  |
| Unassigned:               |                     |                          |                     |                     |            |  |
| Cash flow                 | 2,832,299           | 137,721                  | 2,970,020           | 2,970,020           | -          |  |
| Compensated absences      | 313,725             | 26,120                   | 339,845             | 339,845             | -          |  |
| Emergency / unanticipated | 712,449             | 60,143                   | 772,592             | 772,592             | -          |  |
| Economic development      | 605,393             | (54,356)                 | 551,037             | 697,469             | (146,432)  |  |
| Total                     | \$5,516,435         | (\$19,758)               | \$5,496,677         | \$6,172,298         | (\$675,621 |  |

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Audit Management Letter

General Fund

### Summary of General Fund Balance

Accounting standards categorizes fund balance of governmental funds into five areas: nonspendable, restricted, committed, assigned and unassigned. These five categories replaced the previous three fund balance categories of reserved, designated and undesignated.

Fund balance previously reported as undesignated is now classified as unassigned. However, previous fund balance policies have essentially remained the same. The City adopted Resolution 11-110 amending its previous General Fund Balance Policy. The City's policy for unassigned funds in the General Fund is:

*Minimum cash flow* – to equal 50% of the following year's General Fund property tax and anticipated local government aids.

*Compensated absences* – equal to the sum of flexible time off and compensatory time for all employees each December 31.

*Emergency or unanticipated expenditures* – equal to 10% of the prior year General Fund annual revenues.

*Neighborhood and economic development* – equal to the principal amount of the sale of the liquor store.

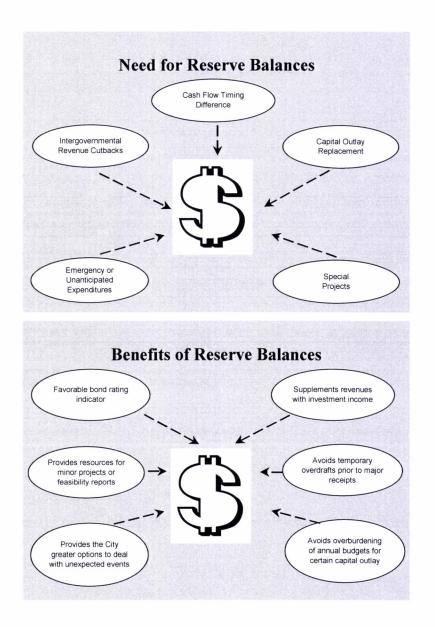
At December 31, 2013, the unassigned fund balance of the General Fund was \$4,633,000, compared to its targeted unassigned fund balance of \$4,780,000.

In addition, the City has established a specified amount of General Fund balance for revenue stabilization, which is reported as committed fund balance. When sufficient reserves exist, the amount committed is equal to 10% of the prior year annual revenues.

Audit Management Letter

General Fund

A summary of the purposes and benefits of General Fund designated balances is as follows:



Audit Management Letter

The City's General Fund balance has been as follows for the past fifteen years:

|      |                       | Increase                  |
|------|-----------------------|---------------------------|
| Year | Amount <sup>(1)</sup> | (Decrease) <sup>(1)</sup> |
| 1999 | \$4,723,000           | (\$79,000)                |
| 2000 | 5,300,000             | 577,000                   |
| 2001 | 6,123,000             | 823,000                   |
| 2002 | 5,673,000             | (450,000)                 |
| 2003 | 5,676,000             | 3,000                     |
| 2004 | 5,676,000             | -                         |
| 2005 | 5,716,000             | 40,000                    |
| 2006 | 5,731,000             | 15,000                    |
| 2007 | 5,802,000             | 71,000                    |
| 2008 | 5,072,000             | (730,000)                 |
| 2009 | 4,749,000             | (323,000)                 |
| 2010 | 4,941,000             | 192,000                   |
| 2011 | 5,021,000             | 80,000                    |
| 2012 | 5,516,000             | 495,000                   |
| 2013 | 5,497,000             | (19,000)                  |

The fund balance of a city's general fund is a key financial indicator. Management controls over the level of fund balance is based on a city's philosophy and approach to determining optimum balances.

Audit Management Letter

#### General Fund

Detail of the preceding budget variances is presented in Statement 10 of the 2013 Comprehensive Annual Financial Report. A summary of the budget variances is as follows:

#### Revenue:

**Taxes** – the favorable variance of 109,000 is primarily due to the collection of delinquent taxes.

**Intergovernmental** – the favorable variance of \$203,000 is primarily due to receipt of excess school levy from the state (\$70,000) and a federal Toward Zero Death (TZD) grant (\$42,000).

**Fines and forfeits** – the unfavorable variance of \$90,000 is due in part to a new policy for 2013 relating to traffic fines.

#### Expenditures:

**Public safety** – ended the year with a net unfavorable variance. Within this net unfavorable variance was other charges and services exceeding budget (\$54,000) and capital outlay exceeding budget (\$25,000) in the police department.

**Public works** – the unfavorable variance of \$196,000 is primarily due to wages exceeding budget.

**City-Wide** – an unfavorable variance of \$45,000 is due to the ERIP program. **Special projects** – the unfavorable variance of \$53,000 is due to a contribution to the Historical Society. Audit Management Letter

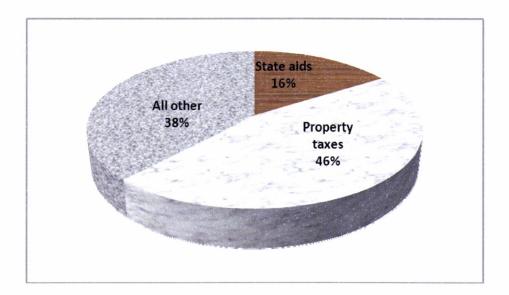
# General Fund

The fund balance of the General Fund decreased by \$20,000 in 2013 as follows:

| Amounts are rounded to nearest thousand | Final       |             | Favorable<br>(Unfavorable) |
|---|-------------|-------------|----------------------------|
|   | Budget      | Actual      | Variance                   |
| Revenues:                               |             |             |                            |
| Taxes                                   | \$4,470,000 | \$4,579,000 | \$109,000                  |
| Licenses and permits                    | 247,000     | 324,000     | 77,000                     |
| Intergovernmental                       | 1,726,000   | 1,929,000   | 203,000                    |
| Charges for services                    | 713,000     | 750,000     | 37,000                     |
| Fines and forfeits                      | 236,000     | 146,000     | (90,000)                   |
| Investment income                       | 29,000      | 30,000      | 1,000                      |
| Donations/contributions                 | -           | 13,000      | 13,000                     |
| Other                                   | 13,000      | 37,000      | 24,000                     |
| Total revenues                          | 7,434,000   | 7,808,000   | 374,000                    |
| Expenditures:                           |             |             |                            |
| General government:                     |             |             |                            |
| Mayor and council                       | 115,000     | 110,000     | 5,000                      |
| Administration                          | 471,000     | 492,000     | (21,000)                   |
| Finance                                 | 449,000     | 450,000     | (1,000)                    |
| Information technology                  | 190,000     | 195,000     | (5,000)                    |
| Community development                   | 347,000     | 365,000     | (18,000)                   |
| Building maintenance - City hall        | 214,000     | 223,000     | (9,000)                    |
| Public safety:                          |             |             |                            |
| Police protection                       | 2,095,000   | 2,158,000   | (63,000)                   |
| Fire protection                         | 509,000     | 547,000     | (38,000)                   |
| Public works:                           |             |             |                            |
| Public works                            | 1,464,000   | 1,769,000   | (305,000)                  |
| Engineering                             | 298,000     | 271,000     | 27,000                     |
| Fleet maintenance                       | 241,000     | 246,000     | (5,000)                    |
| Culture and recreation                  | 104,000     | 107,000     | (3,000)                    |
| City-wide                               | 411,000     | 456,000     | (45,000)                   |
| Special projects                        | 15,000      | 68,000      | (53,000)                   |
| Total expenditures                      | 6,923,000   | 7,457,000   | (534,000)                  |
| Revenues over (under) expenditures      | 511,000     | 351,000     | (160,000)                  |
| Other financing sources (uses):         |             |             |                            |
| Sale of capital assets                  |             | 5,000       | 5,000                      |
| Insurance recoveries                    |             | 29,000      | 29,000                     |
| Transfers in                            | 23,000      | 25,000      | 2,000                      |
| Transfers out                           | (434,000)   | (430,000)   | 4,000                      |
| Total other financing sources (uses)    | (411,000)   | (371,000)   | 40,000                     |
|   |             |             |                            |
| Net change in fund balance              | \$100,000   | (\$20,000)  | (\$120,000)                |

Audit Management Letter

A chart of 2013 General Fund revenue sources is as follows:



Audit Management Letter

#### General Fund

## **GENERAL FUND**

The General Fund of the City is maintained to account for the current operating and capital outlay expenditures common to all cities. These basic services include (but are not limited to) public safety, public works, parks, culture and recreation and general government. A summary of the revenue sources of the General Fund of the City of Grand Rapids is as follows:

| General Fund Revenue By Source |              |            |             |         |              |                       |               |         |  |
|--------------------------------|--------------|------------|-------------|---------|--------------|-----------------------|---------------|---------|--|
| State Tax Relief<br>(LGA, MVHC |              |            |             |         |              |                       |               |         |  |
|                                | and Suppleme | ental Aid) | Property    | Taxes   | All Other Re | evenue <sup>(1)</sup> | Total Revenue |         |  |
| Year                           | Amount       | Percent    | Amount      | Percent | Amount       | Percent               | Amount        | Percent |  |
|                                |              |            |             |         |              |                       |               |         |  |
| 2004                           | \$1,767,624  | 30%        | \$2,519,324 | 42%     | \$1,688,027  | 28%                   | \$5,974,975   | 100%    |  |
| 2005                           | 1,636,064    | 26%        | 2,641,250   | 42%     | 2,043,116    | 32%                   | 6,320,430     | 100%    |  |
| 2006                           | 1,870,768    | 28%        | 2,663,258   | 39%     | 2,244,836    | 33%                   | 6,778,862     | 100%    |  |
| 2007                           | 1,861,245    | 27%        | 2,741,655   | 40%     | 2,333,589    | 33%                   | 6,936,489     | 100%    |  |
| 2008                           | 1,471,454    | 21%        | 3,110,734   | 45%     | 2,277,395    | 34%                   | 6,859,583     | 100%    |  |
| 2009                           | 1,744,986    | 23%        | 3,306,743   | 44%     | 2,413,295    | 33%                   | 7,465,024     | 100%    |  |
| 2010                           | 1,273,488    | 19%        | 3,107,526   | 46%     | 2,412,831    | 35%                   | 6,793,845     | 100%    |  |
| 2011                           | 1,288,735    | 18%        | 3,403,815   | 46%     | 2,431,938    | 36%                   | 7,124,488     | 100%    |  |
| 2012                           | 1,220,693    | 16%        | 3,666,921   | 46%     | 2,838,309    | 38%                   | 7,725,923     | 100%    |  |
| 2013                           | 1,214,925    | 16%        | 3,677,404   | 46%     | 2,914,954    | 38%                   | 7,807,283     | 100%    |  |

<sup>(1)</sup>"All other revenue" includes the PUC payment in lieu of tax.

Audit Management Letter

Fund Financial Statements

### **Special Assessments**

Special assessment collections have been as follows:

|                         | 2010        | 2011      | 2012      | 2013      |
|-------------------------|-------------|-----------|-----------|-----------|
| Current portion due     | \$1,013,237 | \$956,035 | \$848,710 | \$739,732 |
| Receipts:               |             |           |           |           |
| Current                 | 955,810     | 824,639   | 762,948   | 697,612   |
| Delinquent              | 5,430       | 21,431    | 27,272    | 16,351    |
| Total receipts          | 961,240     | 846,070   | 790,220   | 713,963   |
| Current collection rate | 94.3%       | 86.3%     | 89.9%     | 94.3%     |
| Total collection rate   | 94.9%       | 88.5%     | 93.1%     | 96.5%     |

As shown above, the City experienced an increase in its collection rates in 2013. The delinquent special assessment receivable balance was \$286,437 at December 31, 2013. We recommend the City continue to monitor the special assessment collection rate and consider the impact on the funding of debt service payments.

Audit Management Letter

# Fund Financial Statements

# **Property Taxes**

Property tax collections (excluding tax increment levies) were as follows for the past

four years:

|  | 2010 <sup>(1)</sup> | 2011 <sup>(1)</sup> | 2012 <sup>(1)</sup> | 2013 <sup>(1)</sup> |
|--|---------------------|---------------------|---------------------|---------------------|
| Property tax levy                                  | \$5,275,002         | \$5,734,540         | \$5,910,987         | \$6,125,207         |
| Receipts:  |                     |                     |                     |                     |
| Current (includes MVHC and supplemental aid)       | 4,956,991           | 5,445,836           | 5,863,061           | 6,013,791           |
| Delinquent   | 75,110              | 41,525              | 56,206              | 64,722              |
| Total receipts                                     | 5,032,101           | 5,487,361           | 5,919,267           | 6,078,513           |
| Collection rates:                                  |                     |                     |                     |                     |
| Current  | 93.97%              | 94.97%              | 99.19%              | 98.18%              |
| Current and delinquent                             | 95.40%              | 95.69%              | 100.14%             | 99.24%              |
| <sup>(1)</sup> Includes annexation portion of levy |                     |                     |                     |                     |

Audit Management Letter

### Fund Financial Statements

# ACCOUNT BALANCE ANALYSIS OF THE FUND FINANCIAL STATEMENTS

### **Summary of Financial Activity**

The schedule below presents a condensed financial summary of all funds:

|    | Α  | ll Funds Financial S            | Summary - 2013                    |                                 |  |  |
|----|--|---------------------------------|-----------------------------------|---------------------------------|--|--|
|    | Fund   | Revenue<br>and Other<br>Sources | Expenditures<br>and Other<br>Uses | Interfund<br>Transfers<br>(Net) | Increase<br>(Decrease) in<br>Fund Balance/<br>Net Position | Fund Balance/<br>Net<br>Position<br>12/31/13 |
| 1  | General                                      | \$7,842,000                     | \$7,457,000                       | (\$405,000)                     | (\$20,000)   | \$5,497,000                                  |
|    | Special Revenue Funds:                       |                                 |                                   |                                 |  |  |
| 2  | Public Library                               | 799,000                         | 789,000                           | -                               | 10,000   | 442,000                                      |
| 3  | Central School                               | 81,000                          | 135,000                           | -                               | (54,000)   | 40,000                                       |
| 4  | Airport Operations                           | 200,000                         | 229,000                           | 10,000                          | (19,000)   | 92,000                                       |
| 4  | IRA Civic Center                             | 671,000                         | 674,000                           | 27,000                          | 24,000   | (88,000)                                     |
| 5  | Recreation Programs                          | 56,000                          | 73,000                            | -                               | (17,000)   | 25,000                                       |
| 6  | Haz-Mat                                      | 87,000                          | 87,000                            | -                               | -  | 1,000  |
| 7  | Police Forfeiture                            | 27,000                          | 28,000                            | -                               | (1,000)  | 59,000                                       |
| 8  | Cemetery                                     | 187,000                         | 175,000                           | -                               | 12,000   | 62,000                                       |
| 9  | Domestic Animal Control Facility             | 33,000                          | 62,000                            | 29,000                          | -  | 7,000  |
|    | Debt Service Funds:                          |                                 |                                   |                                 |  |  |
| 10 | Debt Service Reserve                         | -                               | -                                 | -                               | -  | 5,000  |
| 11 | Equipment Certificates of 2009D              | 151,000                         | 143,000                           | -                               | 8,000  | 157,000                                      |
| 12 | Grant Anticipation Notes of 2012C            | -                               | 7,000                             | 906,000                         | 899,000  | 907,000                                      |
| 13 | Improvement Bonds                            | 5,092,000                       | 4,457,000                         | 201,000                         | 836,000  | 6,449,000                                    |
| 14 | Tax Abatement                                | -                               | -                                 | -                               | -  | -  |
| 15 | G.O. CIP Refunding Bonds of 2006B            | 222,000                         | 222,000                           | -                               | -  | 6,000  |
| 16 | Tax Increment 1-6 Old Hospital Housing       | 63,000                          | 55,000                            | -                               | 8,000  | 55,000                                       |
| 17 | Tax Increment 1-6 Old Hospital Housing Paygo | 27,000                          | 25,000                            | -                               | 2,000  | (3,000)                                      |
| 18 | Tax Increment 1-5 Black Bear Homes           | 38,000                          | 4,000                             | -                               | 34,000   | (55,000)                                     |
| 19 | Tax Increment 1-4 Oakwood Terrace            | 31,000                          | -                                 | -                               | 31,000   | 239,000                                      |
| 20 | Tax Increment 1-7 Block 37 Redevelopment     | 20,000                          | 18,000                            | -                               | 2,000  | 6,000  |
| 21 | Tax Increment 1-8 Lakewood Heights           | 18,000                          | 16,000                            | -                               | 2,000  | 2,000  |
|    | Capital Project Funds:                       |                                 |                                   |                                 |  |  |
| 22 | General Capital Improvement Projects         | 1,115,000                       | 1,207,000                         | 4,000                           | (88,000)   | 342,000                                      |
| 23 | Municipal State Aid                          | 105,000                         | 22,000                            | (50,000)                        | 33,000   | 222,000                                      |
| 24 | Park Acquisition and Development             | 33,000                          | 29,000                            | -                               | 4,000  | 13,000                                       |
| 25 | Capital Equipment Replacement                | 192,000                         | 796,000                           | 237,000                         | (367,000)  | (209,000)                                    |
| 26 | Street Light and Utility Services            | -                               | -                                 | -                               | -  | 10,000                                       |
| 27 | Infrastructure Bonds                         | 4,464,000                       | 3,677,000                         | (950,000)                       | (163,000)  | 972,000                                      |
| 28 | Airport Capital Fund                         | 560,000                         | 669,000                           | -                               | (109,000)  | 13,000                                       |
| 29 | IRA Civic Center Capital Reserve             | -                               | -                                 | -                               | -  | 4,000  |
| 30 | 7th Avenue Bridge Rehabilitation             | -                               | -                                 | -                               |  | 578,000                                      |
| 31 | Permanent Improvement Revolving              | 4,000                           | 194,000                           | 44,000                          | (146,000)  | 515,000                                      |
|    | Enterprise Funds:                            |                                 |                                   |                                 | -  |  |
| 31 | Golf Course                                  | 531,000                         | 555,000                           | (3,000)                         | (27,000)   | 2,650,000                                    |
| 32 | Storm Water                                  | 555,000                         | 435,000                           | (50,000)                        | 70,000   | 488,000                                      |
|    | Total  | \$23,204,000                    | \$22,240,000                      | \$0                             | \$964,000  | \$19,503,000                                 |

Audit Management Letter

## Financial Reporting Entity

# FINANCIAL REPORTING ENTITY

The Governmental Accounting Standards Board (GASB) is the standard setting body for accounting principles and financial reporting. The foundation of financial reporting is the distinction between the *primary government* and *component units*.

A primary government consists of all organizations that make up its legal entity. Characteristics of a primary government are a) it has a separately elected governing body, b) it is legally separate, and c) it is fiscally independent of other governments. All funds, organizations, institutions, agencies and departments that are not legally separate are, for financial reporting purposes, part of a primary government.

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable.

The City's finance department has evaluated all of the entities related to the City. A summary of this analysis is as follows:

| Entity  | Relationship                    |
|---|---------------------------------|
| Library Board                                   | Part of Primary Government      |
| Central School Commission                       | Part of Primary Government      |
| Golf Course Board                               | Part of Primary Government      |
| Recreation/Park and Civic Center Advisory Board | Part of Primary Government      |
| Grand Rapids Human Rights Commission            | Part of Primary Government      |
| Airport Advisory Board                          | Part of Primary Government      |
| Public Utilities Commission                     | Component Unit                  |
| E.D.A.  | Component Unit                  |
| H.R.A.  | Excluded - Related Organization |
| Fire Relief Association                         | Excluded                        |

Audit Management Letter

## Excellence in Financial Reporting

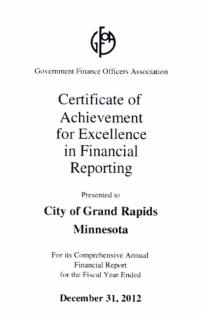
# CERTIFICATE OF ACHIEVEMENT FOR

## EXCELLENCE IN FINANCIAL REPORTING

The "Certificate of Achievement for Excellence in Financial Reporting" is an award program offered by the Government Finance Officers Association of the United States and Canada (GFOA). This Certificate of Achievement Program has three key objectives:

- Easily readable and understandable Financial Report.
- Providing educational materials, comments, and suggestions for improvements.
- Recognize governments that issue a high-quality CAFR.

The City of Grand Rapids, Minnesota has been awarded the Certificate of Achievement for Excellence for every year since 1992.



Selfrey R. Ener Executive Director/CEO

Audit Management Letter

## Excellence in Financial Reporting

Citizens and creditors of the City need financial information that allows them to assess the City's stewardship of the financial resources provided. In other words, the financial statements need to demonstrate accountability. This accountability is a foundation of fund accounting. Maintaining separate funds demonstrates accountability to taxpayers, creditors and grantors.

### **Budget vs. Financial Plan**

Budgets are prepared by both private sector businesses and governments. The privatesector budgets often serve as a management tool for financial planning. In a government, a budget serves as authorization to spend resources for the provision of goods and services. For the City of Grand Rapids, there are annual budgets and project budgets. The Annual Budget Report includes the budget for thirteen individual funds. Additionally, the budget process uses multiple internal meetings, several meetings with the City Council, and public meetings.

#### Summary

Financial reporting of budgetary performance serves as an accountability/compliance tool for the City Council and taxpayers.

In summary, the City's financial statements serve to demonstrate accountability and compliance to taxpayers, creditors and grantors of council action, regulations, and grant agreement.

Audit Management Letter

Excellence in Financial Reporting

#### **GOVERNMENT ACCOUNTING VS. PRIVATE SECTOR ACCOUNTING**

The City's financial statements are presented in a format that is significantly different than financial statements of a private business.

The key differences that impact accounting and financial reporting include the following:

- A. Service motive vs. profit motive
- B. Stewardship vs. return on investment
- C. Appropriated budget vs. financial plan

#### Service Motive vs. Profit Motive

In the private-sector, there generally is a direct relationship between what an individual pays and what that same individual receives. A customer that purchases two rolls of paper from Blandin Paper would expect to pay more than a customer purchasing one roll of paper. This is referred to as an "exchange-type" transaction.

The situation is different for most goods and services provided by the City of Grand Rapids, Minnesota. Generally, there is not a direct relationship between what a resident pays in taxes and the specific services that same resident receives from the City. This is referred to as a "non-exchange" transaction.

#### Stewardship vs. Return on Investment

Users of private-sector financial statements are investors and creditors. Investors interested in financial information that enables them to evaluate a business's ability to generate a return on their investment. Stock holders are concerned about earnings and earnings per share.

Audit Management Letter

Executive Summary

# EXECUTIVE SUMMARY

Several areas highlighted for your reference include the following:

| The City of Grand Rapids, Minnesota has been awarded the Certificate of      |         |
|--|---------|
| Achievement for Excellence in Financial Reporting for every year since       | Page 6  |
| 1992.  |         |
|  |         |
| The City's total property tax collection rate in 2013 was 99.24%, a decrease |         |
| from 100.14% for 2012. The total special assessment collection rate          | Page 9  |
| increased from 93.1% in 2012 to 96.5% in 2013.                               |         |
| The fund balance of the City's General Fund decreased \$20,000 during 2013.  |         |
| Budget variances are shown herein.   | Page 13 |
| A comparison of Debt Service Fund assets and outstanding debt is shown       |         |
| herein.  | Page 23 |
| We recommend the City continue to monitor actual results of the Debt         |         |
| Service Funds with the projected amounts to ensure adequate funding of the   | Page 25 |
| Debt Service Funds.  |         |
| Governmental accounting standards affecting future years are summarized.     | Page 34 |
| Required auditor communications are included in this report.                 | Page 35 |

Audit Management Letter

Report Summary

# REPORT SUMMARY

Several reports are issued in conjunction with the audit. The CAFR and Report on Internal Control and Legal Compliance Report have been issued in draft form. Accounting standards require the financial statements of the Public Utilities Commission be included in the City's financial statements. At the time of issuance of this Management Letter, the PUC's audited financial statements were not available. Upon the issuance of the PUC's financial statements, the City's financial statements will be updated and issued in final form. A summary is as follows:

| Report Name   | Elements of Report  | Overview   |
|---|---|--|
| <i>Comprehensive Annual Financial</i><br><i>Report (CAFR)</i>                                 | <ul> <li>Auditor's opinion</li> <li>Management's Discussion and<br/>Analysis</li> <li>Financial statements</li> <li>Footnotes</li> <li>Supplemental information</li> </ul>                    | • It is anticipated that an<br>unmodified ("clean") opinion<br>will be issued on the Basic<br>Financial Statements |
| Report on Internal Control Over<br>Financial Reporting and on<br>Compliance and Other Matters | <ul> <li>Results of testing</li> <li>Internal controls over financial reporting</li> <li>Compliance with laws, regulations, contracts and grants</li> </ul>                                   | <ul> <li>No findings of<br/>noncompliance</li> <li>No internal control findings</li> </ul>                         |
| State Legal Compliance Report   | Results of testing certain     provisions of Minnesota     Statutes   | No findings of     noncompliance   |
| Audit Management Letter   | <ul> <li>Analysis of financial<br/>condition and other issues</li> <li>Comparisons and trend analysis</li> <li>Policies and procedures</li> <li>Audit committee<br/>communications</li> </ul> | See page 3 of this report for<br>Executive Summary   |
| Federal Single Audit  | <ul> <li><i>Results of testing:</i></li> <li>Compliance with federal grant requirements</li> <li>Internal controls over grant compliance</li> </ul>   | • It is anticipated the federal compliance audit will be completed in August 2014                                  |

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To the Honorable Mayor and Members of the City Council City of Grand Rapids, Minnesota

We have substantially completed the 2013 audit of the financial statements of the City of Grand Rapids, Minnesota (the City) and the EDA. The Public Utilities Commission (PUC) is considered a "component unit" of the City. As such, the financial statements of the PUC are included in the City's Annual Financial Report. The audit of the PUC will begin in early May. Therefore, we have issued draft financial statements pending completion of the PUC audit.

Following this introduction letter is a Report Summary and Executive Summary with page references to the areas discussed. Thank you for the opportunity to serve the City. We are available to discuss this report with you.

HLB Tautse Reelpak, 42

HLB TAUTGES REDPATH, LTD.

April 22, 2014

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# AUDIT MANAGEMENT LETTER

December 31, 2013

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| \$4,565,000<br>Improvement<br>Bonds<br>Series<br>2009C <sup>(2)</sup> | \$1,005,000<br>Equipment<br>Certificates<br>Series<br>2009D <sup>(2)</sup> | \$1,750,000<br>Improvement<br>and CIP<br>Bonds<br>Series 2010A | \$1,555,000<br>Improvement<br>and Refunding<br>Bonds<br>Series 2011B | \$2,245,000<br>Improvement<br>Bonds<br>Series 2012A | \$1,525,000<br>Improvement<br>Refdg Bonds<br>Series 2013A | \$4,025,000<br>Improvement<br>Bonds<br>Series 2013B | Total        |
|---|--|--|--|---|---|---|--------------|
|   |  |  |  |   |   | 1   |              |
| \$309,506   | \$138,117  | \$145,941  | \$54,647   | \$134,120   | \$98,328  | \$200,887   | \$1,406,658  |
| 309,278   | 140,268  | 140,973  | 54,746   | 133,236   | 119,289   | 263,396   | 1,445,474    |
| 303,279   | 141,966  | 135,610  | 54,675   | 132,061   | 117,446   | 256,142   | 1,432,676    |
| 307,321   | 143,319  | 140,381  | 54,467   | 130,518   | 120,670   | 253,551   | 1,430,942    |
| 305,114   | 144,286  | 8,073  | 54,054   | 133,857   | 123,684   | 255,346   | 1,305,952    |
| 302,266   | -  | 54,608   | 58,755   | 131,572   | 121,028   | 256,312   | 1,195,974    |
| 299,186   | -  | 58,648   | 57,848   | 128,985   | 116,410   | 261,667   | 1,194,241    |
| 306,205   | -  | 57,130   | 56,943   | 131,341   | 2   | 260,893   | 1,085,315    |
| 301,787   | -  | 55,611   | 55,779   | 133,284   |   | 254,204   | 1,060,177    |
| 302,370   | -  | 53,936   | 54,615   | 129,704   | -   | 257,333   | 931,548      |
| 302,248   | -  | 57,510   | 58,407   | 124,414   | - 1   | 259,470   | 802,049      |
| -   | -  | 55,486   | 56,792   | 124,376   | -   | 260,709   | 497,363      |
| -   | -  | -  | 60,309   | 124,165   | -   | 261,161   | 445,635      |
| -   | -  | -  | -  | 1.00-1  | -   | 255,543   | 255,543      |
| -   | -  | -  | -  | N Action  | -   | 259,764   | 259,764      |
| -   | -  | -  | 47   |   | -   | 262,914   | 262,914      |
|   |  |  | St.  |   |   |   |              |
| \$3,348,560   | \$707,956  | \$963,907  | \$732,037  | \$1,691,633   | \$816,855   | \$4,079,292   | \$15,012,225 |

#### CITY OF GRAND RAPIDS, MINNESOTA SCHEDULE OF DEFERRED TAX LEVIES GENERAL OBLIGATION IMPROVEMENT BONDS December 31, 2013

| Year of<br>Levy/<br>Collection | Supplemental<br>Improvement<br>Bond Levy <sup>(1)</sup> | \$470,000<br>Improvement<br>Bonds<br>Series 2001B | \$2,505,000<br>Improvement<br>Bonds<br>Series 2006C | \$1,775,000<br>Improvement<br>Bonds<br>Series 2007A | \$1,010,000<br>GO Street<br>Reconstr<br>Bonds<br>Series 2008B | \$1,145,000<br>Improvement<br>Bonds<br>Series 2008C | \$1,265,000<br>Improvement<br>and Refunding<br>Bonds<br>Series 2009B |
|--------------------------------|---|---|---|---|---|---|--|
| 2013/2014                      | (\$55,000)  | \$12,575  | \$56,300  | \$119,923   | \$81,022  | \$74,501  | \$35,791   |
| 2014/2015                      | (70,929)  | 17,609  | 53,937  | 122,325   | 79,123  | 72,957  | 9,266  |
| 2015/2016                      | (44,730)  | 17,083  | 51,532  | 119,268   | 77.089  | 71,255  | -  |
| 2016/2017                      | (34,500)  | _   | 49,147  | 116,210   | 80,304  | 69,554  | -  |
| 2017/2018                      | (34,500)  | -   | 46,763  | 118,271   | 77,981  | 73,023  | -  |
| 2018/2019                      | (34,500)  | -   | 44,387  | 114,867   | 75,657  | 71,022  | -  |
| 2019/2020                      | (34,500)  | -   | 41,994  | 116,713   | 78,437  | 68,853  | -  |
| 2020/2021                      | (27,500)  | -   | 39,610  | 118,274   | 75,735  | 66,684  | -  |
| 2021/2022                      | (19,670)  | -   | 17,093  | 119,616   | 78,126  | 64,347  | -  |
| 2022/2023                      | (17,593)  | -   | -   | (- )  | 80,276  | 70,907  | -  |
| 2023/2024                      | -   | -   | -   | <u> </u>  | dt -  | -   | -  |
| 2024/2025                      | -   | -   | -   | - 1   |   | -   | -  |
| 2025/2026                      | -   | -   | -   |   | -   | -   | -  |
| 2026/2027                      | -   | -   | -   | 1- 201  | -   | -   | -  |
| 2027/2028                      | -   | -   | -   | 1 24-   | -   | -   | -  |
| 2028/2029                      | -   | -   | 117   | V -   | -   | -   |  |
|                                | (\$373,422)   | \$47,267  | \$400,763   | \$1,065,467   | \$783,750   | \$703,103   | \$45,057   |

<sup>(1)</sup>This column represents decreased levies which were approved to eliminate projected cash surpluses in various Debt Service Funds.

<sup>(2)</sup>These are Build America Bonds and the amount presented is after reduction for Federal Credit.

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## **CITY OF GRAND RAPIDS, MINNESOTA** TAXABLE VALUATIONS

December 31, 2013

|                                    | 2014         | 2013         |
|------------------------------------|--------------|--------------|
|                                    | Tax Capacity | Tax Capacity |
|                                    | Values       | Values       |
| Taxable valuations:                |              |              |
| Real estate                        | \$8,430,133  | \$8,731,591  |
| Personal property                  | 618,235      | 608,469      |
| Net tax capacity                   | 9,048,368    | 9,340,060    |
| Less: Captured tax increment value | (137,925)    | (135,839)    |
| Fiscal disparities contributions   | (1,120,826)  | (1,146,266)  |
| Taxable net tax capacity           | \$7,789,617  | \$8,057,955  |
|                                    |              |              |
|                                    |              |              |

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| 2009B<br>Improvement<br>Refunding<br>Bonds | 2009C<br>Improvement<br>Bonds | 2010A<br>Improvement<br>Bonds | 2011B<br>Improvement<br>Refunding<br>Bonds | 2012A<br>Improvement<br>Bonds | 2012B<br>Improvement<br>Bonds | 2013A<br>Improvement<br>Bonds  | Total       |
|--|-------------------------------|-------------------------------|--|-------------------------------|-------------------------------|--|-------------|
| \$265,000                                  | \$3,865,000                   | \$930,000                     | \$1,410,000                                | \$2,245,000                   | \$3,920,000                   | \$1,525,000  | \$20,600,00 |
| 5,456                                      | 1,195,589                     | 166,775                       | 206,524                                    | 476,930                       | 569,710                       | 59,331   | 3,605,78    |
| \$270,456                                  | \$5,060,589                   | \$1,096,775                   | \$1,616,524                                | \$2,721,930                   | \$4,489,710                   | \$1,584,331  | \$24,205,78 |
|  |                               |                               |  |                               |                               | And a start of the |             |
| \$209,106                                  | \$469,120                     | \$122,800                     | \$171,503                                  | \$186,068                     | \$323,122                     | \$153,683  | \$4,212,82  |
| 46,125                                     | 458,721                       | 116,463                       | 165,330                                    | 185,368                       | 321,692                       | 220,450  | 2,259,65    |
| 15,225                                     | 452,190                       | 109,963                       | 153,885                                    | 184,528                       | 319,937                       | 214,518  | 2,064,27    |
| -  | 439,815                       | 103,325                       | 157,160                                    | 183,408                       | 322,637                       | 208,405  | 2,009,17    |
| -  | 436,465                       | 96,575                        | 145,153                                    | 181,938                       | 319,789                       | 207,105  | 1,917,80    |
| -  | 427,009                       | 69,885                        | 137,950                                    | 185,118                       | 321,443                       | 205,505  | 1,869,80    |
| -  | 416,768                       | 68,303                        | 120,629                                    | 182,942                       | 322,489                       | 198,484  | 1,814,34    |
| -  | 405,964                       | 71,575                        | 83,660                                     | 180,478                       | 322,908                       | 176,181  | 1,722,20    |
| -  | 404,335                       | 69,700                        | 81,962                                     | 182,722                       | 317,728                       | -  | 1,524,50    |
| -  | 391,866                       | 67,750                        | 80,142                                     | 184,572                       | 322,025                       | -  | 1,280,34    |
| -  | 383,663                       | 65,725                        | 78,182                                     | 181,162                       | 320,807                       | -  | 1,121,60    |
| -  | 374,673                       | 68,534                        | 81,007                                     | 176,125                       | 319,112                       | -  | 1,019,45    |
| -  | -                             | 66,177                        | 78,701                                     | 176,088                       | 316,926                       | -  | 637,89      |
| -  | -                             | -                             | 81,260                                     | 175,888                       | 319,095                       | -  | 576,24      |
|  |                               |                               |  | 175,525                       | -                             |  | 175,52      |
| \$270,456                                  | \$5,060,589                   | \$1,096,775                   | \$1,616,524                                | \$2,721,930                   | \$4,489,710                   | \$1,584,331  | \$24,205,78 |

### DEBT SERVICE PAYMENTS TO MATURITY GENERAL OBLIGATION IMPROVEMENT BONDS

December 31, 2013

|                         | 2001B<br>Improvement<br>Bonds | 2005A<br>Improvement<br>Bonds | 2005B<br>Improvement<br>Bonds | 2006C<br>Improvement<br>Bonds | 2007A<br>Improvement<br>Bonds | 2007B<br>Improvement<br>Bonds | 2008C<br>Improvement<br>Bonds |
|-------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|-------------------------------|
| Bonds payable           | \$130,000                     | \$1,785,000                   | \$245,000                     | \$1,450,000                   | \$1,290,000                   | \$675,000                     | \$865,000                     |
| Future interest payable | 13,188                        | 33,841                        | 9,097                         | 255,600                       | 275,094                       | 122,701                       | 215,944                       |
| Totals                  | \$143,188                     | \$1,818,841                   | \$254,097                     | \$1,705,600                   | \$1,565,094                   | \$797,701                     | \$1,080,944                   |
| Payments to maturity:   |                               |                               |                               |                               |                               |                               |                               |
| 2014                    | \$35,549                      | \$1,818,841                   | \$126,784                     | \$219,700                     | \$165,315                     | \$100,650                     | \$110,588                     |
| 2015                    | 34,161                        | -                             | 127,313                       | 213,100                       | 165,615                       | 97,650                        | 107,662                       |
| 2016                    | 37,603                        | -                             | -                             | 211,400                       | 165,715                       | 94,650                        | 104,662                       |
| 2017                    | 35,875                        | -                             | -                             | 204,600                       | 160,715                       | 91,650                        | 101,587                       |
| 2 <mark>018</mark>      | -                             | -                             | -                             | 188,000                       | 155,653                       | 88,650                        | 98,475                        |
| 2 <mark>019</mark>      | -                             | -                             | -                             | 181,600                       | 155,425                       | 85,650                        | 100,220                       |
| 2020                    | -                             | -                             | -1 -1                         | 175,200                       | 150,095                       | 82,650                        | 96,780                        |
| 2021                    | -                             | -                             | -                             | 159,000                       | 149,629                       | 79,613                        | 93,260                        |
| 2022                    | -                             | -                             | - 100                         | 153,000                       | 148,923                       | 76,538                        | 89,660                        |
| 2023                    | -                             | -                             | - 10                          | -                             | 148,009                       | -                             | 85,980                        |
| 2 <mark>024</mark>      | -                             | -                             | - 1                           | <u> </u>                      | -                             | -                             | 92,070                        |
| 2025                    | -                             | -                             | -                             | / · · ·                       | -                             | -                             | -                             |
| 2 <mark>02</mark> 6     | -                             | -                             | a - 4                         | -                             | -                             | -                             | -                             |
| 2027                    | -                             | - //                          | -                             | -                             | -                             | -                             | -                             |
| 2 <mark>028</mark>      | -                             | - 🥙                           | -                             |                               | -                             | -                             | -                             |
|                         | \$143,188                     | \$1,818,841                   | \$254,097                     | \$1,705,600                   | \$1,565,094                   | \$797,701                     | \$1,080,944                   |

#### **CITY OF GRAND RAPIDS, MINNESOTA** DEBT SERVICE PAYMENTS TO MATURITY GENERAL OBLIGATION BONDS December 31, 2013

|                         | Tax<br>Increment<br>Bonds<br>Series 2008A | Capital<br>Improvement<br>Plan Bonds<br>Series 2006B | Street<br>Reconstruction<br>Bonds<br>Series 2008B   | Equipment<br>Certificates<br>Series 2009D | Capital<br>Improvement<br>Plan Bonds<br>Series 2010A | Grant<br>Anticipation<br>Notes<br>Series 2012C | Street<br>Reconstruction<br>Bonds<br>Series 2013B | Total        |
|-------------------------|---|--|---|---|--|--|---|--------------|
| Bonds payable           | \$805,000                                 | \$830,000  | \$780,000   | \$740,000                                 | \$460,000  | \$905,000                                      | \$4,025,000                                       | \$8,545,000  |
| Future interest payable | 471,501                                   | 68,000   | 200,472   | 101,267                                   | 22,950   | 2,263  | 1,152,995   | 2,019,448    |
| Totals                  | \$1,276,501                               | \$898,000  | \$980,472   | \$841,267                                 | \$482,950  | \$907,263                                      | \$5,177,995                                       | \$10,564,448 |
| Payments to maturity:   |   |  |   |   |  |  |   |              |
| 2014                    | \$50,371                                  | \$224,300  | \$92,334  | \$143,720                                 | \$97,538   | \$907,263                                      | \$115.076   | \$1,630,602  |
| 2015                    | 54,715                                    | 226,300  | 94,897  | 139,637                                   | 96,300   |  | 317,613   | 929,462      |
| 2016                    | 53,965                                    | 223,000  | 92,298  | 140,110                                   | 94,837   | <u> </u>                                       | 351,163   | 955.373      |
| 2017                    | 53,170                                    | 224,400  | 89,633  | 140,054                                   | 93,150   | <i>y</i> _                                     | 344,113   | 944,520      |
| 2018                    | 57.225                                    |  | 91,830  | 139,472                                   | 101,125  | -  | 341,987   | 731,639      |
| 2019                    | 56,175                                    | -  | 88,890  | 138,274                                   | -0   | -  | 339,713   | 623,052      |
| 2020                    | 55,125                                    | -  | 85,880  | -   | 1.11-  | -  | 342,212   | 483,217      |
| 2021                    | 58,970                                    | -  | 87,690  | (b N                                      |  | -  | 339,488   | 486,148      |
| 2022                    | 57,680                                    | -  | 84,315  | 100-01                                    | · -  | -  | 331,688   | 473,683      |
| 2023                    | 61,250                                    | -  | 85,750  | 1.3%                                      | · -  | -  | 333,738   | 480,738      |
| 2024                    | 59,710                                    | -  | 86,955  | 100 V                                     | -  | -  | 335,487   | 482,152      |
| 2025                    | 63,060                                    | -  | 1 and a start of the | -   | -  | -  | 336,938   | 399,998      |
| 2026                    | 61,280                                    | -  | A   | -   | -  | -  | 337,712   | 398,992      |
| 2027                    | 64,368                                    | -  |   | -   | -  | -  | 332,881   | 397,249      |
| 2028                    | 62,342                                    | -  | - ·   | <u> </u>                                  | -  | -  | 337,325   | 399,667      |
| 2029                    | 65,180                                    | - 1  | dr -  | -   | -  | -  | 340,862   | 406,042      |
| 2030                    | 67,765                                    | -  | - "   | -   | -  | -  | -   | 67,765       |
| 2031                    | 65,235                                    | 100  | -   | -   | -  | -  | -   | 65,235       |
| 2032                    | 67,590                                    | C-man  | - 400   | -   | -  | -  | -   | 67,590       |
| 2033                    | 69,715                                    |  | -   | -   | -  | -  | -   | 69,715       |
| 2034                    | 71,610                                    | <u>N- a</u>  | -   | -   |  | -  | -   | 71,610       |
|                         | \$1,276,501                               | \$898,000  | \$980,472   | \$841,267                                 | \$482,950  | \$907,263                                      | \$5,177,995                                       | \$10,564,448 |

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| Prior Y      | Years  |              |             |             |              |             |             |  |
|--------------|--|--------------|-------------|-------------|--------------|-------------|-------------|--|
| Original     |  | Payable      | 20          | 13          | Payable      | Due in      | 2014        |  |
| Issue        | Payments   | 01/01/13     | Issued      | Payments    | 12/31/13     | Principal   | Interest    |  |
| \$850,000    | \$30,000   | \$820,000    | \$ -        | \$15,000    | \$805,000    | \$15,000    | \$35,371    |  |
|              |  |              |             |             | 2            |             |             |  |
| 470,000      | 310,000  | 160,000      | -           | 30,000      | 130,000      | 30,000      | 5,548       |  |
| 2,460,000    | 2,460,000  | -            | -           | -           | -            | N X -       | -           |  |
| 3,705,000    | 2,070,000  | 1,635,000    | -           | 1,635,000   | 20           | VY-         | -           |  |
| 3,450,000    | 1,430,000  | 2,020,000    | -           | 235,000     | 1,785,000    | 1,785,000   | 33,841      |  |
| 1,105,000    | 745,000  | 360,000      | -           | 115,000     | 245,000      | 120,000     | 6,785       |  |
| 2,505,000    | 880,000  | 1,625,000    | -           | 175,000     | 1,450,000    | 165,000     | 54,700      |  |
| 1,775,000    | 370,000  | 1,405,000    | -           | 115,000     | 1,290,000    | 115,000     | 50,315      |  |
| 1,150,000    | 400,000  | 750,000      | -           | 75,000      | 675,000      | 75,000      | 25,650      |  |
| 1,145,000    | 205,000  | 940,000      | -           | 75,000      | 865,000      | 75,000      | 35,587      |  |
| 1,265,000    | 795,000  | 470,000      | -           | 205,000     | 265,000      | 205,000     | 4,106       |  |
| 4,565,000    | 410,000  | 4,155,000    | -           | 290,000     | 3,865,000    | 295,000     | 174,120     |  |
| 1,115,000    | 80,000   | 1,035,000    | -           | 105,000     | 930,000      | 100,000     | 22,801      |  |
| 1,555,000    | -  | 1,555,000    | -           | 145,000     | 1,410,000    | 145,000     | 26,503      |  |
| 2,245,000    | -  | 2,245,000    | -           | 1-2-1       | 2,245,000    | 140,000     | 45,718      |  |
| 4,175,000    | -  | 4,175,000    | -           | 255,000     | 3,920,000    | 260,000     | 63,122      |  |
| 1,525,000    | -  | -            | 1,525,000   |             | 1,525,000    | 140,000     | 13,683      |  |
| 34,210,000   | 10,155,000   | 22,530,000   | 1,525,000   | 3,455,000   | 20,600,000   | 3,650,000   | 562,479     |  |
|              |  |              |             |             |              |             |             |  |
| 1 795 000    | 770,000  | 1,015,000    |             | 185,000     | 830.000      | 195,000     | 29,300      |  |
| 1,785,000    |  |              |             | 60,000      |              | ,           | ,           |  |
| 1,010,000    | 170,000  | 840,000      | -           |             | 780,000      | 60,000      | 32,335      |  |
| 1,005,000    | 155,000  | 850,000      | -           | 110,000     | 740,000      | 115,000     | 28,720      |  |
| 635,000      | 85,000   | 550,000      | - 100       | 90,000      | 460,000      | 90,000      | 7,538       |  |
| 905,000      | -  | 905,000      | -           | -           | 905,000      | 905,000     | 2,263       |  |
| 4,025,000    | -  | - 1100.000   | 4,025,000   | 445,000     | 4,025,000    | -           | 115,076     |  |
| 9,365,000    | 1,180,000  | 4,160,000    | 4,025,000   | 445,000     | 7,740,000    | 1,365,000   | 215,232     |  |
| 136,444      | 27,288   | 109,156      |             | 13,644      | 95,512       | 13,644      | -           |  |
| 100,000      | -  | 100,000      | -           | -           | 100,000      | -           | -           |  |
| 147,000      | 100,000  | 47,000       | -           | 10,000      | 37,000       | 10,000      | -           |  |
|              | and the second s | 7            |             |             |              |             |             |  |
| 1,079,657    | 613,657  | 466,000      | -           | 61,000      | 405,000      | 63,000      | 12,312      |  |
| 4,700,000    | 4,700,000  | -            | -           | -           | -            | -           | -           |  |
| 1,915,000    | 1,025,000  | 890,000      | -           | 205,000     | 685,000      | 215,000     | 33,928      |  |
| 925,000      | 255,000  | 670,000      | -           | 90,000      | 580,000      | 90,000      | 23,960      |  |
| 26,370,232   | 2,988,022  | 23,382,210   | -           | 1,083,210   | 22,299,000   | 1,115,000   | 646,672     |  |
| 3,965,000    | 80,000   | 3,885,000    | -           | 380,000     | 3,505,000    | 390,000     | 88,760      |  |
| 2,025,000    | -  | 2,025,000    | -           |             | 2,025,000    | 90,000      | 48,638      |  |
| 2,305,000    | -  | _,020,000    | 2,305,000   | -           | 2,305,000    | -           | 73,505      |  |
| 43,284,889   | 9,661,679  | 31,318,210   | 2,305,000   | 1,819,210   | 31,804,000   | 1,963,000   | 927,775     |  |
| \$88,093,333 | \$21,153,967   | \$59,084,366 | \$7,855,000 | \$5,757,854 | \$61,181,512 | \$7,016,644 | \$1,740,857 |  |

COMBINED SCHEDULE OF INDEBTEDNESS

December 31, 2013

|   | Interest<br>Rates | Issue<br>Date | Final<br>Maturity<br>Date |
|---|-------------------|---------------|---------------------------|
| General Obligation Tax Increment Bonds:<br>Tax Increment Bonds series 2008A | 3.75-4.60         | 8/1/2008      | 2/1/2034                  |
| General Obligation Improvement Bonds:                                       |                   |               |                           |
| Improvement Bonds of 2001B  | 3.00-5.00         | 10/1/2001     | 2/1/2017                  |
| Improvement Bonds of 2003A  | 2.00-4.35         | 12/1/2003     | 1/27/2012                 |
| Improvement Bonds of 2004A  | 3.00-4.15         | 11/1/2004     | 2/1/2021                  |
| Improvement Bonds of 2005A  | 3.00-3.90         | 9/1/2005      | 2/1/2021                  |
| Improvement Bonds of 2005B  | 3.50-3.70         | 9/1/2005      | 4/1/2015                  |
| Improvement Bonds of 2006C  | 4.00              | 10/1/2006     | 2/1/2022                  |
| Improvement Bonds of 2007A  | 4.00-4.15         | 9/1/2007      | 2/1/2023                  |
| Improvement Bonds of 2007B  | 4.00-4.10         | 12/15/2007    | 4/1/2022                  |
| Improvement Bonds of 2008C  | 3.25-4.60         | 11/1/2008     | 2/1/2024                  |
| Improvement Refunding Bonds of 2009B  | 1.00-3.00         | 6/1/2009      | 2/1/2016                  |
| Improvement Bonds of 2009C  | 1.85-5.30         | 9/1/2009      | 2/1/2025                  |
| Improvement Bonds of 2010A  | 0.75-3.625        | 11/1/2010     | 2/1/2026                  |
| Improvement Refunding Bonds of 2011B  | 0.50 - 3.15       | 12/1/2011     | 2/1/2027                  |
| Improvement Bonds of 2012A  | 0.50 - 3.25       | 4/1/2012      | 2/1/2028                  |
| Improvement Bonds of 2012B  | 0.40 - 2.60       | 4/1/2012      | 10/1/2027                 |
| Improvement Bonds of 2013A  | .30-1.35          | 5/8/2013      | 2/1/2021                  |
| Total General Obligation Improvement Bonds                                  |                   |               |                           |
| Other General Obligation Debt:  |                   |               |                           |
| Capital Improvement Plan Refunding Bonds of 2006B                           | 4.00              | 10/1/2006     | 2/1/2017                  |
| Street Reconstruction Bonds of 2008B  | 3.25-4.60         | 11/1/2008     | 2/1/2024                  |
| Equipment Certificates of 2009D   | 2.00-4.85         | 9/1/2009      | 2/1/2019                  |
| Capital Improvement Plan Bonds of 2010A                                     | 0.75-2.25         | 11/1/2010     | 2/1/2018                  |
| Grant Anticipation Notes of 2012C   | 0.50              | 4/1/2012      | 2/1/2014                  |
| Street Reconstruction Bonds of 2013B<br>Total Other General Obligation Debt | 3.00-3.50         | 9/1/2013      | 2/1/2029                  |
| Capital Lease Payable to Itasca County                                      | 0.00              | 1/22/2010     | 12/31/2020                |
| Note payable (EDA)  | 0.00              | 8/5/2010      | 8/5/2015                  |
| Airport loan payable to Itasca County                                       | 0.00              | 2001          | 2017                      |
| Revenue Bonds and Notes (Public Utilities):                                 |                   |               |                           |
| G.O. Water Revenue Note of 1999   | 3.04              | 1/3/2000      | 8/20/2019                 |
| Taxable G.O. Wastewater Revenue Bonds of 2001A                              | 5.00-6.50         | 10/1/2001     | 12/1/2021                 |
| Taxable G.O. Wastewater Revenue Bonds of 2006A                              | 5.70-5.90         | 10/1/2006     | 6/1/2016                  |
| Taxable G.O. Wastewater Revenue Bonds of 2009A                              | 2.00-4.90         | 6/1/2009      | 12/1/2019                 |
| Taxable G.O. Wastewater Revenue Note of 2009E                               | 2.90              | 11/10/2009    | 8/20/2029                 |
| Taxable G.O. Wastewater Revenue Bonds of 2011A                              | 0.60-3.50         | 7/25/2011     | 12/1/2021                 |
| G.O. Utility Revenue Bonds of 2012D   | 2.00 - 3.35       | 4/1/2012      | 2/1/2033                  |
| Taxable G.O. Utility Revenue Bonds of 2013C                                 | 2.00-4.50         | 9/1/2013      | 2/1/2029                  |
| Total Revenue Bonds (Public Utilities)                                      |                   |               |                           |

Total bonded indebtedness

# IV. OTHER INFORMATION (UNAUDITED)

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## CITY OF GRAND RAPIDS, MINNESOTA CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

Last Ten Fiscal Years

|                                       | Fiscal Year |      |      |      |      |          |      |       |      |      |
|---------------------------------------|-------------|------|------|------|------|----------|------|-------|------|------|
| Function/Program                      | 2004        | 2005 | 2006 | 2007 | 2008 | 2009     | 2010 | 2011  | 2012 | 2013 |
|                                       |             |      |      |      |      |          |      |       | _    |      |
| Police:                               |             |      |      |      |      |          |      |       |      |      |
| Stations                              | 1           | 1    | 1    | 1    | 1    | 1        | 1    | 1     | 1    | 1    |
| Patrol units                          | 15          | 15   | 15   | 14   | 16   | 18       | 18   | 20    | 20   | 20   |
| Fire stations                         | 2           | 2    | 2    | 2    | 2    | 2        | 2    | 2     | 2    | 2    |
| Public works:                         |             |      |      |      |      | 2        | 1.   | 1 A A |      |      |
| Miles of streets maintained           | 71          | 75   | 77   | 77   | 88   | 92       | 93   | 93    | 93   | 93   |
| Miles of sidewalks maintained         | 18          | 20   | 23   | 77   | 88   | 90       | 91   | 91    | 91   | 91   |
| Miles of curbs and gutters maintained | 94          | 105  | 108  | 108  | 109  | 112      | 112  | 112   | 112  | 112  |
| Parks and recreation:                 |             |      |      |      | 1 AM |          |      |       |      |      |
| Community parks and playgrounds       | 22          | 22   | 23   | 23   | 24   | 24       | 24   | 24    | 24   | 24   |
| Total acres                           | 225         | 225  | 226  | 226  | 227  | 227      | 227  | 227   | 227  | 227  |
|                                       |             |      |      | 137  |      | Republic |      |       |      |      |

Source: Various City Departments

OPERATING INDICATORS BY FUNCTION/PROGRAM Last Ten Fiscal Years

| Function/Program             | 2004    | 2005    | 2006    | 2007    | 2008    | 2009    | 2010    | 2011    | 2012    | 2013    |
|------------------------------|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Police:                      |         |         |         |         |         |         |         |         |         |         |
| Physical and sexual assaults | 131     | 141     | 177     | 156     | 170     | 160     | 303     | 405     | 449     | 605     |
| Parking citations            | 440     | 440     | 1,221   | 640     | 755     | 763     | 590     | 849     | 579     | 537     |
| DUI arrests                  | 67      | 94      | 129     | 134     | 138     | 104     | 91      | 171     | 199     | 135     |
| Traffic citations            | 794     | 1,397   | 1,535   | 1,305   | 2,419   | 1,754   | 2,959   | 2,588   | 2764    | 2,113   |
| Accidents                    | 565     | 587     | 450     | 507     | 557     | 550     | 531     | 569     | 536     | 543     |
| Fire:                        |         |         |         |         |         |         |         |         |         |         |
| Emergency responses          | 172     | 199     | 163     | 194     | 174     | 182     | 172     | 166     | 200     | 174     |
| Haz-Mat responses            | 27      | 35      | 46      | 3       | 4       | 5       | 27      | 4       | 4       | 14      |
| Inspections                  | 61      | 59      | 72      | 68      | 62      | 91      | 103     | 112     | 69      | 62      |
| Community development:       |         |         |         |         |         |         |         |         |         |         |
| Permits issued:              |         |         |         |         |         |         |         |         |         |         |
| Commercial                   | 59      | 51      | 82      | 104     | 97      | 97      | 109     | 120     | 133     | 138     |
| Governmental                 | 5       | 5       | 5       | 15      | 7       | \$ P-   | 11      | 14      | 14      | 16      |
| Residential                  | 231     | 264     | 263     | 294     | 271     | 376     | 401     | 386     | 495     | 442     |
| Public works:                |         |         |         |         |         |         |         |         |         |         |
| Streets swept (miles)        | 71      | 75      | 77      | 77      | 88      | 92      | 93      | 93      | 93      | 93      |
| Roads (miles)                | 71      | 75      | 77      | 77      | 88      | 92      | 93      | 93      | 93      | 93      |
| Streetlights                 | 995     | 1,030   | 1,057   | 1,062   | 1,093   | 1,288   | 1,290   | 1,321   | 1,321   | 1,326   |
| Parks and recreation:        |         |         |         |         |         |         |         |         |         |         |
| Playgrounds                  | 10      | 10      | 10      | 10      | 10      | 10      | 10      | 10      | 10      | 10      |
| Baseball/softball fields     | 6       | 6       | 6       | 6       | 6       | 6       | 6       | 7       | 7       | 7       |
| Soccer fields                | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       | 3       |
| Skate park                   | -       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       | 1       |
| Library:                     |         |         |         |         |         |         |         |         |         |         |
| Volumes in collection        | 80,200  | 81,802  | 80,118  | 81,491  | 88,570  | 84,440  | 82,338  | 79,400  | 79,866  | 75,343  |
| Total volumes borrowed       | 172,999 | 183,840 | 179,729 | 189,860 | 196,315 | 190,895 | 202,908 | 187,569 | 187,035 | 183,311 |
| Golf course:                 |         |         |         |         |         |         |         |         |         |         |
| Number of passes sold        |         |         |         |         |         |         |         |         |         |         |
| Junior*                      | 58      | 57      | 30      | 79      | 100     | 104     | 115     | 115     | 64      | 57      |
| Young adult*                 | 15      | 19      | 10      | 12      | 19      | 20      | 22      | 27      | 38      | 18      |
| Single                       | 154     | 163     | 144     | 156     | 139     | 145     | 135     | 129     | 120     | 106     |
| Family                       | 111     | 114     | 89      | 175     | 83      | 89      | 85      | 80      | 79      | 63      |

\*Junior =Children ages 10 to 18 \*Young Adult=Ages 19 to 24 Source: Various City Departments

FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM Last Ten Fiscal Years

|                                 | Full-time Equivalent Employees as of December 31 |       |       |       |       |         |       |       |       |       |
|---------------------------------|--|-------|-------|-------|-------|---------|-------|-------|-------|-------|
| Function/Program                | 2004   | 2005  | 2006  | 2007  | 2008  | 2009    | 2010  | 2011  | 2012  | 2013  |
| Commit                          |  |       |       |       |       |         |       |       |       |       |
| General government:             |  |       |       |       |       |         |       |       |       |       |
| Administration                  | 4.00   | 4.00  | 4.50  | 4.50  | 4.50  | 4.25    | 4.25  | 4.25  | 4.00  | 4.00  |
| Finance                         | 5.00   | 5.00  | 5.00  | 5.00  | 5.00  | 4.00    | 4.00  | 4.00  | 4.00  | 5.00  |
| Community development           | 2.00   | 3.00  | 3.00  | 3.55  | 4.05  | 4.05    | 4.05  | 4.05  | 4.05  | 4.05  |
| Engineering                     | 3.00   | 3.00  | 4.00  | 3.45  | 3.45  | 3.45    | 2.45  | 2.45  | 2.45  | 2.45  |
| Information technology          | 1.00   | 1.00  | 2.00  | 2.00  | 2.00  | 2.00    | 1.00  | 2.00  | 2.00  | 2.00  |
| Police officers and dispatchers | 19.00  | 20.00 | 21.00 | 22.00 | 23.50 | 23.50   | 20.50 | 20.50 | 21.50 | 21.50 |
| Public works                    | 13.00  | 15.00 | 15.00 | 15.00 | 15.00 | 15.00   | 15.00 | 14.00 | 14.00 | 14.00 |
| Parks and recreation            | 4.00   | 4.00  | 4.00  | 4.00  | 4.00  | 4.00    | 4.00  | 3.00  | 3.00  | 3.00  |
| Library                         | 8.25   | 8.75  | 8.75  | 8.75  | 8.75  | 8.75    | 8.75  | 8.75  | 8.75  | 8.75  |
| Golf course                     | 3.00   | 3.00  | 3.00  | 3.00  | 2.00  | 2.00    | 2.00  | 2.00  | 2.00  | 2.00  |
|                                 |  |       |       |       |       | ALC: NO |       |       |       |       |
| Total                           | 60.50  | 62.25 | 66.75 | 70.25 | 71.25 | 72.25   | 71.00 | 66.00 | 65.00 | 66.75 |
|                                 |  |       |       |       |       | 17      |       |       |       |       |

The City has 30 paid-on-call firefighters.

Source: City Finance Department

## **CITY OF GRAND RAPIDS, MINNESOTA** PRINCIPAL EMPLOYERS Current Year and Nine Years Ago

|                                |           | 2013 |   |           | 2004 |                             |
|--------------------------------|-----------|------|---|-----------|------|-----------------------------|
|                                |           |      | Percentage<br>of Total City   |           |      | Percentage<br>of Total City |
| Taxpayer                       | Employees | Rank | Employment  | Employees | Rank | Employment                  |
| ISD #318                       | 600       | 1    | 6.49%   | 929       | 1    | 9.09%                       |
| Grand Itasca Clinic & Hospital | 600       | 2    | 6.49%   | 600       | 2    | 5.87%                       |
| UPM Blandin Paper Mill         | 450       | 3    | 4.87%   | 520       | 3    | 5.09%                       |
| Itasca County                  | 390       | 4    | 4.22%   | 402       | 4    | 3.94%                       |
| Arrowhead Promo & Fulfillment  | 290       | 5    | 3.14%   | 234       | 5    | 2.29%                       |
| Wal-Mart(1)                    | 280       | 6    | 3.03%   | 200       | 6    | 1.96%                       |
| City of Grand Rapids(1)        | 225       | 7    | 2.43%   | - \       |      | -                           |
| Terex Corporation(3)           | 220       | 8    | 2.38%   | - 10      | -    | -                           |
| Grand Village Nursing Home(2)  | 160       | 9    | 1.73%   | 182       | 8    | 1.78%                       |
| Itasca Community College(1)    | 140       | 10   | 1.51%   | -         | -    | -                           |
| Minnesota Diversified          | -         | -    |   | ) 195     | 7    | 1.91%                       |
| Ainsworth Corportation(4)      | -         | -    | L/  | 180       | 9    | 1.76%                       |
| Cub Foods                      |           | -    | - \ V   | 125       | 10   | 1.22%                       |
|                                |           |      | 1821  |           |      |                             |
| Total                          | 3,355     |      | 36.28%  | 3,567     |      | 34.92%                      |
|                                |           |      |   |           |      |                             |
| All other employers            | 5,892     |      | 63.72%  | 6,648     |      | 65.08%                      |
|                                |           |      | i and a second se |           |      |                             |
| Total                          | 9,247     |      | 100.00%   | 10,215    |      | 100.00%                     |
|                                | A Street  |      |   |           |      |                             |

Source: Telephone survey of individual employers, March 2013

(1) Includes full- and part-time employees.

(2) Formerly Itasca County Nursing Home.

(3) Formerly ASV, Inc.

#### **CITY OF GRAND RAPIDS, MINNESOTA** DEMOGRAPHIC AND ECONOMIC STATISTICS Last Ten Fiscal Years

| Fiscal Year | Population | Personal Personal Income Income | Unemployment<br>Rate |
|-------------|------------|---------------------------------|----------------------|
| 2004        | 8,478      |                                 | 11.70%               |
| 2005        | 8,543      |                                 | 8.90%                |
| 2006        | 8,790      |                                 | 8.70%                |
| 2007        | 8,790      | Information Not Available       | 9.30%                |
| 2008        | 8,926      |                                 | 12.40%               |
| 2009        | 9,690      |                                 | 13.70%               |
| 2010        | 10,869     |                                 | 9.60%                |
| 2011        | 10,869     |                                 | 9.90%                |
| 2012        | 10,869     |                                 | 7.60%                |
| 2013        | 10,869     |                                 | 6.70%                |
|             | ,          |                                 | 0.1070               |

Per Capita

Source: Minnesota Department of Employment and Economic Development

## **CITY OF GRAND RAPIDS, MINNESOTA** PLEDGED REVENUE COVERAGE

Last Ten Fiscal Years

|             |                       | Improveme | ent Bonds    |          | Tax Increment Bonds |           |           |          |  |
|-------------|-----------------------|-----------|--------------|----------|---------------------|-----------|-----------|----------|--|
|             | Special<br>Assessment |           | Debt Service |          | Tax<br>Increment    | Debt Se   | ervice    |          |  |
| Fiscal Year | Collections           | Principal | Interest     | Coverage | Collections         | Principal | Interest  | Coverage |  |
| 2004        | \$428,556             | \$785,000 | \$453,765    | 34.60%   | \$479,315           | \$370,000 | \$137,482 | 94.45%   |  |
| 2005        | 623,283               | 745,000   | 480,012      | 50.88%   | 473,574             | 395,000   | 111,777   | 93.45%   |  |
| 2006        | 934,350               | 1,190,000 | 651,791      | 50.73%   | 368,863             | 420,000   | 84,120    | 73.17%   |  |
| 2007        | 1,100,441             | 1,520,000 | 640,238      | 50.94%   | 348,098             | 450,000   | 54,440    | 69.01%   |  |
| 2008        | 1,045,175             | 1,860,000 | 771,301      | 39.72%   | 342,682             | 480,000   | 22,543    | 68.19%   |  |
| 2009        | 1,014,822             | 1,975,000 | 775,452      | 36.90%   | 98,936              | 105,000   | 40,359    | 68.06%   |  |
| 2010        | 1,013,237             | 1,980,000 | 775,452      | 36.77%   | 131,032             | -         | 37,340    | 350.92%  |  |
| 2011        | 824,639               | 1,460,000 | 653,434      | 39.02%   | 151,953             | 15,000    | 37,059    | 291.89%  |  |
| 2012        | 762,948               | 1,490,000 | 589,994      | 36.68%   | 172,671             | 15,000    | 36,497    | 335.30%  |  |
| 2013        | 697,612               | 1,610,000 | 587,496      | 31.75%   | 193,981             | 15,000    | 35,934    | 380.85%  |  |

Special assessment collections do not include prepayments.

Excludes component units.

LEGAL DEBT MARGIN INFORMATION Last Ten Fiscal Years

| Market value<br>Debt limit percentage<br>Debt limit amount  | \$700,800,200<br><u>3%</u><br>21,024,006 |
|---|--|
| Debt applicable to limit<br>General obligation bonds  | 6,835,000                                |
| Less:<br>Cash and equivalents in G.O. Bond Debt Service Funds<br>Total net debt applicable to limit | (1,036,564)<br>5,798,436                 |
| Legal debt margin   | \$15,225,570                             |
| Legal Debt Margin Calculation for Fiscal Years 2004 Through 2013                                    | Amount of                                |

|             |            |             |             |             | Amount of       |            |
|-------------|------------|-------------|-------------|-------------|-----------------|------------|
|             |            |             | Net Debt    | Legal       | Debt Applicable | Net Bonded |
|             |            | Debt        | Applicable  | Debt        | To Debt         | Debt per   |
| Fiscal Year | Population | Limit       | To Limit    | Margin      | Limit           | Capita     |
|             |            |             |             |             |                 |            |
| 2004        | 8,478      | \$8,462,312 | \$1,237,190 | \$7,225,122 | 14.62%          | \$146      |
| 2005        | 8,543      | 9,591,816   | 1,162,160   | 8,429,656   | 12.12%          | 136        |
| 2006        | 8,790      | 9,964,959   | 993,774     | 8,971,185   | 9.97%           | 113        |
| 2007        | 8,790      | 11,021,978  | 2,482,899   | 8,539,079   | 22.53%          | 282        |
| 2008        | 8,926      | 18,121,485  | 3,169,571   | 14,951,914  | 17.49%          | 355        |
| 2009        | 9,690      | 22,612,941  | 3,896,539   | 18,716,402  | 17.23%          | 402        |
| 2010        | 10,869     | 21,687,759  | 4,270,649   | 17,417,110  | 19.69%          | 393        |
| 2011        | 10,869     | 23,525,196  | 3,015,083   | 20,510,113  | 12.82%          | 277        |
| 2012        | 10,869     | 21,388,662  | 2,565,287   | 18,823,375  | 11.99%          | 236        |
| 2013        | 10,869     | 21,024,006  | 5,798,436   | 15,225,570  | 27.58%          | 533        |
|             |            |             |             |             |                 |            |

Source: Itasca County Auditors Office and City Finance Department

\*Beginning with issues having a settlement after June 30, 2008, State Statutes have increased the legal debt limit from 2% to 3% of the City's taxable market value.

# DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT December 31, 2013

| ty of<br>d Rapids<br>e of Debt |
|--------------------------------|
| 9,504,593                      |
|                                |
| 3,010,181                      |
| 8,630,062                      |
| 1,640,243                      |
| 1,144,836                      |
|                                |

### Source: Itasca County Auditor's Office

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This Schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Grand Rapids. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

<sup>(1)</sup> Includes all outstanding debt of the governmental activities as presented on Table 10, plus unamortized bond premiums of \$227,081.

<sup>(2)</sup>The percentage of overlapping debt applicable is estimated using the taxable market values. Applicable percentages were estimated by determining the portion of the county's and school district's taxable market value that is within the City's boundaries.

### **CITY OF GRAND RAPIDS, MINNESOTA** RATIOS OF GENERAL BONDED DEBT OUTSTANDING Last Ten Fiscal Years

|             | General Bonded Debt C          | Dutstanding                                  |                             |
|-------------|--------------------------------|--|-----------------------------|
| Fiscal Year | General<br>Obligation<br>Bonds | Percentage of<br>Estimated<br>Market Value a | Bonded Debt<br>Per Capita b |
| 2004        | \$ -                           | 0.0000%                                      | \$ -                        |
| 2005        | -                              | 0.0000%                                      | -                           |
| 2006        | 1,785,000                      | 0.3583%                                      | 203.07                      |
| 2007        | 1,785,000                      | 0.3239%                                      | 203.07                      |
| 2008        | 2,670,000                      | 0.4420%                                      | 299.13                      |
| 2009        | 3,515,000                      | 0.4663%                                      | 362.75                      |
| 2010        | 3,950,000                      | 0.5464%                                      | 363.42                      |
| 2011        | 3,675,000                      | 0.4686%                                      | 338.12                      |
| 2012        | 3,255,000                      | 0.4169%                                      | 299.48                      |
| 2013        | 6,835,000                      | 0.9056%                                      | 628.85                      |

a SeeTable 6 for Estimated Market Value data.

*b* Population can be found in Table 13.

RATIOS OF OUTSTANDING DEBT BY TYPE Last Ten Fiscal Years

| Fiscal Year        | General<br>Obligation<br>Bonds | Gove<br>General<br>Obligation<br>Impr Bonds | ernmental Activ<br>Tax<br>Increment<br>Bonds | ities<br>Other<br>Debt | Total<br>Governmental<br>Activities | Business-type<br>Activities<br>Capital<br>Leases | Total<br>Primary<br>Government | Bonded<br>Debt<br>Per<br>Capita |
|--------------------|--------------------------------|---|--|------------------------|-------------------------------------|--|--------------------------------|---------------------------------|
| 2004               | \$ -                           | \$14,070,000                                | \$1,850,000                                  | \$1,345,000            | \$17,265,000                        | \$127,000  | \$17,392,000                   | 2,112                           |
| 2005               | -                              | 17,685,000                                  | 1,455,000                                    | 1,270,000              | 20,410,000                          | 102,000  | 20,512,000                     | 2,419                           |
| 2006               | 1,785,000                      | 17,780,000                                  | 1,035,000                                    | 1,195,000              | 21,795,000                          | 78,000   | 21,873,000                     | 2,560                           |
| 200 <mark>7</mark> | 1,785,000                      | 19,185,000                                  | 585,000                                      | 1,115,000              | 22,670,000                          | 53,000   | 22,723,000                     | 2,585                           |
| 2008               | 2,670,000                      | 18,595,000                                  | 955,000                                      | 1,035,000              | 23,255,000                          | 27,000   | 23,282,000                     | 2,649                           |
| 2009               | 3,515,000                      | 20,665,000                                  | 850,000                                      | 950,000                | 25,980,000                          | -  | 25,980,000                     | 2,911                           |
| 2010               | 3,950,000                      | 20,000,000                                  | 850,000                                      | 865,000                | 25,665,000                          | -  | 25,665,000                     | 2,649                           |
| 2011               | 3,675,000                      | 18,890,000                                  | 835,000                                      | 194,650                | 23,594,650                          | -  | 23,594,650                     | 2,171                           |
| 2012               | 3,255,000                      | 22,530,000                                  | 820,000                                      | 1,061,156              | 27,666,156                          | -  | 27,666,156                     | 2,545                           |
| 2013               | 6,835,000                      | 20,600,000                                  | 805,000                                      | 1,037,512              | 29,277,512                          | -  | 29,277,512                     | 2,694                           |

Note: Personal income not available Excludes component units.

PROPERTY TAX LEVIES AND COLLECTIONS Last Ten Fiscal Years

| Fiscal Year          | Taxes Levied           | Collected with<br>Fiscal Year of t | cted within the<br>Year of the Levy Collecti |                     | Total Collection | llections to Date     |  |
|----------------------|------------------------|------------------------------------|--|---------------------|------------------|-----------------------|--|
| Ended<br>December 31 | for the<br>Fiscal Year | Amount                             | Percentage<br>of Levy                        | Subsequent<br>Years | Amount           | Percentage<br>of Levy |  |
| 2004                 | \$3,848,998            | \$3,788,329                        | 98.42%                                       | \$60,669            | \$3,848,998      | 100.00%               |  |
| 2005                 | 4,067,952              | 4,000,817                          | 98.35%                                       | 67,135              | 4,067,952        | 100.00%               |  |
| 2006                 | 4,185,550              | 4,129,799                          | 98.67%                                       | 53,905              | 4,183,704        | 99.96%                |  |
| 2007                 | 4,300,561              | 4,236,072                          | 98.50%                                       | 60,157              | 4,295,967        | 99.89%                |  |
| 2008                 | 4,743,955              | 4,680,998                          | 98.67%                                       | 42,244              | 4,722,715        | 99.55%                |  |
| 2009                 | 5,077,422              | 4,977,588                          | 98.03%                                       | 38,860              | 5,014,161        | 98.75%                |  |
| 2010                 | 5,275,002              | 4,956,991                          | 93.97%                                       | 69,276              | 5,021,576        | 95.20%                |  |
| 2011                 | 5,734,540              | 5,445,836                          | 94.97%                                       | 48,382              | 5,494,218        | 95.81%                |  |
| 2012                 | 5,910,987              | 5,863,061                          | 99.19%                                       | 47,926              | 5,910,987        | 100.00%               |  |
| 2013                 | 6,125,207              | 6,013,791                          | 98.18%                                       | -                   | 6,013,791        | 98.18%                |  |

Source: Itasca County Auditor's Office

## **CITY OF GRAND RAPIDS, MINNESOTA** PRINCIPAL PROPERTY TAXPAYERS

Current Year and Nine Years Ago

|   |                      | 2013   |   |                     | 2004 |   |
|---|----------------------|--------|---|---------------------|------|---|
|   | Taxable<br>Capacity  |        | Percentage<br>of Total City<br>Capacity | Taxable<br>Capacity | D. I | Percentage<br>of Total City<br>Capacity |
| Taxpayer                                      | Value                | Rank   | Value                                   | Value               | Rank | Value                                   |
| UPM Blandin Paper Mill<br>Enbridge Energy, LP | \$723,541<br>266,807 | 12     | 7.85%<br>2.90%                          | \$721,350           | 1    | 7.83%<br>0.00%                          |
| Wal-Mart Stores                               | 224,356              | 3      | 2.43%                                   | 73,152              | 5    | 0.79%                                   |
| Enbridge Energy, LP                           | 139,206              | 4      | 1.51%                                   |                     |      | 0.00%                                   |
| Grand Hospitality LLC                         | 131,077              | 5      | 1.42%                                   |                     |      | 0.00%                                   |
| Terex Corporation                             | 119,112              | 6      | 1.29%                                   |                     |      | 0.00%                                   |
| Target Corporation                            | 116,982              | 7      | 1.27%                                   | 71,808              | 6    | 0.78%                                   |
| Arrowhead Promotion & Fulfillment Co          | 113,340              | 8      | 1.23%                                   | 90,968              | 4    | 0.99%                                   |
| Home Depot USA, Inc                           | 108,352              | 9      | 1.18%                                   | 94,772              | 3    | 1.03%                                   |
| Grand Rapids State Bank                       | 80,925               | 10     | 0.88%                                   | 56,358              | 10   | 0.61%                                   |
| Jerry Miner Realty Inc                        | -                    | - \    | 0.00%                                   | 94,846              | 2    | 1.03%                                   |
| Grand Rapids Economic Dev. Authority          | -                    | (h=. ) | 0.00%                                   | 57,236              | 8    | 0.62%                                   |
| GR Development Corp.                          | -                    | 1-00   | 0.00%                                   | 66,822              | 7    | 0.73%                                   |
| Aquila, Inc                                   | -                    |        | 0.00%                                   | 56,652              | 9    | 0.61%                                   |
| Total principal taxpayers                     | 2,023,698            |        | 21.96%                                  | 1,383,964           |      | 23.85%                                  |
| All other taxpayers                           | 7,191,071            |        | 78.04%                                  | 4,418,544           | (a)  | 76.15%                                  |
| Total   | \$9,214,769          |        | 100.00%                                 | \$5,802,508         |      | 100.00%                                 |

### Source: Itasca County Auditor's Office

(a) Due to changes in the Minnesota Property tax law, decreases in the taxable net tax capacity were due to reductions in property class rates.
 2002 Taxable Net Tax Capacity was \$4,716,970

Table 8

# DIRECT AND OVERLAPPING PROPERTY TAX RATES

Last Ten Fiscal Years

|             | Direct Rate | - City of Gra | and Rapids | Overlapping Rates |               |              |                |             |
|-------------|-------------|---------------|------------|-------------------|---------------|--------------|----------------|-------------|
|             |             |               |            | Itasca            | School        | Grand Rapids | Special Taxing | Overlapping |
| Fiscal Year | Operating   | Debt          | Total      | County            | District #318 | Township*    | District       | Tax Rate    |
| 2004        | 67.858      | 11.415        | 79.273     | 63.927            | 20.942        | 4.625        | 0.370          | 169.137     |
| 2005        | 62.136      | 9.203         | 71.339     | 58.510            | 17.596        | 4.603        | 0.333          | 152.381     |
| 2006        | 60.367      | 9.502         | 69.869     | 55.534            | 16.226        | 4.452        | 0.305          | 146.386     |
| 2007        | 56.521      | 9.201         | 65.722     | 51.522            | 15.132        | 4.122        | 0.272          | 136.702     |
| 2008        | 57.112      | 8.610         | 65.722     | 46.974            | 11.871        | 3.726        | 0.226          | 128.561     |
| 2009        | 49.022      | 10.041        | 59.063     | 44.000            | 13.798        | 1.738        | 0.208          | 118.118     |
| 2010        | 49.863      | 15.232        | 65.095     | 46.361            | 15.799        | 1.272        | 0.234          | 128.761     |
| 2011        | 51.112      | 12.778        | 63.890     | 44.904            | 17.051        | -            | 0.218          | 126.063     |
| 2012        | 54.893      | 14.592        | 69.485     | 47.702            | 17.774        | -            | 0.228          | 135.189     |
| 2013        | 54.778      | 14.221        | 68.999     | 50.869            | 17.862        | -            | 0.247          | 137.977     |

\*Grand Rapids Township was annexed by the City of Grand Rapids on January 1, 2010

Source: Itasca County Auditor's Office

TAX CAPACITY VALUE AND ESTIMATED MARKET VALUE OF TAXABLE PROPERTY Last Ten Fiscal Years

| Fiscal Year<br>Ended<br>December 31 | Residential<br>Property | Commercial/<br>Industrial<br>Property | All<br>Other | Total<br>Tax<br>Capacity | Less: Fiscal<br>Disparity<br>Contribution | Adjusted<br>Tax Capacity<br>Value | Total<br>Direct Tax<br>Rate | Estimated<br>Market<br>Value | Tax Capacity<br>as a Percent<br>of EMV |
|-------------------------------------|-------------------------|---------------------------------------|--------------|--------------------------|---|-----------------------------------|-----------------------------|------------------------------|--|
| 2004                                | \$2,829,729             | \$2,656,134                           | \$89,991     | \$5,575,854              | \$377,899                                 | \$5,197,955                       | 79.273                      | \$423,115,600                | 1.23%                                  |
| 2005                                | 3,217,394               | 3,023,343                             | 114,520      | 6,355,257                | 290,684                                   | 6,064,573                         | 71.339                      | 479,590,790                  | 1.26%                                  |
| 2006                                | 3,350,118               | 3,083,559                             | 117,525      | 6,551,202                | 355,615                                   | 6,195,587                         | 69.869                      | 498,247,965                  | 1.24%                                  |
| 2007                                | 3,816,933               | 3,206,895                             | 122,243      | 7,146,071                | 381,146                                   | 6,764,925                         | 65.654                      | 551,098,890                  | 1.23%                                  |
| 2008                                | 4,084,756               | 3,662,227                             | 122,241      | 7,869,224                | 437,925                                   | 7,431,299                         | 65.764                      | 604,049,500                  | 1.23%                                  |
| 2009                                | 5,010,410               | 4,410,100                             | 200,285      | 9,620,795                | 617,081                                   | 9,003,714                         | 58.374                      | 753,764,700                  | 1.19%                                  |
| 2010                                | 4,945,974               | 4,107,439                             | 187,142      | 9,240,555                | 1,171,820                                 | 8,068,735                         | 65.095                      | 722,925,300                  | 1.12%                                  |
| 2011                                | 5,332,018               | 4,224,074                             | 487,931      | 10,044,023               | 1,042,860                                 | 9,001,163                         | 63.890                      | 784,173,200                  | 1.15%                                  |
| 2012                                | 4,709,194               | 4,226,300                             | 445,047      | 9,380,541                | 1,075,330                                 | 8,305,211                         | 69.485                      | 780,687,600                  | 1.06%                                  |
| 2013                                | 4,505,919               | 4,181,742                             | 653,369      | 9,341,030                | 1,127,446                                 | 8,213,584                         | 68.999                      | 769,618,250                  | 1.07%                                  |

Source: Itasca County Auditor's Office

| Fiscal Year |             |             |             |             |            |  |  |  |
|-------------|-------------|-------------|-------------|-------------|------------|--|--|--|
| 2008        | 2009        | 2010        | 2011        | 2012        | 2013       |  |  |  |
|             |             |             |             |             |            |  |  |  |
| \$464,692   | \$424,628   | \$728,689   | \$821,768   | \$493,124   | \$597,34   |  |  |  |
| 1,007,217   | 1,286,533   | 823,295     | 915,580     | 1,073,037   | 1,100,37   |  |  |  |
| 3,853,979   | 5,122,533   | 2,819,062   | 5,613,348   | 4,825,540   | 4,537,62   |  |  |  |
| 1,073,066   | 1,050,224   | 962,131     | 1,283,989   | 1,014,136   | 1,066,20   |  |  |  |
| 6,398,954   | 7,883,918   | 5,333,177   | 8,634,685   | 7,405,837   | 7,301,55   |  |  |  |
|             |             |             |             |             |            |  |  |  |
| 494,371     | 1,353,040   | 646,172     | 561,196     | 561,753     | 524,67     |  |  |  |
| 478,596     | 484,528     | 505,336     | 498,587     | 498,189     | 551,04     |  |  |  |
| 972,967     | 1,837,568   | 1,151,508   | 1,059,783   | 1,059,942   | 1,075,71   |  |  |  |
| \$7,371,921 | \$9,721,486 | \$6,484,685 | \$9,694,468 | \$8,465,779 | \$8,377,27 |  |  |  |

PROGRAM REVENUES BY FUNCTION/PROGRAM Last Ten Fiscal Years

|   | Fiscal Year |             |             |             |  |  |
|---|-------------|-------------|-------------|-------------|--|--|
|   | 2004        | 2005        | 2006        | 2007        |  |  |
| Function/Program                                |             |             |             |             |  |  |
| Governmental activities:                        |             |             |             |             |  |  |
| General government                              | \$428,018   | \$398,214   | \$426,070   | \$505,461   |  |  |
| Public safety                                   | 683,604     | 876,638     | 842,353     | 791,861     |  |  |
| Public works                                    | 3,599,018   | 5,634,498   | 4,877,145   | 3,301,008   |  |  |
| Culture and recreation                          | 1,088,149   | 1,135,466   | 1,277,761   | 1,223,177   |  |  |
| Total governmental activities program revenues  | 5,798,789   | 8,044,816   | 7,423,329   | 5,821,507   |  |  |
|   |             |             |             |             |  |  |
| Business-type activities:                       |             |             |             |             |  |  |
| Golf course                                     | 469,888     | 487,126     | 458,960     | 512,659     |  |  |
| Storm water utility                             | -           | 440,657     | 432,955     | 485,603     |  |  |
| Total business-type activities program revenues | 469,888     | 927,783     | 891,915     | 998,262     |  |  |
|   |             |             |             |             |  |  |
| Total primary government program revenues       | \$6,268,677 | \$8,972,599 | \$8,315,244 | \$6,819,769 |  |  |
|   |             | N.M.        |             |             |  |  |

|                |             | Fiscal Y    | • •••          |             |            |
|----------------|-------------|-------------|----------------|-------------|------------|
| 2008           | 2009        | 2010        | 2011           | 2012        | 2013       |
| \$5,141,487    | \$5,501,090 | \$5,717,261 | \$6,024,517    | \$6,553,504 | \$6,772,98 |
| 207,233        | 271,416     | 255,052     | 226,118        | 202,354     | 324,01     |
| 2,966,264      | 5,930,076   | 4,302,317   | 5,933,373      | 4,434,468   | 4,671,03   |
| 1,817,539      | 1,580,506   | 1,326,354   | 1,063,987      | 1,546,363   | 1,760,50   |
| 2,656,951      | 1,768,797   | 1,604,785   | 2,415,698      | 3,658,568   | 2,160,35   |
| 202,321        | 170,589     | 142,528     | 191,552        | 160,984     | 204,75     |
| 534,160        | 274,557     | 159,010     | 184,059        | 128,235     | 80,29      |
| 339,705        | 306,122     | 275,921     | 380,749        | 350,181     | 388,48     |
| 13,865,660     | 15,803,153  | 13,783,228  | 16,420,053     | 17,034,657  | 16,362,43  |
|                |             |             | 0-             |             |            |
| 2,904,262      | 2,286,301   | 1,879,463   | 2,045,880      | 1,864,611   | 2,013,75   |
| 2,615,025      | 3,136,407   | 2,500,602   | 2,551,622      | 2,639,573   | 2,829,25   |
| 2,115,328      | 2,060,388   | 2,117,665   | 2,706,560      | 2,786,207   | 2,853,19   |
| 1,794,133      | 1,745,838   | 1,731,467   | 1,745,924      | 1,709,487   | 1,731,09   |
| 403,579        | 616,948     | 541,014     | 369,809        | 393,733     | 523,87     |
| 5,340,344      | 8,592,229   | 3,836,307   | 8,398,558      | 7,640,162   | 6,370,34   |
| 2,420,000      | 2,845,000   | 2,177,668   | 2,990,512      | 3,239,850   | 3,925,00   |
| 842,963        | 863,624     | 965,697     | 903,583        | 802,977     | 881,7      |
| 8,257          | 8,232       | 7,842       | 6,204          | 8,630       | 8,8        |
| 100,690        | 132,045     | 39,692      | 42,489         | 127,049     | 112,90     |
| 18,544,581     | 22,287,012  | 15,797,417  | 21,761,141     | 21,212,279  | 21,250,02  |
| (4,678,921)    | (6,483,859) | (2,014,189) | (5,341,088)    | (4,177,622) | (4,887,59  |
| 6,175          | 75,376      | 4,957       | 5,360          | 51,788      | 55,23      |
| -              | -           | 136,444     | -              | -           | -          |
| -              |             | 925,000     | 525,000        | -           | 1,525,00   |
| 3,005,000      | 6,835,000   | 825,000     | 1,030,000      | 7,397,605   | 4,134,3    |
| -              |             | -           | -              | 105,707     | 41,03      |
| -              | (1,265,000) | (635,000)   | -              | -           | -          |
| -<br>1,900,187 | 3,063,829   | 1,058,790   | -<br>1,044,991 | 705,445     | 1,855,20   |
| (1,791,948)    | (3,083,110) | (1,333,243) | (1,041,491)    | (601,945)   | (1,802,0   |
| 3,119,414      | 5,626,095   | 981,948     | 1,563,860      | 7,658,600   | 5,808,87   |
| -              | -           |             | 347,629        | -           | -          |
| -              |             | 574,001     |                |             | -          |
| (\$1,559,507)  | (\$857,764) | (\$458,240) | (\$3,429,599)  | \$3,480,978 | \$921,28   |
| 22.5%          | 24.2%       | 25.2%       | 27.6%          | 26.3%       | 31.4       |

# CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS

|                                       | Fiscal Year |             |             |             |  |  |
|---------------------------------------|-------------|-------------|-------------|-------------|--|--|
|                                       | 2004        | 2005        | 2006        | 2007        |  |  |
| Revenues                              |             |             |             |             |  |  |
| Taxes                                 | \$4,835,185 | \$4,560,272 | \$4,603,545 | \$4,718,695 |  |  |
| Licenses and permits                  | 221,574     | 218,984     | 261,308     | 342,178     |  |  |
| Intergovernmental                     | 2,683,606   | 4,339,505   | 4,368,302   | 3,126,346   |  |  |
| Special assessments                   | 714,438     | 1,095,157   | 1,427,730   | 1,770,868   |  |  |
| Charges for services                  | 1,359,973   | 1,465,506   | 1,442,030   | 2,184,707   |  |  |
| Fines and forfeits                    | 108,929     | 155,461     | 182,943     | 154,971     |  |  |
| Investment income                     | 284,643     | 473,405     | 685,853     | 785,302     |  |  |
| Other                                 | 276,866     | 281,911     | 399,095     | 298,105     |  |  |
| Total revenues                        | 10,485,214  | 12,590,201  | 13,370,806  | 13,381,172  |  |  |
| Expenditures:                         |             |             |             |             |  |  |
| Current:                              |             |             |             |             |  |  |
| General government                    | 1,485,995   | 1,696,966   | 1,827,609   | 1,915,271   |  |  |
| Public safety                         | 2,007,343   | 2,109,319   | 2,270,087   | 2,377,536   |  |  |
| Public works                          | 1,800,362   | 1,657,717   | 1,827,653   | 1,893,997   |  |  |
| Culture and recreation                | 1,522,410   | 1,645,368   | 1,701,061   | 1,835,221   |  |  |
| Miscellaneous                         | 200,658     | 245,714     | 274,962     | 243,642     |  |  |
| Capital outlay/construction           | 5,135,895   | 8,221,728   | 3,538,835   | 4,174,414   |  |  |
| Debt service:                         | X           |             |             |             |  |  |
| Principal retirement                  | 2,075,000   | 2,630,000   | 2,905,000   | 2,050,000   |  |  |
| Interest                              | 651,325     | 651,299     | 790,150     | 799,726     |  |  |
| Paying agent fees                     | 6,137       | 7,005       | 6,737       | 9,479       |  |  |
| Bond issuance costs                   | 6,610       | 107,481     | 89,977      | 76,669      |  |  |
| Total expenditures                    | 14,891,735  | 18,972,597  | 15,232,071  | 15,375,955  |  |  |
| Revenues over (under) expenditures    | (4,406,521) | (6,382,396) | (1,861,265) | (1,994,783  |  |  |
| Other financing sources (uses):       | (4,400,521) | (0,382,390) | (1,001,203) | (1,7)4,705  |  |  |
| Sale of capital assets                | 25,419      | 16,416      | 11,635      | 98,817      |  |  |
| Capital lease proceeds                |             | -           |             | -           |  |  |
| Issuance of refunding bonds           | -           | -           | -           | -           |  |  |
| Bond issuance/bond premium            | 3,705,000   | 5,821,054   | 4,362,037   | 2,946,950   |  |  |
| Insurance recoveries                  | 190,000     | -           | -           | _,,,,       |  |  |
| Redemption of refunded bonds          | -           | -           | _           | -           |  |  |
| Payment to refunded bond escrow agent | _           | -           | (1,960,379) | -           |  |  |
| Transfers in                          | 3,202,585   | 1,990,326   | 1,727,783   | 1,767,911   |  |  |
| Transfers out                         | (3,204,503) | (1,847,123) | (1,730,162) | (1,592,133  |  |  |
| Total other financing sources (uses)  | 3,918,501   | 5,980,673   | 2,410,914   | 3,221,545   |  |  |
| Special items:                        |             |             |             |             |  |  |
| Grand Rapids / Itasca County Airport  |             | _           | -           | _           |  |  |
| Merger with Grand Rapids Township     |             |             |             |             |  |  |
|                                       |             |             |             | \$1 226 762 |  |  |
| Net change in fund balance            | (\$488,020) | (\$401,723) | \$549,649   | \$1,226,762 |  |  |
| Debt service as a percentage of       | 00.70/      | 24.00/      | 20.10/      | 22.10       |  |  |
| noncapital expenditures               | 22.7%       | 24.8%       | 30.1%       | 23.1%       |  |  |

|              |              | Fisca        | ll Year      |              |              |
|--------------|--------------|--------------|--------------|--------------|--------------|
| 2008         | 2009         | 2010         | 2011         | 2012         | 2013         |
| \$224,509    | \$219,727    | \$497,935    | \$ -         | \$ -         | \$ -         |
| 4,847,138    | 4,529,615    | 4,443,526    | -            | 6. ·         | -            |
|              |              |              |              | Non a        |              |
| -            | -            | -            | 1,071,817    | 882,863      | 607,301      |
| -            | -            | -            | 15,567       | 13,186       | 12,479       |
| -            | -            | -            | 76,401       | 156,520      | 243,403      |
| -            | -            | -            | 3,857,416    | 4,463,866    | 4,633,494    |
| 5,071,647    | 4,749,342    | 4,941,461    | 5,021,201    | 5,516,435    | 5,496,677    |
|              |              |              | On           |              |              |
| 7,653,945    | 6,660,438    | 7,061,043    | A            | -            | -            |
| 805,001      | 872,154      | 747,062      |              | _            | _            |
| (120,115)    | (121,906)    | (130,205)    |              |              |              |
| 3,298,276    | 3,690,962    | 2,773,389    | A V V        | _            |              |
| 5,290,270    | 5,050,502    | 2,770,509    | 1 . 1        |              |              |
| -            | -            | -            | 345,891      | 408,722      | 206,417      |
| -            | -            | Ð            | 6,728,771    | 7,830,851    | 8,922,847    |
| -            | -            | <i>A</i> -   | 649,367      | 662,669      | 601,378      |
| -            | -            | 1            | 2,073,531    | 1,989,644    | 1,684,947    |
| -            | -            |              | (2,855,610)  | (964,192)    | (546,851)    |
| 11,637,107   | 11,101,648   | 10,451,289   | 6,941,950    | 9,927,694    | 10,868,738   |
|              |              |              |              |              |              |
| \$16,708,754 | \$15,850,990 | \$15,392,750 | \$11,963,151 | \$15,444,129 | \$16,365,415 |

FUND BALANCES, GOVERNMENTAL FUNDS Last Ten Fiscal Years

|                                  |              | Fiscal '     | Year         |              |
|----------------------------------|--------------|--------------|--------------|--------------|
|                                  | 2004         | 2005         | 2006         | 2007         |
| General Fund:                    |              |              |              |              |
| Reserved                         | \$235,408    | \$216,786    | \$254,671    | \$264,264    |
| Unreserved                       | 5,441,087    | 5,499,269    | 5,476,583    | 5,537,743    |
| Fund balance:                    |              |              |              |              |
| Nonspendable                     | -            | -            | \ <u>%</u> - | -            |
| Restricted                       | -            | - %          | 1 m m        | -            |
| Committed                        | -            | - 19         | -            | -            |
| Unassigned                       | -            | A. 1         | -            | -            |
| Total general fund               | 5,676,495    | 5,716,055    | 5,731,254    | 5,802,007    |
|                                  |              |              |              |              |
| All other governmental funds:    |              |              |              |              |
| Reserved                         | 6,453,883    | 6,009,348    | 6,170,610    | 7,420,555    |
| Unreserved, reported in:         |              |              |              |              |
| Special revenue funds            | 509,117      | 569,641      | 657,929      | 771,353      |
| Debt service funds               | 7,953        | 8,168        | 11,642       | (89,202)     |
| Capital projects funds           | 4,246,125    | 4,188,638    | 4,470,244    | 4,363,548    |
| Fund balance:                    |              |              |              |              |
| Nonspendable                     | 1.2          | » -          | -            | -            |
| Restricted                       | 17 - 34      | -            | -            | -            |
| Committed                        |              | -            | -            | -            |
| Assigned                         | -            | -            | -            | -            |
| Unassigned                       | -            | -            | -            | -            |
| Total all other government funds | 11,217,078   | 10,775,795   | 11,310,425   | 12,466,254   |
|                                  |              |              |              |              |
| Total all funds                  | \$16,893,573 | \$16,491,850 | \$17,041,679 | \$18,268,261 |
|                                  |              |              |              |              |
|                                  |              |              |              |              |
|                                  |              |              |              |              |

(1)The City implemented GASB Statement No. 54 for the fiscal year ended December 31, 2011. Information for years prior to 2011 is presented in accordance with fund balance classifications in effect at that time.

| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$  | \$5,725,515<br>854,998<br>1,382,817<br>128,235<br>83,853<br>63,471<br>-<br>103,500<br>8,342,389<br>5,885<br>5,530<br>(103,500) | \$5,896,07<br>901,17<br>1,442,5<br>80,22<br>67,52<br>26,69<br>-<br>-<br>-<br>53,2<br>8,467,49<br>3,38<br>5,20  |
|--|--|--|
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$  | 854,998<br>1,382,817<br>128,235<br>83,853<br>63,471<br>-<br>103,500<br>8,342,389<br>5,885<br>5,530<br>(103,500)                | 901,1<br>1,442,5<br>80,2<br>67,5<br>26,6<br>-<br>-<br>-<br>53,2<br>8,467,4<br>3,3<br>5,2                       |
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$  | 1,382,817<br>128,235<br>83,853<br>63,471<br>-<br>-<br>103,500<br>8,342,389<br>5,885<br>5,530<br>(103,500)                      | 1,442,5<br>80,2<br>67,5<br>26,6<br>-<br>-<br>53,2<br>8,467,4<br>3,3<br>5,2                                     |
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$  | 128,235<br>83,853<br>63,471<br>  | 80,2<br>67,5<br>26,6<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>- |
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$  | 83,853<br>63,471<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-<br>-                | 67,5<br>26,6<br>-<br>-<br>53,2<br>8,467,4<br>3,3<br>5,2  |
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$  | 63,471<br>-<br>103,500<br>8,342,389<br>5,885<br>5,530<br>(103,500)   | 26,6<br>-<br>-<br>53,2<br>8,467,4<br>3,3<br>5,2  |
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$  | 103,500<br>8,342,389<br>5,885<br>5,530<br>(103,500)  | 53,2<br>53,2<br>8,467,4<br>3,3<br>5,2  |
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$  | 8,342,389<br>5,885<br>5,530<br>(103,500)   | 8,467,4<br>3,3<br>5,2  |
| 83,078         (19,281)         (257,467)         3,500           7,404,100         7,752,349         7,579,939         13,911,013           12,312         16,195         2,271         6,313           219,966         -         61,827         -           (83,078)         19,281         257,467         (3,500)           149,200         35,476         321,565         2,813 | 8,342,389<br>5,885<br>5,530<br>(103,500)   | 8,467,4<br>3,3<br>5,2  |
| 7,404,100         7,752,349         7,579,939         13,911,013           12,312         16,195         2,271         6,313           219,966         -         61,827         -           (83,078)         19,281         257,467         (3,500)           149,200         35,476         321,565         2,813   | 8,342,389<br>5,885<br>5,530<br>(103,500)   | 8,467,4<br>3,3<br>5,2  |
| $\begin{array}{c ccccccccccccccccccccccccccccccccccc$  | 5,885<br>5,530<br>(103,500)  | 3,3<br>5,2   |
| 219,966     -     61,827       (83,078)     19,281     257,467       149,200     35,476     321,565  | 5,530<br>(103,500)   | 5,2  |
| 219,966     -     61,827       (83,078)     19,281     257,467       149,200     35,476     321,565  | 5,530<br>(103,500)   | 5,2  |
| (83,078)         19,281         257,467         (3,500)           149,200         35,476         321,565         2,813   | (103,500)  |  |
| 149,200 35,476 321,565 2,813   |  | (=   |
|  |  | (53,2  |
| <u>\$7,553,300</u> <u>\$7,787,825</u> <u>\$7,901,504</u> <u>\$13,913,826</u>   | (92,085)   | (44,5  |
|  | \$8,250,304  | \$8,422,9  |
|  |  |  |
| (\$484,882) \$675,524 (\$185,700) \$8,971,243  | \$836,866  | \$1,554,3  |
| 316,026 1,005,764 605,909 135,756  | 65,086   | 41,2   |
| (\$168,856) \$1,681,288 \$420,209 \$9,106,999  | \$901,952  | \$1,595,6  |
|  |  |  |
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|  |  |  |

# **CITY OF GRAND RAPIDS, MINNESOTA** CHANGES IN NET POSITION

|   |             | Fiscal      | Veer        |             |
|---|-------------|-------------|-------------|-------------|
|   | 2004        | 2005        | 2006        | 2007        |
| General revenues and other changes in net position  |             |             |             |             |
| Governmental activities:                            |             |             |             |             |
| Taxes   | \$3,828,809 | \$3,945,921 | \$3,963,138 | \$4,062,932 |
| Payments in lieu of taxes (PILOT)                   | 1,042,164   | 614,528     | 656,091     | 667,148     |
| Unrestricted grants and contributions               | 1,929,916   | 1,795,229   | 2,048,839   | 2,043,737   |
| Investment earnings                                 | 284,643     | 473,405     | 685,853     | 785,302     |
| Gain on sale of capital assets                      | 23,669      |             | 9,397       | 98,573      |
| Insurance recoveries                                | -           | <u> </u>    | -           | -           |
| Special item - Grand Rapids / Itasca County Airport | -           | - P         | -           | -           |
| Special item - merger with Grand Rapids Township    | -           | (M)         | -           | -           |
| Transfers   | 952         | 143,203     | (2,379)     | 175,778     |
| Total governmental activities                       | 7,110,153   | 6,972,286   | 7,360,939   | 7,833,470   |
| Business-type activities:                           |             |             |             |             |
| Investment earnings                                 | 3,389       | 3,191       | 8,026       | 15,982      |
| Gain on sale of capital assets                      | 3,806       | 5,171       | -           | -           |
| Transfers   | (952)       | (143,203)   | 2,379       | (175,778)   |
| Total business-type activities                      | 6,243       | (140,012)   | 10,405      | (159,796)   |
| 510   |             | (111)       |             |             |
| Total primary government                            | \$7,116,396 | \$6,832,274 | \$7,371,344 | \$7,673,674 |
|   |             |             |             |             |
| Change in net position:                             |             |             |             |             |
| Government activities                               | \$1,135,837 | \$2,811,733 | \$3,837,540 | \$1,478,425 |
| Business-type activities                            | (101,616)   | (32,774)    | 97,951      | (26,941)    |
| Total primary government                            | \$1,034,221 | \$2,778,959 | \$3,935,491 | \$1,451,484 |
|   |             |             |             |             |

|               |               | Fiscal Y      | ear           |               |             |
|---------------|---------------|---------------|---------------|---------------|-------------|
| 2008          | 2009          | 2010          | 2011          | 2012          | 2013        |
|               |               |               | e             |               |             |
| \$3,257,703   | \$3,139,210   | \$2,407,660   | \$2,362,986   | \$2,206,280   | \$2,420,199 |
| 2,904,780     | 3,611,752     | 2,789,559     | 2,836,212     | 2,929,368     | 3,117,62    |
| 5,018,711     | 5,144,636     | 4,841,814     | 5,390,413     | 6,772,303     | 5,601,02    |
| 2,243,609     | 2,267,791     | 2,270,942     | 2,255,043     | 2,235,595     | 2,000,74    |
| 863,133       | 950,717       | 978,289       | 907,838       | 921,653       | 1,309,22    |
| 14,287,936    | 15,114,106    | 13,288,264    | 13,752,492    | 15,065,199    | 14,448,82   |
|               |               |               | A             |               |             |
| 473,579       | 496,554       | 455,315       | 549,733       | 561,484       | 554,93      |
| 332,562       | 370,726       | 411,849       | 377,107       | 341,287       | 434,93      |
| 806,141       | 867,280       | 867,164       | 926,840       | 902,771       | 989,86      |
| \$15,094,077  | \$15,981,386  | \$14,155,428  | \$14,679,332  | \$15,967,970  | \$15,438,68 |
|               |               |               | $\mathcal{N}$ |               |             |
| \$401,562     | \$405,500     | \$457,201     | \$401,410     | \$434,949     | \$590,19    |
| 510,127       | 463,110       | 388,484       | 447,864       | 433,622       | 478,03      |
| 206,256       | 405,086       | 261,584       | 432,900       | 419,069       | 716,55      |
| 426,215       | 404,920       | 409,234       | 434,724       | 440,565       | 451,83      |
| 581,602       | 585,044       | 515,812       | 506,187       | 521,523       | 500,35      |
| 614,629       | 1,100,342     | 1,027,304     | 1,240,128     | 1,572,878     | 1,358,91    |
| 3,658,563     | 4,673,279     | 2,463,006     | 5,349,509     | 3,737,070     | 3,439,78    |
| 6,398,954     | 8,037,281     | 5,522,625     | 8,812,722     | 7,559,676     | 7,535,66    |
|               |               |               |               |               |             |
| 494,371       | 516,832       | 548,820       | 553,201       | 561,653       | 524,67      |
| 478,596       | 484,528       | 505,336       | 498,587       | 498,189       | 551,04      |
| -             | 836,208       | 97,352        | 7,995         | - 100         | -           |
| 972,967       | 1,837,568     | 1,151,508     | 1,059,783     | 1,059,942     | 1,075,71    |
| \$7,371,921   | \$9,874,849   | \$6,674,133   | \$9,872,505   | \$8,619,618   | \$8,611,38  |
| (\$7,888,982) | (\$7,076,825) | (\$7,765,639) | (\$4,939,770) | (\$7,505,523) | (\$6,913,16 |
|               | 970,288       | 284,344       | 132,943       | 157,171       | 85,85       |
| 166,826       | 970.200       | 204           | 132.94.)      | 137.171       | 0.10        |

CHANGES IN NET POSITION

|   |               | Fiscal        | Fiscal Year   |               |
|---|---------------|---------------|---------------|---------------|
|   | 2004          | 2005          | 2006          | 2007          |
| Expenses  |               |               |               |               |
| Governmental activities:                        |               |               |               |               |
| General government                              | \$1,825,292   | \$2,078,757   | \$2,281,286   | \$2,249,579   |
| Public safety                                   | 2,163,003     | 2,206,081     | 2,794,668     | 2,452,364     |
| Public works                                    | 4,975,913     | 5,086,588     | 2,857,286     | 4,309,921     |
| Culture and recreation                          | 2,142,322     | 2,130,496     | 2,188,722     | 2,324,697     |
| Interest and fees on long-term debt             | 666,575       | 703,447       | 824,766       | 839,991       |
| Total governmental activities expenses          | 11,773,105    | 12,205,369    | 10,946,728    | 12,176,552    |
| Business-type activities:                       |               |               |               |               |
| Golf course                                     | 556,797       | 575,457       | 555,627       | 518,409       |
| Storm water utility                             | 20,950        | 245,088       | 248,742       | 346,998       |
| Total business-type activities expenses         | 577,747       | 820,545       | 804,369       | 865,407       |
| rotar business-type activities expenses         |               | 020,045       | 001,007       | 000,107       |
| Total primary government expenses               | \$12,350,852  | \$13,025,914  | \$11,751,097  | \$13,041,959  |
| Program revenues                                |               |               |               |               |
| Governmental activities:                        |               |               |               |               |
| Charges for services:                           |               |               |               |               |
| General government                              | \$329,037     | \$382,986     | \$422,888     | \$477,296     |
| Public safety                                   | 324,807       | 392,814       | 428,835       | 422,666       |
| Public works                                    | 100,451       | 134,239       | 147,559       | 129,233       |
| Culture and recreation:                         | · · · ·       |               |               |               |
| Ice rent  | 368,325       | 373,639       | 369,310       | 435,919       |
| Other activities                                | 584,713       | 569,332       | 585,736       | 594,848       |
| Operating grants and contributions              | 554,581       | 599,446       | 832,273       | 743,317       |
| Capital grants and contributions                | 3,536,875     | 5,592,360     | 4,636,728     | 3,018,228     |
| Total governmental activities program revenues  | 5,798,789     | 8,044,816     | 7,423,329     | 5,821,507     |
| Business-type activities:                       |               |               |               |               |
| Charges for services:                           |               |               |               |               |
| Golf course                                     | 469,888       | 487,126       | 454,960       | 506,659       |
| Storm water utility                             | -             | 420,657       | 432,503       | 484,163       |
| Operating grants and contributions              | -             | -             | 4,000         | 6,000         |
| Capital grants and contributions                | -             | 20,000        | 452           | 1,440         |
| Total business-type activities program revenues | 469,888       | 927,783       | 891,915       | 998,262       |
| Total primary government program revenues       | \$6,268,677   | \$8,972,599   | \$8,315,244   | \$6,819,769   |
| Net (expense) revenue:                          |               |               |               |               |
| Governmental activities                         | (\$5,974,316) | (\$4,160,553) | (\$3,523,399) | (\$6,355,045) |
| Business-type activities                        | (107,859)     | 107,238       | 87,546        | 132,855       |
| Total primary government net (expense) revenue  |               |               |               |               |

|              | Fiscal Year  |              |              |              |              |  |  |  |  |
|--------------|--------------|--------------|--------------|--------------|--------------|--|--|--|--|
| 2008         | 2009         | 2010         | 2011         | 2012         | 2013         |  |  |  |  |
| ¢15.040.000  | ¢10,100,000  | ¢10,100,455  |              |              |              |  |  |  |  |
| \$15,968,208 | \$18,102,326 | \$19,133,457 | \$31,703,299 | \$30,975,963 | \$31,861,617 |  |  |  |  |
| 17,300,543   | 17,035,306   | 13,417,300   | 12,379,387   | 12,077,081   | 7,330,832    |  |  |  |  |
| 7,166,636    | 5,973,279    | 8,374,454    | 5,813,768    | 7,680,276    | 13,095,205   |  |  |  |  |
| \$40,435,387 | \$41,110,911 | \$40,925,211 | \$49,896,454 | \$50,733,320 | \$52,287,654 |  |  |  |  |
|              | -            |              |              | KV.          |              |  |  |  |  |
| \$999,474    | \$1,985,565  | \$2,827,242  | \$2,793,653  | \$2,755,540  | \$2,864,018  |  |  |  |  |
| -<br>335,339 | 355,012      | -<br>119,244 | 236,409      | - 339,608    | - 272,420    |  |  |  |  |
| \$1,334,813  | \$2,340,577  | \$2,946,486  | \$3,030,062  | \$3,095,148  | \$3,136,438  |  |  |  |  |
|              |              |              | 0-           |              |              |  |  |  |  |
| \$16,967,682 | \$20,087,891 | \$21,960,699 | \$34,496,952 | \$33,731,503 | \$34,725,635 |  |  |  |  |
| 17,300,543   | 17,035,306   | 13,417,300   | 12,379,387   | 12,077,081   | 7,330,832    |  |  |  |  |
| 7,501,975    | 6,328,291    | 8,493,698    | 6,050,177    | 8,019,884    | 13,367,625   |  |  |  |  |
| \$41,770,200 | \$43,451,488 | \$43,871,697 | \$52,926,516 | \$53,828,468 | \$55,424,092 |  |  |  |  |

# **CITY OF GRAND RAPIDS, MINNESOTA** NET POSITION BY COMPONENT

|   | Fiscal Year  |              |              |              |  |
|---|--------------|--------------|--------------|--------------|--|
|   | 2004         | 2005         | 2006         | 2007         |  |
| Governmental activities:                    |              |              |              |              |  |
| Net investment in capital assets            | \$14,099,597 | \$14,975,618 | \$14,245,352 | \$14,120,418 |  |
| Restricted                                  | 11,204,673   | 13,315,671   | 17,374,649   | 18,556,197   |  |
| Unrestricted                                | 7,488,301    | 7,313,015    | 7,821,843    | 8,243,654    |  |
| Total governmental activities net position  | \$32,792,571 | \$35,604,304 | \$39,441,844 | \$40,920,269 |  |
|   |              |              | Con a        |              |  |
| Business type activities:                   |              |              |              |              |  |
| Net investment in capital assets            | \$986,597    | \$978,336    | \$1,059,454  | \$1,042,404  |  |
| Restricted                                  | -            | -            | -            | -            |  |
| Unrestricted                                | 53,990       | (30,559)     | (13,726)     | (23,617)     |  |
| Total business-type activities net position | \$1,040,587  | \$947,777    | \$1,045,728  | \$1,018,787  |  |
|   |              | A J          |              |              |  |
| Primary government:                         |              |              |              |              |  |
| Net investment in capital assets            | \$15,086,194 | \$15,953,954 | \$15,304,806 | \$15,162,822 |  |
| Restricted                                  | 11,204,673   | 13,315,671   | 17,374,649   | 18,556,197   |  |
| Unrestricted                                | 7,542,291    | 7,282,456    | 7,808,117    | 8,220,037    |  |
| Total primary government net position       | \$33,833,158 | \$36,552,081 | \$40,487,572 | \$41,939,056 |  |
|   |              |              |              |              |  |

# **III. STATISTICAL SECTION (UNAUDITED)**

This part of the City of Grand Rapids, Minnesota's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City of Grand Rapids, Minnesota's overall financial health.

Contents

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Sources: Unless otherwise noted, the information in these tables is derived from the comprehensive financial reports for the relevant year.

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# III. STATISTICAL SECTION (UNAUDITED)

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COMBINING STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE

ECONOMIC DEVELOPMENT AUTHORITY COMPONENT UNIT

For The Year Ended December 31, 2013

With Comparative Totals For The Year Ended December 31, 2012

|                                   |                     | Capital   | Tota      | S         |
|-----------------------------------|---------------------|-----------|-----------|-----------|
|                                   | General             | Project   | 2013      | 2012      |
| Revenue:                          |                     |           |           |           |
| General property taxes            | \$21,605            | \$55,556  | \$77,161  | \$46,898  |
| Intergovernmental                 | 1,535               | 687,963   | 689,498   | 208,417   |
| Investment income                 | 393                 | 3,497     | 3,890     | 5,590     |
| Miscellaneous:                    |                     |           | XI        |           |
| Loan repayment                    | -                   | 390,589   | 390,589   | 16,783    |
| Donations/contributions           | ×                   | A- 11     | -         | 5,000     |
| Other                             | -                   | 9,950     | 9,950     | 13,519    |
| Total revenue                     | 23,533              | 1,147,555 | 1,171,088 | 296,207   |
| Expenditures:                     |                     | (h)       |           |           |
| Economic development:             | (Particular States) |           |           |           |
| Current:                          | 4 6                 |           |           |           |
| Materials and supplies            | 35                  | - 1       | 35        | 26        |
| Other services and charges        | 12,279              | 994,064   | 1,006,343 | 260,992   |
| Loan disbursement                 | 12                  | 59,896    | 59,896    | 36,807    |
| Total expenditures                | 12,314              | 1,053,960 | 1,066,274 | 297,825   |
| Revenue over (under) expenditures | 11,219              | 93,595    | 104,814   | (1,618)   |
| Other financing sources:          |                     |           |           |           |
| Proceeds from land sales          | <u> </u>            | 139,816   | 139,816   | 83,000    |
| Net change in fund balance        | 11,219              | 233,411   | 244,630   | 81,382    |
| Fund balance - January 1          | 69,639              | 593,655   | 663,294   | 581,912   |
| Fund balance - December 31        | \$80,858            | \$827,066 | \$907,924 | \$663,294 |

Statement 31

## **CITY OF GRAND RAPIDS, MINNESOTA** COMBINING BALANCE SHEET ECONOMIC DEVELOPMENT AUTHORITY COMPONENT UNIT December 31, 2013 With Comparative Totals For December 31, 2012

|         |  |             | Capital             | Tota                | ls          |
|---------|--|-------------|---------------------|---------------------|-------------|
|         | Assets   | General     | Project             | 2013                | 2012        |
|         | nd investments<br>nts receivable                   | \$80,858    | \$804,926<br>41,873 | \$885,784<br>41,873 | \$669,221   |
|         | om other governmental units                        | _           | -                   | -                   | 14,855      |
|         | ory - land held for resale                         | _           | 1,233,217           | 1,233,217           | 1,350,617   |
|         | receivable   | _           | 167,936             | 167,936             | 207,726     |
| 110105  | -  |             | 107,750             | 107,550             | 201,120     |
|         | Total assets                                       | \$80,858    | \$2,247,952         | \$2,328,810         | \$2,242,419 |
|         | Liabilities, Deferred Inflows of Resources, and Fu | Ind Balance | (5)                 | н                   |             |
| Liabili | ties:  | 1 .         |                     |                     |             |
| Acco    | unts payable                                       | <b>\$</b> - | \$1,760             | \$1,760             | \$14,255    |
|         | to other governmental units                        | 4           | -                   | -                   | 747         |
| Cont    | racts payable                                      | 1.27        | 18,125              | 18,125              | 5,780       |
|         | Total liabilities                                  | 0           | 19,885              | 19,885              | 20,782      |
| Deferr  | ed inflows of resources:                           |             |                     |                     |             |
| Unav    | ailable revenue                                    |             | 1,401,001           | 1,401,001           | 1,558,343   |
|         | Total deferred inflows of resources                | 0           | 1,401,001           | 1,401,001           | 1,558,343   |
| Fund b  | alance:  |             |                     |                     |             |
| Assig   | gned   | -           | 827,066             | 827,066             | 593,655     |
| Unas    | signed   | 80,858      | -                   | 80,858              | 69,639      |
|         | Total fund balance                                 | 80,858      | 827,066             | 907,924             | 663,294     |
|         | Total liabilities, deferred inflows                |             |                     |                     |             |
|         | of resources, and fund balance                     | \$80,858    | \$2,247,952         | \$2,328,810         | \$2,242,419 |
|         |  |             |                     |                     |             |

# COMPONENT UNIT

<u>Economic Development Authority</u> – The EDA is a discretely presented component unit which does not issue separate financial statements.

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## COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS For The Year Ended December 31, 2013

**Statement 29** 

| Ladaing Taw   |                | Balance<br>January 1, 2013 | Additions                | Deletions                  | Balance<br>December 31,<br>2013 |
|---|----------------|----------------------------|--------------------------|----------------------------|---------------------------------|
| Lodging Tax:  |                |                            |                          |                            |                                 |
| Assets  |                | ¢10.204                    |                          | <b>*</b> • • • • • • •     | <b>*</b> • • <b>*</b> • • •     |
| Cash and investments  |                | \$18,384                   | \$16,700                 | \$18,384                   | \$16,700                        |
| Liabilities   |                |                            |                          | NX                         |                                 |
| Accounts payable  |                | \$18,384                   | \$16,700                 | \$18,384                   | \$16,700                        |
| Cable TV Commission:<br>Assets  |                |                            |                          |                            |                                 |
| Cash and investments  |                | \$56,492                   | \$80,852                 | \$56,492                   | \$80,852                        |
| Liabilities<br>Accounts payable<br>Due to third-party grantees<br>Total liabilities |                | \$75<br>56,417<br>\$56,492 | \$<br>80,852<br>\$80,852 | \$75<br>56,417<br>\$56,492 | \$ -<br>80,852<br>\$80,852      |
| Totals - All Agency Funds:<br>Assets  |                | 1×1                        |                          |                            |                                 |
| Cash and investments  |                | \$74,876                   | \$97,552                 | \$74,876                   | \$97,552                        |
| Liabilities   | and the second | No. of Concession, Name    |                          |                            |                                 |
| Accounts payable  |                | \$18,459                   | \$16,700                 | \$18,459                   | \$16,700                        |
| Due to third-party grantees   |                | 56,417                     | 80,852                   | 56,417                     | 80,852                          |
| Total liabilities   |                | \$74,876                   | \$97,552                 | \$74,876                   | \$97,552                        |
|   | (Concernence)  | >                          |                          |                            |                                 |

COMBINING STATEMENT OF ASSETS AND LIABILITIES AGENCY FUNDS December 31, 2013 With Comparative Totals For December 31, 2012

|   | 872 Lodging<br>Tax | 877 Cable TV<br>Commision | Totals Agency      | y Funds            |
|---|--------------------|---------------------------|--------------------|--------------------|
|   |                    |                           | 2013               | 2012               |
| Assets:<br>Cash and investments                 | \$16,700           | \$80,852                  | \$97,552           | \$74,876           |
| Liabilities:                                    |                    |                           |                    |                    |
| Accounts payable<br>Due to third-party grantees | \$16,700           | \$ -<br>80,852            | \$16,700<br>80,852 | \$18,459<br>56,417 |
| Total liabilities                               | \$16,700           | \$80,852                  | \$97,552           | \$74,876           |
|   |                    |                           |                    |                    |

## AGENCY FUNDS

Agency Funds account for assets held by a governmental unit in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. During 2013, the City of Grand Rapids had the following Agency Funds:

Lodging Tax - accounts for tax pass-through of lodging tax collections.

<u>Cable TV Commission</u> - accounts for the pass-through of franchise fees to the Cable TV Commission.

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SPECIAL REVENUE FUND - 235 DOMESTIC ANIMAL CONTROL FACILITY SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|  |    |                 | 2013     |          | 2012     |
|--|----|-----------------|----------|----------|----------|
|  |    | Budgeted An     | nounts   | Actual   | Actual   |
|  | Or | iginal          | Final    | Amounts  | Amounts  |
| Revenue:   |    |                 |          |          |          |
| Licenses and permits                                 |    | \$350           | \$350    | \$170    | \$336    |
| Fines and forfeits                                   |    | 34,550          | 34,550   | 32,837   | 29,772   |
| Other  |    | -               | -        | 522      | -        |
| Total revenue  |    | 34,900          | 34,900   | 33,529   | 30,108   |
| Ermonditures   |    |                 |          |          |          |
| Expenditures:<br>Public safety:                      |    |                 |          |          |          |
| Current:   |    |                 |          |          |          |
| Personnel services                                   |    | 27 122          | 37,132   | 38,590   | 36,112   |
|  |    | 37,132<br>4,500 | 4,500    | 6,328    | 5,165    |
| Materials and supplies<br>Other services and charges |    |                 | 15,515   | 17,389   | 14,135   |
| Total expenditures                                   |    | 15,515          | 57,147   | 62,307   | 55,412   |
| i otai expenditures                                  |    |                 |          | 02,307   | 55,412   |
| Revenue over (under) expenditures                    |    | (22,247)        | (22,247) | (28,778) | (25,304) |
| Other financing sources:                             |    |                 |          |          |          |
| Transfers in   |    | 22,400          | 22,400   | 28,500   | 27,000   |
| Net change in fund balance                           |    | \$153           | \$153    | (278)    | 1,696    |
| Fund balance - January 1                             |    |                 | _        | 7,022    | 5,326    |
| Fund balance - December 31                           |    |                 | _        | \$6,744  | \$7,022  |

Statement 27

SPECIAL REVENUE FUND - 233 CEMETERY SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|                                   |           |           | 2012   |           |
|-----------------------------------|-----------|-----------|--|-----------|
|                                   | Budgetee  | d Amounts | Actual   | Actual    |
|                                   | Original  | Final     | Amounts  | Amounts   |
| Revenue:                          |           |           |  |           |
| General property taxes            | \$148,527 | \$148,527 | \$147,405  | \$164,385 |
| Intergovernmental:                |           |           | A COLORING COLORING  |           |
| State:                            |           |           |  |           |
| Supplemental aid                  | 10,473    | 10,473    | 10,473   | 12,703    |
| Charges for services:             |           | 6         | and the second s |           |
| Cemetery                          | 25,320    | 25,320    | 27,435   | 27,815    |
| Other                             | 1,500     | 1,500     | 1,397  | 1,264     |
| Total revenue                     | 185,820   | 185,820   | 186,710  | 206,167   |
|                                   |           |           |  |           |
| Expenditures:                     |           | AN        |  |           |
| Public works:                     |           |           |  |           |
| Current:                          |           |           |  |           |
| Personnel services                | 138,979   | 138,979   | 129,234  | 139,177   |
| Materials and supplies            | 6,500     | 6,500     | 8,897  | 12,119    |
| Other services and charges        | 40,200    | 40,200    | 37,116   | 55,306    |
| Total expenditures                | 185,679   | 185,679   | 175,247  | 206,602   |
|                                   | A         |           |  |           |
| Revenue over (under) expenditures | 141       | 141       | 11,463   | (435)     |
|                                   |           |           |  |           |
| Other financing sources:          |           |           |  |           |
| Insurance recoveries              |           | -         | -  | 50,000    |
| Total other financing sources     | 0         | 0         | 0  | 50,000    |
| Constant Constant                 |           |           |  |           |
| Net change in fund balance        | \$141     | \$141     | 11,463   | 49,565    |
|                                   |           |           |  |           |
| Fund balance - January 1          |           |           | 50,020   | 455       |
|                                   |           |           |  |           |
| Fund balance - December 31        |           |           | \$61,483   | \$50,020  |
|                                   |           |           |  |           |

SPECIAL REVENUE FUND - 232 POLICE FORFEITURE SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|                                   |            |           |          | 2012     |  |
|-----------------------------------|------------|-----------|----------|----------|--|
|                                   | 2013       |           |          |          |  |
|                                   | Budgeted A |           | Actual   | Actual   |  |
|                                   | Original   | Final     | Amounts  | Amounts  |  |
| Revenue:                          |            |           |          |          |  |
| Intergovernmental                 | \$ -       | \$ -      | \$10,687 | \$1,676  |  |
| Fines and forfeits                | 10,000     | 10,000    | 12,842   | 9,967    |  |
| Investment income                 | -          | -         | 357      | 475      |  |
| Miscellaneous                     | 8,000      | 8,000     | 3,147    | 6,401    |  |
| Total revenue                     | 18,000     | 18,000    | 27,033   | 18,519   |  |
|                                   |            |           |          |          |  |
| Expenditures:                     |            |           |          |          |  |
| Public safety:                    |            |           |          |          |  |
| Current:                          |            |           |          |          |  |
| Materials and supplies            | 18,000     | 18,000    | 15,227   | 12,591   |  |
| Other services and charges        | 3,500      | 3,500     | 2,000    | 4,081    |  |
| Capital outlay                    | -          |           | 10,687   | 5,606    |  |
| Total expenditures                | 21,500     | 21,500    | 27,914   | 22,278   |  |
|                                   | 1000       |           |          |          |  |
| Revenue over (under) expenditures | (3,500)    | (3,500)   | (881)    | (3,759)  |  |
|                                   | . V ~      |           |          |          |  |
| Other financing sources:          |            |           |          |          |  |
| Insurance recoveries              | -          | -         | -        | 12,827   |  |
|                                   |            |           |          |          |  |
| Net change in fund balance        | (\$3,500)  | (\$3,500) | (881)    | 9,068    |  |
|                                   |            |           |          |          |  |
| Fund balance - January 1          |            |           | 59,655   | 50,587   |  |
|                                   |            |           |          |          |  |
| Fund balance - December 31        |            |           | \$58,774 | \$59,655 |  |
|                                   |            |           |          |          |  |

SPECIAL REVENUE FUND - 231 HAZ-MAT SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|                                   |  |          | 2012     |          |
|-----------------------------------|--|----------|----------|----------|
|                                   | Budgeted Ar  | nounts   | Actual   | Actual   |
|                                   | Original   | Final    | Amounts  | Amounts  |
| Revenue:                          |  |          |          |          |
| Intergovernmental:                |  |          |          |          |
| State:                            |  |          | 120      |          |
| Haz-Mat reimbursement             | \$45,000   | \$45,000 | \$69,665 | \$39,928 |
| Haz-Mat terrorism grant           | -  | - 30     | 17,105   | 107,895  |
| Total revenue                     | 45,000   | 45,000   | 86,770   | 147,823  |
| Expenditures:<br>Public safety:   |  | 2        |          |          |
| Current:                          |  | N NON    |          |          |
| Personnel services                | 24,655   | 24,655   | 29,741   | 22,533   |
| Materials and supplies            | 5,400  | 5,400    | 5,505    | 15,239   |
| Other services and charges        | 13,940   | 13,940   | 34,500   | 13,546   |
| Total current                     | 43,995   | 43,995   | 69,746   | 51,318   |
| Capital outlay                    | 1,005  | 1,005    | 17,105   | 95,504   |
| Total expenditures                | 45,000   | 45,000   | 86,851   | 146,822  |
|                                   |  | .0,000   | 00,001   | 110,022  |
| Revenue over (under) expenditures | \$0  | \$0      | (81)     | 1,001    |
| Fund balance - January 1          |  |          | 1,054    | 53       |
| r and curanee sumary r            |  |          | 1,004    |          |
| Fund balance - December 31        |  |          | \$973    | \$1,054  |
|                                   | Careford and the second |          |          |          |

SPECIAL REVENUE FUND - 230 RECREATION PROGRAMS SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|                                   |          | 2012      |          |          |
|-----------------------------------|----------|-----------|----------|----------|
|                                   | Budgete  | d Amounts | Actual   | Actual   |
|                                   | Original | Final     | Amounts  | Amounts  |
| Revenue:                          |          |           |          |          |
| Charges for services:             |          |           |          |          |
| Rental                            | \$1,600  | \$1,600   | \$ -     | \$225    |
| Fees                              | 52,600   | 52,600    | 49,310   | 55,744   |
| Investment income                 | 500      | 500       | 249      | 446      |
| Contributions and donations       |          | <u> </u>  | 1,500    | 1,500    |
| Total revenue                     | 54,700   | 54,700    | 51,059   | 57,915   |
| Expenditures:                     |          | 021       |          |          |
| Culture and recreation:           |          |           |          |          |
| Current:                          |          |           | 16.000   | 45.001   |
| Personnel services                | 52,039   | 52,039    | 46,232   | 45,901   |
| Materials and supplies            | 800      | 800       | 12,048   | 10,872   |
| Other services and charges        | 1,850    | 1,850     | 14,294   | 1,709    |
| Total expenditures                | 54,689   | 54,689    | 72,574   | 58,482   |
| Revenue over (under) expenditures | \$11     | \$11      | (21,515) | (567)    |
| Fund balance - January 1          |          |           | 41,895   | 42,462   |
| Fund balance - December 31        |          |           | \$20,380 | \$41,895 |

# **CITY OF GRAND RAPIDS, MINNESOTA** SPECIAL REVENUE FUND - 228 IRA CIVIC CENTER SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|                                      | 2013      |           |            | 2012           |
|--------------------------------------|-----------|-----------|------------|----------------|
|                                      | Budgeted  | Amounts   | Actual     | Actual         |
|                                      | Original  | Final     | Amounts    | Amounts        |
| Revenue:                             |           |           |            |                |
| Charges for services:                |           |           | 0          |                |
| Rent                                 | \$458,300 | \$458,300 | \$451,836  | \$440,565      |
| Concessions                          | 138,500   | 138,500   | 116,934    | 129,991        |
| Advertising                          | 52,000    | 52,000    | 67,928     | 54,267         |
| Other                                | 19,500    | 19,500    | 22,930     | 16,433         |
| Investment income                    | -         | -         | -          | 83             |
| Total revenue                        | 668,300   | 668,300   | 659,628    | 641,339        |
|                                      |           | ( Jal     |            |                |
| Expenditures:                        | - CT-     |           |            |                |
| Culture and recreation:              |           |           |            |                |
| Current:                             | 4 4       |           |            |                |
| Personnel services                   | 329,792   | 329,792   | 326,442    | 309,855        |
| Materials and supplies               | 107,600   | 107,600   | 107,622    | 112,857        |
| Other services and charges           | 245,820   | 245,820   | 240,343    | 213,095        |
| Capital outlay                       | 12,000    | 12,000    | -          | 60,388         |
| Total expenditures                   | 695,212   | 695,212   | 674,407    | 696,195        |
|                                      |           |           |            |                |
| Revenue over (under) expenditures    | (26,912)  | (26,912)  | (14,779)   | (54,856)       |
|                                      |           |           |            |                |
| Other financing sources (uses):      |           |           | 11 545     | <b>2</b> 0 100 |
| Insurance recoveries                 | -         | -         | 11,745     | 29,409         |
| Transfers in                         | 27,000    | 27,000    | 27,000     | 27,000         |
| Total other financing sources (uses) | 27,000    | 27,000    | 38,745     | 56,409         |
| Net change in fund balance           | \$88      | \$88      | 23,966     | 1,553          |
| Fund balance (deficit) - January 1   |           |           | (111,678)  | (113,231)      |
| Fund balance (deficit) - December 31 |           |           | (\$87,712) | (\$111,678)    |

SPECIAL REVENUE FUND - 226 AIRPORT OPERATIONS SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|                                   |                | 2012       |           | 2012                                    |
|-----------------------------------|----------------|------------|-----------|---|
|                                   |                | 2013       | Astual    | 2012                                    |
|                                   | Budgeted A     |            | Actual    | Actual                                  |
| D                                 | Original       | Final      | Amounts   | Amounts                                 |
| Revenue:                          |                |            |           |   |
| Charges for services:             | ¢100.590       | ¢102 590   | \$121,210 | \$120,957                               |
| Rent                              | \$123,582      | \$123,582  | 50 States |   |
| Other                             | 4,850          | 4,850      | 4,706     | 5,782                                   |
| Intergovernmental:                | <b>(2</b> 0 10 | (2.0.10    | (2.0.10   | 54.07(                                  |
| State operations reimbursement    | 63,049         | 63,049     | 63,049    | 54,276                                  |
| Itasca County                     | 10,000         | 10,000     | 10,000    | 10,000                                  |
| Investment income                 | 2,000          | 2,000      | 982       | 1,552                                   |
| Other                             | 150            | 150        | 149       | -                                       |
| Total revenue                     | 203,631        | 203,631    | 200,096   | 192,567                                 |
|                                   |                |            |           |   |
| Expenditures:                     |                |            |           |   |
| Public works:                     |                |            |           |   |
| Current:                          |                |            |           |   |
| Personnel services                | 65,072         | 65,072     | 62,712    | 49,821                                  |
| Materials and supplies            | 13,325         | 13,325     | 19,124    | 11,497                                  |
| Other services and charges        | 135,688        | 135,688    | 137,308   | 102,020                                 |
| Total current                     | 214,085        | 214,085    | 219,144   | 163,338                                 |
| Debt service - loan repayment     | 10,000         | 10,000     | 10,000    | 24,850                                  |
| Total expenditures                | 224,085        | 224,085    | 229,144   | 188,188                                 |
|                                   | A              |            |           |   |
| Revenue over (under) expenditures | (20,454)       | (20, 454)  | (29,048)  | 4,379                                   |
|                                   |                |            |           |   |
| Other financing sources:          |                |            |           |   |
| Transfer in                       | 10,000         | 10,000     | 10,000    | 10,000                                  |
|                                   |                |            |           |   |
| Net change in fund balance        | (\$10,454)     | (\$10,454) | (19,048)  | 14,379                                  |
|                                   |                |            |           |   |
| Fund balance - January 1          |                |            | 111,315   | 96,936                                  |
| r und outailee - sandary i        |                |            |           | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |
| Fund balance - December 31        |                |            | \$92,267  | \$111,315                               |
| r und outditee - December 51      |                |            | φ)2,207   | <i><i><i></i></i></i>                   |

# **CITY OF GRAND RAPIDS, MINNESOTA** SPECIAL REVENUE FUND - 225 CENTRAL SCHOOL SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|   | 2012   |  |   |
|---|--|--|---|
| Budgeted  | Amounts  | Actual   | Actual  |
| Original  | Final  | Amounts  | Amounts   |
|   |  |  |   |
|   |  |  |   |
| \$52,323  | \$52,323   | \$75,365   | \$63,419  |
| -   | -  | 109  | 242   |
| -   | - 10   | V -  | 19,424  |
| -   |  | 316  | 975   |
| -   | -  | 5,035  | 699   |
| 52,323  | 52,323   | 80,825   | 84,759  |
|   | ()~)   |  |   |
|   |  |  |   |
|   |  |  |   |
| 1   |  |  |   |
|   | 3,600  | 3,735  | 3,756   |
|   | 103,137  | 131,083  | 99,258  |
| 5,337   | 5,337  | -  | 38,849  |
| 112,074   | 112,074  | 134,818  | 141,863   |
| AV  |  |  |   |
| (59,751)  | (59,751)   | (53,993)   | (57,104)  |
|   |  |  |   |
| and the second se |  |  |   |
|   | -  | -  | 17,000  |
|   |  |  |   |
| (\$59,751)  | (\$59,751)   | (53,993)   | (40,104)  |
| 100   |  |  |   |
|   |  | 94,075   | 134,179   |
|   |  |  |   |
|   |  | \$40,082   | \$94,075  |
|   |  |  |   |
|   | Original<br>\$52,323<br>-<br>-<br>-<br>52,323<br>3,600<br>103,137<br>5,337 | \$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,323<br>\$52,327<br>\$5,337<br>\$5,337<br>\$5,337<br>\$5,337<br>\$5,337<br>\$5,337<br>\$5,337<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,375<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5,7551<br>\$5, | Budgeted AmountsActual<br>Amounts $Original$ FinalAmounts\$52,323\$52,323\$75,3651093165,03552,32352,323 $3,600$ $3,600$ $3,735$ $103,137$ $103,137$ $131,083$ $5,337$ $5,337$ - $112,074$ $112,074$ $134,818$ $(59,751)$ $(59,751)$ $(53,993)$ $ ($59,751)$ $($59,751)$ $(53,993)$ $94,075$ $94,075$ |

# **CITY OF GRAND RAPIDS, MINNESOTA** SPECIAL REVENUE FUND - 211 PUBLIC LIBRARY SCHEDULE OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|                                   | 2013             |   |           |                       |
|-----------------------------------|------------------|---|-----------|-----------------------|
|                                   | Budgeted Amounts |   | Actual    | Actual                |
|                                   | Original         | Final                                   | Amounts   | Amounts               |
| Revenue:                          |                  |   |           |                       |
| General property taxes            | \$537,230        | \$537,230                               | \$532,589 | \$492,059             |
| Intergovernmental:                |                  |   |           |                       |
| State:                            |                  |   |           |                       |
| Supplemental aid                  | 37,808           | 37,808                                  | 37,808    | 38,071                |
| Other                             | -                | x - 4 ~                                 | -         | 997                   |
| Charges for services:             |                  |   |           |                       |
| Townships                         | 133,000          | 133,000                                 | 125,549   | 129,590               |
| Other                             | 16,482           | 16,482                                  | 17,513    | 18,393                |
| Fines and forfeits                | 15,000           | 15,000                                  | 13,207    | 17,952                |
| Investment income                 | 6,000            | 6,000                                   | 6,106     | 5,395                 |
| Contributions and donations       | 5,100            | 5,100                                   | 66,457    | 30,127                |
| Miscellaneous                     | -                | <u> </u>                                | -         | 26,250                |
| Total revenue                     | 750,620          | 750,620                                 | 799,229   | 758,834               |
|                                   |                  |   |           |                       |
| Expenditures:                     |                  |   |           |                       |
| Culture and recreation:           |                  |   |           |                       |
| Current:                          |                  |   |           |                       |
| Personnel services                | 530,634          | 530,634                                 | 529,314   | 511,787               |
| Materials and supplies            | 87,600           | 87,600                                  | 79,997    | 86,355                |
| Other services and charges        | 132,065          | 132,065                                 | 129,261   | 131,270               |
| Total current                     | 750,299          | 750,299                                 | 738,572   | 729,412               |
| Capital outlay                    | -                | -                                       | 50,222    | 30,647                |
| Total expenditures                | 750,299          | 750,299                                 | 788,794   | 760,059               |
| i our expenditures                | 100,200          | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |           |                       |
| Revenue over (under) expenditures | 321              | 321                                     | 10,435    | (1,225)               |
| Revenue over (under) expenditures | 521              | 521                                     | 10,155    | (1,223)               |
| Other financing sources:          |                  |   |           |                       |
| Transfers in                      | -                | _                                       | -         | 6,477                 |
|                                   |                  |   |           | 0,177                 |
| Net change in fund balance        | \$321            | \$321                                   | 10,435    | 5,252                 |
| Net change in fund balance        | <b>\$</b> 521    | \$521                                   | 10,155    | 5,252                 |
| Fund halance January 1            |                  |   | 431,434   | 426,182               |
| Fund balance - January 1          |                  |   | 431,434   | 420,102               |
| Fund balance - December 31        |                  |   | \$441,869 | \$431,434             |
| runu valance - December 51        |                  |   | \$441,009 | φ <del>+</del> 51,+54 |

# **INDIVIDUAL BUDGET TO ACTUAL STATEMENTS**

# SPECIAL REVENUE FUNDS

RAMAR

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| 458 2000<br>Infrastructure<br>Other | 473 2011<br>Infrastucture<br>Bonded | 474 2012<br>Infrastucture<br>Bonded  | 476 2014<br>Infrastucture<br>Bonded | 501 Permanent<br>Improvement<br>Revolving | Totals Nonmajor C<br>Fund | s           |
|-------------------------------------|-------------------------------------|--|-------------------------------------|---|---------------------------|-------------|
|                                     |                                     |  |                                     |   | 2013                      | 2012        |
| \$ -                                | \$ -                                | \$ -   | \$ -                                | \$ -                                      | \$130,909                 | \$126,819   |
|                                     |                                     |  |                                     |   | X                         |             |
| -                                   | -                                   | -  | -                                   | -   | 103,232                   | 138,275     |
| -                                   | -                                   |  | -                                   |   | 1,673,613                 | 1,483,122   |
| -                                   | -                                   | 20,713   | -                                   |   | 20,713                    | 1,831,529   |
| 37                                  | -                                   | -  | -                                   | 3,748                                     | 13,737                    | 24,666      |
|                                     |                                     | -  | -                                   |   | 38,094                    | 38,652      |
| 37                                  | 0                                   | 20,713   | 0                                   | 3,748                                     | 1,980,298                 | 3,643,063   |
|                                     |                                     |  | . (                                 |   |                           |             |
| -                                   | -                                   | -  | -                                   | 30,563                                    | 76,621                    | 72,864      |
| -                                   | -                                   | -  | A- \                                | -   | -                         | -           |
| -                                   | -                                   | -  | 12                                  | 670                                       | 173,274                   | 267,452     |
| -                                   | -                                   | -  | X. /                                | · -                                       | 4,115                     | 5,336       |
| -                                   | -                                   | 309,093  | 19,129                              | 163,167                                   | 2,989,885                 | 5,582,665   |
|                                     |                                     |  | 9                                   |   |                           | - ,,        |
| -                                   | -                                   | - 19   | -                                   | -   | -                         | 109,410     |
| 0                                   | 0                                   | 309,093  | 19,129                              | 194,400                                   | 3,243,895                 | 6,037,727   |
|                                     |                                     | All and a second |                                     |   |                           |             |
| 37                                  | 0                                   | (288,380)  | (19,129)                            | (190,652)                                 | (1,263,597)               | (2,394,664) |
|                                     |                                     |  |                                     | <u>_</u>                                  |                           |             |
| -                                   | -                                   | 1 Jaw  | -                                   | -   | 50,000                    | 51,253      |
| -                                   | -                                   | V -  | -                                   | -   | -                         | (4,050)     |
| -                                   | -                                   | <i>N N</i> -   | -                                   | -   | -                         | 40,135      |
| -                                   |                                     | Anne -   | -                                   | -   | -                         | 6,107,257   |
| -                                   |                                     | -  | -                                   | 44,484                                    | 307,477                   | 372,697     |
| -                                   | (950,061)                           | -  | -                                   | -   | (1,021,382)               | (195,769)   |
| 0                                   | (950,061)                           | 0  | 0                                   | 44,484                                    | (663,905)                 | 6,371,523   |
| 37                                  | (950,061)                           | (288,380)  | (19,129)                            | (146,168)                                 | (1,927,502)               | 3,976,859   |
| 6,316                               | 950,061                             | 743,105  | -                                   | 660,978                                   | 3,858,025                 | (118,834)   |
| \$6,353                             | \$0                                 | \$454,725  | (\$19,129)                          | \$514,810                                 | \$1,930,523               | \$3,858,025 |

#### **CITY OF GRAND RAPIDS, MINNESOTA** SUBCOMBINING STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR CAPITAL PROJECT FUNDS For The Year Ended December 31, 2013 With Comparative Totals For The Year Ended December 31, 2012

|                                      | 409 Street and | 413 Airport     | 429 IRA Civic   | 431 7th Ave  |  |
|--------------------------------------|----------------|-----------------|-----------------|--------------|--|
|                                      | Light Utility  | Capital Fund    | Center Projects | Bridge Rehab |  |
| Revenue:                             |                | <b>.</b>        |                 |              |  |
| General property taxes               | \$ -           | \$ -            | <b>S</b> -      | \$ -         |  |
| Intergovernmental:                   |                |                 |                 |              |  |
| State:                               |                |                 |                 |              |  |
| MSA                                  | -              | -               | N V             | -            |  |
| Other intergovernmental              | -              | 560,350         | · ·             | -            |  |
| Charges for services                 | -              | - \             |                 | -            |  |
| Investment income                    | 59             | -               | 27              | -            |  |
| Contributions and donations          | -              | Pro la          | -               | -            |  |
| Total revenue                        | 59             | 560,350         | 27              | 0            |  |
|                                      |                |                 |                 |              |  |
| Expenditures:                        |                |                 |                 |              |  |
| Current:                             |                |                 |                 |              |  |
| General government                   | -              |                 | -               | -            |  |
| Public safety                        | - (            | / / K           | -               | -            |  |
| Public works                         | -              | 109             | -               | -            |  |
| Culture and recreation               | -              | \X`-            | -               | -            |  |
| Capital outlay/construction          |                | 668,265         | -               | -            |  |
| Debt service:                        |                |                 |                 |              |  |
| Bond issuance costs                  |                |                 |                 | -            |  |
| Total expenditures                   | 0              | 668,374         | 0               | 0            |  |
|                                      |                |                 |                 |              |  |
| Revenue over (under) expenditures    | 59             | (108,024)       | 27              | 0            |  |
|                                      |                |                 |                 |              |  |
| Other financing sources (uses):      |                |                 |                 |              |  |
| Sale of capital assets               | -              | -               | -               | -            |  |
| Bond discount                        | -              | -               | -               | -            |  |
| Bond premium                         | -              | -               | -               | -            |  |
| Bond issuance                        | -              | -               | -               | -            |  |
| Transfers in                         | -              | -               | -               | -            |  |
| Transfers out                        | -              | -               | -               | -            |  |
| Total other financing sources (uses) | 0              | 0               | 0               | 0            |  |
| Not observe in fund helenes          | 59             | (109.024)       | 27              | 0            |  |
| Net change in fund balance           | 59             | (108,024)       | 27              | 0            |  |
| Fund balance (deficit) - January 1   | 9,853          | 120,644         | 4,468           | 578,181      |  |
| - and sularice (denon) - sandary i   | 2,000          | 120,044         |                 | 570,101      |  |
| Fund balance (deficit) - December 31 | \$9,912        | \$12,620        | \$4,495         | \$578,181    |  |
|                                      | \$7,712        | <i>\$12,020</i> | φ1,195          |              |  |

#### **CITY OF GRAND RAPIDS, MINNESOTA** SUBCOMBINING STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR CAPITAL PROJECT FUNDS For The Year Ended December 31, 2013 With Comparative Totals For The Year Ended December 31, 2012

|                                      | 401 General<br>Capital<br>Improvement<br>Projects | 402 Municipal<br>State Aid | 404 Park<br>Acquisition and<br>Development | 407 Capital<br>Equipment<br>Replacement |
|--------------------------------------|---|----------------------------|--|---|
| Revenue:                             |   |                            |  |   |
| General property taxes               | \$ -  | \$ -                       | \$ -                                       | \$130,909                               |
| Intergovernmental:                   |   |                            |  |   |
| State:                               |   |                            | X /  |   |
| MSA                                  | -   | 103,232                    | A V-Y                                      | -                                       |
| Other intergovernmental              | 1,103,962   | -                          |  | 9,301                                   |
| Charges for services                 | -   | - 🔪                        | -  | -                                       |
| Investment income                    | 6,733   | 1,295                      | 55   | 1,783                                   |
| Contributions and donations          | 5,000   | P                          | 33,094                                     | -                                       |
| Total revenue                        | 1,115,695   | 104,527                    | 33,149                                     | 141,993                                 |
|                                      |   |                            |  |   |
| Expenditures:                        |   |                            | <i>y</i>                                   |   |
| Current:                             |   |                            |  |   |
| General government                   | 32,712  |                            | -  | 13,346                                  |
| Public safety                        | - @.,   | N WZ                       | -  | -                                       |
| Public works                         | 150,671   | 21,824                     | -  | -                                       |
| Culture and recreation               | -   | X ·                        | 4,115                                      | -                                       |
| Capital outlay/construction          | 1,023,934   | / × .                      | 24,307                                     | 781,990                                 |
| Debt service:                        |   |                            | ,  | ,                                       |
| Bond issuance costs                  | <u> - </u>  | -                          | -  | -                                       |
| Total expenditures                   | 1,207,317   | 21,824                     | 28,422                                     | 795,336                                 |
| i otar experienteres                 | 1,207,017   |                            |  |   |
| Revenue over (under) expenditures    | (91,622)  | 82,703                     | 4,727                                      | (653,343)                               |
| Other financing sources (uses):      |   |                            |  |   |
| Sale of capital assets               | -   | -                          | -  | 50,000                                  |
| Bond discount                        | -   | -                          | -  | -                                       |
| Bond premium                         | -   | -                          |  |   |
| Bond issuance                        | -   | -                          | -  |   |
| Transfers in                         | 4,173   | -                          | -  | 258,820                                 |
| Transfers out                        | -   | (49,715)                   |  | (21,606)                                |
| Total other financing sources (uses) | 4,173   | (49,715)                   | 0  | 287,214                                 |
| Total other Infahenig sources (uses) | 4,175   | (49,715)                   | 0  | 207,214                                 |
| Net change in fund balance           | (87,449)  | 32,988                     | 4,727                                      | (366,129)                               |
| Fund balance (deficit) - January 1   | 429,835   | 189,357                    | 8,091                                      | 157,136                                 |
| Fund balance (deficit) - December 31 | \$342,386   | \$222,345                  | \$12,818                                   | (\$208,993)                             |

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| 431 7th Ave<br>Bridge Rehab | 458 2000<br>Infrastructure<br>Other | 474 2012<br>Infrastucture<br>Bonded | 476 2014<br>Infrastucture<br>Bonded | 501 Permanent<br>Improvement<br>Revolving | Totals Nonmajor Capi | tal Project Funds       |
|-----------------------------|-------------------------------------|-------------------------------------|-------------------------------------|---|----------------------|-------------------------|
|                             |                                     |                                     |                                     |   | 2013                 | 2012                    |
|                             |                                     |                                     |                                     |   |                      |                         |
| \$372,907                   | \$6,353                             | \$358,141                           | \$ -                                | \$44,484                                  | \$2,510,241          | \$2,398,459             |
| -                           | -                                   | -                                   | -                                   | -   | 2,002                | -                       |
| -                           | -                                   | 75,871                              | -                                   | -   | 600,249              | 1,088,827               |
| 205,274                     | -                                   | -                                   | -                                   | 474,720                                   | 679,994              | 784,676                 |
| -                           | -                                   | 20,713                              | -                                   | - 19                                      | 20,713               | 220,209                 |
| -                           | -                                   | -                                   | -                                   | · · · ·                                   | 65,604               | 95,749                  |
| -                           | -                                   | -                                   | -                                   | -   | 181,200              | 312,200                 |
| -                           | -                                   | -                                   | -                                   | 1- 1                                      | 1,209                | -                       |
|                             |                                     |                                     |                                     | ( la )                                    |                      |                         |
| -                           | -                                   | -                                   | -                                   | 194,782                                   | 194,782              | 4,846                   |
| ·                           |                                     |                                     |                                     | 6,287                                     | 6,287                | 6,287                   |
| \$578,181                   | \$6,353                             | \$454,725                           | \$0                                 | \$720,273                                 | \$4,262,281          | \$4,911,253             |
|                             |                                     |                                     |                                     |   |                      | • • • • • • • • • • • • |
|                             |                                     |                                     | S                                   |   |                      |                         |
| \$ -                        | \$ -                                | \$ -                                | \$5,828                             | \$698                                     | \$66,167             | \$73,569                |
| -                           | -                                   | - /                                 | -                                   | -   | 419,246              | 556,915                 |
| -                           | -                                   | -                                   | -                                   | 3,697                                     | 86,842               | 73,802                  |
| -                           | -                                   | -                                   | -                                   | -   | -                    | 645                     |
| -                           | -                                   |                                     | 13,301                              | -   | 679,994              | 220,762                 |
|                             |                                     | <u></u>                             | -                                   | -   | 877,232              | 116,403                 |
| 0                           | 0                                   | 0                                   | 19,129                              | 4,395                                     | 2,129,481            | 1,042,096               |
|                             |                                     | (Concession)                        |                                     |   |                      |                         |
| -                           |                                     |                                     | -                                   | 201,068                                   | 202,277              | 11,132                  |
| 0                           | 0                                   | 0                                   | 0                                   | 201,068                                   | 202,277              | 11,132                  |
|                             |                                     |                                     |                                     |   |                      |                         |
| -                           |                                     | -                                   | -                                   | -   | 181,200              | 386,823                 |
| -                           | 6,353                               | 454,725                             | -                                   | -   | 461,078              | 1,673,114               |
| 578,181                     | -                                   | -                                   | -                                   | 514,810                                   | 1,684,947            | 1,989,644               |
| -                           |                                     | -                                   | (19,129)                            | -   | (396,702)            | (191,556)               |
| 578,181                     | 6,353                               | 454,725                             | (19,129)                            | 514,810                                   | 1,930,523            | 3,858,025               |
|                             | a far                               |                                     |                                     |   |                      |                         |
| \$578,181                   | \$6,353                             | \$454,725                           | \$0                                 | \$720,273                                 | \$4,262,281          | \$4,911,253             |

#### **CITY OF GRAND RAPIDS, MINNESOTA** SUBCOMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECT FUNDS December 31, 2013

With Comparative Totals For December 31, 2012

|   | 407 Capital<br>Equipment<br>Replacement | 409 Street and<br>Light Utility | 413 Airport<br>Capital Fund   | 429 IRA Civic<br>Center Projects |
|---|---|---------------------------------|---|----------------------------------|
| Assets  |   |                                 |   |                                  |
| Cash and investments                            | \$315,755                               | \$9,912                         | \$ -  | \$4,495                          |
| Accounts receivable                             | 2,002                                   | -                               | - in the second | -                                |
| Due from other governmental units               |   | -                               | 524,378   | -                                |
| Due from other funds                            | -                                       |                                 |   | -                                |
| Due from component unit                         | -                                       |                                 | V -   | -                                |
| Interfund loan receivable                       | -                                       | - U                             | -   | -                                |
| Prepaid items                                   | -                                       | -                               | 181,200   | -                                |
| Taxes receivable - delinquent                   | 1,209                                   | -                               | -   | -                                |
| Special assessments receivable:                 |   |                                 |   |                                  |
| Deferred  | -                                       | 1 1-1                           | -   | -                                |
| Special deferred                                |   | <u></u>                         | -   |                                  |
| Total assets                                    | \$318,966                               | \$9,912                         | \$705,578   | \$4,495                          |
| Liabilities, Deferred Inflows of Resources, and | Fund Balance                            | VV                              |   |                                  |
|   |   |                                 |   |                                  |
| Liabilities:                                    |   |                                 | <b></b>   | ¢                                |
| Accounts payable                                | \$ - V                                  | \$ -                            | \$10,445  | \$ -                             |
| Interfund loan payable                          | 419,246                                 | -                               | -   | -                                |
| Contracts payable                               | -                                       | -                               | 15,820  | -                                |
| Due to other governmental units                 | A                                       | -                               | -   | -                                |
| Due to other funds                              | · ·                                     | -                               | 666,693   | -                                |
| Unearned revenue                                | 107,504                                 |                                 | -   | -                                |
| Total liabilities                               | 526,750                                 | 0                               | 692,958   | 0                                |
| Deferred inflows of resources:                  |   |                                 |   |                                  |
| Unavailable revenue                             | 1,209                                   |                                 | -   | -                                |
| Total deferred inflows of resources             | 1,209                                   | 0                               | 0   | 0                                |
| Fund balance (deficit):                         |   |                                 |   |                                  |
| Nonspendable                                    | -                                       | -                               | 181,200   | -                                |
| Restricted                                      | -                                       | -                               | -   | -                                |
| Assigned  | -                                       | 9,912                           | -   | 4,495                            |
| Unassigned                                      | (208,993)                               | -                               | (168,580)   | -                                |
| Total fund balance (deficit)                    | (208,993)                               | 9,912                           | 12,620  | 4,495                            |
|   | (                                       |                                 |   |                                  |
| Total liabilities, deferred inflows of          |   |                                 |   |                                  |
| resources, and fund balance                     | \$318,966                               | \$9,912                         | \$705,578   | \$4,495                          |
|   |   |                                 |   |                                  |

#### **CITY OF GRAND RAPIDS, MINNESOTA** SUBCOMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECT FUNDS December 31, 2013 With Comparative Totals For December 31, 2012

| Assets   | 401 General<br>Capital<br>Improvement<br>Projects | 402 Municipal<br>State Aid | 404 Park<br>Acquisition and<br>Development |
|--|---|----------------------------|--|
|  |   |                            |  |
| Cash and investments   | \$1,163,031                                       | \$222,345                  | \$12,818                                   |
| Accounts receivable  | -   | -                          | -  |
| Due from other governmental units                            | -   | N SK                       | -  |
| Due from other funds   | -   | 6 V-9                      | -  |
| Due from component unit                                      | -   | - × -                      | -  |
| Interfund loan receivable                                    | 65,604  |                            | -  |
| Prepaid items  | -   | -                          | -  |
| Taxes receivable - delinquent                                |   | -                          | -  |
| Special assessments receivable:                              |   |                            |  |
| Deferred   |   | -                          | -  |
| Special deferred   |   |                            | -  |
| Total assets   | \$1,228,635                                       | \$222,345                  | \$12,818                                   |
| Liabilities, Deferred Inflows of Resources, and Fund Balance | NIV   |                            |  |
| Liabilities:   | 1 X V   |                            |  |
| Accounts payable   | \$49,196  | \$ -                       | <b>\$</b> -                                |
| Interfund loan payable                                       | -   | -                          | -  |
| Contracts payable  | 67,325  | -                          | -  |
| Due to other governmental units                              | -   | -                          | -  |
| Due to other funds   | -   | -                          | -  |
| Unearned revenue   | 769,728   | -                          | -  |
| Total liabilities  | 886,249   | 0                          | 0  |
|  |   |                            |  |
| Deferred inflows of resources:                               |   |                            |  |
| Unavailable revenue  | -   | -                          | -  |
| Total deferred inflows of resources                          | 0   | 0                          | 0  |
|  |   |                            |  |
| Fund balance (deficit):                                      |   |                            |  |
| Nonspendable   | -   | -                          | -  |
| Restricted   | -   | -                          | -  |
| Assigned   | 342,386   | 222,345                    | 12,818                                     |
| Unassigned   | -   | -                          | <u> </u>                                   |
| Total fund balance (deficit)                                 | 342,386   | 222,345                    | 12,818                                     |
| Total liabilities, deferred inflows of                       |   |                            |  |
| resources, and fund balance                                  | \$1,228,635                                       | \$222,345                  | \$12,818                                   |
| resources, and rand outdate                                  | \$1,220,035                                       | Ψ222,373                   | \$12,010                                   |

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# NONMAJOR CAPITAL PROJECT FUNDS

The Capital Project Funds account for financial resources to be used for acquisition or construction of major capital facilities (other than those financed by Proprietary Funds).

<u>General Capital Improvement Projects</u> - accounts for general capital improvement projects that are not funded by bonds.

<u>Municipal State Aid</u> - accounts for allotments received from the Minnesota Department of Transportation.

<u>Park Acquisition and Development</u> - accounts for the accumulation of resources to be used to improve the City's park and recreational facilities.

<u>Capital Equipment Replacement</u> – used to accumulate resources for capital equipment replacement.

Street Light and Utility Services - accounts for new street light construction.

<u>Airport Capital Fund</u> – accounts for the capital activity of the Grand Rapids / Itasca County Airport.

<u>IRA Civic Center Capital Reserve</u> – used to accumulate resources for IRA Civic Center capital purposes.

7th Avenue Bridge Rehabilitation - accounts for 7th Avenue bridge rehabilitation.

<u>Infrastructure – Bonded Funds</u> - accounts for infrastructure improvements that have been financed by bond proceeds.

<u>Infrastructure – Other Funds</u> - accounts for infrastructure projects which are not financed by bond proceeds.

<u>Permanent Improvement Revolving</u> - designed to be a revolving fund for infrastructure improvements.

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| 364<br>Improvement<br>Refunding<br>Bonds of<br>2013A | 365 G.O.<br>Street<br>Reconstruction<br>Bonds of<br>2013B | 370 TIF 1-8<br>Lakewood<br>Heights | 371 TIF 1-6<br>Old Hospital<br>Housing<br>Bonds | 372 TIF 1-7<br>Block 37<br>Redevelopment | 373 TIF 1-6<br>Old Hospital<br>Housing<br>Paygo | 374 TIF 1-5<br>Black Bear<br>Homes | 375 TIF 1-4<br>Oakwood<br>Terrace | Totals Nonmajo<br>Fur         | ds                          |
|--|---|------------------------------------|---|--|---|------------------------------------|-----------------------------------|-------------------------------|-----------------------------|
|  |   |                                    |   |  |   |                                    |                                   | 2013                          | 2012                        |
| \$ -<br>-  | \$ -<br>-   | \$ -<br>17,334                     | \$ -<br>62,659                                  | \$-<br>19,868                            | \$ -<br>26,698                                  | \$ -<br>32,184                     | \$ -<br>30,097                    | \$1,102,150<br>188,840        | \$985,244<br>167,427        |
| -  | -   | -                                  | -   | -  | -   | 5,324                              | X                                 | 83,608<br>581,287             | 81,510<br>241,733           |
| -<br>-<br>344  | 263,778<br>4,249  | -<br>-<br>6                        | -<br>-<br>142                                   | - 34                                     | -   | - 88                               |                                   | 72,163<br>1,072,939<br>20,320 | 79,001<br>680,223<br>28,469 |
| - 544  | 4,249   | -                                  | -   | - 54                                     | -   |                                    | 1,287                             | 20,320                        | 28,469 208,900              |
| 344  | 268,027   | 17,340                             | 62,801  | 19,902                                   | 26,698  | 37,596                             | 31,384                            | 3,343,207                     | 2,472,507                   |
| 95   | 138   | 108                                | 2 444   | 307                                      |   |                                    | 224                               | 11 (00                        | 17.014                      |
| 95   | 138   | 15,601                             | 3,444   | 17,881                                   | 1,336<br>24,028                                 | 176                                | 226                               | 11,609<br>57,510              | 17,316<br>38,639            |
|  |   | 15,001                             |   | 17,001                                   | 24,020  |                                    |                                   | 57,510                        | 58,059                      |
| -  | -   | -                                  | 15,000  | 1  | 1-26-1  | -                                  | -                                 | 3,505,000                     | 2,790,000                   |
| -  | -   | -                                  | 35,934  | -  |   | 3,612                              | -                                 | 711,246                       | 653,288                     |
| -  | 750   | -                                  | 376   |  | - ·   | -                                  | -                                 | 8,021                         | 7,796                       |
| - 95   | - 888   | 15,709                             | 54,754  | - 18,188                                 | 25,364  | 3,788                              |                                   | 63,532                        | -                           |
| 93   | 000   | 15,709                             |   | 18,188                                   | 23,304  | 3,788                              | 226                               | 4,356,918                     | 3,507,039                   |
| 249  | 267,139   | 1,631                              | 8,047   | 1,714                                    | 1,334   | 33,808                             | 31,158                            | (1,013,711)                   | (1,034,532)                 |
|  |   |                                    | 5   | ¢.                                       |   |                                    |                                   |                               |                             |
| -  | -   | -                                  | -   | -  | -   | -                                  | -                                 | 1,035,000                     | -                           |
| -  | -   | -                                  | Care and    |  | -   | -                                  | -                                 | -                             | 37,878<br>8,246             |
| 351,000  | 50,606  | -                                  | 1200  | r (                                      | -   | -                                  | -                                 | 1,457,183                     | 220,892                     |
| -  | -   | - (10)                             | <u> </u>  | -  | -   | -                                  | -                                 | (351,000)                     | (72,449)                    |
| 351,000  | 50,606  | 0                                  | 0   | 0  | 0   | 0                                  | 0                                 | 2,141,183                     | 194,567                     |
| 351,249  | 317,745   | 1,631                              | 8,047   | 1,714                                    | 1,334   | 33,808                             | 31,158                            | 1,127,472                     | (839,965)                   |
|  | - 1   | A Country                          | 46,981  | 4,487                                    | (4,298)   | (88,564)                           | 207,626                           | 3,767,314                     | 4,607,279                   |
| \$351,249  | \$317,745   | \$1,631                            | \$55,028  | \$6,201                                  | (\$2,964)                                       | (\$54,756)                         | \$238,784                         | \$4,894,786                   | \$3,767,314                 |

## CITY OF GRAND RAPIDS, MINNESOTA

SUBCOMBINING STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR DEBT SERVICE FUNDS For The Year Ended December 31, 2013 With Comparative Totals For The Year Ended December 31, 2012

| Revenue:                             | 358 Improvement<br>Bonds of 2009C  | 359 Improvement<br>Bonds of 2010A | 360 Improvement<br>Bonds of 2011B | 361 Improvement<br>Bonds of 2012A | 362 G.O. State-<br>Aid Street Bonds<br>of 2012B | 363 G.O. Grant<br>Anticipation<br>Notes of 2012C |
|--------------------------------------|--|-----------------------------------|-----------------------------------|-----------------------------------|---|--|
| Taxes:                               |  |                                   |                                   |                                   |   |  |
| General property                     | \$291,086  | \$139,740                         | \$50,554                          | \$124,523                         | <b>S</b> -                                      | \$ -   |
| Tax increments                       | \$271,000  | \$157,740                         | \$50,554                          | \$12 <del>4</del> ,525            | -<br>-  | ÷ -  |
| Intergovernmental:                   |  |                                   |                                   |                                   |   |  |
| State                                |  |                                   |                                   |                                   |   |  |
| Supplemental aid                     | 20,681   | 9,906                             | 3,592                             | 8,847                             |   | -  |
| MSA                                  | 20,001   | ,,,00                             | -                                 | -                                 | 351,679   | -  |
| Federal BAB credit                   | 61,316   |                                   | -                                 |                                   | -   | -  |
| Special assessments                  | 103,239  | 99,570                            | 186,191                           | 180,078                           |   |  |
| Investment income                    | 3,368  | 946                               | 917                               | 1,231                             | 24  | 315  |
| Other revenue                        | 5,500  | -                                 |                                   | -                                 |   | -  |
| Total revenue                        | 479,690  | 250,162                           | 241,254                           | 314,679                           | 351,703   | 315  |
| i otali revenue                      |  | 250,102                           |                                   | 311,077                           |   |  |
| Expenditures:                        |  |                                   |                                   |                                   |   |  |
| General government:                  |  |                                   |                                   | 4000                              |   |  |
| Current:                             |  |                                   |                                   |                                   |   |  |
| Contractual services                 | 95   | 96                                | 95                                | 141                               | 96  | 95   |
| Developer assistance                 | -  |                                   | N . W                             | -                                 | -   | -  |
| Debt service:                        |  |                                   |                                   |                                   |   |  |
| Principal retirement                 | 290,000  | 195,000                           | 145,000                           | -                                 | 255,000   | -  |
| Interest                             | 182,975  | 32,500                            | 27,373                            | 61,423                            | 96,679  | 6,033  |
| Paying agent fees                    | 400  | 400                               | 525                               | 525                               | 525   | 550  |
| Bond issuance costs                  | -  | - 1                               | -                                 | -                                 | -   | -  |
| Total expenditures                   | 473,470  | 227,996                           | 172,993                           | 62,089                            | 352,300   | 6,678  |
|                                      |  |                                   |                                   |                                   |   |  |
| Revenue over (under) expenditures    | 6,220  | 22,166                            | 68,261                            | 252,590                           | (597)   | (6,363)  |
|                                      | and the second s | Ab.                               |                                   |                                   |   |  |
| Other financing sources (uses):      |  |                                   |                                   |                                   |   |  |
| Issuance of refunding bonds          | - 10   | -                                 | -                                 | -                                 | -   | -  |
| Bond premium                         | Alterna-   |                                   | -                                 | -                                 | -   | -  |
| Bond issuance                        | and the second se  |                                   | -                                 | -                                 | -   | -  |
| Transfer in                          |  | · ·                               | -                                 | -                                 | -   | 905,577  |
| Transfer out                         | an W-  | -                                 | -                                 | -                                 | -   | -  |
| Total other financing sources (uses) | 0  | 0                                 | 0                                 | 0                                 | 0   | 905,577  |
| Net change in fund balance           | 6,220  | 22,166                            | 68,261                            | 252,590                           | (597)   | 899,214  |
| Fund balance (deficit) - January 1   | 805,797  | 282,548                           | 257,937                           | 152,604                           | 106   | 7,719  |
| Fund balance (deficit) - December 31 | \$812,017  | \$304,714                         | \$326,198                         | \$405,194                         | (\$491)   | \$906,933  |
|                                      |  |                                   |                                   |                                   |   |  |

# Statement 16 Page 1 of 2

| 349 G.O. State-Aid<br>Street Bonds of<br>2005B | 352 GO CIP<br>Refunding Bonds of<br>2006B | 353 Improvement<br>Bonds of 2007A | 354 G.O. State-Aid<br>Improvement Bonds<br>of 2007B | 355 Improvement<br>Bonds of 2008C | 356 G.O. Street<br>Reconstruction<br>Bonds of 2008B | 357 Improvement<br>Refunding Bonds of<br>2009B |
|--|---|-----------------------------------|---|-----------------------------------|---|--|
| \$ -   | \$ -                                      | \$107,631                         | \$ -  | \$69,384                          | \$72,769  | \$745  |
| -  | -   | -                                 | -   | -                                 | N   | -  |
| -  | -   | 7,647                             | -   | 4,930                             | 5,170   | 53   |
| 125,958  | -   | -                                 | 103,650   | - 10                              | Var -   | -  |
| -  | -   | -                                 | -   | · - // · ·                        | -   | -  |
| -  | -   | 37,586                            | -   | 19,972                            | 31,724  | 40,270   |
| 122  | 239                                       | 1,160                             | 173   | 761                               | 477   | 1,566  |
|  | 221,900                                   |                                   |   |                                   | -   | -  |
| 126,080  | 222,139                                   | 154,024                           | 103,823   | 95,047                            | 110,140   | 42,634   |
|  |   |                                   | . (   | 12                                |   |  |
| 95   | 97  | 95                                | 2,845   | 95                                | 95  | 94   |
| -  | -   | -                                 |   | -                                 |   | -  |
| 115,000  | 185,000                                   | 115,000                           | 75,000  | 75,000                            | 60,000  | 205,000  |
| 10,958   | -   | 54,915                            | 28,650  | 38,419                            | 34,600  | 8,463  |
| 402  | 431                                       | 350                               | 375   | 375                               | 375   | 400  |
| -  | 36,900                                    | - /                               | -   | -                                 | -   | -  |
| 126,455  | 222,428                                   | 170,360                           | 106,870   | 113,889                           | 95,070  | 213,957  |
|  |   |                                   |   |                                   |   |  |
| (375)  | (289)                                     | (16,336)                          | (3,047)   | (18,842)                          | 15,070  | (171,323)                                      |
|  |   | $\langle \rangle$                 |   |                                   |   |  |
| -  | -   | Anna - Anna                       |   | -                                 | -   | -  |
| -  | -   | A Statement                       | -   | -                                 | -   | -  |
| -  |   |                                   | -   | -                                 | -   | 150,000  |
|  | - 100                                     | . V -                             | -   | -                                 | -   | -  |
| 0  | 0   | 0                                 | 0   | 0                                 | 0   | 150,000  |
| (375)  | (289)                                     | (16,336)                          | (3,047)   | (18,842)                          | 15,070  | (21,323)                                       |
| 5,802  | 6,564                                     | 300,599                           | 19,140  | 199,973                           | 117,296   | 345,169  |
| \$5,427  | \$6,275                                   | \$284,263                         | \$16,093  | \$181,131                         | \$132,366   | \$323,846                                      |

#### CITY OF GRAND RAPIDS, MINNESOTA SUBCOMBINING STATEMENT OF REVENUE,

EXPENDITURES AND CHANGES IN FUND BALANCE

NONMAJOR DEBT SERVICE FUNDS For The Year Ended December 31, 2013

With Comparative Totals For The Year Ended December 31, 2012

|                                      | 301 Debt Service<br>Reserve | 309 Equipment<br>Certificates of 2009D | 344 Improvement<br>Bonds of 2001B | 347 Improvement<br>Bonds of 2004 |
|--------------------------------------|-----------------------------|--|-----------------------------------|----------------------------------|
| Revenue:                             |                             |  |                                   |                                  |
| Taxes:                               |                             |  |                                   |                                  |
| General property                     | \$ -                        | \$130,377                              | \$8,923                           | \$106,418                        |
| Tax increments                       | -                           | -                                      | (b)                               | -                                |
| Intergovernmental:                   |                             |  | The A                             |                                  |
| State:                               |                             |  |                                   | 0.000                            |
| Supplemental aid                     | -                           | 9,263                                  | 634                               | 7,561                            |
| MSA                                  | -                           | -                                      | - V -                             | -                                |
| Federal BAB credit                   | -                           | 10,847                                 | -                                 | -                                |
| Special assessments                  | -                           | -                                      | 6,404                             | 104,127                          |
| Investment income                    | 28                          | 394                                    | 641                               | 1,808                            |
| Other revenue                        | -                           |  | -                                 | -                                |
| Total revenue                        | 28                          | 150,881                                | 16,602                            | 219,914                          |
|                                      |                             |  |                                   |                                  |
| Expenditures:                        |                             |  |                                   |                                  |
| General government:                  |                             |  |                                   |                                  |
| Current:                             |                             | 05                                     |                                   | 1 (50)                           |
| Contractual services                 | -                           | 95                                     | -                                 | 1,650                            |
| Developer assistance                 | - 0                         | · · ·                                  | -                                 | -                                |
| Debt service:                        |                             | 110.000                                | 20.000                            | 1 (25 000                        |
| Principal retirement                 | -                           | 110,000                                | 30,000                            | 1,635,000                        |
| Interest                             | V                           | 32,325                                 | 6,891                             | 49,496                           |
| Paying agent fees                    | g - w                       | 400                                    | 431                               | 431                              |
| Bond issuance costs                  | -                           | -                                      |                                   | 26,632                           |
| Total expenditures                   | 0                           | 142,820                                | 37,322                            | 1,713,209                        |
| Revenue over (under) expenditures    | 28                          | 8,061                                  | (20,720)                          | (1,493,295)                      |
| Other financing sources (uses):      |                             |  |                                   |                                  |
| Issuance of refunding bonds          | -                           | -1                                     | -                                 | 1,035,000                        |
| Bond premium                         | -                           | -                                      | -                                 | -                                |
| Bond issuance                        | -                           | -                                      | -                                 | -                                |
| Transfer in                          | -                           | -                                      | -                                 | -                                |
| Transfer out                         | -                           | -                                      |                                   | (351,000)                        |
| Total other financing sources (uses) | 0                           | 0                                      | 0                                 | 684,000                          |
| Net change in fund balance           | 28                          | 8,061                                  | (20,720)                          | (809,295)                        |
| Fund balance (deficit) - January 1   | 4,762                       | 148,821                                | 136,950                           | 809,295                          |
| rund balance (denett) - January 1    | 4,762                       | 140,021                                | 130,930                           | 009,293                          |
| Fund balance (deficit) - December 31 | \$4,790                     | \$156,882                              | \$116,230                         | \$0                              |

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| 365 G.O. Street<br>Reconstruction<br>Bonds of<br>2013B | 370 TIF 1-8<br>Lakewood<br>Heights | 371 TIF 1-6 Old<br>Hospital<br>Housing Bonds | 372 TIF 1-7<br>Block 37<br>Redevelopment | 373 TIF 1-6<br>Old Hospital<br>Housing Paygo | 374 TIF 1-5<br>Black Bear<br>Homes | 375 TIF 1-4<br>Oakwood<br>Terrace | Totals Nonmajo<br>Fun<br>2013 |                   |
|--|------------------------------------|--|--|--|------------------------------------|-----------------------------------|-------------------------------|-------------------|
|  |                                    |  |  |  |                                    |                                   |                               |                   |
| \$317,745  | \$9,431                            | \$56,595                                     | \$15,142                                 | \$9,580                                      | \$10,848                           | \$238,784                         | \$5,314,871                   | \$4,207,008       |
| -  | -                                  | -  | -  | -  | -                                  | 200                               | 491<br>638,000                | -                 |
| -  | -                                  | -  | -  | 1,599  | 12                                 | 1.10                              | 9,302                         | 832,600<br>2,371  |
| -  | -                                  | -  | -  | 1,599  | 12                                 | . \/                              | 9,302                         | 2,571             |
| -  | -                                  | -  | -  | -  | -                                  | N.V                               | 145,616                       | 137,181           |
| 480,965  | -                                  | -  | -  | -  | - 45                               | 1 -                               | 3,136,669                     | 3,035,640         |
| 2,932  | -                                  | -  |  | -  | - 1                                | -                                 | 34,858                        | 50,166            |
|  |                                    |  |  |  | 1000                               |                                   |                               |                   |
| \$801,642  | \$9,431                            | \$56,595                                     | \$15,142                                 | \$11,179                                     | \$10,860                           | \$238,784                         | \$9,279,807                   | \$8,264,966       |
|  |                                    |  |  |  | $\cap$                             |                                   |                               |                   |
| \$ -   | \$7,800                            | \$1,567                                      | \$8,941                                  | \$12,544                                     | \$ -                               | \$ -                              | \$31,740                      | \$28,303          |
| -  | -                                  | -  | -  |  | V M-                               | -                                 | 491                           | -                 |
| -  | -                                  | -  | -  | 100 million                                  | -                                  | -                                 | 547                           | 804               |
| -  | -                                  | -  | -  | 1-00   | 65,604                             | -                                 | 65,604                        | 95,749            |
| 0  | 7,800                              | 1,567  | 8,941                                    | 12,544                                       | 65,604                             | - 0                               | 322,192                       | -                 |
| 0  | 7,800                              | 1,307  | 8,941                                    | 12,344                                       | 03,004                             | 0                                 | 420,574                       | 124,856           |
|  |                                    |  | L.                                       |  |                                    |                                   |                               |                   |
| 483,897  | -                                  | -  | 610                                      | 1,599  | 12                                 | -                                 | 3,964,447                     | 4,372,796         |
| 483,897  | 0                                  | 0  | 0  | 1,599  | 12                                 | 0                                 | 3,964,447                     | 4,372,796         |
|  |                                    |  | C.I                                      |  |                                    |                                   |                               |                   |
| 317,745  | 1,631                              | 55,028                                       | 6,201                                    | -  | -                                  | 238,784                           | 4,952,997                     | 3,860,176         |
| -  |                                    | · · · · · · · · · · · · · · · · · · ·        | -  | (2,964)                                      | (54,756)                           | -                                 | (58,211)                      | (92,862)          |
| 317,745  | 1,631                              | 55,028                                       | 6,201                                    | (2,964)                                      | (54,756)                           | 238,784                           | 4,894,786                     | 3,767,314         |
| \$901 ( <b>12</b>                                      | £0.421                             | AFC 505                                      | £15.142                                  | \$11.170                                     | £10.860                            | ¢228.784                          | ¢0.270.907                    | <b>#8.264.066</b> |
| \$801,642  | \$9,431                            | \$56,595                                     | \$15,142                                 | \$11,179                                     | \$10,860                           | \$238,784                         | \$9,279,807                   | \$8,264,966       |
|  |                                    |  | SORY .                                   |  |                                    |                                   |                               |                   |

# **CITY OF GRAND RAPIDS, MINNESOTA** SUBCOMBINING BALANCE SHEET

NONMAJOR DEBT SERVICE FUNDS

December 31, 2013 With Comparative Totals For December 31, 2012

| Assets   | 359<br>Improvement<br>Bonds of 2010A | 360<br>Improvement<br>Bonds of 2011B | 361<br>Improvement<br>Bonds of 2012A | 362 G.O. State-<br>Aid Street Bonds<br>of 2012B | 363 G.O. Grant<br>Anticipation<br>Notes of 2012C | 364<br>Improvement<br>Refunding<br>Bonds of 2013A |
|--|--------------------------------------|--------------------------------------|--------------------------------------|---|--|---|
| Cash and investments   | \$304,714                            | \$326,198                            | \$406,082                            | \$ -  | \$906,933  | \$351,249   |
| Due from other funds   | -                                    | -                                    | -                                    | - 🐘   | -  | -   |
| Due from component unit  | -                                    | -                                    | -                                    | -   |  | -   |
| Taxes receivable - delinquent  | 1,247                                | -                                    | 1,148                                | -   | - 18   | 996   |
| Special assessments:   |                                      |                                      |                                      |   |  |   |
| Delinquent   | 9,951                                | 69,086                               | 2,144                                | and the second                                  | - ·  | 1,610   |
| Deferred   | 275,089                              | 662,413                              | 431,428                              | A 11 20   | -  | 328,177   |
| Special deferred   | -                                    | -                                    | 5,153                                |   | -  | 1,575   |
|  |                                      |                                      |                                      |   |  |   |
| Total assets   | \$591,001                            | \$1,057,697                          | \$845,955                            | \$0   | \$906,933  | \$683,607   |
| Liabilities:<br>Accounts payable<br>Due to other funds<br>Due to component units<br>Interfund loan payable | \$ -<br>-<br>-                       | \$ -<br>-<br>-                       | \$888<br>-<br>-                      | \$ -<br>491<br>-                                | \$ -<br>-<br>-                                   | \$ -<br>-<br>-                                    |
| Unearned revenue   | -                                    | -                                    | - X                                  | -   | -  | -   |
| Total liabilities  | 0                                    | 0                                    | 888                                  | 491   | 0  | 0   |
| Deferred inflows of resrouces:<br>Unavailable revenue<br>Total deferred inflows of resources               | 286,287<br>286,2 <b>87</b>           | 731,499<br>731,499                   | <u>439,873</u><br><u>439,873</u>     | 0   | 0  | <u>332,358</u><br><u>332,358</u>                  |
| Fund balance:  |                                      |                                      |                                      |   |  |   |
| Restricted   | 304,714                              | 326,198                              | 405,194                              | -   | 906,933  | 351,249   |
| Unassigned   | 504,714                              | 520,198                              |                                      | (491)   | -  |   |
| Total fund balance   | 304,714                              | 326,198                              | 405,194                              | (491)   | 906,933  | 351,249   |
| i otal fullu balance   |                                      | 320,198                              | 403,194                              | (491)   | ,700,755   |   |
| Total liabilities, deferred inflows  | NC                                   |                                      |                                      |   |  | <b></b>   |
| of resources, and fund balance   | \$591,001                            | \$1,057,697                          | \$845,955                            | \$0   | \$906,933  | \$683,607   |
|  |                                      |                                      |                                      |   |  |   |

#### Statement 15 Page 1 of 2

| 349 G.O. State-<br>Aid Street<br>Bonds of 2005B | 352 GO CIP<br>Refunding<br>Bonds of<br>2006B | 353<br>Improvement<br>Bonds of 2007A | 354 G.O. State-<br>Aid Improvement<br>Bonds of 2007B | 355<br>Improvement<br>Bonds of 2008C | 356 G.O. Street<br>Reconstruction<br>Bonds of 2008B | 357<br>Improvement<br>Refunding<br>Bonds of 2009B | 358 Improvement<br>Bonds of 2009C |
|---|--|--------------------------------------|--|--------------------------------------|---|---|-----------------------------------|
| \$4,936   | \$329,014                                    | \$284,263                            | \$16,093   | \$181,132                            | \$132,366   | \$323,846   | \$812,018                         |
| 491   | -  | -                                    | -  | -                                    | - 6   | -   | -                                 |
| -   | 638,000                                      | -                                    | -  | -                                    | -   | - 4   | -                                 |
| -   | -  | 907                                  | -  | -                                    | -   | \X ·  | 2,141                             |
| -   | -  | 700                                  | -  | 54,620                               | 703   | 544   | 5,878                             |
|   | -  | 211,365                              | -  | 146,706                              | 41,448  | 15,085  | 530,671                           |
|   | -  | -                                    |  | 24,042                               |   | 1,156   | -                                 |
| \$5,427   | \$967,014                                    | \$497,235                            | \$16,093   | \$406,500                            | \$174,517   | \$340,631   | \$1,350,708                       |
| \$-   | \$-  | \$-                                  | \$ -   | \$ -                                 | \$ -  | \$ -  | \$-                               |
| -   | -  | -                                    | -  | -                                    | -   | -   | -                                 |
| -   | 547  | -                                    | -  | 90 N                                 | w. <u>-</u>   | -   | -                                 |
| -   | -  | -                                    | -  | 1.00.1                               | -   | -   | -                                 |
| - 0   | 322,192<br>322,739                           | - 0                                  | 0  |                                      | - 0   | 0   |                                   |
| 0_  | 322,139                                      | 0                                    |  | 0                                    | 0   | 0   | 0                                 |
| -   | 638,000                                      | 212,972                              | 11 m   | 225,369                              | 42,151  | 16,785  | 538,691                           |
| 0   | 638,000                                      | 212,972                              | 0  | 225,369                              | 42,151  | 16,785  | 538,691                           |
|   | (  |                                      |  | 101.101                              | 100.044   |   |                                   |
| 5,427   | 6,275  | 284,263                              | 16,093   | 181,131                              | 132,366   | 323,846   | 812,017                           |
| 5,427   | 6,275  | 284,263                              | 16,093   | 181,131                              | 132,366   | 323,846   | 812,017                           |
| 5,721   | 0,213  | 201,203                              | 10,075   | 101,101                              | 152,500   | 525,040   | 012,017                           |
| \$5,427   | \$967,014                                    | \$497,235                            | \$16,093   | \$406,500                            | \$174,517   | \$340,631   | \$1,350,708                       |
|   |  | & Anno                               | P  |                                      |   |   |                                   |

#### CITY OF GRAND RAPIDS, MINNESOTA SUBCOMBINING BALANCE SHEET

NONMAJOR DEBT SERVICE FUNDS

December 31, 2013

With Comparative Totals For December 31, 2012

| Assets   | 301 Debt Service<br>Reserve | 309 Equipment<br>Certificates of<br>2009D | 344 Improvement<br>Bonds of 2001B | 347 Improvement<br>Bonds of 2004 |
|--|-----------------------------|---|-----------------------------------|----------------------------------|
|  |                             |   |                                   |                                  |
| Cash and investments   | \$4,790                     | \$156,882                                 | \$116,230                         | \$ -                             |
| Due from other funds   | -                           | -   | · · ·                             | -                                |
| Due from component unit                                      | -                           | -   | - A.P.                            | -                                |
| Taxes receivable - delinquent                                | -                           | 1,252                                     | N 3% -                            | -                                |
| Special assessments:   |                             |   |                                   |                                  |
| Delinquent   | -                           | - 10                                      | 380                               | -                                |
| Deferred   | -                           |   | 13,322                            | -                                |
| Special deferred   | -                           | -   | · ·                               | -                                |
| Total assets   | \$4,790                     | \$158,134                                 | \$129,932                         | \$0                              |
|  |                             | 1 100 1                                   |                                   |                                  |
| Liabilities, Deferred Inflows of Resources, and Fund Balance |                             |   |                                   |                                  |
|  |                             |   |                                   |                                  |
| Liabilities:   |                             |   |                                   |                                  |
| Accounts payable   | \$ -                        | \$ -                                      | \$ -                              | \$ -                             |
| Due to other funds   | -                           | -   | -                                 | -                                |
| Due to component units                                       | 10 - N                      |   | -                                 | -                                |
| Interfund loan payable                                       | 1801                        | -   | -                                 | -                                |
| Unearned revenue   |                             | -   |                                   | -                                |
| Total liabilities  | 0                           | 0   | 0                                 | 0                                |
|  |                             |   |                                   |                                  |
| Deferred inflows of resrouces:                               |                             |   |                                   |                                  |
| Unavailable revenue  | -                           | 1,252                                     | 13,702                            | -                                |
| Total deferred inflows of resources                          | 0                           | 1,252                                     | 13,702                            | 0                                |
| Fund balance:  |                             |   |                                   |                                  |
| Restricted   | 4 700                       | 15( 000                                   | 116 220                           |                                  |
| Unassigned   | 4,790                       | 156,882                                   | 116,230                           | -                                |
| Total fund balance   | 4,790                       | 15( 992                                   | 116,230                           | 0                                |
| Total fund balance   | 4,790                       | 156,882                                   | 110,230                           | 0                                |
| Total liabilities, deferred inflows                          |                             |   |                                   |                                  |
| of resources, and fund balance                               | \$4.700                     | \$158,134                                 | \$129,932                         | \$0                              |
| or resources, and fund barance                               | \$4,790                     | \$138,134                                 | \$129,932                         | \$0                              |
|  |                             |   |                                   |                                  |

## NONMAJOR DEBT SERVICE FUNDS

The Debt Service Funds are used to account for the accumulation of resources for, and payment of, principal, interest and related costs on long-term debt.

The City's Debt Service Funds account for three types of bonded indebtedness:

- General Debt Bonds
- Tax Increment Bonds
- Improvement Bonds

General Debt Bonds are repaid primarily from general property taxes.

Tax Increment Bonds are repaid primarily from tax increment collections.

Improvement Bonds are repaid primarily from special assessments.

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| 230 Recreation |             | 232 Police |              | 235 Domestic<br>Animal Control | Totals Nonmajor Sp |           |
|----------------|-------------|------------|--------------|--------------------------------|--------------------|-----------|
| Programs       | 231 Haz-Mat | Forfeiture | 233 Cemetery | Facility                       | Funds              |           |
|                |             |            |              |                                | 2013               | 2012      |
| \$ -           | \$ -        | \$ -       | \$147,405    | \$ -                           | \$679,994          | \$656,444 |
| -              | -           | -          | -            | 170                            | 170                | 336       |
| 5,000          | 86,770      | 10,687     | 10,473       | - 10                           | 223,787            | 284,970   |
| 49,310         | -           | -          | 27,435       | <u>√</u> 4 1                   | 1,080,825          | 1,063,423 |
| -              | -           | 12,842     | -            | 32,837                         | 58,886             | 57,691    |
| 249            | -           | 357        | 115          | -                              | 8,125              | 8,926     |
| 1,500          | -           | -          | -            | ( )~ )                         | 67,957             | 31,627    |
| -              | -           | 3,147      | 1,397        | 522                            | 10,250             | 34,614    |
| 56,059         | 86,770      | 27,033     | 186,825      | 33,529                         | 2,129,994          | 2,138,031 |
|                |             |            |              |                                |                    |           |
| -              | 69,746      | 17,227     | 1-02.0       | 62,307                         | 149,280            | 123,402   |
| -              | -           | -          | 175,247      | -                              | 394,391            | 369,940   |
| 72,574         | -           | -          | A Y          | -                              | 1,620,371          | 1,526,715 |
| -              | 17,105      | 10,687     | -            | -                              | 78,014             | 230,994   |
| -              |             |            | -            | -                              | 10,000             | 24,850    |
| 72,574         | 86,851      | 27,914     | 175,247      | 62,307                         | 2,252,056          | 2,275,901 |
| (16,515)       | (81)        | (881)      | 11,578       | (28,778)                       | (122,062)          | (137,870) |
| -              | -           | 1          | -            | -                              | 11,745             | 92,236    |
| -              |             | - //       | -            | 28,500                         | 65,500             | 87,477    |
| 0              | 0           | 0          | 0            | 28,500                         | 77,245             | 179,713   |
| (16,515)       | (81)        | (881)      | 11,578       | (278)                          | (44,817)           | 41,843    |
| 41,895         | 1,054       | 59,655     | 50,020       | 7,022                          | 684,792            | 642,949   |
| \$25,380       | \$973       | \$58,774   | \$61,598     | \$6,744                        | \$639,975          | \$684,792 |

# **CITY OF GRAND RAPIDS, MINNESOTA**

SUBCOMBINING STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR SPECIAL REVENUE FUNDS For The Year Ended December 31, 2013 With Comparative Totals For The Year Ended December 31, 2012

|                                      | 211 Public  | 225 Central                             | 226 Airport | 228 IRA Civic |
|--------------------------------------|-------------|---|-------------|---------------|
|                                      | Library     | School                                  | Operations  | Center        |
|                                      |             |   |             |               |
| Revenue:                             | <b>****</b> | <b>A</b>                                | ¢           | ¢             |
| General property taxes               | \$532,589   | \$ -                                    | 5 -         | \$ -          |
| Licenses and permits                 | -           | -                                       |             | -             |
| Intergovernmental                    | 37,808      | -                                       | 73,049      | -             |
| Charges for services                 | 143,062     | 75,474                                  | 125,916     | 659,628       |
| Fines and forfeits                   | 13,207      | -                                       | - W         | -             |
| Investment income                    | 6,106       | 316                                     | 982         | -             |
| Contributions and donations          | 66,457      | (-)~                                    | -           | -             |
| Other                                |             | 5,035                                   | 149         | -             |
| Total revenue                        | 799,229     | 80,825                                  | 200,096     | 659,628       |
|                                      |             |   |             |               |
| Expenditures:                        |             |   |             |               |
| Current:                             |             |   |             |               |
| Public safety                        | - 10        | . / -                                   | -           | -             |
| Public works                         | - \ 2       | - `                                     | 219,144     | -             |
| Culture and recreation               | 738,572     | 134,818                                 | -           | 674,407       |
| Cap <mark>i</mark> tal outlay        | 50,222      | -                                       | -           | -             |
| Debt service - loan repayment        | <u> </u>    | -                                       | 10,000      | -             |
| Total expenditures                   | 788,794     | 134,818                                 | 229,144     | 674,407       |
|                                      |             |   |             |               |
| Revenue over (under) expenditures    | 10,435      | (53,993)                                | (29,048)    | (14,779)      |
|                                      |             |   |             |               |
| Other financing sources (uses):      |             |   |             |               |
| Insurance recoveries                 |             | -                                       | -           | 11,745        |
| Transfers in                         |             | -                                       | 10,000      | 27,000        |
| Total other financing sources (uses) | 0           | 0                                       | 10,000      | 38,745        |
| g                                    |             |   |             |               |
| Net change in fund balance           | 10,435      | (53,993)                                | (19,048)    | 23,966        |
|                                      | 10,100      | (((),)))                                | (,)         |               |
| Fund balance (deficit) - January 1   | 431,434     | 94,075                                  | 111,315     | (111,678)     |
| i and chance (derivit) currenty i    | 101,101     | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | ,           | (11,070)      |
| Fund balance (deficit) - December 31 | \$441,869   | \$40,082                                | \$92,267    | (\$87,712)    |
|                                      | <b></b>     | \$10,002                                | 4,2,20,     | (001,12)      |

| 230 Recreation<br>Programs | 231 Haz-Mat       | 232 Police<br>Forfeiture   | 233 Cemetery       | 235 Domestic<br>Animal Control<br>Facility | Totals Nonmajor S<br>Fund |                   |
|----------------------------|-------------------|--|--------------------|--|---------------------------|-------------------|
|                            |                   |  | -                  |  | 2013                      | 2012              |
|                            | <b>^</b>          | <b>* * * * *</b>   | <b>*</b> < < < < < |  |                           |                   |
| \$27,488                   | \$ -              | \$58,774   | \$66,960           | \$ -                                       | \$774,552                 | \$813,920         |
| -                          | 11,264            | -  | -                  | 9,909                                      | 74,366                    | 81,922            |
| -                          | -                 | -  | -                  | -  | 69,394                    | 81,149            |
| -                          | -                 | -  | 1,688              | 563  | 25,217                    | 21,899            |
|                            |                   | -  | 985                |  | 5,765                     | 806               |
| \$27,488                   | \$11,264          | \$58,774   | \$69,633           | \$10,472                                   | \$949,294                 | \$999,696         |
|                            |                   |  | 6                  | $\gamma \mathcal{I}$                       |                           |                   |
|                            |                   |  | 1                  |  |                           |                   |
| \$745                      | \$839             | \$ -   | \$4,574            | \$310                                      | \$68,835                  | \$59,277          |
| 930                        |                   | -  | 2,256              | 867  | 30,612                    | 22,981            |
| 3                          | 3,116             | -  | 62                 | 849  | 7,009                     | 5,108             |
| -                          | -                 | -  | 158                | 389  | 13,452                    | 11,951            |
| -                          | 6,336             | - /  | -                  | 1,313                                      | 48,013                    | 61,315            |
| 430                        | -                 |  | -                  | -  | 10,857                    | 11,773            |
| -                          | -                 | -  | -                  | -  | 75,166                    | 102,881           |
|                            |                   |  | W                  |  | 49,610                    | 38,812            |
| 2,108                      | 10,291            | 0  | 7,050              | 3,728                                      | 303,554                   | 314,098           |
|                            |                   | (and a state of the state of th |                    |  |                           |                   |
| -                          |                   |  | 985                | -  | 5,765                     | 806               |
| -                          |                   | - 7  | 985                | -  | 5,765                     | 806               |
|                            | $\langle \rangle$ |  |                    |  |                           |                   |
| -                          |                   | -  | 1,688              | 563  | 25,217                    | 21,899            |
| -                          | 973               | 58,774   | -                  | -  | 105,318                   | 116,084           |
| 25,380                     | - )               | -  | 59,910             | 6,181                                      | 601,378                   | 662,669           |
| -                          | · /               | -  |                    | -  | (91,938)                  | (115,860)         |
| 25,380                     | 973               | 58,774   | 61,598             | 6,744                                      | 639,975                   | 684,792           |
|                            |                   |  |                    |  |                           |                   |
| \$27,488                   | \$11,264          | \$58,774   | \$69,633           | \$10,472                                   | \$949,294                 | \$000 60 <i>6</i> |
| \$27,400                   | \$11,204          | \$J0,774   | \$09,033           | \$10,472                                   | \$747,274<br>             | \$999,696         |

# **CITY OF GRAND RAPIDS, MINNESOTA** SUBCOMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS December 31, 2013 With Comparative Totals For December 31, 2012

|   | 211 Public            | 225 Central | 226 Airport | 228 IRA Civic |
|---|-----------------------|-------------|-------------|---------------|
|   | Library               | School      | Operations  | Center        |
| Assets                                  |                       |             |             |               |
|   |                       |             |             |               |
| Cash and investments                    | \$421,852             | \$64,024    | \$135,454   | \$ -          |
| Due from other governmental units       | 32,727                |             | 20,466      | -             |
| Accounts receivable                     | -                     | 6           | 8,086       | 61,302        |
| Prepaid items                           | 16,251                | 1,364       | 1,125       | 4,226         |
| Taxes receivable - delinquent           | 4,780                 | -           | -           | -             |
|   |                       |             |             |               |
| Total assets                            | \$475,610             | \$65,394    | \$165,131   | \$65,528      |
|   |                       |             |             |               |
| Liabilities, Deferred Inflows of Resour | ces, and Fund Balance |             |             |               |
|   |                       |             |             |               |
| Liabilities:                            |                       |             |             |               |
| Accounts payable                        | \$13,007              | \$4,223     | \$12,614    | \$32,523      |
| Accrued wages payable                   | 12,382                | - / ~       | 1,854       | 12,323        |
| Due to other governmental units         | 32                    | Χ'-         | 194         | 2,753         |
| Due to component units                  | 2,621                 | 1,704       | 378         | 8,202         |
| Due to other funds                      |                       | 7,500       | -           | 32,864        |
| Deposits payable                        | -                     | 10,427      | -           | -             |
| Interfund loan payable                  |                       | -           | 37,000      | 38,166        |
| Unearned revenue                        | 919                   | 1,458       | 20,824      | 26,409        |
| Total liabilities                       | 28,961                | 25,312      | 72,864      | 153,240       |
|   |                       |             |             |               |
| Deferred inflows of resources:          | · .                   |             |             |               |
| Unavailable revenue                     | 4,780                 | -           | -           | -             |
| Total deferred inflows of resources     | 4,780                 | -           | -           | -             |
|   |                       |             |             |               |
| Fund balance (deficit):                 |                       |             |             |               |
| Nonspendable                            | 16,251                | 1,364       | 1,125       | 4,226         |
| Restricted                              | -                     | -           | 45,571      | -             |
| Committed                               | 425,618               | 38,718      | 45,571      | -             |
| Unassigned                              | -                     | -           | -           | (91,938)      |
| Total fund balance (deficit)            | 441,869               | 40,082      | 92,267      | (87,712)      |
|   |                       |             |             |               |
| Total liabilities, deferred inflows     |                       |             |             |               |
| of resources, and fund balance          | \$475,610             | \$65,394    | \$165,131   | \$65,528      |
|   |                       |             |             |               |

## NONMAJOR SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditure for specified purposes.

Public Library - accounts for the operations of the City's public library.

<u>Central School</u> - accounts for the operation and preservation of a historic building.

<u>Airport Operations</u> – accounts for the operations of the Grand Rapids / Itasca County Airport.

IRA Civic Center - accounts for the operation of the City's civic center.

Recreation Programs - accounts for the program costs of recreation programs.

Haz-Mat - accounts for the State approved Hazardous Materials Program.

Police Forfeiture - accounts for the County, State and Federal forfeitures received.

<u>Cemetery</u> - accounts for the operations of the City's cemetery.

<u>Domestic Animal Control Facility</u> - accounts for costs associated with operating the facility.

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# CITY OF GRAND RAPIDS, MINNESOTA

COMBINING STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS For The Year Ended December 31, 2013 With Comparative Totals For The Year Ended December 31, 2012

|                                      |  |             |   | Tota           | ls                  |
|--------------------------------------|--|-------------|---|----------------|---------------------|
|                                      | Special  | Debt        | Capital                                 | Nonmajor Gover | nmental Funds       |
|                                      | Revenue  | Service     | Project                                 | 2013           | 2012                |
| Revenue:                             |  |             |   |                |                     |
| Taxes:                               |  |             |   |                |                     |
| General property                     | \$679,994  | \$1,102,150 | \$130,909                               | \$1,913,053    | \$1,768,507         |
| Tax abatement                        | -  | -           | -                                       | -              | -                   |
| Tax increments                       | -  | 188,840     | -                                       | 188,840        | 167,427             |
| Licenses and permits                 | 170  | -           | -                                       | 170            | 336                 |
| Intergovernmental                    | 223,787  | 737,058     | 1,776,845                               | 2,737,690      | 2,308,611           |
| Special assessments                  | -  | 1,072,939   |   | 1,072,939      | 680,223             |
| Charges for services                 | 1,080,825  | -           | 20,713                                  | 1,101,538      | 2,894,952           |
| Fines and forfeits                   | 58,886   | -           | 1-1                                     | 58,886         | 57,691              |
| Investment income                    | 8,125  | 20,320      | 13,737                                  | 42,182         | 62,061              |
| Contributions and donations          | 67,957   | - 1000      | 38,094                                  | 106,051        | 70,279              |
| Other                                | 10,250   | 221,900     | 1 and                                   | 232,150        | 243,514             |
| Total revenue                        | 2,129,994  | 3,343,207   | 1,980,298                               | 7,453,499      | 8,253,601           |
| Expenditures:                        |  |             | See.                                    |                |                     |
| Current:                             |  | 1 19        | W.                                      |                |                     |
| General government                   | -  | 69,119      | 76,621                                  | 145,740        | 128,819             |
| Public safety                        | 149,280  | 11.2        | -                                       | 149,280        | 123,402             |
| Public works                         | 394,391  |             | 173,274                                 | 567,665        | 637,392             |
| Culture and recreation               | 1,620,371  | -           | 4,115                                   | 1,624,486      | 1,532,051           |
| Capital outlay/construction          | 78,014   | -           | 2,989,885                               | 3,067,899      | 5,813,659           |
| Debt service:                        |  | <b>N</b>    | _,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, | 5,007,055      | 5,015,057           |
| Principal retirement                 | 10,000   | 3,505,000   | -                                       | 3,515,000      | 2,814,850           |
| Interest                             | -  | 711,246     | -                                       | 711,246        | 653,288             |
| Paying agent fees                    | and the second s | 8,021       | -                                       | 8,021          | 7,796               |
| Bond issuance costs                  | -  | 63,532      | -                                       | 63,532         | 109,410             |
| Total expenditures                   | 2,252,056  | 4,356,918   | 3,243,895                               | 9,852,869      | 11,820,667          |
| Revenue over (under) expenditures    | (122,062)  | (1,013,711) | (1,263,597)                             | (2,399,370)    | (3,567,066)         |
| Other financing sources (uses):      |  |             |   |                |                     |
| Sale of capital assets               | -  | -           | 50,000                                  | 50,000         | 51,253              |
| Issuance of refunding bonds          | _  | 1,035,000   | 50,000                                  | 1,035,000      | 51,255              |
| Bond discount                        | _  | 1,055,000   | _                                       | 1,055,000      | (4,050)             |
| Bond issuance                        | _  | -           | -                                       |                | 6,115,503           |
| Bond premium                         | _  | -           | -                                       | _              | 78,013              |
| Insurance recoveries                 | 11,745   | -           | -                                       | 11,745         | 92,236              |
| Transfers in                         | 65,500   | 1,457,183   | 307,477                                 | 1,830,160      | 681,066             |
| Transfers out                        | -  | (351,000)   | (1,021,382)                             | (1,372,382)    | (268,218)           |
| Total other financing sources (uses) | 77,245   | 2,141,183   | (663,905)                               | 1,554,523      | 6,745,803           |
| Net change in fund balance           | (44,817)   | 1,127,472   | (1,927,502)                             | (844,847)      | 3,178,737           |
| Fund balance - January 1             | 684,792  | 3,767,314   | 3,858,025                               | 8,310,131      | 5,131,394           |
| Fund balance - December 31           | \$639,975  | \$4,894,786 | \$1,930,523                             | \$7,465,284    | \$8,310,131         |
|                                      |  |             |   |                | + = , = 1 = , 1 = 1 |

# CITY OF GRAND RAPIDS, MINNESOTA COMBINING BALANCE SHEET

NONMAJOR GOVERNMENTAL FUNDS December 31, 2013 With Comparative Totals For December 31, 2012

|                                   |           |             |             | Tota           | ıls           |
|-----------------------------------|-----------|-------------|-------------|----------------|---------------|
|                                   | Special   | Debt        | Capital     | Nonmajor Gover | mmental Funds |
|                                   | Revenue   | Service     | Project     | 2013           | 2012          |
| Assets                            |           |             |             |                |               |
| Cash and investments              | \$774,552 | \$5,314,871 | \$2,510,241 | \$8,599,664    | \$7,419,387   |
| Cash with escrow agent            | -         | -           | -           |                | -             |
| Due from other governmental units | 74,366    | -           | 600,249     | 674,615        | 1,170,749     |
| Due from other funds              | -         | 491         | 679,994     | 680,485        | 784,676       |
| Due from component unit           | -         | 638,000     | 20,713      | 658,713        | 1,052,809     |
| Accounts receivable               | 69,394    | -           | 2,002       | 71,396         | 81,149        |
| Interfund loan receivable         | -         | -           | 65,604      | 65,604         | 95,749        |
| Prepaid items                     | 25,217    | -           | 181,200     | 206,417        | 334,099       |
| Taxes receivable - delinquent     | 5,765     | 9,302       | 1,209       | 16,276         | 3,177         |
| Special assessments receivable    |           | 3,317,143   | 201,069     | 3,518,212      | 3,234,120     |
| Total assets                      | \$949,294 | \$9,279,807 | \$4,262,281 | \$14,491,382   | \$14,175,915  |

Liabilities, Deferred Inflows of Resources, and Fund Balance

### Liabilities:

| Liabilities:                        |           |             |             |              |              |
|-------------------------------------|-----------|-------------|-------------|--------------|--------------|
| Accounts payable                    | \$68,835  | \$31,740    | \$66,167    | \$166,742    | \$161,149    |
| Accrued wages payable               | 30,612    | -           | -           | 30,612       | 22,981       |
| Due to other governmental units     | 7,009     | -           | -           | 7,009        | 5,753        |
| Due to component units              | 13,452    | 547         | -           | 13,999       | 12,755       |
| Contracts payable                   | - \       | -           | 86,842      | 86,842       | 73,802       |
| Due to other funds                  | 48,013    | 491         | 679,994     | 728,498      | 282,077      |
| Deposits payable                    | 10,857    | -           | -           | 10,857       | 11,773       |
| Interfund loan payable              | 75,166    | 65,604      | 419,246     | 560,016      | 755,545      |
| Unearned revenue                    | 49,610    | 322,192     | 877,232     | 1,249,034    | 155,215      |
| Total liabilities                   | 303,554   | 420,574     | 2,129,481   | 2,853,609    | 1,481,050    |
|                                     |           |             |             |              |              |
| Deferred inflows of resources:      |           |             |             |              |              |
| Unavailable revenue                 | 5,765     | 3,964,447   | 202,277     | 4,172,489    | 4,384,734    |
| Total deferred inflows of resources | 5,765     | 3,964,447   | 202,277     | 4,172,489    | 4,384,734    |
|                                     |           |             |             |              |              |
| Fund balance:                       |           |             |             |              |              |
| Nonspendable                        | 25,217    | -           | 181,200     | 206,417      | 408,722      |
| Restricted                          | 105,318   | 4,952,997   | 461,078     | 5,519,393    | 5,649,374    |
| Committed                           | 601,378   | -           | -           | 601,378      | 662,669      |
| Assigned                            | -         | -           | 1,684,947   | 1,684,947    | 1,989,644    |
| Unassigned                          | (91,938)  | (58,211)    | (396,702)   | (546,851)    | (400,278)    |
| Total fund balance                  | 639,975   | 4,894,786   | 1,930,523   | 7,465,284    | 8,310,131    |
|                                     |           |             |             |              |              |
| Total liabilities, deferred inflows |           |             |             |              |              |
| of resources, and fund balance      | \$949,294 | \$9,279,807 | \$4,262,281 | \$14,491,382 | \$14,175,915 |
|                                     |           |             |             |              |              |

### SPECIAL REVENUE FUNDS

A Special Revenue Fund accounts for revenues derived from specific taxes or other earmarked revenue sources. They are usually required by statute or local ordinance and/or resolution to finance particular functions, activities or governments.

# DEBT SERVICE FUNDS

The Debt Service Funds were established to finance and account for the payment of principal and interest on general long-term indebtedness of the City not accounted for in other Governmental and Proprietary Funds.

# CAPITAL PROJECT FUNDS

The Capital Project Funds are established to account for the resources expended to acquire assets of a relatively permanent nature other than those financed by Enterprise Funds.

# NONMAJOR GOVERNMENTAL FUNDS

# COMBINING AND INDIVIDUAL NONMAJOR FUND FINANCIAL STATEMENTS AND SCHEDULES

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# CITY OF GRAND RAPIDS, MINNESOTA

REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF FUNDING PROGRESS - RETIREE HEALTH PLAN For The Year Ended December 31, 2013

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets<br>(a) | Actuarial<br>Accrued<br>Liability (AAL)*<br>(b) | Unfunded<br>Actuarial<br>Accrued<br>Liability (UAAL)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered<br>Payroll<br>(c) | UAAL as a<br>Percentage of<br>Covered Payroll<br>( (b-a) / c) |
|--------------------------------|--|---|---|--------------------------|---------------------------|---|
| January 1, 2011                | \$0                                    | \$711,627                                       | \$711,627   | 0.0%                     | \$3,289,834               | 21.6%   |
| January 1, 2008                | \$0                                    | \$656,510                                       | \$656,510   | 0.0%                     | \$3,208,245               | 20.5%   |

\*Using the projected unit credit actuarial pay cost method.

Note: the first OPEB actuarial valuation was conducted as of January 1, 2008. There is no data available prior to the first valuation.

#### **CITY OF GRAND RAPIDS, MINNESOTA** REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE - GENERAL FUND For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|                                      |           | 2         | 013                       |              |             |
|--------------------------------------|-----------|-----------|---------------------------|--------------|-------------|
|                                      |           |           | Actual                    |              | 2012        |
|                                      | Budgeted  |           | Actual                    | Over (Under) | Actual      |
|                                      | Original  | Final     | Amounts                   | Final Budget | Amounts     |
| Expenditures: (continued)            |           |           |                           |              |             |
| Culture and recreation:              |           |           |                           |              |             |
| Current:                             | <b></b>   |           |                           | <b>(</b>     |             |
| Personnel services                   | \$157,173 | \$89,764  | \$93,583                  | \$3,819      | \$151,526   |
| Materials and supplies               | 6,700     | 6,700     | 1,337                     | (5,363)      | 13,065      |
| Other services and charges           | 8,015     | 8,015     | 11,693                    | 3,678        | 12,845      |
| Total culture and recreation         | 171,888   | 104,479   | 106,613                   | 2,134        | 177,436     |
|                                      |           |           |                           |              |             |
| Miscellaneous:                       |           |           |                           | *            |             |
| City-wide:                           |           |           | $\sim$ $\sim$             |              |             |
| Current:                             |           |           |                           |              |             |
| Early Retirement Incentive Plan      | 120,000   | 120,000   | 190,000                   | 70,000       | 120,000     |
| Other services and charges           | 290,522   | 290,522   | 265,648                   | (24,874)     | 231,015     |
| Special projects:                    |           |           |                           |              |             |
| Current:                             |           |           |                           |              |             |
| Other services and charges           | 15,000    | 15,000    | 68,229                    | 53,229       | 42,718      |
| Total miscellaneous                  | 425,522   | 425,522   | 523,877                   | 98,355       | 393,733     |
|                                      |           |           |                           |              |             |
| Total expenditures                   | 6,922,459 | 6,922,459 | 7,457,019                 | 534,560      | 6,947,273   |
|                                      | A         | C11 545   | 250.244                   | (1(1,001))   |             |
| Revenues over (under) expenditures   | 511,545   | 511,545   | 350,264                   | (161,281)    | 778,650     |
|                                      | 1         |           |                           |              |             |
| Other financing sources (uses):      |           |           |                           |              |             |
| Sale of capital assets               |           | -         | 5,254                     | 5,254        | 535         |
| Insurance recoveries                 | -         | -         | 29,287                    | 29,287       | 13,471      |
| Transfers in                         | 22,851    | 22,851    | 25,106                    | 2,255        | 24,379      |
| Transfers out                        | (434,396) | (434,396) | (429,669)                 | 4,727        | (321,801)   |
| Total other financing sources (uses) | (411,545) | (411,545) | (370,022)                 | 41,523       | (283,416)   |
|                                      |           |           |                           |              |             |
| Note have in Conditioners            | \$100,000 | ¢100.000  | (10.759)                  | (\$110.750)  | 105 224     |
| Net change in fund balance           | \$100,000 | \$100,000 | (19,758)                  | (\$119,758)  | 495,234     |
|                                      |           |           |                           |              |             |
| Fund balance - January 1             |           |           | 5,516,435                 | ,            | 5,021,201   |
|                                      |           |           | <b>**</b> • • • • • • • • |              |             |
| Fund balance - December 31           |           |           | \$5,496,677               |              | \$5,516,435 |
|                                      |           |           |                           |              |             |
|                                      |           |           |                           |              |             |

### Note A - BUDGETS

The General Fund budget is legally adopted on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control is at the department level for the General Fund.

### **CITY OF GRAND RAPIDS, MINNESOTA** REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE - GENERAL FUND For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|                            |  | 20          | 013                        |                        |                |
|----------------------------|--|-------------|----------------------------|------------------------|----------------|
|                            | Budgeted   | Amounts     | Actual                     | Actual<br>Over (Under) | 2012<br>Actual |
|                            | Original   | Final       | Amounts                    | Final Budget           | Amounts        |
| Expenditures: (continued)  |  |             |                            |                        |                |
| Public safety:             |  |             |                            |                        |                |
| Police protection:         |  |             |                            |                        |                |
| Current:                   |  | ** ******   | <b>*</b> 1 010 <b>2</b> (( | (\$16.067)             | ¢1 745 773     |
| Personnel services         | \$1,866,233  | \$1,866,233 | \$1,819,266                | (\$46,967)             | \$1,745,773    |
| Materials and supplies     | 69,950   | 69,950      | 100,902                    | 30,952                 | 93,430         |
| Other charges and services | 158,700  | 158,700     | 212,680                    | 53,980                 | 183,383        |
| Capital outlay             | -  | -           | 25,105                     | 25,105                 | -              |
| Total police protection    | 2,094,883  | 2,094,883   | 2,157,953                  | 63,070                 | 2,022,586      |
| Fire protection:           |  |             |                            |                        |                |
| Current:                   |  |             |                            |                        |                |
| Personnel services         | 357,673  | 357,673     | 385,722                    | 28,049                 | 345,419        |
| Materials and supplies     | 51,850   | 51,850      | 60,580                     | 8,730                  | 48,571         |
| Other charges and services | 99,882   | 99,882      | 100,829                    | 947                    | 99,595         |
| Capital outlay             | -  | 12          | dr -                       | <u> </u>               | 2,286          |
| Total fire protection      | 509,405  | 509,405     | 547,131                    | 37,726                 | 495,871        |
| Total public safety        | 2,604,288  | 2,604,288   | 2,705,084                  | 100,796                | 2,518,457      |
| Public works:              |  |             |                            |                        |                |
| Public works:              |  |             |                            |                        |                |
| Current:                   |  |             |                            |                        |                |
| Personnel services         | 643,261  | 643,261     | 839,602                    | 196,341                | 730,120        |
| Materials and supplies     | 181,800  | 181,800     | 271,973                    | 90,173                 | 220,673        |
| Other services and charges | 405,694  | 405,694     | 473,721                    | 68,027                 | 486,945        |
| Street lighting            | 233,000  | 233,000     | 184,124                    | (48,876)               | 205,666        |
| Capital outlay             | -  | -           | -                          | -                      | 9,186          |
| Total public works         | 1,463,755  | 1,463,755   | 1,769,420                  | 305,665                | 1,652,590      |
| Engineering:               | A THE REAL PROPERTY AND A PROPERTY A |             |                            |                        |                |
| Current:                   |  |             |                            |                        |                |
| Personnel services         | 218,156  | 218,156     | 196,005                    | (22, 151)              | 223,177        |
| Materials and supplies     | 5,259  | 5,259       | 2,669                      | (2,590)                | 1,734          |
| Other services and charges | 74,780   | 74,780      | 71,820                     | (2,960)                | 41,464         |
| Total engineering          | 298,195  | 298,195     | 270,494                    | (27,701)               | 266,375        |
| Fleet maintenance:         |  |             |                            |                        |                |
| Current:                   |  |             |                            |                        |                |
| Personnel services         | 167,640  | 167,640     | 165,651                    | (1,989)                | 162,257        |
| Materials and supplies     | 16,550   | 16,550      | 19,429                     | 2,879                  | 17,291         |
| Other services and charges | 56,500   | 56,500      | 60,539                     | 4,039                  | 59,488         |
| Total fleet maintenance    | 240,690  | 240,690     | 245,619                    | 4,929                  | 239,036        |
| Total public works         | 2,002,640  | 2,002,640   | 2,285,533                  | 282,893                | 2,158,001      |

### **CITY OF GRAND RAPIDS, MINNESOTA** REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE - GENERAL FUND For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|  |                      | 20             | )13               |              |               |
|--|----------------------|----------------|-------------------|--------------|---------------|
|  | Dudaatad             | A              | 1                 | Actual       | 2012          |
|  | Budgeted<br>Original | Final          | Actual<br>Amounts | Over (Under) | Actual        |
| Expenditures:                          | Original             | Fillal         | Amounts           | Final Budget | Amounts       |
| General government:                    |                      |                |                   |              |               |
| Mayor and city council:                |                      |                |                   |              |               |
| Current:                               |                      |                |                   | (Day)        |               |
| Personnel services                     | \$41,733             | \$41,733       | \$40.611          | (\$1,122)    | \$41,165      |
| Materials and supplies                 | <b>J-1</b> ,755      | <b>\$11155</b> | 492               | 492          | 541,105<br>69 |
| Other services and charges             | 73,353               | 73,353         | 69,344            | (4,009)      | 70,968        |
| Total mayor and city council           | 115,086              | 115,086        | 110,447           | (4,639)      | 112,202       |
| Administration:                        | 115,080              | 115,000        | 110,447           | (4,037)      | 112,202       |
| Current:                               |                      |                |                   |              |               |
| Personnel services                     | 345,594              | 367,895        | 392,056           | 24,161       | 350,537       |
| Materials and supplies                 | 6,150                | 6,150          | 8,590             | 2,440        | 6,629         |
| Other services and charges             | 96,705               | 96,705         | 91.452            | (5,253)      | 129,952       |
| Total administration                   | 448,449              | 470,750        | 492,098           | 21,348       | 487,118       |
| Finance:                               | 40,447               | 470,750        | 492,098           | 21,340       | 407,110       |
| Current:                               |                      |                |                   |              |               |
| Personnel services                     | 335.046              | 380,154        | 380,407           | 253          | 326,687       |
| Materials and supplies                 | 6,250                | 6,250          | 5,314             | (936)        | 8,479         |
| Other services and charges             | 62,550               | 62,550         | 64,043            | 1,493        | 56,394        |
| Total finance                          | 403,846              | 448,954        | 449,764           | 810          | 391,560       |
| Information technology:                | 405,840              | 440,934        | 449,704           |              | 391,300       |
| Current:                               |                      |                |                   |              |               |
| Personnel services                     | 131,938              | 131.938        | 136.543           | 4,605        | 123,704       |
| Materials and supplies                 | 5,150                | 5,150          | 5,949             | 4,003        | 2,552         |
| Other services and charges             | 52,720               | 52,720         | 52,537            | (183)        | 48,452        |
| Total information technology           | 189,808              | 189.808        | 195.029           | 5,221        | 48,452        |
| Community development:                 | 109,000              | 109,000        | 195,029           | 3,221        | 1/4,/08       |
| Current:                               |                      |                |                   |              |               |
| Personnel services                     | 311,368              | 311.368        | 327,607           | 16,239       | 297,774       |
| Materials and supplies                 | 4,625                | 4.625          | 3,622             | (1,003)      | 2,373         |
| Other charges and services             | 31,125               | 31,125         | 33,962            | 2,837        | 19,526        |
| Total community development            | 347,118              | 347.118        | 365,191           | 18,073       | 319,673       |
| Building maintenance - City hall:      | 547,110              |                | 505,191           | 18,075       | 519,075       |
| Current:                               |                      |                |                   |              |               |
| Personnel services                     | 124,887              | 124.887        | 129.892           | 5.005        | 135,741       |
| Materials and supplies                 | 9,950                | 9,950          | 7,587             | (2,363)      | 12,234        |
| Other charges and services             | 78,977               | 78,977         | 85,904            | 6,927        | 66,410        |
| Total building maintenance - City hall | 213,814              | 213,814        | 223,383           | 9,569        | 214,385       |
| Total bunding maintenance - City Hall  | 213,014              | 213,014        | 223,303           | 9,309        | 214,303       |
| Total general government               | 1,718,121            | 1,785,530      | 1,835,912         | 50,382       | 1,699,646     |

# CITY OF GRAND RAPIDS, MINNESOTA

REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE - GENERAL FUND For The Year Ended December 31, 2013 With Comparative Actual Amounts For The Year Ended December 31, 2012

|  |              | 2013             |             |   |            |
|--|--------------|------------------|-------------|---|------------|
|  |              | Actual           |             |   | 2012       |
|  | Budgeted.    | Budgeted Amounts |             | Over (Under)                                  | Actual     |
| evenues:                               | Original     | Final            | Amounts     | Final Budget                                  | Amounts    |
| Taxes:                                 |              |                  |             |   |            |
| General property taxes                 | \$3,569,648  | \$3,569,648      | \$3,677,404 | \$107,756                                     | \$3,666,92 |
| Payment in lieu of taxes:              |              |                  |             |   |            |
| Housing and Redevelopment Authority    | 32,000       | 32,000           | 33,179      | 1,179   | 31,99      |
| Public utilities                       | 868,000      | 868,000          | 868,000     | 1 32 -  | 823,00     |
| Total taxes                            | 4,469,648    | 4,469,648        | 4,578,583   | 108,935                                       | 4,521,91   |
| Licenses and permits:                  |              |                  |             | 1947 - C. |            |
| Business                               | 36,575       | 36,575           | 37,405      | 830   | 37,53      |
| Nonbusiness                            | 210,700      | 210,700          | 286,440     | 75,740  | 164,48     |
| Total licenses and permits             | 247,275      | 247,275          | 323,845     | 76,570  | 202,01     |
| Intergovernmental:                     |              |                  | In N        |   |            |
| Federal:                               |              |                  |             |   |            |
| Public safety grants                   | 92,590       | 92,590           | 127,849     | 35,259  | 120,68     |
| Storm reimbursement                    | -            | -                | -           | -   | 19,84      |
| State:                                 |              |                  |             |   |            |
| Local government aid                   | 963,000      | 963,000          | 963,410     | 410   | 964,93     |
| Local performance aid                  | 1,500        | 1,500            | -           | (1,500)                                       | -          |
| Market value homestead credit          | -            | ·                | 4,031       | 4,031   | 1,75       |
| Taconite supplemental aid              | 231,950      | 231,950          | 231,950     | -   | 234,84     |
| Taconite credit - mobile homes         | ,            | V.               | 15,534      | 15,534  | 19,16      |
| Municipal state aid street maintenance | 109,363      | 109,363          | 109,711     | 348   | 109,36     |
| Police aid                             | 120,000      | 120,000          | 133,911     | 13,911  | 115,42     |
| Fire aid                               | 86,000       | 86,000           | 129,478     | 43,478  | 88,43      |
| Police training aid                    | 5,000        | 5,000            | 6,835       | 1,835   | 6,31       |
| PERA aid                               | 11,695       | 11,695           | 11,695      | -,  | 11,69      |
| Storm reimbursement                    |              | -                | -           | -   | 234,48     |
| State - miscellaneous                  | 500          | 500              | 88,316      | 87,816  | 18,93      |
| US Gas Tax Refund                      | 500          | 500              | -           | (500)   | -          |
| Local:                                 | 500          | 500              |             | (000)   |            |
| School District #318                   | 103,500      | 103,500          | 105,840     | 2,340   | 101,96     |
| Total intergovernmental                | 1,725,598    | 1,725,598        | 1,928,560   | 202,962                                       | 2,047,84   |
| Charges for services:                  | 1,725,576    | 1,725,576        | 1,720,500   |   | 2,017,0    |
| General government                     | 180,132      | 180,132          | 234,789     | 54,657  | 215,91     |
| Public safety                          | 268,050      | 268,050          | 279,177     | 11,127  | 280,45     |
| Public works                           | 257,282      | 257,282          | 229,914     | (27,368)                                      | 261,25     |
| Culture and recreation                 | 7,140        | 7,140            | 6,000       | (1,140)                                       | 6,00       |
| Total charges for services             | 712,604      | 712,604          | 749,880     | 37,276  | 763,61     |
| Fines and forfeits                     | 236,500      | 236,500          | 145,870     | (90,630)                                      | 103,29     |
| Investment income                      | 28,829       | 230,500          | 30,260      | 1,431   | 50,84      |
| Miscellaneous:                         | 20,029       | 20,029           | 50,200      | 1,431   | 50,04      |
| Donations/contributions                |              |                  | 12,697      | 12,697  | 11.65      |
| Rentals and leases                     | 4.050        | 4,050            | 2,561       | (1,489)                                       | 4,31       |
| Other                                  | 4,050        |                  | 35,027      | 25,527  | 20,41      |
| Total miscellaneous                    | 9,500 13,550 | 9,500 13,550     | 50,285      | 36,735  | 36,38      |
|  |              |                  |             |   |            |
| Total revenues                         | 7,434,004    | 7,434,004        | 7,807,283   | 373,279                                       | 7,725,92   |

# REQUIRED SUPPLEMENTARY INFORMATION

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## Note 22 CHANGE IN ACCOUNTING PRINCIPLE

For the year ended December 31, 2013, the City implemented GASB Statements No. 61 and 65. GASB Statement No. 61, *The Financial Reporting Entity: Omnibus – An Amendment of GASB No. 14 and No. 34* modifies certain requirements for inclusion of component units in the financial reporting entity and also amends the criteria for reporting component units as if they were part of the primary government (i.e. blending). GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities* resulted in accounts previously presented as liabilities being reclassified as deferred inflows of resources.

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The term of the lease is through the later of September 1, 2095 or the date on which the 2006B Bonds are fully paid or defeased. However, the City may cancel the lease on September 1 of any year by delivery of notice of termination to the Public Utilities Commission no later than the preceding July 1.

## Note 19 PAYMENTS IN LIEU OF TAX - PUC

Effective January 1, 1997, the Public Utilities Commission and the City of Grand Rapids established a formal agreement for payments in lieu of tax from the Commission to the City. Beginning January 1, 2010, the PILOT agreement was modified and the annual cash payment changed to 4.84 mills per kilowatt hours sold, with a minimum annual payment of \$823,000. The agreement was modified again in 2012. Beginning January 1, 2013, the annual cash PILOT is increased to 5.00 mills per kilowatt hours sold, with a minimum annual payment of \$868,000. The amount of the PILOT cash payment from the Commission to the City for 2013 was \$868,000.

# Note 20 DEFICIT FUND BALANCES

At December 31, 2013, individual funds with deficit fund balances are as follows:

| Special Revenue Funds:               |          |
|--------------------------------------|----------|
| IRA Civic Center                     | \$87,712 |
|                                      |          |
| Debt Service Funds:                  |          |
| TIF 1-5 Black Bear Homes             | 54,726   |
| TIF 1-6 Old Hospital Housing Paygo   | 2,964    |
| G.O. State-Aid Street Bonds of 2012B | 491      |
|                                      |          |
| Capital Project Funds:               |          |
| 2014 Infrastructure Bonds            | 19,129   |
| Capital Equipment Replacement        | 208,993  |
|                                      |          |

## Note 21 MAJOR CUSTOMER AND DEMAND PAYMENT DEFERRAL

The Public Utilities Commission has a contract with Blandin Paper Company (Blandin) where Blandin reimburses the Commission for expenses associated with the operations of the industrial wastewater treatment plant. Amounts reimbursed were \$\_\_\_\_\_\_ for 2013. The Commission also has contracts with Blandin whereby Blandin pays demand charges for principal and interest on the General Obligation Revenue Bonds Series 2001A, 2006A, 2009A, 2009E and 2011A. For ratemaking purposes, the Commission has elected to defer the recognition of the revenue until the debt service on the bonds are paid. The total demand charges paid by Blandin for 2013 were \$\_\_\_\_\_\_.

Note 16 RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Workers compensation coverage is provided through a pooled self-insurance program through the League of Minnesota Cities Insurance Trust (LMCIT). The City pays an annual premium to LMCIT. The City is subject to supplemental assessments if deemed necessary by the LMCIT. The LMCIT reinsures through Workers Compensation Reinsurance Association (WCRA) as required by law. The City does not have a deductible for its workers compensation insurance. The City's workers compensation coverage is retrospectively rated. With this type of coverage, final premiums are determined after loss experience is known. The amount of premium adjustment, if any, is considered immaterial and not recorded until received or paid.

Property and casualty insurance coverage is provided through a pooled self-insurance program through the LMCIT. The City pays an annual premium to the LMCIT. The City is subject to supplemental assessments if deemed necessary by the LMCIT. The LMCIT reinsures through commercial companies for claims in excess various amounts. For property and casualty coverage, the City has a \$1,000 deductible per occurrence with no annual maximum.

The City carries commercial insurance for all other risks of loss, including life, employee health and accident insurance.

There were no significant reductions in insurance from the previous year or settlements in excess of insurance coverage for any of the past three fiscal years.

## Note 17 CONDUIT DEBT

From time to time, the City has issued various industrial development and housing revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2013, there were four bond issues outstanding, with an estimated aggregate principal amount payable of \$1,453,456.

#### Note 18 OPERATING LEASE

In 1996, the City entered into an operating lease agreement with the Public Utilities Commission component unit for space in a facility owned by the Public Utilities Commission. Annual payments consist of the following:

- 1) 52% of the principal and interest due on the 2006B Refunding Bonds; and,
- 2) 48% of total operating costs of the facility.

The Public Utilities Commission has five active construction projects as of December 31, 2013. The remaining commitment on these projects is \$\_\_\_\_\_\_. As of June 14, 2013, the Commission has awarded five additional contracts in 2013 totaling \$\_\_\_\_\_\_.

#### C. LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

State and federal laws and regulations require the Public Utilities Commission to place a final cover on its landfill sites when it stops accepting waste and to perform certain maintenance and monitoring functions at those sites for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the Commission is required to establish financial assurance for closure, postclosure care and contingency action.

The current calculations of projected costs for all open and planned landfill sites included in the existing Industrial Solid Waste Disposal Facility Permit are:

| Closure cost estimate           |    |   |  |
|---------------------------------|----|---|--|
| Post-closure care cost estimate |    |   |  |
| Contingency action              |    |   |  |
| Total                           | \$ | - |  |
|                                 |    |   |  |

These costs are reviewed annually and adjusted for the effects of inflation, changes in technology, or changes in laws and regulations.

Under the 1996-2001 permit, landfill sites C, D, E, and F were filled to capacity. The 2001-2006 permit included Kettle D and landfill Phases One through Four. Phases Five through Eight were added under the new permit effective September 2006 to September 2011. Kettle D was filled in 2006 and closed in 2008. Phases One through Four were filled and began the closure process in 2007. Final closure on Phases One through Four was completed in 2010. Construction of Phases Five and Six was completed in 2008. Phases Five and Six were put into service in 2008 and have an estimated life of ten years. Phase 7 was constructed in 2010 and placed into service in 2010 with an estimated life of ten years. Construction of Phase 8 began in 2011, and was completed in 2012. Phase 8 will be placed in service in 2013 with an estimated life of twenty years.

On January 10, 2013, Blandin Paper Company established an irrevocable letter of credit for \$3,349,343 with Nordea Bank on behalf of the Public Utilities Commission. The purpose of the letter of credit is to provide assurance that funds will be available when needed for closure, post-closure care of, and/or contingency action of the landfill.

Closure costs relate to open and planned landfill sites. There are no sites that will be closed within one year. Post-closure costs cover all sites, including those that are already closed. No issues have been identified that would require post-closure costs to be incurred, and no issues are anticipated in the next year.

## CITY OF GRAND RAPIDS, MINNESOTA

NOTES TO FINANCIAL STATEMENTS December 31, 2013

## C. REVENUE STABILIZATION

The City Council adopted Resolution No. 11-111 committing 10% of prior year annual revenues of the General Fund for revenue stabilization. This commitment of fund balance was done to provide a stable source of revenue for general operations of the City during periods of economic recession. The City uses the National Bureau for Economic Research (NBER) as its reference in determining the beginning and end of an economic recession.

During a recession, this fund balance commitment can be used to offset all or part of the temporary revenue decrease, and shall occur at the end of the first and or second fiscal year following the beginning of an economic recession as determined by the NBER. In the third fiscal year after the beginning of an economic recession, the revenue stabilization amount will be replenished by an annual amount equal to 10% of annual revenue, multiplied by a factor of approximately 11.25%.

Due to the recession which began in 2008, the City depleted its revenue stabilization reserve in 2010. During 2011, the City began replenishing the reserve in accordance with its policy described above. The reserve at December 31, 2013 is as follows:

| Revenue stabilization at December 31, 2011 | \$76,401  |
|--|-----------|
| 2012 replenishment                         | 80,119    |
| Revenue stabilization at December 31, 2012 | 156,520   |
| 2013 replenishment                         | 86,883    |
| Revenue stabilization at December 31, 2013 | \$243,403 |

## Note 15 COMMITMENTS

## A. POWER CONTRACT

The Public Utilities Commission is obligated to purchase its wholesale power requirements from Minnesota Power through June 30, 2019, and will continue thereafter unless either party terminates the agreement upon three years written notice to the other party, provided, however, such termination notice may not be delivered prior to June 30, 2016. The Commission may acquire generating capacity to serve up to a maximum of 2% of the previous year's 15 minute peak kW demand, but not greater than the 2,000 kW of renewable energy to offset some of the power used by the customer through its point of delivery. The peak power requirement for 2013 was kW.

## **B. CONSTRUCTION COMMITMENTS**

Significant construction commitments of the primary government at December 31, 2013 are as follows:

| City<br>Project | Contract<br>Authorization | Expended as<br>of 12/31/13 | Committed |
|-----------------|---------------------------|----------------------------|-----------|
| 2012-3          | \$573,226                 | \$551,597                  | \$21,629  |
| 2013-1          | 417,217                   | 404,405                    | 12,812    |
| 2013-3          | 182,094                   | 147,888                    | 34,206    |
|                 | \$1,172,537               | \$1,103,890                | \$68,647  |

#### Note 14 FUND BALANCE

## A. CLASSIFICATIONS

Definitions of fund balance classifications are included in Note 1P. At December 31, 2013, a summary of the governmental fund balance classifications are as follows:

|                                   | General<br>Fund   | Improvement<br>Bonds of<br>2005A | Improvement<br>Bonds of<br>2006C | 2013<br>Infrastructure<br>Bonds | Other<br>Governmental<br>Funds | Total        |
|-----------------------------------|---|----------------------------------|----------------------------------|---------------------------------|--------------------------------|--------------|
| Nonspendable:                     | T unu   | 200011                           |                                  |                                 |                                |              |
| Prepaid items                     | \$65,162  | s -                              | s -                              | S -                             | \$206,417                      | \$271,579    |
| Interfund loans receivable        | 542,139   | -                                | -                                | -                               | -                              | 542,139      |
| Restricted:                       |   |                                  |                                  |                                 |                                |              |
| Debt service                      | -   | 1,938,527                        | 934,027                          | -                               | 4,952,997                      | 7,825,551    |
| Unspent bond proceeds             | -   | -01000                           | and and                          | -                               | 454,725                        | 454,725      |
| Law enforcement                   | -   | 4                                | -                                | -                               | 58,774                         | 58,774       |
| Itasca County's equity in Airport | -   | <u> </u>                         | 10-                              | -                               | 45,571                         | 45,571       |
| Other purposes                    | 12,479  | -                                | 1 1 -                            | 530,900                         | 7,326                          | 550,705      |
| Committed                         |   |                                  |                                  |                                 |                                |              |
| Revenue stabilization             | 243,403   | Ye N                             | · ·                              | -                               | -                              | 243,403      |
| Public library                    | -   | 1 800 1                          | -                                | -                               | 425,618                        | 425,618      |
| Central school                    | -   | 1 12                             | -                                | -                               | 38,718                         | 38,718       |
| Airport operations                |   |                                  | -                                | -                               | 45,571                         | 45,571       |
| Recreation programs               |   |                                  | -                                | -                               | 25,380                         | 25,380       |
| Cemetery                          | Alex -  | -                                | -                                | -                               | 59,910                         | 59,910       |
| Domestic animal control facility  | 8 No.   | -                                | -                                | -                               | 6,181                          | 6,181        |
| Assigned:                         |   |                                  |                                  |                                 |                                |              |
| Capital purposes                  | - 10  | -                                | -                                | -                               | 1,684,947                      | 1,684,947    |
| Unassigned                        | 4,633,494   | -                                | -                                | -                               | (546,851)                      | 4,086,643    |
|                                   | and the second se |                                  |                                  |                                 |                                |              |
| Total                             | \$5,496,677   | \$1,938,527                      | \$934,027                        | \$530,900                       | \$7,465,284                    | \$16,365,415 |

## **B. MINIMUM UNASSIGNED FUND BALANCE POLICY**

The City Council has formally adopted a policy regarding the minimum unassigned fund balance for the General Fund. The most significant revenue source of the General Fund is property taxes. This revenue source is received in two installments during the year – June and December. As such, it is the City's goal to begin each fiscal year with sufficient working capital to fund operations between each semi-annual receipt of property taxes.

The City's policy for unassigned funds in the General Fund is:

- Minimum cash flow to equal 50% of the following year General Fund property tax levy and anticipated local government aids.
- Compensated absences equal to the sum of flexible time off and compensatory time for employees each December 31.
- Emergency or unanticipated expenditures equal to 10% of the prior year General Fund annual revenues.
- Neighborhood and economic development equal to the principal amount of the sale of the liquor store.

At December 31, 2013, the unassigned fund balance of the General Fund was \$4,633,494, compared to its targeted unassigned fund balance of \$4,779,926 based on the above policy.

Tax Increment Revenue Note, Series 2013A (TIF 1-8) – issued in 2013 in the principal sum of \$350,000 with an interest rate of 5.0% per annum. Principal and interest payments shall be paid on August 1, 2013 and each February 1 and August 1 thereafter to and including February 1, 2039. Payments are payable solely from available tax increment, which shall mean 90% of the net tax increment derived from the redevelopment property and paid to the City. The City shall have no obligation to pay unpaid balance of principal or accrued interest that may remain after the final payment on February 1, 2039. At December 31, 2013 the principal amount outstanding on the note was \$342,679.

#### Note 12 CONTINGENCIES

#### A. LITIGATION

Existing and pending lawsuits, claims and other actions in which the City is a defendant are either covered by insurance; of an immaterial amount; or, in the judgment of the City management, remotely recoverable by plaintiffs.

## **B. FEDERAL AND STATE FUNDS**

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

## C. TAX INCREMENT DISTRICTS

The City's tax increment districts are subject to review by the State of Minnesota Office of the State Auditor (OSA). Any disallowed claims or misuse of tax increments could become a liability of the applicable fund. Management has indicated that they are not aware of any instances of noncompliance which would have a material effect on the financial statements.

## Note 13 OTHER DEFERRED DEBITS AND CREDITS

During 1997-1998, 2006-2007, 2009-2010 and 2011-2012, the Public Utilities Commission constructed landfill sites to dispose of industrial waste from Blandin Paper. The cost of the sites is deferred and expensed over the estimated useful life of the individual site. The entire cost of the 1997 and a portion of 2007 site was reimbursed by Blandin Paper and is recorded as a deferred credit. These deferred credits are amortized as revenue over the life of the landfill. The 2006A bonds were issued to fund the remaining portion of the 2007 landfill project. The 2009A bonds were issued to fund the 2009 landfill project and a portion of the 2011A bonds were issued for the 2011 project. Blandin Paper pays a demand charge in amounts sufficient to pay principal and interest on these bonds. For ratemaking purposes, the Commission has elected to defer the demand charge revenue until the debt service is paid.

On the statement of net position, the Commission reports \$\_\_\_\_\_\_\_ of other deferred debits. This amount consists of deferred debits relating to the 2007 Landfill Phases 5 and 6 (\$\_\_\_\_\_\_\_), the 2007 Landfill Phase 7 (\$\_\_\_\_\_\_), the 2011 Landfill Phase 8 (\$\_\_\_\_\_\_) and the unamortized portion of the Water Tower Reconditioning Project (\$\_\_\_\_\_\_).

#### Note 10 TERMINATION BENEFITS

During 2009, the City implemented an Early Retirement Incentive Program (ERIP) to provide employees who may be considering retirement an incentive to retire and to subsequently save the City money by reducing budgeted annual salary costs. The application deadline for the ERIP was August 31, 2010. Employees were required to meet certain eligibility requirements to qualify for the ERIP. Contingent on approval by the City, employees who choose to participate in the ERIP will receive \$10,000 annually for five years for the purpose of financing health insurance coverage for the employee and their dependents. Additionally, employees who retired prior to certain dates specified under the ERIP received an additional one-time payment of \$2,500 for the same purpose.

Twelve employees chose to participate in the ERIP program, all of which were approved by the City. The total cost of the termination benefits provided under the ERIP program is \$620,000. As of December 31, 2013, \$610,000 of benefits have been paid, resulting in a \$10,000 termination benefit liability at year end.

## Note 11 TAX INCREMENT DISTRICTS

The City of Grand Rapids is the administrating authority for various tax increment districts within the municipal development districts established under MS 472.A as redevelopment districts.

The City has three outstanding tax increment pay-as-you-go revenue notes. These notes are not general obligations of the City and are payable solely from available tax increments. Accordingly, these notes are not reflected in the financial statements of the City. A summary of each note is as follows:

Tax Increment Revenue Note, Series 2008B (TIF 1-6) – issued in 2008 in the principal sum of \$307,500 with an interest rate of 7.75% per annum. Principal and interest payments shall be paid on August 1, 2010 and each February 1 and August 1 thereafter to and including February 1, 2032. Payments are payable solely from available tax increment, which shall mean 90% of the tax increment derived from the development property and received by the City. The City shall have no obligation to pay unpaid balance of principal or accrued interest that may remain after the final payment on February 1, 2032. At December 31, 2013 the principal amount outstanding on the note was \$307,500.

Tax Increment Revenue Note, Series 2008C (TIF 1-6) – issued in 2008 in the principal sum of \$15,058 with an interest rate of 7.75% per annum. Principal and interest payments shall be paid on February 1, 2009 and each February 1 and August 1 thereafter to and including August 1, 2014. Payments are payable solely from administrative tax increment, which shall mean 5% of the tax increment attributable to the TIF District and paid to the City. The City shall have no obligation to pay unpaid balance of principal or accrued interest that may remain after the final payment on August 1, 2014. At December 31, 2013 the principal amount outstanding on the note was \$1,869.

<u>Tax Increment Revenue Note, Series 2008A (TIF 1-7)</u> – issued in 2008 in the principal sum of \$389,300 with an interest rate of 7.25% per annum. Principal and interest payments shall be paid on August 1, 2009 and each February 1 and August 1 thereafter to and including February 1, 2035. Payments are payable solely from available tax increment, which shall mean 90% of the net tax increment derived from the redevelopment property and paid to the City. The City shall have no obligation to pay unpaid balance of principal or accrued interest that may remain after the final payment on February 1, 2035. At December 31, 2013 the principal amount outstanding on the note was \$389,300.

# CITY OF GRAND RAPIDS, MINNESOTA

NOTES TO FINANCIAL STATEMENTS December 31, 2013

#### F. FUNDED STATUS AND FUNDING PROGRESS

The City currently has no assets that have been irrevocably deposited in a trust for future health benefits; therefore, the actuarial value of assets is zero. The funded status of the Plan was as follows:

|                 |                 | Actuarial        | Unfunded<br>Actuarial |        | <u>k</u>    | UAAL as a       |
|-----------------|-----------------|------------------|-----------------------|--------|-------------|-----------------|
| Actuarial       | Actuarial       | Accrued          | Accrued               | Funded | Covered     | Percentage of   |
| Valuation       | Value of Assets | Liability (AAL)* | Liability (UAAL)      | Ratio  | Payroll     | Covered Payroll |
| Date            | (a)             | (b)              | (b-a)                 | (a/b)  | (c)         | ( (b-a) / c)    |
|                 |                 |                  |                       | 1 1    | _           |                 |
| January 1, 2011 | \$0             | \$711,627        | \$711,627             | 0.0%   | \$3,289,834 | 21.6%           |

\*Using the projected unit credit actuarial pay cost method.

## G. ACTUARIAL METHODS AND ASSUMPTIONS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions (ARC) of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to financial statements, presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effect of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2011 actuarial valuation, the Projected Unit Credit Actuarial cost method was used. The actuarial assumptions included a 4.0% investment rate of return (net of administrative expenses) and an initial annual health care cost trend rate of 8.5%. This rate includes a 2.5% inflation rate. The health care cost trend rate is reduced by 0.5% each year to arrive at an ultimate health care cost trend rate of 5.0%. The actuarial value of assets was \$0. The plan's unfunded actuarial accrued liability is being amortized using the level percentage of projected payroll method over 30 years on a closed basis. The remaining amortization period at December 31, 2013, was 24 years.

## **D. FUNDING POLICY**

The additional cost of using a blended rate for actives and retirees is currently funded on a pay-as-yougo basis. The City Council may change the funding policy at any time.

## E. ANNUAL OPEB COSTS AND NET OPEB OBLIGATION

The City's annual other postemployment benefit (OPEB) cost is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The net OPEB obligation as of December 31, 2013, was calculated as follows:

| Annual required contribution (ARC)<br>Interest on net OPEB obligation<br>Adjustment to ARC | \$73,164<br>8,795<br>(13,097) |
|--|-------------------------------|
| Annual OPEB cost   | 68,862                        |
| Contributions made during the year   | (57,512)                      |
|  |                               |
| Increase in net OPEB obligation  | 11,350                        |
| Net OPEB obligation - beginning of year  | 219,876                       |
| Net OPEB obligation - end of year  | \$231,226                     |

The net OPEB obligation is allocated as follows:

| Governmental activities  | \$225,299 |
|--------------------------|-----------|
| Business-type activities | 5,927     |
| Total                    | \$231,226 |

For governmental activities, the net OPEB obligation is generally liquidated by the General Fund.

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan and the net OPEB obligation for the previous three years was as follows:

|                   |             | Percentage of |                  |            |
|-------------------|-------------|---------------|------------------|------------|
| Fiscal Year       | Annual OPEB | Employer      | Annual OPEB Cost | Net OPEB   |
| Ended             | Cost        | Contributions | Contributed      | Obligation |
|                   |             |               |                  |            |
| December 31, 2013 | \$68,862    | \$57,512      | 83.5%            | \$231,226  |
| December 31, 2012 | 69,373      | 52,465        | 75.6%            | 219,876    |
| December 31, 2011 | 71,691      | 48,301        | 67.4%            | 202,968    |

December 31, 2013

#### **B. BENEFITS PROVIDED**

#### Clerical and Public Works Employees

Clerical and public works employees who retire at age 55 or older with 10 or more years of service may continue medical coverage in the Operating Engineer Local #49 Plan by paying full premiums from their City and State health savings accounts. Once these accounts are depleted, the City is required to allow retirees to continue participation in the plan until age 65. The City is required to pay \$100 per month and the retiree is required to pay the remaining portion of the premium cost. The premium is a blended rate premium determined on the entire active and retired population. Since the projected claims costs for the retirees exceed the premium paid by retirees, the retirees are receiving an implicit rate subsidy (benefit).

#### Police and Sergeants

Police and sergeant employees who retire at age 55 or older with 3 or more years of service, or any age with 30 years of service (if hired before 7/1/89), or whose age plus service is at least 90, may continue medical coverage in the City Plan by paying full premiums from their City and State health savings accounts. Once these accounts are depleted, the City is required to allow retirees to continue participation in the Plan until age 65. The City is required to pay \$100 per month and the retiree is required to pay the remaining portion of the premium cost. The premium is a blended rate premium determined on the entire active and retired population. Since the projected claims costs for the retirees exceed the premium paid by retirees, the retirees are receiving an implicit rate subsidy (benefit).

## Exempt and Library Employees

Exempt and library employees who retire at age 55 and older with 3 or more years of service, or any age with 30 years of service (if hired before 7/1/89), or whose age plus service is at least 90, may continue medical coverage in the City Plan until age 65. The retiree is required to pay 100% of their premium cost. The premium is a blended rate premium determined on the entire active and retired population. Since the projected claims costs for the retirees exceed the premium paid by retirees, the retirees are receiving an implicit rate subsidy (benefit).

The City had an actuarial valuation performed for the Plan as of January 1, 2011. At that date, monthly retiree premiums were:

| Plan                             | Plan Single |       |
|----------------------------------|-------------|-------|
| 49er's Plan                      | \$922       | \$922 |
| City Plan Blue Cross/Blue Shield | \$354       | \$884 |

## C. PARTICIPANTS

As of the actuarial valuation dated December 2011, participants consisted of:

| Retired participants and beneficiaries currently | 20 |
|--|----|
| Active employees                                 | 63 |
| Total  | 83 |
| Participating employers                          | 1  |

## THREE-YEAR TREND INFORMATION

| Year<br>Ended                          | Annual<br>Pension<br>Cost (APC) | Percentage<br>of APC<br>Contributed | Net<br>Pension<br>Obligation |
|--|---------------------------------|-------------------------------------|------------------------------|
| 12/31/2011<br>12/31/2012<br>12/31/2013 | \$91,016<br>93,438<br>132,478   | 100%<br>100%<br>100%                | \$ -                         |

## **REQUIRED SUPPLEMENTARY INFORMATION**

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets | Actuarial<br>Accrued<br>Liability<br>(AAL) | (Unfunded)/<br>Assets<br>in Excess<br>of AAL<br>(UAAL) | Funded<br>Ratio |
|--------------------------------|---------------------------------|--|--|-----------------|
| 12/31/2011                     | \$1,763,048                     | \$1,591,125                                | \$171,923  | 111%            |
| 12/31/2012                     | 1,844,479                       | 1,606,665                                  | 237,814  | 115%            |
| 12/31/2013                     | 2,149,922                       | 1,624,842                                  | 525,080  | 132%            |

## Note 9 OTHER POST-EMPLOYMENT BENEFITS

# A. PLAN DESCRIPTION

In addition to providing the pension benefits described in Note 7, the City provides post-employment health care benefits (as defined in paragraph B) for retired employees and police and firefighters disabled in the line of duty, through a single-employer defined benefit plan. The term *Plan* refers to the City's requirement by State Statute to provide retirees with access to health insurance. The OPEB plan is administered by the City. The authority to provide these benefits is established in Minnesota Statutes Sections 471.61 Subd. 2a, and 299A.465. The benefits, benefit levels, employee contributions and employer contributions are governed by the City and can be amended by the City through its personnel manual and collective bargaining agreements with employee groups. The Plan is not accounted for as a trust fund, an irrevocable trust has not been established to account for the Plan. The Plan does not issue a separate report.

#### C. RETIREMENT - GRAND RAPIDS FIREMEN'S RELIEF ASSOCIATION

#### PLAN DESCRIPTION

All members of the Grand Rapids Fire Department are covered by a defined benefit plan administered by the Grand Rapids Firemen's Relief Association (the Association). The plan is a single employer retirement plan and is established and administered in accordance with Minnesota Statute, Chapter 69. The Association is comprised of volunteers and therefore there is no covered payroll.

The Association provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established in accordance with State Statute, and vest after ten years of credited service. The defined retirement benefits are based on a member's years of service. Benefit provisions can be amended by the Association within the parameters provided by State Statutes.

The Association issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Grand Rapids Firemen's Relief Association, 18 NE Fifth Street, Grand Rapids, Minnesota, 55744.

## FUNDING POLICY

Minnesota Statutes Chapter 69.772 sets the minimum contribution requirement for the City of Grand Rapids and State Aid on an annual basis. These statutes are established and amended by the state legislature. The Association is comprised of volunteers; therefore, members have no contribution requirements. During the year, the City recognized as revenue and as an expenditure on-behalf payments of \$129,478 made by the State of Minnesota for the Fire Relief Association. The City's annual pension cost and related information for the 2013 is as follows:

| Annual pension cost - total       | \$132,478           |
|-----------------------------------|---------------------|
| Contributions made                |                     |
| City                              | \$5,000             |
| State aid - pass-through          | \$127,478           |
| Actuarial valuation date          | 12/31/13            |
| Actuarial cost method             | Entry age normal    |
| Amortization method               | Level dollar closed |
| Remaining amortization period:    |                     |
| Normal cost                       | 20 years            |
| Prior service cost                | 10 years            |
| Asset valuation method            | Market              |
| Actuarial assumptions:            |                     |
| Investment rate of return         | 5%                  |
| Projected salary increases        | N/A                 |
| Inflation rate                    | N/A                 |
| Cost of living adjustments        | None                |
| Age of service retirement         | 50                  |
| Post retirement benefit increases | None                |
|                                   |                     |

PERA issues a publicly available financial report that includes financial statements and required supplementary information for GERF and PEPFF. That report may be obtained on the internet at <u>www.mnpera.org</u>, by writing to PERA, 60 Empire Drive #200, St. Paul, Minnesota, 55103-2088 or by calling 651-296-7460 or 1-800-652-9026.

#### FUNDING POLICY

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. These statutes are established and amended by the state legislature. The City makes annual contributions to the pension plans equal to the amount required by state statutes. GERF Basic Plan members and Coordinated Plan members were required to contribute 9.10% and 6.25%, respectively, of their annual covered salary in 2013. PEPFF members were required to contribute 9.6% of their annual covered salary in 2013: 11.78% for Basic Plan members, 7.25% for Coordinated Plan members, and 14.4% for PEPFF members. The City's contributions to the General Employees Retirement Fund for the years ending December 31, 2013, 2012, and 2011 were \$212,936, \$203,380 and \$202,817, respectively. The City's contributions to the Public Employees Police and Fire Fund for the years ending December 31, 2013, 2012, and 2011 were \$184,238, \$177,043 and \$159,960, respectively. The City's contributions were equal to the contractually required contributions for each year as set by state statute.

## **B. PERA DEFINED CONTRIBUTION PLAN**

In 2013, four council members of the City were covered by the Public Employees Defined Contribution Plan (PEDCP), a multiple-employer deferred compensation plan administered by the Public Employees Retirement Association of Minnesota (PERA). The PEDCP is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. Minnesota Statutes, Chapter 353D.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributions are combined and used to by the elected official's employer. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2 percent of employer contributions and twenty-five hundredths of one percent of the assets in each member's account annually.

Total contributions made by the City during fiscal year 2013 were:

|       |           |          | Percen    | tage of  |          |
|-------|-----------|----------|-----------|----------|----------|
|       | Am        | ount     | Covered   | Payroll  | Required |
|       | Employees | Employer | Employees | Employer | Rates    |
| PEDCP | \$1,140   | \$1,140  | 5.00%     | 5.00%    | 5.00%    |

## Note 8 PENSION PLANS

#### A. PUBLIC EMPLOYEES RETIREMENT ASSOCIATION DEFINED BENEFIT PLANS

#### PLAN DESCRIPTION

All full-time and certain part-time employees of the City are covered by defined benefit plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Fund (GERF) and the Public Employees Police and Fire Fund (PEPFF) which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

GERF members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. All new members must participate in the Coordinated Plan. All police officers, firefighters and peace officers who qualify for membership by statute are covered by the PEPFF.

PERA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by state statute, and vest after three years of credited service. The defined retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for PERA's Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first 10 years of service and 2.7 percent for each remaining year. The annuity accrual rate for a Coordinated Plan member is 1.2 percent of average salary for each of the first 10 years of service. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For PEPFF members, the annuity accrual rate is 3.0 percent for each year of service. For all PEPFF members and GERF members hired prior to July 1, 1989 whose annuity is calculated using Method 1, a full annuity is available when age plus years of service equal 90. Normal retirement age is 55 for PEPFF members and 65 for Basic and Coordinated members hired prior to July 1, 1989. Normal retirement age is the age for unreduced Social Security benefits capped at 66 for Coordinated members hired on or after July 1, 1989. A reduced retirement annuity is also available to eligible members seeking early retirement.

There are different types of annuities available to members upon retirement. A single-life annuity is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. There are also various types of joint and survivor annuity options available which will be payable over joint lives. Members may also leave their contributions in the fund upon termination of public service in order to qualify for a deferred annuity at retirement age. Refunds of contributions are available at any time to members who leave public service, but before retirement benefits begin.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

The net revenues are supported by a Demand Charge Agreement between the City, Public Utilities Commission and Blandin Paper Company (the Company). Among other things, the demand charge agreement requires the Company to pay 90% of the debt service on the Note.

The demand charge is secured by an Irrevocable Letter of Credit issued by Nordea Bank Finland PLC.

In accordance with Generally Accepted Accounting Principles, the Series 2009E Note is recorded in the financial statements of the Public Utilities Commission.

## **REVENUE PLEDGED**

Future revenue pledged for the payment of long-term debt is as follows:

|  |  | Revenue   | Pledged      |         |              | Currer       |          |
|--|--|---|--------------|---------|--------------|--------------|----------|
|  |  |   | Percent of   |         | Remaining    | Principal    | Pledge   |
|  | Use of   |   | Total        | Term of | Principal    | and Interest | Revenu   |
| Bond Issue                               | Proceeds   | Type  | Debt Service | Pledge  | and Interest | Paid         | Receive  |
|  |  | (A. 1   | 19           | 15      | da.          |              |          |
| G.O. Improvement, 2001B                  | Infrastructure improvements  | Special assessments   | 72%          | 2001-   | \$143,188    | \$36,892     | \$6.404  |
| 3.0. Improvement, 2001B                  | intrastructure improvements  | opecial assessments   | 1            | 2017    | 3143,188     | 300,072      | 50,40    |
|  |  | 201   |              | 2017    |              |              |          |
|  |  | A   | h            | 137     |              |              |          |
| G.O. Improvement, 2004A                  | Infrastructure improvements  | Special assessments   | 67%          | 2004-   | s -          | \$1,684,496  | \$104,12 |
|  |  | and the second  | 100          | 2021    |              |              |          |
|  |  | the state of  | . 8          |         |              |              |          |
| G.O. Improvement, 2005A                  | Infrastructure improvements  | Special assessments   | 85%          | 2005-   | \$1,818,841  | \$307.089    | \$66,66  |
| sist improvement, source                 | initiasi decire improvements   | operat assessmenta  |              | 2021    |              |              |          |
|  |  | 10. 107 1   | 122          | 2021    |              |              |          |
|  |  | 1000  |              |         |              |              |          |
| G.O. Improvement, 2005B                  | Street reconstruction  | MSA allotments  | 100%         | 2005-   | \$254,097    | \$125,958    | \$125,95 |
|  | All I  |   |              | 2015    |              |              |          |
|  | 1995   |   |              |         |              |              |          |
| Capital Improvement Plan Bonds, 2006B    | Refunded 1996A Public Utilities  | Receipts from PUC   | 100%         | 2006-   | \$898,000    | \$221,900    | \$221,90 |
|  | Revenue Bonds  |   |              | 2017    |              |              |          |
|  | A. 1997  |   |              |         |              |              |          |
| C 0 1                                    |  | Provide and the second s | 100%         | 2006-   | \$1,705,600  | \$236,500    | \$620,90 |
| G.O. Improvement, 2006C                  | Infrastructure improvements  | Special assessments   | 10078        |         | 31,755,000   | an-0,000     |          |
|  |  |   |              | 2023    |              |              |          |
|  | 111  |   |              |         |              |              |          |
| G.O. Improvement, 2007A                  | Infrastructure improvements  | Special assessments   | 33%          | 2007-   | \$1,565,094  | \$169,915    | \$37,58  |
|  | 100  |   |              | 2024    |              |              |          |
|  | 1  |   |              |         |              |              |          |
| G.O. Improvement, 2007B                  | Street reconstruction  | MSA allotments  | 100%         | 2007-   | \$797,701    | \$103,650    | \$103,6  |
| or or annovement, 2007D                  |  | ALL   | 100.4        | 2022    |              | *100 Jund    | a        |
|  |  |   |              | 2022    |              |              |          |
|  | Contraction of the Institute of the Inst |   |              |         |              |              |          |
| G.O. Tax Increment, 2008A                | Demolition costs in TIF 1-6  | Tax increment   | 100%         | 2009-   | \$1,276,501  | \$50,934     | \$62,65  |
|  |  |   |              | 2034    |              |              |          |
| ALIAN AND                                |  |   |              |         |              |              |          |
| G.O. Street Reconstruction, 2008B        | Street reconstruction  | Special assessments   | 20%          | 2009-   | \$980,472    | \$94,600     | \$31.72  |
| Sich Barri Record anion, 200015          |  | operation approximited as   |              | 2023    |              |              |          |
| Y  |  |   |              | 2023    |              |              |          |
|  |  |   |              |         |              |              |          |
| G.O. Improvement, 2008C                  | Infrastructure improvements  | Special assessments   | 38%          | 2009-   | \$1,080,944  | \$113,419    | \$19,97  |
|  |  |   |              | 2023    |              |              |          |
|  |  |   |              |         |              |              |          |
| G.O. Improvement, 2009B                  | Refunded 96B, 98A, 99A and   | Special assessments   | 19%          | 2009-   | \$270,456    | \$213,462    | \$40,27  |
|  | Improvement bonds  |   |              | 2016    |              |              |          |
| 100                                      |  |   |              |         |              |              |          |
| G.O. Improvement, 2009C                  | Infrastructure improvements  | Special assessments   | 24%          | 2010-   | \$5,060,589  | \$472,975    | \$164,5  |
| Build America Bond)                      |  | Federal BAB credit  | 10%          | 2024    |              |              |          |
| Balla Anterea Bond)                      |  | rederar brib eredit   | 10.4         | 2024    |              |              |          |
| 1820 -                                   |  |   |              |         |              |              |          |
|  |  |   |              |         |              |              |          |
| G.O. Equip. Certificates, 2009D          | 2009 Ladder Truck  | Federal BAB credit  | 7%           | 2010-   | \$841,267    | \$142,325    | \$10,84  |
| Build America Bond)                      |  |   |              | 2019    |              |              |          |
|  |  |   |              |         |              |              |          |
| G.O. Improvement and CIP, 2010A          | Infrastructure improvements,   | Special assessments   | 35%          | 2011-   | \$1,579,725  | \$227,501    | \$99,57  |
| or or many or entrony and only a vitters |  | observed responses to   | 22.4         | 2025    | 2.10.1.11.00 |              |          |
|  | refund existing debt   |   |              | 20,23   |              |              |          |
|  |  |   |              |         |              |              |          |
| G.O. Improvement, 2011B                  | Infrastructure improvements,   | Special assessments   | 56%          | 2012-   | \$1,616,524  | \$172,373    | \$186,1  |
|  | refund existing debt   |   |              | 2026    |              |              |          |
|  |  |   |              |         |              |              |          |
| G.O. Improvement, 2012A                  | Infrastructure improvements  | Special assessments   | 32%          | 2013-   | \$2,721,930  | \$61,424     | \$180,0  |
|  |  |   |              | 2027    |              |              |          |
|  |  |   |              |         |              |              |          |
| G.O. Improvement, 2012B                  | Street reconstruction  | MSA allotments  | 100%         | 2013-   | \$4,489,710  | \$351,679    | \$351,6  |
| 0.0. improvement, 2012B                  | arreet reconstruction  | MoA allotments  | 100%         |         | 34,469,710   | 3331,079     | 3351,0   |
|  |  |   |              | 2027    |              |              |          |
|  |  |   |              |         |              |              |          |
| G.O. Grant Anticipation Notes, 2012C     | Temporary funding of   | Federal grant proceeds  | 100%         | 2013-   | \$907,263    | \$6,034      | s -      |
|  | infrastructure improvements  |   |              | 2014    |              |              |          |
|  |  |   |              |         |              |              |          |
| G.O. Improvement, 2013A                  | Refunded 2004A and 2005A Bonds   | Special Assessments   | 41%          | 2014-   | \$1,584,330  | s .          | s -      |
| o.o. anprovement, 2015/A                 | seconded 2004/s and 2003/s ponds   | oposiai zassessinciiis  | 4170         | 2021    | ar 10041200  |              |          |
|  |  |   |              | 2021    |              |              |          |
|  |  |   |              |         |              |              |          |
| G.O. Street Reconstruction, 2013B        | Street Reconstruction  | Ad Valoram taxes  | 100%         | 2014-   | \$5,177,995  | s -          | s -      |
|  |  |   |              | 2029    |              |              |          |

CAPITAL LEASE PAYABLE

During 2010, the City entered into a Communications System Subscriber Agreement with Itasca County relating to the acquisition and use of radios for the City's police department. The agreement qualifies as a capital lease. The cost of the assets acquired through the lease was \$136,444 and accumulated depreciation on these assets at December 31, 2013 is \$54,578. Depreciation in the amount of \$13,644 has been recorded as depreciation expense during 2013.

The present value of future minimum lease payments as of December 31, 2013 is \$95,511. The lease is payable in annual installments of \$13,644 through the year 2020.

#### TAXABLE LIMITED REVENUE NOTE, SERIES 2012

To enhance development, the City issued a \$176,000 Taxable Limited Revenue Note in 2012 with an interest rate of 3.0% per annum. Payments of principal and accrued interest on the note shall be payable in semi-annual installments payable on each February 1 and August 1, commencing August 1, 2015 and ceasing no later than February 1, 2030.

Payments are payable solely from available abatement, which shall mean the sum of City tax abatements and County tax abatements generated in the preceding six months with respect to the development property and remitted to the City by the County. Because the note is not a general obligation of the City and is payable solely from available tax abatement, it is not reflected in the financial statements of the City. At December 31, 2013 the principal amount outstanding on the note was \$176,000.

## TAXABLE NOTE PAYABLE - EDA

In 2010, the EDA entered into a \$100,000 mortgage agreement, without interest, with the Charles K. Blandin Foundation. The proceeds of this note were used to finance soil correction of EDA land held for resale at Block 20/21. The EDA has pledged proceeds from the sale of Block 20/21 to payment of this note upon the earlier of the sale of Block 20/21 or the maturity date of the note (August 15, 2015).

This note is a special limited obligation of the EDA. This note shall not be payable from nor charged upon any funds other than the proceeds of the sale of Block 20/21, nor shall the EDA be subject to any liability hereon or have the powers to obligate itself to pay this note from funds other than the proceeds of the sale of Block 20/21 and no holder of this note shall ever have the right to compel any exercise of any taxing power of the EDA or the City or any other public body, to pay this note, nor to enforce payment thereof against any property of the EDA or other public body other than that expressly pledged for payment of the note.

## TAXABLE GENERAL OBLIGATION WASTEWATER REVENUE NOTE, SERIES 2009E

In 2009, the City authorized the issuance of the Taxable General Obligation Wastewater Revenue Note (Public Utilities Project), Series 2009E in the amount of \$28,509,779, payable to the Minnesota Public Facilities Authority. The bonds were closed in 2012 and the total draws made were \$26,370,232. As of December 31, 2013, the outstanding balance on the note was \$22,299,000.

The Note is secured by first, all Letter of Credit proceeds; second, net revenues of the Public Utilities Wastewater Fund; and third, ad valorem taxes levied by the City in the event proceeds of the Letter of Credit and net revenues are insufficient to pay when due the principal and interest on the Note.

#### CURRENT REFUNDING - 2013A BONDS

On May 8, 2013, the City issued \$1,035,000 in General Obligation Improvement Refunding Bonds, Series 2013A with interest rates between 0.30% and 1.35% to refund \$1,450,000 of outstanding 2004A General Obligation Improvement Bonds with interest rates between 3.00% and 4.15%. The net proceeds of \$1,035,000 (after the City equity contribution of \$415,000) was used to retire principal of the refunded bonds on July 29, 2013 (the call date).

The City refunded the 2004A General Obligation Capital Improvement Bonds to reduce its total debt service payments during the years 2014 through 2021 by \$136,589 and to obtain an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$113,082.

## CROSSOVER REFUNDING – 2013A BONDS

On May 8, 2013, the City issued \$490,000 in General Obligation Improvement Refunding Bonds, Series 2013A with interest rates between 0.30% and 1.35% to advance refund \$1,785,000 of outstanding 2005A General Obligation Improvement Bonds with interest rates between 3.00% and 3.90%. The net proceeds (after the City equity contribution of \$1,077,000 and payment of issuance costs of \$15,315) were used to purchase U.S. government securities in the amount of \$1,551,685. Those securities were deposited in an irrevocable trust with an escrow agent to provide for the interest on the refunding bonds before the crossover date and called principal on the refunded bonds on February 1, 2014.

The City advance refunded the 2005A General Obligation Capital Improvement Bonds to reduce its total debt service payments during the years 2014 through 2021 by \$198,104 and to obtain an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$147,989.

The City is responsible for the debt service of the 2005A refunded bonds through the crossover date (February 1, 2014) and the debt service of the refunding bonds after the crossover date. The debt service of the refunding bonds before the crossover date is payable from the escrow account. Assets held with the escrow agent total \$1,552,693 at December 31, 2013.

The financial statements present each bond issue and the escrow account assets pursuant to GASB No. 7. The effect on the financial statements is to report greater debt than, in substance, the City will be responsible for paying.

|                             |                         |                          | Debt Service      | Commitment |
|-----------------------------|-------------------------|--------------------------|-------------------|------------|
| Year Ending<br>December 31, | Refunded<br>Bonds Total | Refunding<br>Bonds Total | Escrow<br>Account | City       |
| 2014                        | \$1,852,683             | \$2,829                  | \$1,552,829       | \$302,683  |
| 2015                        | -                       | 78,872                   | -                 | 78,872     |
| 2016                        | -                       | 73,573                   | -                 | 73,573     |
| 2017                        | -                       | 73,222                   | -                 | 73,222     |
| 2018                        | -                       | 72,803                   | -                 | 72,803     |
| 2019                        | -                       | 72,312                   | -                 | 72,312     |
| 2020                        | -                       | 71,683                   | -                 | 71,683     |
| 2021                        |                         | 65,877                   |                   | 65,877     |
| Total                       | \$1,852,683             | \$511,171                | \$1,552,829       | \$811,025  |

# **CITY OF GRAND RAPIDS, MINNESOTA**

NOTES TO FINANCIAL STATEMENTS December 31, 2013

|              | Revenue Bon  |                    |  |  |  |
|--------------|--------------|--------------------|--|--|--|
| Year Ending  | PUC Comp     | PUC Component Unit |  |  |  |
| December 31, | Principal    | Interest           |  |  |  |
|              |              |                    |  |  |  |
| 2014         | \$2,066,000  | \$913,951          |  |  |  |
| 2015         | 2,127,000    | 854,387            | N NK   |  |  |
| 2016         | 2,196,000    | 791,008            | N/A  |  |  |
| 2017         | 2,020,000    | 730,942            | N. Y   |  |  |
| 2018         | 2,072,000    | 673,657            | and the second s |  |  |
| 2019-2022    | 7,873,000    | 2,078,694          | 1  |  |  |
| 2023-2027    | 8,891,000    | 1,405,351          |  |  |  |
| 2028-2032    | 4,207,000    | 217,796            |  |  |  |
| 2033         | 105,000      | 1,758              |  |  |  |
| Total        | \$31,557,000 | \$7,667,544        |  |  |  |
|              |              |                    |  |  |  |

# CHANGE IN LONG-TERM LIABILITIES

Long-term liability activity for the year ended December 31, 2013, was as follows:

| Governmental Activities:           | Balance<br>12/31/12 | Additions   | Reductions    | Balance 12/31/13 | Due Within<br>One Year |
|------------------------------------|---------------------|-------------|---------------|------------------|------------------------|
| Bonds payable:                     | A                   |             |               |                  |                        |
| G.O. Tax increment bonds           | \$820,000           | <b>\$</b> - | (\$15,000)    | \$805,000        | \$15,000               |
| G.O. Improvement bonds             | 22,530,000          | 1,525,000   | (3,455,000)   | 20,600,000       | 3,650,000              |
| Other G.O. bonds                   | 4,160,000           | 4,025,000   | (445,000)     | 7,740,000        | 1,365,000              |
| Bond premium                       | 139,687             | 109,377     | (21,983)      | 227,081          | 21,983                 |
| Capital lease payable              | 109,156             | -           | (13,644)      | 95,512           | 13,644                 |
| Loans payable                      | 47,000              | -           | (10,000)      | 37,000           | 10,000                 |
| Compensated absences               | 345,657             | 71,094      | (42,737)      | 374,014          | 54,263                 |
| Total governmental activities      | \$28,151,500        | \$5,730,471 | (\$4,003,364) | \$29,878,607     | \$5,129,890            |
|                                    |                     |             |               |                  |                        |
| Business Type Activities:          |                     |             |               |                  |                        |
| Compensated absences               | \$4,321             | \$435       | (\$176)       | \$4,580          | \$680                  |
| Component Units:                   |                     |             |               |                  |                        |
| Note payable - EDA                 | \$100,000           | \$ -        | \$ -          | \$100,000        | \$ -                   |
| G.O. Revenue Bonds and Notes - PUC | 31,318,210          | 2,305,000   | (1,819,210)   | 31,804,000       | -                      |
| Other deferred credits - PUC       | 158,493             | -           | -             | 158,493          | -                      |
| Compensated absences - PUC         | 426,616             | -           | -             | 426,616          | -                      |
| Total component units              | \$32,003,319        | \$2,305,000 | (\$1,819,210) | \$32,489,109     | \$0                    |

For the governmental activities, compensated absences are generally liquidated by the General Fund.

NOTES TO FINANCIAL STATEMENTS December 31, 2013

|              | G.O. Tax Incre | ement Bonds  | G.O. Improvement Bonds |              | Other G.C               | ). Bonds    |
|--------------|----------------|--------------|------------------------|--------------|-------------------------|-------------|
| Year Ending  | Governmenta    | l Activities | Governmenta            | l Activities | Governmental Activities |             |
| December 31, | Principal      | Interest     | Principal              | Interest     | Principal               | Interest    |
|              |                |              |                        |              |                         |             |
| 2014         | \$15,000       | \$35,371     | \$3,650,000            | \$562,829    | \$1,365,000             | \$215,231   |
| 2015         | 20,000         | 34,715       | 1,775,000              | 484,650      | 670,000                 | 204,747     |
| 2016         | 20,000         | 33,965       | 1,620,000              | 444,276      | 720,000                 | 181,408     |
| 2017         | 20,000         | 33,170       | 1,605,000              | 404,177      | 735,000                 | 156,350     |
| 2018         | 25,000         | 32,225       | 1,555,000              | 362,803      | 540,000                 | 134,415     |
| 2019         | 25,000         | 31,175       | 1,550,000              | 319,805      | 450,000                 | 116,877     |
| 2020         | 25,000         | 30,125       | 1,540,000              | 274,340      | 325,000                 | 103,093     |
| 2021         | 30,000         | 28,970       | 1,495,000              | 227,268      | 335,000                 | 92,178      |
| 2022         | 30,000         | 27,680       | 1,345,000              | 179,568      | 335,000                 | 81,003      |
| 2023         | 35,000         | 26,250       | 1,145,000              | 135,344      | 350,000                 | 69,488      |
| 2024         | 35,000         | 24,710       | 1,025,000              | 96,609       | 365,000                 | 57,443      |
| 2025         | 40,000         | 23,060       | 960,000                | 59,451       | 290,000                 | 46,938      |
| 2026         | 40,000         | 21,280       | 605,000                | 32,892       | 300,000                 | 37,713      |
| 2027         | 45,000         | 19,368       | 560,000                | 16,243       | 305,000                 | 27,881      |
| 2028         | 45,000         | 17,342       | 170,000                | 5,525        | 320,000                 | 17,325      |
| 2029         | 50,000         | 15,180       | -                      | -            | 335,000                 | 5,863       |
| 2030         | 55,000         | 12,765       | · -                    | -            | -                       | -           |
| 2031         | 55,000         | 10,235       | -                      | -            | -                       | -           |
| 2032         | 60,000         | 7,590        | -                      | -            | -                       | -           |
| 2033         | 65,000         | 4,715        | -                      | -            | -                       | -           |
| 2034         | 70,000         | 1,610        | -                      | -            | -                       | -           |
|              |                |              |                        |              |                         |             |
| Total        | \$805,000      | \$471,501    | \$20,600,000           | \$3,605,780  | \$7,740,000             | \$1,547,953 |
|              | A. Barrow      |              |                        |              |                         |             |

Annual debt service requirements to maturity for long-term debt are as follows:

|              | Loans Payable           |          |  |  |  |  |
|--------------|-------------------------|----------|--|--|--|--|
| Year Ending  | Governmental Activities |          |  |  |  |  |
| December 31, | Principal               | Interest |  |  |  |  |
| 2014         | \$10,000                | \$-      |  |  |  |  |
| 2015         | 10,000                  | -        |  |  |  |  |
| 2016         | 10,000                  | -        |  |  |  |  |
| 2017         | 7,000                   | -        |  |  |  |  |
| Total        | \$37,000                | \$0      |  |  |  |  |

# CITY OF GRAND RAPIDS, MINNESOTA

NOTES TO FINANCIAL STATEMENTS December 31, 2013

## Note 7 LONG-TERM DEBT

The City issues general obligation bonds and equipment certificates to provide funds for the acquisition and construction of major capital facilities. The reporting entity's long-term debt is segregated between the amounts to be repaid from governmental activities and amounts to be repaid from business-type activities.

As of December 31, 2013, the governmental long-term bonded debt of the financial reporting entity consisted of the following:

| Primary Government                             | Interest<br>Rates | Issue<br>Date | Maturity<br>Date | Original<br>Issue | Payable 12/31/13     |
|--|-------------------|---------------|------------------|-------------------|----------------------|
| Governmental Activities:                       | Rates             | Date          | Date             | Issue             | 12/31/13             |
| G.O. Tax Increment Bonds:                      |                   |               |                  |                   |                      |
| Tax Increment Bonds Series 2008A               | 3.75 - 4.60       | 8/1/2008      | 2/1/2034         | \$850,000         | \$805,000            |
| G.O. Improvement Bonds:                        | 5.75 - 4.00       | 0/1/2000      | 2/1/2034         | \$850,000         | \$805,000            |
| Improvement Bonds of 2001B                     | 3.00 - 5.00       | 10/1/2001     | 2/1/2017         | 470,000           | 130,000              |
| Improvement Bonds of 2005A                     | 3.00 - 3.90       | 9/1/2005      | 2/1/2011         | 3,450,000         | 1,785,000            |
| Improvement Bonds of 2005A                     | 3.50 - 3.70       | 9/1/2005      | 4/1/2015         | 1,105,000         | 245,000              |
| Improvement Bonds of 2006C                     | 4.00              | 10/1/2005     | 2/1/2022         | 2,505,000         | 1,450,000            |
| Improvement Bonds of 2007A                     | 4.00 - 4.15       | 9/1/2007      | 2/1/2023         | 1,775,000         | 1,290,000            |
| Improvement Bonds of 2007B                     | 4.00 - 4.10       | 12/15/2007    | 4/1/2022         | 1,150,000         | 675,000              |
| Improvement Bonds of 2008C                     | 3.25 - 4.60       | 11/1/2008     | 2/1/2024         | 1,145,000         | 865,000              |
| Improvement Refunding Bonds of 2009B           | 1.00 - 3.00       | 6/1/2009      | 2/1/2016         | 1,265,000         | 265,000              |
| Improvement Renanding Bonds of 2009B           | 1.85 - 5.30       | 9/1/2009      | 2/1/2010         | 4,565,000         | 3,865,000            |
| Improvement Bonds of 2009C                     | 0.75 - 3.625      | 11/1/2010     | 2/1/2025         | 1,115,000         | 930,000              |
| Improvement Bonds of 2010A                     | 0.50 - 3.15       | 12/1/2011     | 2/1/2020         | 1,555,000         | 1,410,000            |
| Improvement Bonds of 2011B                     | 0.50 - 3.25       | 4/1/2012      | 2/1/2028         | 2,245,000         | 2,245,000            |
| Improvement Bonds of 2012A                     | 0.40 - 2.60       | 4/1/2012      | 10/1/2027        | 4,175,000         | 3,920,000            |
| Improvement Bonds of 2012B                     | 0.30 - 1.35       | 5/8/2013      | 2/1/2021         | 1,525,000         | 1,525,000            |
| Total G.O. Improvement Bonds                   | 0.50 - 1.55       | 5/6/2015      | 2/1/2021         | 28,045,000        | 20,600,000           |
| Other General Obligation Bonds:                |                   |               |                  | 28,043,000        | 20,600,000           |
| Capital Improvement Plan Bonds of 2006B        | 4.00              | 10/1/2006     | 2/1/2017         | 1,785,000         | 830,000              |
| Street Reconstruction Bonds of 2008B           | 3.25 - 4.60       | 11/1/2008     | 2/1/2017         | 1,010,000         | 780,000              |
| Equipment Certificates of 2009D                | 2.00 - 4.85       | 9/1/2009      | 2/1/2024         | 1,005,000         | 740,000              |
| Capital Improvement Plan Bonds of 2010A        | 0.75 - 2.25       | 11/1/2010     | 2/1/2019         | 635,000           | 460,000              |
| Grant Anticipantion Notes of 2012C             | 0.50              | 4/1/2012      | 2/1/2018         | 905,000           | 905,000              |
| Street Reconstruction Bonds of 2013B           | 3.00 - 3.5        | 9/1/2012      | 2/1/2014         | 4,025,000         | 4,025,000            |
| Total other general obligation bonds           | 5.00 - 5.5        | 9/1/2015      | 2/1/2029         | 5,340,000         | 7,740,000            |
| Total bonded debt - governmental activities    |                   |               |                  | 34,235,000        | 29,145,000           |
| Capital lease payable                          | 0.00              | 11/22/2010    | 12/31/2020       | 136,444           | 29,143,000<br>95,512 |
| Airport loan payable to Itasca County          | 0.00              | 2001          | 2017             | 130,444           | . 37,000             |
| Bond premium                                   | 0.00              | 2001          | 2017             | 207,074           | 227,081              |
| Compensated absences                           |                   |               |                  | 345,657           | 374,014              |
| Total governmental activities                  |                   |               |                  | \$35,071,175      | \$29,878,607         |
|  |                   |               |                  | \$55,071,175      | \$29,878,007         |
| Business-Type Activities:                      |                   |               |                  | 64 500            | 64 500               |
| Compensated absences                           |                   |               |                  | \$4,580           | \$4,580              |
| Total business-type activities                 |                   |               |                  | \$4,580           | \$4,580              |
| Component Units:<br>EDA:                       |                   |               |                  |                   |                      |
| Note payable                                   | 0.00              | 8/5/2010      | 8/5/2015         | \$100,000         | \$100,000            |
| Public Utilities:                              |                   |               |                  |                   |                      |
| G.O. Revenue Note Series 1999                  | 3.04              | 1/3/2000      | 1/1/2019         | 1,079,657         | 405,000              |
| Taxable G.O. Wastewater Revenue Bonds of 2006A | 5.70-5.90         | 10/1/2006     | 6/1/2016         | 1,915,000         | 685,000              |
| Taxable G.O. Wastewater Revenue Bonds of 2009A | 2.00 - 4.90       | 6/1/2009      | 12/1/2019        | 925,000           | 580,000              |
| Taxable G.O. Wastewater Revenue Note of 2009E  | 2.90              | 11/10/2009    | 8/20/2029        | 26,370,232        | 22,299,000           |
| Taxable G.O. Wastewater Revenue Bonds of 2011A | 0.60 - 3.50       | 7/25/2011     | 12/1/2021        | 3,965,000         | 3,505,000            |
| G.O. Utility Revenue Bonds of 2012D            | 2.00 - 3.35       | 4/1/2012      | 2/1/2033         | 2,025,000         | 2,025,000            |
| G.O. Utility Revenue Bonds of 2013C            | 2.06 - 4.50       | 9/1/2013      | 2/1/2029         | 2,305,000         | 2,305,000            |
| Total public utilities                         |                   |               |                  | 38,584,889        | 31,804,000           |
| Total component units                          |                   |               |                  | \$38,684,889      | \$31,904,000         |
|  |                   |               |                  |                   |                      |

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December 31, 2013

Depreciation expense was charged to functions/programs of the primary government as follows:

| Governmental activities:  |             |
|---|-------------|
| General government  | \$79,824    |
| Public safety   | 266,807     |
| Public works, including depreciation of general infrastructure assets | 2,322,594   |
| Culture and recreation  | 266,776     |
| Total depreciation expense - governmental activities                  | \$2,936,001 |
| =<br>Business-type activities:  |             |
| Golf course   | \$87,612    |
| Storm water utility   | 19,568      |
| Total depreciation expense - business-type activities                 | \$107,180   |
|   |             |

# **CITY OF GRAND RAPIDS, MINNESOTA**

NOTES TO FINANCIAL STATEMENTS December 31, 2013

# Note 6 CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2013 was as follows:

|  | Beginning    |               | 0             | Ending       |
|--|--------------|---------------|---------------|--------------|
| Primary Government   | Balance      | Increases     | Decreases     | Balance      |
| Governmental activities:   |              |               |               | >            |
| Capital assets, not being depreciated:   |              |               | N V           | <i>y</i>     |
| Land and land improvements   | \$5,496,552  | \$196,524     | \$            | \$5,693,076  |
| Construction in progress   | 4,604,435    | 4,937,957     | (6,326,276)   | 3,216,116    |
| Total capital assets, not being depreciated  | 10,100,987   | 5,134,481     | (6,326,276)   | 8,909,192    |
| rouil expluit assets, not setting apprendeta   | 10,100,007   |               | (0,520,270)   | 0,707,172    |
| Capital assets, being depreciated:   |              |               |               |              |
| Buildings and improvements   | 26,525,555   | 331,750       | -             | 26,857,305   |
| Vehicles, equipment and furniture  | 9,535,968    | 971,957       | (364,196)     | 10,143,729   |
| Infrastructure   | 54,815,108   | 5,880,217     | -             | 60,695,325   |
| Total capital assets, being depreciated  | 90,876,631   | 7,183,924     | (364,196)     | 97,696,359   |
|  |              | A COMPANY     |               |              |
| Less accumulated depreciation for:   |              |               |               |              |
| Buildings and improvements   | 14,783,566   | 581,458       | -             | 15,365,024   |
| Vehicles, equipment and furniture  | 5,263,308    | 587,249       | (323,684)     | 5,526,873    |
| Infrastructure   | 23,638,241   | 1,767,294     |               | 25,405,535   |
| Total accumulated depreciation   | 43,685,115   | 2,936,001     | (323,684)     | 46,297,432   |
| Total capital assets being depreciated - net   | 47,191,516   | 4,247,923     | (40,512)      | 51,398,927   |
|  |              |               |               |              |
| Governmental activities capital assets - net   | \$57,292,503 | \$9,382,404   | (\$6,366,788) | \$60,308,119 |
|  |              |               |               |              |
|  | Beginning    |               |               | Ending       |
| Primary Government   | Balance      | Increases     | Decreases     | Balance      |
| and the second sec |              |               |               |              |
| Business-type activities:  |              |               |               |              |
| Capital assets, not being depreciated:   | \$00( 297    | ¢             | ¢             | \$00C 307    |
| Land and land improvements<br>Construction in progress   | \$906,387    | \$ -<br>6,049 | \$ -          | \$906,387    |
| Total business-type activities   | 906,387      | 6,049         | 0             | 6,049        |
| Total business-type activities   | 900,387      | 0,049         | 0             | 912,436      |
| Capital assets, being depreciated:   |              |               |               |              |
| Buildings and improvements   | 2,190,771    |               |               | 2,190,771    |
| Machinery, equipment and furniture   | 840,962      | 209,609       | (165,877)     | 884,694      |
| Total capital assets, being depreciated  | 3,031,733    | 209,609       | (165,877)     | 3,075,465    |
|  |              |               | (100,011)     | 0,070,100    |
| Less accumulated depreciation for:   |              |               |               |              |
| Buildings and improvements   | 512,979      | 62,950        | -             | 575,929      |
| Machinery, equipment and furniture   | 669,601      | 44,230        | (165,877)     | 547,954      |
| Total accumulated depreciation   | 1,182,580    | 107,180       | (165,877)     | 1,123,883    |
|  |              |               |               |              |
| Total capital assets being depreciated - net   | 1,849,153    | 102,429       | 0             | 1,951,582    |
| Business-type activities capital assets - net  | \$2,755,540  | \$108,478     | \$0           | \$2,864,018  |

Due to/from other funds represent temporary balances due to interfund billings and reclassifications of funds with internally reported negative cash balances. The latter will be eliminated with a combination of tax levies, bond proceeds and other operating revenues.

Interfund transfers:

|                             |          |                         | the second se |
|-----------------------------|----------|-------------------------|---|
|                             |          | Transfers In            | NX_   |
|                             |          | Nonmajor                | A.  |
|                             |          | Governmental            |   |
|                             | General  | Funds                   | Total   |
| Transfers out:              |          | 1 page                  |   |
| General Fund                | \$ -     | \$429,669               | \$429,669   |
| Nonmajor Governmental Funds | 21,606   | 1,350,776               | 1,372,382   |
| Golf Course                 | 3,500    |                         | 3,500   |
| Storm Water Utility         | 4-4      | 49,715                  | 49,715  |
| Totals                      | \$25,106 | \$1,830,160             | \$1,855,266   |
|                             | A. 95.   | No. of Concession, Name |   |

The City makes routine interfund transfers to allocate financial resources to the funds that receive benefit from services provided by another fund or to establish or close-out funds. During 2013, the City made transfers from the General Fund to Special Revenue Funds (\$65,500) to provide ongoing support and to the Improvement Refunding Bonds of 2009B Debt Service Fund (\$150,000) as part of its debt financing plan. Transfers were also made to allocate funds for capital purposes (\$686,205), operating purposes (\$3,500) and to close one fund (\$950,061).

# Note 5 INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

The City has approved six interfund loans. Two loans were made to the Pokegama Golf Course, one to purchase golf carts and another for the Pokegama Golf and Park Place Project. Loans were also made to the IRA Civic Center Fund, the Airport Operations Fund and the Capital Equipment Replacement Fund as financing to those funds for capital expenditures. An interfund loan to TIF 1-5 Black Bear Homes was made to provide developer assistance. A summary at December 31, 2013 is as follows:

|                                      | Interfund<br>Loan | Interfund<br>Loan |
|--------------------------------------|-------------------|-------------------|
|                                      | Receivable        | Payable           |
| Major funds:                         |                   |                   |
| General Fund                         | \$697,305         | \$ -              |
| Pokegama Golf Course                 |                   | 202,893           |
|                                      |                   |                   |
| Nonmajor funds:                      |                   |                   |
| Special revenue funds:               | 8                 |                   |
| Airport Operations                   | V .               | 37,000            |
| IRA Civic Center                     |                   | 38,166            |
| Debt Service Funds:                  |                   |                   |
| TIF 1-5 Black Bear Homes             | -                 | 65,604            |
| Capital Projects Funds:              |                   |                   |
| General Capital Improvement Projects | 65,604            | -                 |
| Capital Equipment Replacement        | -                 | 419,246           |
|                                      | \$762,909         | \$762,909         |

Amounts reported as due to/from other funds at December 31, 2013 are as follows:

|                                      | Due From<br>Other Funds | Due To<br>Other Funds |  |
|--------------------------------------|-------------------------|-----------------------|--|
| Major Funds:                         |                         |                       |  |
| General Fund                         | \$48,013                | \$ -                  |  |
| Nonmajor Funds:                      |                         |                       |  |
| Special Revenue Funds:               |                         |                       |  |
| Central School                       | -                       | 7,500                 |  |
| IRA Civic Center                     | -                       | 32,864                |  |
| Haz-Mat                              | -                       | 6,336                 |  |
| Domestic Animal Control Facility     | -                       | 1,313                 |  |
| Debt Service Funds:                  |                         |                       |  |
| G.O. State-Aid Street Bonds of 2005B | 491                     | -                     |  |
| G.O. State-Aid Street Bonds of 2012B | -                       | 491                   |  |
| Capital Project Funds:               |                         |                       |  |
| Airport Capital Fund                 | -                       | 666,693               |  |
| 7th Avenue Bridge Rehab              | 205,274                 | -                     |  |
| Permanent Improvement Revolving      | 474,720                 | -                     |  |
| 2014 Infrastructure Bonds            |                         | 13,301                |  |
| Total                                | \$728,498               | \$728,498             |  |

## PLEDGES RECEIVABLE

The City developed the Pokegama Golf and Park Place project after it was determined there were structural deficiencies in the current golf course clubhouse. The Pokegama Golf and Park Place project was developed to not only replace the existing clubhouse, but to add a park facility to the newly annexed area around the Pokegama Golf Course. Part of the funding schematic was a capital fund drive, which began in 2009. As of December 31, 2013, outstanding pledges receivable were \$29,663. An estimated allowance for doubtful accounts of \$19,763 has been recorded, resulting in a net pledges receivable balance of \$9,900 at year end.

#### Note 4 UNAVAILABLE REVENUES

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of unavailable revenue and unearned revenue reported in the governmental funds were as follows:

|   | Property<br>Taxes | Special<br>Assessments | Due from<br>Component Unit | Land Held for<br>Resale | Notes<br>Receivable | Total       |
|---|-------------------|------------------------|----------------------------|-------------------------|---------------------|-------------|
| Primary government:                       |                   | 1 100                  | - N                        |                         |                     |             |
| Major funds:                              |                   | 1 19                   |                            |                         |                     |             |
| General Fund                              | \$127,965         | \$64,343               | \$ -                       | \$214,390               | s -                 | \$406,698   |
| Improvement Bonds of 2005A                | -                 | 646,761                | -                          | -                       | -                   | 646,761     |
| Improvement Bonds of 2006C                |                   | 866,271                | -                          | -                       | -                   | 866,271     |
| Nonmajor Funds                            | 16,276            | 3,518,213              | 638,000                    | -                       | -                   | 4,172,489   |
| Total primary government                  | 144,241           | 5,095,588              | 638,000                    | 214,390                 | -                   | 6,092,219   |
| EDA (discretely presented component unit) | /                 | <u> </u>               | <u> </u>                   | 1,233,217               | 167,784             | 1,401,001   |
| Total unavailable revenue                 | \$144,241         | \$5,095,588            | \$638,000                  | \$1,447,607             | \$167,784           | \$7,493,220 |

<u>Interest rate risk</u> – Interest rate risk is the risk that changes in interest rates of debt investments could adversely affect the fair value of an investment. The City's investment policy requires the City to diversify its investment portfolio to eliminate the risk of loss resulting from over concentration of assets in a specific maturity. No more than 25% of the total investments should have maturities extending beyond five years and in no circumstances should any extend beyond ten years. The policy also states the City's investment portfolio will remain sufficiently liquid to enable the City to meet all operating needs which may be reasonably anticipated.

<u>Credit Risk</u> – Credit risk is the risk that an issuer or other counterparty to an investment will be unable to fulfill its obligation to the holder of the investment. State law limits investments to commercial paper to those rated in the highest quality category by at least two nationally recognized rating agencies; in any security of the State of Minnesota or any of its municipalities which is rated "A" or better by a national bond rating service for general obligation and rated "AA" or better for a revenue obligation; a general obligation of the Minnesota Housing Finance Agency to those rated "A" or better by a national bond rating agency; mutual funds or money market funds whose investments are restricted to securities described in MS 118A.04. The City's investment policy does not place further restrictions on investment options.

<u>Concentration of credit risk</u> – Concentration of credit risk is the risk of loss that may be attributed to the magnitude of a government's investment in a single issuer. The City places no limit on the amount the City may invest in any one issuer. The City does not have exposure to a single issuer that equals or exceeds 5% of the overall portfolio and, therefore, there is no concentration of credit risk.

Investment balances at December 31, 2013 for the Public Utilities Commission are as follows:

| Demand deposits and cash on hand          |      |
|---|------|
| Mutual funds - bond funds                 |      |
| US agencies - implicitly guaranteed       |      |
| Total cash and investments                | -    |
| Less restricted amounts                   |      |
| Total cash and investments - unrestricted | \$ - |
| N North State                             |      |

## Note 3 RECEIVABLES

Significant receivables balances not expected to be collected within one year of December 31, 2013 are as follows:

|                                | Primary Government |             |             |             |             |           |
|--------------------------------|--------------------|-------------|-------------|-------------|-------------|-----------|
|                                | Major              | r Funds     |             |             |             |           |
|                                |                    | Improvement | Improvement |             |             |           |
|                                |                    | Bonds of    | Bonds of    | Nonmajor    |             |           |
|                                | General            | 2005A       | 2006C       | Funds       | Total       | EDA       |
|                                |                    |             |             |             |             |           |
| Special assessments receivable | \$48,971           | \$528,061   | \$780,247   | \$3,195,346 | \$4,552,625 | \$ -      |
| Property taxes receivable      | 82,141             | -           | -           | 10,448      | 92,589      | _         |
| Interfund loan receivable      | 499,078            | -           | -           | 43,061      | 542,139     | -         |
| Notes receivable               | -                  | -           | -           | -           | -           | 167,783   |
| Receivable from PUC            | -                  | -           | -           | 435,800     | 435,800     | -         |
|                                |                    |             |             |             |             |           |
|                                | \$630,190          | \$528,061   | \$780,247   | \$3,684,655 | \$5,623,153 | \$167,783 |

Investment Maturities (in Years) Fair Less Than 1 1-5 6-10 Investment Type Rating Value \$106,357 \$229,150 FHLB notes \$335,507 \$ Aaa 109,487 Federal farm credit notes 109,487 Aaa 97,938 US treasury notes Aaa 576,339 100,289 378,112 Brokered cd's 3,925,803 1,024,803 2,460,000 441,000 NR 527,439 First American treasury fund 527,439 Aaa --\$1,652,531 \$2,944,469 \$877,575 Total \$5,474,575 \$5,474,575 Total investments 12,607,735 Deposits NR - Not Rated Petty cash 5,570 \$18,087,880 Total cash and investments

As of December 31, 2013, the City had the following investments and maturities:

Following is a reconciliation of the City's cash and investment balances as of December 31, 2013:

| Cash and investments - primary government:   |              |
|--|--------------|
| Governmental and business-type (Statement 1) | \$17,104,544 |
| Fiduciary (Statement 9)                      | 97,552       |
| Cash and investments - EDA (Statement 1)     | 885,784      |
|  | \$18,087,880 |

# C. INVESTMENT RISKS

<u>Custodial credit risk – investments</u> – For investments in securities, custodial credit risk is the risk that in the event of failure of the counterparty to a transaction, the City will not be able to recover the value of its investment securities that are in the possession of an outside party. Investments in investment pools and money markets are not evidenced by securities that exist in physical or book entry form, and therefore are not subject to custodial credit risk disclosures. The City policy is to limit its exposure by holding investments in securities with approved security broker/dealers selected by creditworthiness (minimum capital requirement \$10,000,000 and at least five years of operation).

# CITY OF GRAND RAPIDS, MINNESOTA

NOTES TO FINANCIAL STATEMENTS December 31, 2013

## **B. INVESTMENTS**

Minnesota Statutes authorize the City to invest in the following:

- a) Direct obligations or obligations guaranteed by the United States or its agencies, its instrumentalities or organizations created by an act of congress, excluding mortgage-backed securities defined as high risk.
- b) Shares of investment companies registered under the Federal Investment Company Act of 1940 and whose only investments are in securities described in (a) above, general obligation tax-exempt securities, or repurchase or reverse repurchase agreements.
- c) Obligations of the State of Minnesota or any of its municipalities as follows:
  - 1) any security which is a general obligation of any state or local government with taxing powers which is rated "A" or better by a national bond rating service;
  - 2) any security which is a revenue obligation of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service; and
  - 3) a general obligation of the Minnesota Housing Finance Agency which is a moral obligation of the State of Minnesota and is rated "A" or better by a national bond rating agency.
- d) Bankers acceptance of United States banks.
- e) Commercial paper issued by United States corporations or their Canadian subsidiaries, of the highest quality, and maturing in 270 days or less.
- f) Repurchase or reverse repurchase agreements with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; certain Minnesota securities broker-dealers; or, a bank qualified as a depositor.
- g) General obligation temporary bonds of the same governmental entity issued under section 429.091, subdivision 7; 469.178, subdivision 5; or 475.61, subdivision 6.

## Note 2 DEPOSITS AND INVESTMENTS

#### A. DEPOSITS

In accordance with Minnesota Statutes, the City maintains deposits at those depository banks authorized by the City Council, all of which are members of the Federal Reserve System.

Minnesota Statutes require that all City deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by insurance or bonds.

Minnesota Statutes require that securities pledged as collateral be held in safekeeping by the City Treasurer or in a financial institution other than that furnishing the collateral. Authorized collateral includes the following:

- a) United States government treasury bills, treasury notes, treasury bonds;
- b) Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;
- c) General obligation securities of any state or local government with taxing powers which is rated "A" or better by a national bond rating service, or revenue obligation securities of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service;
- d) General obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity;
- e) Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied by written evidence that the bank's public debt is rated "AA" or better by Moody's Investors Service, Inc. or Standard & Poor's Corporation; and
- f) Time deposits that are fully insured by any Federal agency.

At December 31, 2013 the carrying amount of the City's deposits with financial institutions was \$12,607,735.

<u>Custodial credit risk – Deposits</u> – Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State Statutes require that insurance, surety bonds or collateral protect all City deposits. The market value of collateral pledged must equal 110% of deposits not covered by insurance or bonds. As of December 31, 2013, the bank balance of the City's deposits was \$11,041,071, all of which was either insured by the Federal Deposit Insurance Corporation (FDIC) or covered by perfected pledged collateral held in the City's name.

December 31, 2013

## **R. USE OF ESTIMATES**

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates that affect amounts reported in the financial statements during the reporting period. Actual results could differ from such estimates.

#### S. UTILITY REVENUE RECOGNITION

Billings are rendered and recorded monthly based on metered usage.

## T. RECLASSIFICATIONS

Certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

## U. COMPARATIVE TOTALS

The basic fund financial statements and combining and individual fund financial statements and schedules include certain prior-year summarized comparative information in total but not at the level of detail required for a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the City's financial statements for the year ended December 31, 2012, from which the summarized information was derived.

# V. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The government has no items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The government has one type of item, which arises only under a modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental fund balance sheet. The governmental funds report unavailable revenues from the following sources: property taxes, special assessments, due from component unit, land held for resale, and notes receivable.

#### P. FUND BALANCE CLASSIFICATIONS

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

*Nonspendable* - consists of amounts that cannot be spent because they are not in spendable form, such as prepaid items and interfund loans receivable.

*Restricted* - consists of amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

*Committed* - consists of amounts that are constrained for specific purposes that are internally imposed by formal action (resolution) of the City Council. The committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by resolution.

Assigned – consists of amounts intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed:

- In governmental funds other than the General Fund, assigned fund balances represent the remaining amount that is not restricted or committed. The City Council retains the authority to assign fund balance, which is performed by resolution when a fund is established.
- In the General Fund, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Currently, no individual has been delegated this authority because no fund balance is assigned in the General Fund.

*Unassigned* – is the residual classification for the General Fund and also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to first use restricted resources, and then use unrestricted resources as they are needed.

When committed, assigned or unassigned resources are available for use, it is the City's policy to use resources in the following order; 1) committed 2) assigned and 3) unassigned, except for the revenue stabilization commitment which is to be used only in certain circumstances as described in Note 14C.

## Q. TRANSACTIONS BETWEEN THE CITY AND ITS COMPONENT UNITS

The City conducts routine transactions with its component units for goods or services provided or received. The PUC reimburses the City for its share of construction costs incurred by the City.

Significant transactions between the City and its component units during 2013 are described in footnotes 3, 6, 18, and 19.

## M. INTERFUND TRANSACTIONS AND BALANCES

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered, and are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

Short-term receivables and payables between funds are classified as "due from other funds" or "due to other funds" on the balance sheet. Such items, which are expected to be eliminated in 2014, represent temporary balances due to interfund billings or reclassifications of funds with internally reported negative cash balances.

Long-term interfund loans are classified as "interfund loan receivable" or "interfund loan payable" on the balance sheet. Interfund loan receivables are offset by nonspendable fund balance in the applicable governmental fund to indicate the related fund balance amount is not in a spendable form and is not available for appropriation.

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Uncollectible amounts are not material for interfund receivables and have not been reported.

## N. COMPENSATED ABSENCES

It is the City's policy to permit employees to accumulate earned but unused flexible time off (FTO) and extended medical benefit (EMB). All FTO pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. There is no liability for unpaid EMB since accumulated balances are not paid when employees separate from service with the City.

## **O. LONG-TERM OBLIGATIONS**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are being amortized over the life of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

#### L. CAPITAL ASSETS

Capital assets, which include property, plant, equipment, infrastructure assets (i.e., roads, bridges, sidewalks, and similar items) and intangible assets such as easements and computer software, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an estimated useful life in excess of one year and an initial, individual cost meeting the following thresholds:

| Governmental | Proprietary                              |
|--------------|--|
| Funds        | Funds                                    |
| \$10,000     | \$5,000                                  |
| \$25,000     | \$5,000                                  |
| \$5,000      | \$2,500                                  |
| \$100,000    | \$5,000                                  |
|              | Funds<br>\$10,000<br>\$25,000<br>\$5,000 |

Assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities) the City chose to include all such items regardless of their acquisition date or amount. The City was able to estimate the historical cost for the initial reporting of these assets through backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). As the City constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations the government values these capital assets at the estimated fair value of the item at the date of its donation.

Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. For the year ended December 31, 2013, no interest was capitalized in connection with construction in progress.

Capital assets of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives:

| Assets                            |               |
|-----------------------------------|---------------|
| Buildings and structures          | 20 - 40 years |
| Vehicles, equipment and furniture | 5 - 30 years  |
| Infrastructure                    | 25 years      |
|                                   | ·             |

Public Utilities

10 - 50 years

H. SPECIAL ASSESSMENT REVENUE RECOGNITION

Special assessments are levied against benefited properties for the cost or a portion of the cost of special assessment improvement projects in accordance with State Statutes. These assessments are collectible by the City over a term of years usually consistent with the term of the related bond issue. Collection of annual installments (including interest) is handled by the County Auditor in the same manner as property taxes. Property owners are allowed to (and often do) prepay future installments without interest or prepayment penalties.

Once a special assessment roll is adopted, the amount attributed to each parcel is a lien upon that property until full payment is made or the amount is determined to be excessive by the City Council or court action. If special assessments are allowed to go delinquent, the property is subject to tax forfeit sale. Proceeds of sales from tax forfeit properties are remitted to the City in payment of delinquent special assessments. Pursuant to State Statutes, a property shall be subject to a tax forfeit sale after three years unless it is homesteaded, agricultural or seasonal recreational land in which event the property is subject to such sale after five years.

## **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The City recognizes special assessment revenue in the period that the assessment roll was adopted by the City Council. Uncollectible special assessments are not material and have not been reported.

## **GOVERNMENTAL FUND FINANCIAL STATEMENTS**

Revenue from special assessments is recognized by the City when it becomes measurable and available to finance expenditures of the current fiscal period. In practice, current and delinquent special assessments received by the City are recognized as revenue for the current year. Special assessments that are collected by the County by December 31 (remitted to the City the following January) are also recognized as revenue for the current year. All remaining delinquent, deferred and special deferred assessments receivable in governmental funds are completely offset by deferred inflows of resources.

## I. INVENTORIES

#### **GOVERNMENTAL FUNDS**

The original cost of materials and supplies has been recorded as expenditures at the time of purchase. These funds do not maintain material amounts of inventory.

#### J. PREPAID ITEMS

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are reported using the consumption method and recorded as expenditures/expenses at the time of consumption.

#### K. LAND HELD FOR RESALE

Land held for resale is valued at the lower of cost or market. Due to the nature of redevelopment activities, cost is frequently higher than the market value. Market values are determined using appraised values or estimated actual sales price.

#### E. CASH AND INVESTMENTS

Cash and investment balances of the primary government and the EDA (a component unit) are pooled and invested to the extent available in authorized investments. Investment income is allocated to individual funds on the basis of the fund's equity in the cash and investment pool. Cash and investments of the Public Utilities Component Unit are maintained and invested separately.

Investments are stated at fair value, based upon quoted market prices, except for investments in 2a7like external investment pools, which are stated at amortized cost. Investment income is accrued at the balance sheet date.

For purposes of the statement of cash flows of the Proprietary Fund type, the City considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. All of the pooled cash and investments allocated to the Primary Government's Proprietary Fund types are considered to be cash and cash equivalents.

The PUC component unit does not consider restricted cash and investments to be cash equivalents.

#### F. INVESTMENT INCOME

Investment income consists of interest and dividends received and the change in fair value of investments. The change in fair value consists of realized and unrealized gains and amortization of premiums and discounts.

#### G. PROPERTY TAX REVENUE RECOGNITION

The City Council annually adopts a tax levy and certifies it to the County in December (levy/assessment date) of each year for collection in the following year. The County is responsible for billing and collecting all property taxes for itself, the City, the local School District and other taxing authorities. Such taxes become a lien on January 1 and are recorded as receivables by the City at that date. Real property taxes are payable (by property owners) on May 15 and October 15 of each calendar year. Personal property taxes are payable by taxpayers on February 28 and June 30 of each year. These taxes are collected by the County and remitted to the City on or before July 7 and December 2 of the same year. Delinquent collections for November and December are received the following January. The City has no ability to enforce payment of property taxes by property owners. The County possesses this authority.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The City recognizes property tax revenue in the period for which the taxes were levied. Uncollectible property taxes are not material and have not been reported.

#### **GOVERNMENTAL FUND FINANCIAL STATEMENTS**

The City recognizes property tax revenue when it becomes both measurable and available to finance expenditures of the current period. In practice, current and delinquent taxes and State credits received by the City in July, December and January are recognized as revenue for the current year. Taxes collected by the County by December 31 (remitted to the City the following January) and taxes and credits not received at year end are classified as delinquent and due from County taxes receivable. The portion of delinquent taxes not collected by the City in January is fully offset by deferred inflows of resources because they are not available to finance current expenditures.

- 4. Interdepartmental or interfund appropriations and deletions are or may be authorized by the City Council with fund (contingency) reserves or additional revenues. Management can amend budgets within each department.
- 5. Formal budgetary integration is employed as a management control device during the year for the General Fund and certain Special Revenue Funds.
- 6. Legal debt obligation indentures determine the appropriation level and debt service tax levies for the Debt Service Funds. Supplementary budgets are adopted for the Proprietary Funds to determine and calculate user charges. These debt service and budget amounts represent general obligation bond indenture provisions and net income for operation and capital maintenance and are not reflected in the financial statements.
- 7. A capital improvement program is reviewed annually by the City Council for the Capital Project Funds. However, appropriations for major projects are not adopted until the actual bid award of the improvement. The appropriations are not reflected in the financial statements.
- 8. Expenditures may not legally exceed budgeted appropriations at the total department level without City Council authorization. Monitoring of budgets is maintained at the expenditure category level (i.e., personnel; material and supplies; other services and charges; capital outlay) within each activity.
- 9. The City Council may authorize transfer of budgeted amounts between City funds.

The following is a listing of Special Revenue Funds whose expenditures exceeded budgeted appropriations:

|                                  | Final<br>Budget | Actual    | Over<br>Budget |
|----------------------------------|-----------------|-----------|----------------|
| Nonmajor Funds                   |                 |           |                |
| Public library                   | \$750,299       | \$788,794 | \$38,495       |
| Central school                   | 112,074         | 134,818   | 22,744         |
| Airport operations               | 224,085         | 229,144   | 5,059          |
| Recreation programs              | 54,689          | 72,574    | 17,885         |
| Haz-Mat                          | 45,000          | 86,851    | 41,851         |
| Police forfeiture                | 21,500          | 27,914    | 6,414          |
| Domestic animal control facility | 57,147          | 62,307    | 5,160          |

The expenditures exceeding budget were funded by available fund balance.

Additionally, the City reports the following fund types:

Agency Funds are used to account for assets held by the City as an agent for individuals, private organizations, and other governments. The City's Agency Funds account for the lodging tax and the Cable T.V. Commission. The funds are custodial in nature and do not involve measurement of results of operation.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are transactions that would be treated as revenues, expenditures or expenses if they involved external organizations, such as buying goods and services or payments in lieu of taxes, are similarly treated when they involve other funds of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges for service. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for an allowable use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **D. BUDGETARY INFORMATION**

Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Annual appropriated budgets are legally adopted for the General and Special Revenue Funds.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the appropriation, is not employed by the City because it is at present not considered necessary to assure effective budgetary control or to facilitate effective cash management.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The City Administrator submits to the City Council a proposed operating and capital budget for the fiscal year commencing the following January 1. These budgets include proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. The budget is legally enacted through passage of a resolution on a fund basis.

# C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the Proprietary Fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers all revenues, except reimbursement grants, to be available if they are collected within 60 days of the end of the current fiscal period. Reimbursement grants are considered available if they are collected within one year of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, special assessments, intergovernmental revenues, charges for services and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Improvement Bonds of 2005A Fund* accounts for the accumulation of resources for, and payment of, principal, interest and related cash of the Improvement Bonds of 2005A.

The *Improvement Bonds of 2006C Fund* accounts for the accumulation of resources for, and payment of, principal, interest and related cash of the Improvement Bonds of 2006C.

The 2013 Infrastructure Bonds Fund accounts for infrastructure improvements financed by the Improvement Bonds of 2013A and 2013B.

The City reports the following major proprietary funds:

The Pokegama Golf Course Fund accounts for the City's golf course operations.

The *Storm Water Utility Fund* accounts for the City's storm water utility operations. Storm water infrastructure is accounted for by the City's governmental activities.

#### JOINT POWERS COOPERATIVE AGREEMENT

The Airport Advisory Board was established in 2011 for the purpose of making recommendations to the City relative to long-term airport maintenance, management and operations. The Board consists of three members appointed by the City and three members appointed by Itasca County. The Board acts solely in an advisory capacity to the City, has no formal powers, and cannot levy taxes, borrow money, approve any claims, or incur any debt or obligations for expenditures.

The agreement delegates to the City responsibility for all maintenance, management, and operations subject to certain limitations, and specifies the City will be the airport's fiscal agent. Real property, improvements, structures and equipment of the airport are owned 50% by the City and 50% by Itasca County.

Based on the terms of the agreement, the Airport Advisory Board does not possess corporate powers (i.e. does not have the right to buy, sell, lease and mortgage property in its own name). Therefore, the two funds of the airport are reported as funds of the City.

## B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from discretely presented component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or business-type activity is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or business-type activity. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or business-type activity and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or business type activity. Taxes and other items not included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## CITY OF GRAND RAPIDS, MINNESOTA

NOTES TO FINANCIAL STATEMENTS December 31, 2013

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Grand Rapids, Minnesota (the City) was incorporated in 1891 and operates under the State of Minnesota Statutory Plan A form of government. The governing body consists of a five member City council elected by voters of the City.

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units by the Governmental Accounting Standards Board (GASB). The following is a summary of the significant accounting policies.

#### A. FINANCIAL REPORTING ENTITY

As required by accounting principles generally accepted in the United States of America, the financial statements of the reporting entity include those of the City and its component units. Generally, component units are legally separate organizations for which the officials of the primary government are financially accountable.

#### COMPONENT UNITS

In conformity with accounting principles generally accepted in the United States of America, the financial statements of component units have been included in the financial reporting entity either as blended component units or as discretely presented component units.

<u>Discretely Presented Component Units</u>. The component unit's columns in the combined financial statements include the financial data of the Economic Development Authority (EDA) and the Public Utilities Commission (PUC) of Grand Rapids. These component units are presented in separate columns to emphasize that they are legally separate from the City.

The EDA's governing board is appointed by the City Council. The City Council has the ability to approve or modify the EDA's budget and to veto or overrule other decisions of the EDA's governing body. The EDA does not issue separate financial statements.

The PUC's governing board is appointed by the City Council. The City guarantees the general obligation debt of the PUC. Separate financial statements for the PUC may be obtained by contacting the City of Grand Rapids, Minnesota.

#### **RELATED ORGANIZATION**

The Housing and Redevelopment Authority (HRA) of Grand Rapids, Minnesota is accountable to the City of Grand Rapids, Minnesota because the City council appoints the voting majority of the HRA's Board. However, the HRA is not considered a component unit of the City and is accordingly excluded from these financial statements because the City does not have the ability to impose its will on the HRA, nor is there a specific financial benefit/burden relationship.

## CITY OF GRAND RAPIDS, MINNESOTA

STATEMENT OF ASSETS AND LIABILITIES FIDUCIARY FUNDS December 31, 2013 With Amounts For December 31, 2012

|   | Agency F           | unds               |
|---|--------------------|--------------------|
| Assets:   | 2013               | 2012               |
| Cash and investments                            | \$97,552           | \$74,876           |
| Liabilities:                                    |                    |                    |
| Accounts payable<br>Due to third-party grantees | \$16,700<br>80,852 | \$18,459<br>56,417 |
| Total liabilities                               | \$97,552           | \$74,876           |
|   | \$97,332           | \$74,870           |
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#### CITY OF GRAND RAPIDS, MINNESOTA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For The Year Ended December 31, 2013 With Comparative Totals For The Year Ended December 31, 2012

|   | Bu                     | siness-Type Activitie | es - Enterprise Fund | S           |
|---|------------------------|-----------------------|----------------------|-------------|
|   | 613 Pokegama           | 655 Storm             |                      |             |
|   | Golf Course            | Water Utility         | Total                |             |
|   |                        | -                     | 2013                 | 2012        |
| Cash flows from operating activities:                             | \$559,565              | \$510 507             | ¢1 100 150           | ¢1.054.229  |
| Receipts from customers and users<br>Payment to suppliers         | *****                  | \$548,587             | \$1,108,152          | \$1,054,328 |
| Payment to suppliers<br>Payment to employees                      | (244,688)<br>(220,366) | (216,310)             | (460,998)            | (417,886)   |
| Net cash flows provided by operating activities                   | 94,511                 | (175,163)<br>157,114  | (395,529)            | (388,650)   |
| Cash flows from noncapital financing activities:                  |                        |                       |                      | ,           |
| Change in interfund borrowing                                     | (30,666)               |                       | (30,666)             | (44,569)    |
| Interest on interfund borrowing                                   | (2,335)                | <u> </u>              | (2,335)              | (14,50)     |
| Insurance recoveries  | (_,=====)              | · -                   | -                    | 5,530       |
| Transfers out   | (3,500)                | (49,715)              | (53,215)             | (103,500)   |
| Net cash flows provided by (used in) noncapital                   | (0,000)                |                       | (00,210)             | (105,500    |
| financing activities  | (36,501)               | (49,715)              | (86,216)             | (145,177)   |
| Cash flows from capital and related financing activities:         |                        |                       |                      |             |
| Acquisition of capital assets                                     | (23,576)               | (192,082)             | (215,658)            | (57,099     |
| Sale of capital assets  | 5,266                  | -                     | 5,266                | -           |
| Capital contributions   | 41,163                 | -                     | 41,163               | 46,401      |
| Net cash flows (used in) capital and related financing activities | 22,853                 | (192,082)             | (169,229)            | (10,698     |
| Cash flows from investing activities:                             |                        |                       |                      |             |
| Investment income   | 1,386                  | 1,999                 | 3,385                | 5,885       |
| Net increase (decrease) in cash and cash equivalents              | 82,249                 | (82,684)              | (435)                | 97,802      |
| Cash and cash equivalents - January 1                             | 152,993                | 358,511               | 511,504              | 413,702     |
| Cash and cash equivalents - December 31                           | \$235,242              | \$275,827             | \$511,069            | \$511,504   |
| Reconciliation of operating income (loss) to net cash             |                        |                       |                      |             |
| provided (used) by operating activities:                          |                        |                       |                      |             |
| Operating income (loss)   | (\$28,095)             | \$116,117             | \$88,022             | \$159,543   |
| Adjustments to reconcile operating income (loss)                  |                        |                       |                      |             |
| to net cash flows from operating activities:                      |                        |                       |                      |             |
| Depreciation  | 87,612                 | 19,568                | 107,180              | 95,212      |
| Changes in assets and liabilities:                                |                        |                       |                      |             |
| Decrease (increase) in receivables                                | (3,750)                | (2,462)               | (6,212)              | (1,045      |
| Decrease (increase) in prepaid items                              | (124)                  | -                     | (124)                | (832        |
| Increase (decrease) in unearned revenue                           | 38,645                 | -                     | 38,645               | (4,469)     |
| Increase (decrease) in payables                                   | 223                    | 23,891                | 24,114               | (617        |
| Total adjustments   | 122,606<br>\$94,511    | 40,997                | 163,603              | 88,249      |
| Net cash provided by (used in) operating activities               | \$94,511               | \$157,114             | \$251,625            | \$247,792   |

Noncash capital and related financing activities:

None

## CITY OF GRAND RAPIDS, MINNESOTA

STATEMENT OF REVENUE, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS For The Year Ended December 31, 2013 With Comparative Totals For The Year Ended December 31, 2012

|   | Βι                          | usiness-Type Activitio     | es - Enterprise Fund | S                      |
|---|-----------------------------|----------------------------|----------------------|------------------------|
|   | 613 Pokegama<br>Golf Course | 655 Storm<br>Water Utility | Tota                 | ıls                    |
|   |                             |                            | 2013                 | 2012                   |
| Operating revenues:                       |                             |                            |                      |                        |
| Season passes                             | \$149,087                   | \$ -                       | \$149,087            | \$174,073              |
| Green fees                                | 207,377                     | -                          | 207,377              | 225,801                |
| Special play                              | 7,530                       | -                          | 7,530                | 7,819                  |
| Rentals and leases                        | 160,676                     | -                          | 160,676              | 153,960                |
| Charges for service                       | -                           | 551,049                    | 551,049              | 498,189                |
| Total operating revenues                  | 524,670                     | 551,049                    | 1,075,719            | 1,059,842              |
|   | ,                           | ( La V                     |                      |                        |
| Operating expenses:                       |                             |                            |                      |                        |
| Personnel services                        | 221,090                     | 179,795                    | 400,885              | 390,501                |
| Materials and supplies                    | 64,695                      | 52,534                     | 117,229              | 83,378                 |
| Other services and charges                | 179,368                     | 183,035                    | 362,403              | 331,208                |
| Depreciation                              | 87,612                      | 19,568                     | 107,180              | 95,212                 |
| Total operating expenses                  | 552,765                     | 434,932                    | 987,697              | 900,299                |
| Operating income (loss)                   | (28,095)                    | 116,117                    | 88,022               | 159,543                |
| Nonoperating revenues (expenses):         |                             |                            |                      |                        |
| Investment income                         | 1,386                       | 1,999                      | 3,385                | 5,885                  |
| Interest expense                          | (2,168)                     | -                          | (2,168)              | (2,472)                |
| Insurance recoveries                      | -                           | -                          | -                    | 5,530                  |
| Gain (loss) on sale of capital assets     | 5,266                       | -                          | 5,266                | -                      |
| Total nonoperating revenues (expenses)    | 4,484                       | 1,999                      | 6,483                | 8,943                  |
| Income before contributions and transfers | (23,611)                    | 118,116                    | 94,505               | 168,486                |
| Carrital contributions                    |                             |                            |                      | 100                    |
| Capital contributions<br>Transfers out    | -                           | -                          | -                    |                        |
|   | (3,500)                     | (49,715)<br>(49,715)       | (53,215)<br>(53,215) | (103,500)<br>(103,400) |
| Total transfers and contributions         | (3,500)                     | (49,713)                   | (55,215)             | (103,400)              |
| Change in net position                    | (27,111)                    | 68,401                     | 41,290               | 65,086                 |
| Net position - January 1                  | 2,677,355                   | 417,793                    | 3,095,148            | 3,030,062              |
| Net position - December 31                | \$2,650,244                 | \$486,194                  | \$3,136,438          | \$3,095,148            |

Statement 7

## **CITY OF GRAND RAPIDS, MINNESOTA** STATEMENT OF NET POSITION PROPRIETARY FUNDS December 31, 2013 With Comparative Totals For December 31, 2012

|  | I            | Business-Type Activitie | s - Enterprise Funds |             |
|--|--------------|-------------------------|----------------------|-------------|
|  | 613 Pokegama | 655 Storm Water         |                      |             |
|  | Golf Course  | Utility                 | Total                |             |
| Assets:                                |              | -                       | 2013                 | 2012        |
| Current assets:                        |              |                         |                      |             |
| Cash and cash equivalents              | \$235,242    | \$275,827               | \$511,069            | \$511,504   |
| Due from component units               | -            | 45,777                  | 45,777               | 41,684      |
| Accounts receivable                    | 13,587       | 2,840                   | 16,427               | 14,308      |
| Pledges receivable - net               | 9,900        | -                       | 9,900                | 51,063      |
| Prepaid items                          | 2,072        | /                       | 2,072                | 1,948       |
| Total current assets                   | 260,801      | 324,444                 | 585,245              | 620,507     |
| Noncurrent assets:                     |              | 1 m                     |                      |             |
| Capital assets:                        |              | ()~)                    | \<br>\               |             |
| Construction in progress               | 6,049        |                         | 6,049                | -           |
| Land and land improvements             | 871,481      | 34,906                  | 906,387              | 906,387     |
| Buildings and structures               | 2,190,771    |                         | 2,190,771            | 2,190,771   |
| Machinery, equipment and furniture     | 662,090      | 222,604                 | 884,694              | 840,962     |
| Total capital assets                   | 3,730,391    | 257,510                 | 3,987,901            | 3,938,120   |
| Less: Allowance for depreciation       | (1,079,389)  | (44,494)                | (1,123,883)          | (1,182,580) |
| Net capital assets                     | 2,651,002    | 213,016                 | 2,864,018            | 2,755,540   |
| Total noncurrent assets                | 2,651,002    | 213,016                 | 2,864,018            | 2,755,540   |
| Total assets                           | 2,911,803    | 537,460                 | 3,449,263            | 3,376,047   |
| Liabilities:                           |              |                         |                      |             |
| Current liabilities:                   |              |                         |                      |             |
| Accounts payable                       | 2,576        | 11,526                  | 14,102               | 5,022       |
| Accrued wages payable                  | 1,845        | 5,429                   | 7,274                | 2,484       |
| Due to other governmental units        | 1,843        | 884                     | 2,147                | 2,484 2,500 |
| Due to component units                 | 1,043        | 9,882                   | 10,925               | 7,894       |
| Accrued interest payable               | 1,045        | 9,002                   | 1,045                | 1,212       |
| Deposits payable                       | 1,045        | 23,000                  | 23,000               | 16,000      |
| Due to other funds                     |              | 25,000                  | 23,000               | 60          |
| Interfund loan payable                 | 202,893      | -                       | 202,893              | 233,499     |
| Compensated absences payable - current | 135          | 545                     | 680                  | 1,508       |
| Unearned revenue                       | 40,932       | -                       | 40,932               | 2,287       |
| Total current liabilities              | 251,732      | 51,266                  | 302,998              | 272,466     |
| Noncurrent liabilities:                | 231,732      | 51,200                  | 502,570              | 272,400     |
| Compensated absences payable           | 3,900        | -                       | 3,900                | 2,813       |
| Other post employment benefits         | 5,927        | _                       | 5,927                | 5,620       |
| Total noncurrent liabilities           | 9,827        | 0                       | 9,827                | 8,433       |
| Total liabilities                      | 261,559      | 51,266                  | 312,825              | 280,899     |
| Net position:                          |              |                         |                      | 200,077     |
| Investment in capital assets           | 2,651,002    | 213,016                 | 2,864,018            | 2 755 540   |
| Unrestricted                           | (758)        | 273,178                 |                      | 2,755,540   |
|  | \$2,650,244  |                         | 272,420              | 339,608     |
| Total net position                     | \$2,030,244  | \$486,194               | \$3,136,438          | \$3,095,148 |

| CITY OF GRAND RAPIDS, MINNESOTA<br>RECONCILIATION OF THE STATEMENT OF REVENUE,<br>EXPENDITURES AND CHANGES IN FUND BALANCES OF<br>GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES<br>For The Year Ended December 31, 2013  | Statement 5                                     |
|--|---|
| With Comparative Amounts For The Year Ended December 31, 2012  |   |
|  | 2013  |
| Amounts reported for governmental activities in the statement of activities (Statement 2) are different because:   | 2013  |
| Net changes in fund balances - total governmental funds (Statement 4)  | \$921,286                                       |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:<br>Depreciation   | (2,936,005)                                     |
| Capital outlay<br>Capital outlay not capitalized<br>Eliminate prior year's capitalized bond issuance costs   | 6,370,341<br>(416,653)<br>(376,607)             |
| In the statement of activities only the gain/loss on the sale of capital assets is reported.<br>However, in the governmental funds, the proceeds from the sale increase financial<br>resources. Thus, the change in net assets differs from the change in fund balance by the net<br>book value of the capital assets sold.  | (2,067)   |
| Revenues in the statement of activities that do not provide current financial resources are<br>not reported as revenues in the funds:<br>Change in delinquent taxes<br>Change in deferred and delinquent special assessments   | 24,267<br>(334,730)                             |
| Governmental funds report loan disbursements as expenditures and the related loan<br>repayments as revenues. However, in the statement of activities these transactions have no<br>effect on net assets. The amounts of the differences are:<br>Receipts on loans receivable   | (194,600)                                       |
| The issuance of long-term debt (e.g., bonds, notes) provides current financial resources to<br>governmental funds, while the repayment of the principal of long-term debt consumes the<br>current financial resources of governmental funds. Neither transaction, however, has any<br>effect on net assets. Also, governmental funds report the effect of<br>premiums, discounts, and similar items when debt is first issued, whereas these amounts are<br>deferred and amortized in the statement of activities. The amounts of these differences are:<br>Debt proceeds<br>Principal payments on bonds, capital leases and loans payable<br>Current year bond premium and amortization of bond premium<br>Change in due from other governmental units accrual related to a federal credit on BAB bonds | (5,550,000)<br>3,938,644<br>(87,394)<br>(1,644) |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Expenses reported in the statement of activities include the effects of the changes in these expense accruals as follows:  |   |
| Change in compensated absences payable<br>Change in other post employment benefits and termination benefits payable<br>Change in accrued interest payable  | (28,357)<br>178,957<br>48,896                   |
| Change in net position of governmental activities (Statement 2)  | \$1,554,334                                     |

| 351 Improvement<br>Bonds of 2006C | 475 2013<br>Infrastructure Bonds | Other Governmental<br>Funds | Totals Governmen | tal Funds    |
|-----------------------------------|----------------------------------|-----------------------------|------------------|--------------|
|                                   |                                  |                             | 2013             | 2012         |
| \$30,150                          | \$ -                             | \$1,913,053                 | \$5,657,760      | \$5,505,946  |
| -                                 | -                                | -                           | 25,207           | 25,133       |
|                                   | -                                | 188,840                     | 188,840          | 167,427      |
| -                                 | -                                | -                           | 901,179          | 854,998      |
| -                                 | -                                | 170                         | 324,015          | 202,354      |
| 2,142                             | -                                | 2,737,690                   | 4,671,032        | 4,434,468    |
| 620,901                           | -                                | 1,072,939                   | 1,760,500        | 1,546,363    |
| -                                 | 308,939                          | 1,101,538                   | 2,160,357        | 3,658,568    |
| -                                 | -                                | 58,886                      | 204,756          | 160,984      |
| 2,537                             | -                                | 42,182                      | 80,298           | 128,235      |
| -                                 | -                                | 106,051                     | 118,748          | 81,930       |
| -                                 | · -                              | 232,150                     | 269,738          | 268,251      |
| 655,730                           | 308,939                          | 7,453,499                   | 16,362,430       | 17,034,657   |
|                                   |                                  |                             |                  |              |
|                                   |                                  |                             |                  |              |
| 32,004                            | -                                | 145,740                     | 2,013,753        | 1,864,611    |
| -                                 | -                                | 149,280                     | 2,829,259        | 2,639,573    |
|                                   | -                                | 567,665                     | 2,853,198        | 2,786,207    |
| -                                 | -                                | 1,624,486                   | 1,731,099        | 1,709,487    |
| -                                 | -                                | 1 V-                        | 523,877          | 393,733      |
| -                                 | 3,277,337                        | 3,067,899                   | 6,370,341        | 7,640,162    |
| 175,000                           |                                  | 3,515,000                   | 3,925,000        | 3,239,850    |
| 61,500                            | -                                | 711,246                     | 844,835          | 802,977      |
| 431                               | - & /                            | 8,021                       | 8,855            | 8,630        |
| -                                 | 71,165                           | 63,532                      | 149,805          | 127,049      |
| 268,935                           | 3,348,502                        | 9,852,869                   | 21,250,022       | 21,212,279   |
| 386,795                           | (3,039,563)                      | (2,399,370)                 | (4,887,592)      | (4,177,622   |
|                                   |                                  |                             |                  |              |
| -                                 | 1 have                           | 50,000                      | 55,254           | 51,788       |
| -                                 |                                  | 1,035,000                   | 1,525,000        | -            |
| -                                 | -                                | -                           | -                | (5,408       |
| · ·                               | 4,025,000                        | -                           | 4,025,000        | 7,325,000    |
|                                   | 109,377                          | -                           | 109,377          | 78,013       |
| -                                 | · / ·                            | 11,745                      | 41,032           | 105,707      |
| -                                 | -                                | 1,830,160                   | 1,855,266        | 705,445      |
| -                                 | 4 124 277                        | (1,372,382)                 | (1,802,051)      | (601,945     |
| 0                                 | 4,134,377                        | 1,554,523                   | 5,808,878        | 7,658,600    |
| 386,795                           | 1,094,814                        | (844,847)                   | 921,286          | 3,480,978    |
| 547,232                           | (563,914)                        | 8,310,131                   | 15,444,129       | 11,963,151   |
| \$934,027                         | \$530,900                        | \$7,465,284                 | \$16,365,415     | \$15,444,129 |

## CITY OF GRAND RAPIDS, MINNESOTA

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

GOVERNMENTAL FUNDS

For The Year Ended December 31, 2013 With Comparative Totals For The Year Ended December 31, 2012

| Revenues:         53,677,404         \$37,153           Taxa abatements         -         25,207           Tax increments         -         -           Payments in lieu of taxes (PILOT)         901,179         -           Licenses and permits         1,223,845         -           Intergovernmental         1,228,8560         2,640           Special assessments         -         66,660           Charges for services         749,880         -           Fines and forfeits         143,870         -           Investment income         20,200         5,319           Control         73,878         -           Total revenues         7,807,283         136,979           Current:         Carent         2,679,979         -           Current:         Carenal government         1,835,912         97           Public works         2,285,533         -         -           Cutrent:         Carenal government         1,06,613         -           Principal retirement         -         225,000         -           Principal retirement         -         225,000         -           Principal retirement         -         235,000         - <t< th=""><th></th><th>101 General Fund</th><th>348 Improvement<br/>Bonds of 2005A</th></t<> |                                      | 101 General Fund | 348 Improvement<br>Bonds of 2005A |
|--|--------------------------------------|------------------|-----------------------------------|
| General property         \$3.677,404         \$\$27,153           Tax labelements         -         25,207           Tax increments         -         -           Payments in lieu of taxes (PILOT)         901,179         -           Licenses and permits         323,845         -           Intergovernmental         1,928,860         2,640           Special assessments         -         66,660           Charges for services         749,880         -           Fines and forfeits         143,870         -           Investment income         30,260         5,319           Control         12,697         -           Total revenues         7,807,283         136,979           Expenditures:         -         2,285,533         -           Current:         -         2,285,533         -           Cuture and recreation         106,613         -         -           Public works         2,285,533         -         -           Capital outlay/construction         25,105         -         -           Det service:         -         -         23,000           Interest         -         23,000         -           Interest   |                                      |                  |                                   |
| Tax abatements       -       25,207         Tax increments       -       25,207         Tax increments       -       -         Payments in lieu of taxes (PILOT)       901,179       -         Licenses and permits       323,845       -         Intergovernmental       1,928,560       2.640         Special assessments       -       66,660         Charges for services       749,880       -         Fines and forbits       145,870       -         Investment income       30,260       5,319         Contributions and donations       12,697       -         Other       37,588       -         Total revenues       7,807,283       136,979         Expenditures:       -       2,679,979       -         Current:       2       2,679,979       -         Culture and recreation       10,66,613       -       -         Miscellaneous       523,877       -       -         Calture derecreation       10,28,7019       322,607       -         Principal retirement       -       225,000       -         Principal retirement       -       72,089       -         Total expenditures  |                                      |                  |                                   |
| Tax increments         -         -           Payments in lieu of taxes (PILOT)         901,179         -           Licenses and permits         323,345         -           Intergovernmental         1,928,560         2,640           Special assessments         -         66,660           Charges for services         749,880         -           Fines and forfeits         115,870         -           Investment income         30,260         5,319           Contributions and donations         12,697         -           Other         37,588         -           Total revenues         7,807,283         136,979           Expenditures:         -         7,807,283         136,979           Current:         -         7,807,283         136,979           Current:         -         7,807,283         136,979           Current:         -         2,679,979         -           Current:         -         2,679,979         -           Current:         -         2,679,979         -           Current:         -         2,5,105         -           Current:         -         2,5,105         -           Oribit exerks  |                                      | \$3,677,404      |                                   |
| Payments in lieu of taxes (PILOT)         901,179         -           Licenses and permits         323,845         -           Intergovernmental         1,928,550         2,640           Special assessments         -         66,660           Charges for services         749,880         -           Fines and forfeits         145,870         -           Investment income         30,260         5,319           Contributions and donations         12,677         -           Other         37,588         -           Total revenues         789,893         -           Expenditures:         -         769,979         -           Current:         -         1835,912         97           Public safety         2,679,979         -         -           Culture and recreation         106,613         -         -           Miscellaneous         523,877         -         -         25,000           Interest         -         235,000         -         15,108           Total expenditures         -         15,108         -           Principal retirement         -         235,000         -           Interest         -         15,108  |                                      | -                | 25,207                            |
| Licenses and permits         323,845         -           Intergovernmental         1,928,560         2,640           Special assessments         -         66,660           Charges for services         749,880         -           Fines and forfeits         145,870         -           Investment income         30,260         5,319           Contributions and donations         12,697         -           Other         375,588         -           Total revenues         7,807,283         136,979           Expenditures:         -         -           Current:         -         2,679,979           Public works         2,285,533         -           Capital outlay/construction         25,105         -           Debt service:         -         15,108           Principal retirement         -         225,000           Interest         -         403           Total expenditures         -         15,108           Debt service:         -         15,108           Principal retirement         -         225,000           Interest         -         403           Total expenditures         -         15,108  |                                      |                  | -                                 |
| Intergovernmental         1,928,560         2,640           Special assessments         -         66,660           Charges for services         749,880         -           Investment income         30,260         5,319           Contributions and donations         12,697         -           Other         37,588         -           Total revenues         7,807,283         136,979           Expenditures:         -         -           Current:         -         -           General government         1,835,912         97           Public safety         2,679,979         -           Other         2,285,533         -           Culture and recreation         106,613         -           Debt service:         -         235,000           Principal retirement         -         235,000           Interest         -         15,108           Total expenditures         -         15,108           Debt service:         -         15,108           Paying agent fees         -         403           Bond issuance costs         -         -           Total expenditures         -         -           Sale of   |                                      |                  | -                                 |
| Special assessments         -         66,660           Charges for services         749,880         -           Fines and forfeits         145,870         -           Investment income         30,260         5,319           Contributions and donations         12,697         -           Other         7,807,283         136,979           Total revenues         7,807,283         136,979           Expenditures:         -         2,679,979           Current:         -         2,285,533           Culture and recreation         106,613         -           Miscellancous         523,877         -           Capital outlay/construction         25,105         -           Debt service:         -         403           Principal retirement         -         72,089           Interest         -         403           Bond issuance costs         -         403           Total expenditures         -         403           Bond issuance         -         4090,000           Bond issuance costs         -         -           Total expenditures         -         -           Sale of capital assets         5,254         -  |                                      |                  | 2 640                             |
| Charges for services         749,880         -           Fines and forfeits         145,870         -           Investment income         30,260         5,319           Contributions and donations         12,697         -           Other         37,588         -           Total revenues         7,807,283         136,979           Expenditures:         -         -           Current:         -         -           General government         1,835,912         97           Public safety         2,679,979         -           Culture and recreation         106,613         -           Miscellaneous         523,877         -           Capital outlay/construction         25,105         -           Debt service:         -         12,089           Principal retirement         -         2235,000           Interest         -         15,108           Doth service:         -         140,330           Paying agent fees         -         403           Bond issuance costs         -         15,108           Total expenditures         5,254         -           Sale of capital assets         5,254         - <tr< td=""><td></td><td>1,928,500</td><td></td></tr<>   |                                      | 1,928,500        |                                   |
| Fines and forfeits       145.870       -         Investment income       30,260       5,319         Contributions and donations       12,697       -         Other       37,588       -         Total revenues       7,807,283       136,979         Expenditures:       7,807,283       136,979         Current:       2,667,979       -         General government       1,835,912       97         Public works       2,285,533       -         Catiture and recreation       106,613       -         Miscellaneous       523,877       -         Capital outla/construction       25,105       -         Principal retirement       -       2235,000         Interest       -       72,089         Paying agent fees       -       403         Bond issuance costs       -       15,108         Total expenditures       7,457,019       322,697         Revenues over (under) expenditures       -       -         Sale of capital assets       -       -         Issuance of refunding bonds       -       -         Bond issuance       -       -       -         Bond premium       -       - <td></td> <td>749.880</td> <td>-</td>  |                                      | 749.880          | -                                 |
| Investment income         30,260         5,319           Contributions and donations         12,697         -           Other         37,588         -           Total revenues         7,807,283         136,979           Expenditures:         7,807,283         136,979           Current:         6         2,679,979         -           Public safety         2,679,979         -         -           Culture and recreation         106,613         -         -           Miscellaneous         523,877         -         -         -           Capital outlay/construction         25,105         -         -         -           Debt service:         -         72,089         -         -         15,108           Principal retirement         -         235,000         -         15,108         -         -         72,089           Paying agent fees         -         -         15,108         -         15,108         -         15,108         -         15,108         -         15,108         -         15,108         -         15,108         -         15,108         -         -         15,108         -         -         15,108         - <td< td=""><td></td><td></td><td>-</td></td<>  |                                      |                  | -                                 |
| Contributions and donations         12,697         -           Other         37,588         -           Total revenues         7,807,283         136,979           Expenditures:         7,807,283         136,979           Current:         1,835,912         97           Public safety         2,679,979         -           Public works         2,285,533         -           Culture and recreation         106,613         -           Miscellaneous         523,877         -           Capital outlay/construction         25,105         -           Debt service:         -         72,089           Principal retirement         -         235,000           Interest         -         72,089           Paying agent fees         -         403           Bond issuance costs         -         15,108           Total expenditures         350,264         (185,718)           Other financing sources (uses):         -         -           Sale of capital assets         -         -           Issuance of refunding bonds         -         -           Bond issuance         -         -           Bond issuance         22,106         -  |                                      |                  | 5,319                             |
| Other         37,588         -           Total revenues         7,807,283         136,979           Expenditures:         7,807,283         136,979           Current:         1,835,912         97           Public safety         2,679,979         -           Culture and recreation         106,613         -           Miscellaneous         523,877         -           Capital outlay/construction         25,105         -           Debt service:         -         72,089           Paing agent fees         -         403           Bond issuance costs         -         15,108           Total expenditures         -         15,009           Sale of capital assets         -         403           Bond issuance costs         -         15,108           Total expenditures         -         403           Bond issuance costs         -         403           Dub service:         -         -           Revenues over (under) expenditures         -         403           Other financing sources (uses):         -         -           Sale of capital assets         -         -           Issuance of refunding bonds         -         - <td></td> <td></td> <td>-</td>  |                                      |                  | -                                 |
| Total revenues         7,807,283         136,979           Expenditures:   |                                      |                  | -                                 |
| Current:         General government         1,835,912         97           Public safety         2,679,979         -           Public works         2,285,533         -           Culture and recreation         106,613         -           Miscellaneous         523,877         -           Capital outlay/construction         25,105         -           Debt service:         -         235,000           Interest         -         235,000           Interest         -         235,000           Interest         -         403           Bond issuance costs         -         15,108           Total expenditures         7,457,019         322,697           Revenues over (under) expenditures         350,264         (185,718)           Other financing sources (uses):         Sale of capital assets         5,254         -           Issuance         -         -         490,000         -           Bond issuance         -         -         -         160,00           Bond issuance         -         -         -         -         -           Bond issuance         -         -         -         -         -         -         -         <   | Total revenues                       |                  | 136,979                           |
| Current:         General government         1,835,912         97           Public safety         2,679,979         -           Public works         2,285,533         -           Culture and recreation         106,613         -           Miscellaneous         523,877         -           Capital outlay/construction         25,105         -           Debt service:         -         235,000           Interest         -         235,000           Interest         -         235,000           Interest         -         403           Bond issuance costs         -         15,108           Total expenditures         7,457,019         322,697           Revenues over (under) expenditures         350,264         (185,718)           Other financing sources (uses):         Sale of capital assets         5,254         -           Issuance         -         -         490,000         -           Bond issuance         -         -         -         160,00           Bond issuance         -         -         -         -         -           Bond issuance         -         -         -         -         -         -         -         <   | Expenditures:                        |                  |                                   |
| General government         1,835,912         97           Public safety         2,679,979         -           Public works         2,285,533         -           Culture and recreation         106,613         -           Miscellaneous         523,877         -           Capital outlay/construction         25,105         -           Debt service:         -         235,000           Interest         -         72,089           Paying agent fees         -         403           Bond issuance costs         -         15,108           Total expenditures         7,457,019         322,697           Revenues over (under) expenditures         350,264         (185,718)           Other financing sources (uses):         -         -           Sale of capital assets         5,254         -           Issuance of refunding bonds         -         -           Bond discount         -         -         -           Bond premium         -         -         -           Insurance recoveries         29,287         -         -           Transfers out         (429,669)         -         -           Transfers out         (19,758)         304,282<  |                                      |                  |                                   |
| Public safety       2,679,979       -         Public works       2,285,533       -         Culture and recreation       106,613       -         Miscellaneous       523,877       -         Capital outlay/construction       25,105       -         Debt service:       -       235,000         Principal retirement       -       235,000         Interest       -       72,089         Paying agent fees       -       403         Bond issuance costs       -       15,108         Total expenditures       7,457,019       322,697         Revenues over (under) expenditures       5,254       -         Uber financing sources (uses):       -       490,000         Bond issuance       -       -       -         Bond issuance       -       -       -         Issuance of refunding bonds       -       -       -         Bond issuance       -       -       -         Insurance recoveries       25,106       -       -         Transfers in       25,106       -       -         Transfers out       (429,669)       -       -         Total other financing sources (uses)       (370,022  |                                      | 1.835.912        | 97                                |
| Public works         2,285,533         -           Culture and recreation         106,613         -           Miscellaneous         523,877         -           Capital outlay/construction         25,105         -           Debt service:         -         72,089           Principal retirement         -         72,089           Interest         -         74,07,019           Bond issuance costs         -         15,108           Total expenditures         -         15,108           Sale of capital assets         -         490,000           Bond issuance         -         -           Bond issuance         -         -           Issuance of refunding bonds         -         -           Bond issuance         -         -           Insurance recoveries         29,287         -           Transfers in         25,106         -           Transfers out         (429,669)         -           Total other financing sources (uses)         (370,022)         490,000           Net change in fund balance         (19,758)         304,282           Fund balance - January 1         5,516,435         1,634,245   |                                      |                  | -                                 |
| Miscellaneous $523,877$ -Capital outlay/construction $25,105$ -Debt service: $25,105$ -Principal retirement- $235,000$ Interest- $72,089$ Paying agent fees- $403$ Bond issuance costs-15,108Total expenditures $7,457,019$ $322,697$ Revenues over (under) expenditures $350,264$ (185,718)Other financing sources (uses): $350,264$ -Sale of capital assets $5,254$ -Issuance of refunding bondsBond discountBond premiumInsurance recoveries $29,287$ -Transfers in $25,106$ -Transfers out(429,669)-Total other financing sources (uses) $(370,022)$ $490,000$ Net change in fund balance(19,758) $304,282$ Fund balance - January 1 $5,516,435$ $1,634,245$   |                                      |                  | -                                 |
| Capital outlay/construction         25,105         -           Debt service:         -         235,000           Interest         -         72,089           Paying agent fees         -         403           Bond issuance costs         -         15,108           Total expenditures         7,457,019         322,697           Revenues over (under) expenditures         350,264         (185,718)           Other financing sources (uses):         -         490,000           Sale of capital assets         -         -           Issuance of refunding bonds         -         -           Bond discount         -         -           Bond discount         -         -           Bond premium         -         -           Insurance recoveries         29,287         -           Transfers in         25,106         -           Transfers out         (429,669)         -           Total other financing sources (uses)         (370,022)         490,000           Net change in fund balance         (19,758)         304,282           Fund balance - January 1         5,516,435         1,634,245  | Culture and recreation               |                  | -                                 |
| Debt service: <t< td=""><td>Miscellaneous</td><td>523,877</td><td>-</td></t<>  | Miscellaneous                        | 523,877          | -                                 |
| Principal retirement       -       235,000         Interest       -       72,089         Paying agent fees       -       403         Bond issuance costs       -       15,108         Total expenditures       7,457,019       322,697         Revenues over (under) expenditures       350,264       (185,718)         Other financing sources (uses):       -       490,000         Bond discount       -       490,000         Bond premium       -       -         Insurance recoveries       29,287       -         Transfers in       25,106       -         Transfers out       (429,669)       -         Total other financing sources (uses)       (370,022)       490,000         Net change in fund balance       (19,758)       304,282         Fund balance - January 1       5,516,435       1,634,245   |                                      | 25,105           | -                                 |
| Interest       -       72,089         Paying agent fees       -       403         Bond issuance costs       -       15,108         Total expenditures       7,457,019       322,697         Revenues over (under) expenditures       350,264       (185,718)         Other financing sources (uses):       -       490,000         Sale of capital assets       5,254       -         Issuance of refunding bonds       -       490,000         Bond issuance       -       -         Bond issuance       -       -         Bond issuance       -       -         Bond premium       -       -         Insurance recoveries       29,287       -         Transfers in       25,106       -         Transfers out       (429,669)       -         Total other financing sources (uses)       (370,022)       490,000         Net change in fund balance       (19,758)       304,282         Fund balance - January 1       5,516,435       1,634,245   |                                      |                  |                                   |
| Paying agent fees       -       403         Bond issuance costs       -       15,108         Total expenditures       7,457,019       322,697         Revenues over (under) expenditures       350,264       (185,718)         Other financing sources (uses):       324,000       -         Sale of capital assets       5,254       -         Issuance of refunding bonds       -       490,000         Bond discount       -       -         Bond premium       -       -         Insurance       29,287       -         Insurance recoveries       29,287       -         Transfers in       25,106       -         Transfers out       (429,669)       -         Total other financing sources (uses)       (370,022)       490,000         Net change in fund balance       (19,758)       304,282         Fund balance - January 1       5,516,435       1,634,245  |                                      | -                |                                   |
| Bond issuance costs-15,108Total expenditures7,457,019322,697Revenues over (under) expenditures350,264(185,718)Other financing sources (uses):<br>Sale of capital assets5,254-Issuance of refunding bonds-490,000Bond discountBond issuanceBond issuanceBond premiumInsurance recoveries29,287-Transfers in25,106-Transfers out(429,669)-Total other financing sources (uses)(370,022)Net change in fund balance(19,758)304,282Fund balance - January 15,516,4351,634,245   |                                      | -                |                                   |
| Total expenditures7,457,019322,697Revenues over (under) expenditures350,264(185,718)Other financing sources (uses):<br>Sale of capital assets5,254-Issuance of refunding bonds-490,000Bond discountBond issuanceBond premiumInsurance recoveries29,287-Transfers in25,106-Transfers out(429,669)-Total other financing sources (uses)(370,022)490,000Net change in fund balance(19,758)304,282Fund balance - January 15,516,4351,634,245   |                                      | -                |                                   |
| Revenues over (under) expenditures350,264(185,718)Other financing sources (uses):<br>Sale of capital assets5,254-Issuance of refunding bonds-490,000Bond discountBond issuanceBond premiumInsurance recoveries29,287-Transfers in25,106-Transfers out(429,669)-Total other financing sources (uses)(370,022)490,000Net change in fund balance(19,758)304,282Fund balance - January 15,516,4351,634,245   |                                      | -                |                                   |
| Other financing sources (uses):<br>Sale of capital assets5,254Issuance of refunding bonds-Bond discount-Bond issuance-Bond premium-Insurance recoveries29,287Transfers in25,106Transfers out(429,669)Total other financing sources (uses)(370,022)Net change in fund balance(19,758)Fund balance - January 15,516,4351,634,245   | l otal expenditures                  | 7,457,019        | 322,697                           |
| Sale of capital assets       5,254       -         Issuance of refunding bonds       -       490,000         Bond discount       -       -         Bond issuance       -       -         Bond premium       -       -         Insurance recoveries       29,287       -         Transfers in       25,106       -         Transfers out       (429,669)       -         Total other financing sources (uses)       (370,022)       490,000         Net change in fund balance       (19,758)       304,282         Fund balance - January 1       5,516,435       1,634,245  |                                      | 350,264          | (185,718)                         |
| Issuance of refunding bonds-490,000Bond discountBond issuanceBond premiumInsurance recoveries29,287-Transfers in25,106-Transfers out(429,669)-Total other financing sources (uses)(370,022)490,000Net change in fund balance(19,758)304,282Fund balance - January 15,516,4351,634,245  |                                      | 5 254            |                                   |
| Bond discount       -       -         Bond issuance       -       -         Bond premium       -       -         Insurance recoveries       29,287       -         Transfers in       25,106       -         Total other financing sources (uses)       (429,669)       -         Net change in fund balance       (19,758)       304,282         Fund balance - January 1       5,516,435       1,634,245   |                                      | -                | 490,000                           |
| Bond issuance         -         -           Bond premium         -         -           Insurance recoveries         29,287         -           Transfers in         25,106         -           Transfers out         (429,669)         -           Total other financing sources (uses)         (370,022)         490,000           Net change in fund balance         (19,758)         304,282           Fund balance - January 1         5,516,435         1,634,245   |                                      | -                | -                                 |
| Bond premium         -         -           Insurance recoveries         29,287         -           Transfers in         25,106         -           Transfers out         (429,669)         -           Total other financing sources (uses)         (370,022)         490,000           Net change in fund balance         (19,758)         304,282           Fund balance - January 1         5,516,435         1,634,245   |                                      | -                | -                                 |
| Transfers in<br>Transfers out     25,106     -       Total other financing sources (uses)     (429,669)     -       Net change in fund balance     (370,022)     490,000       Fund balance - January 1     5,516,435     1,634,245  |                                      | -                | -                                 |
| Transfers out       (429,669)       -         Total other financing sources (uses)       (370,022)       490,000         Net change in fund balance       (19,758)       304,282         Fund balance - January 1       5,516,435       1,634,245  | •                                    | 29,287           | -                                 |
| Total other financing sources (uses)         (370,022)         490,000           Net change in fund balance         (19,758)         304,282           Fund balance - January 1         5,516,435         1,634,245  | Transfers in                         | 25,106           | -                                 |
| Net change in fund balance         (19,758)         304,282           Fund balance - January 1         5,516,435         1,634,245   | Transfers out                        | (429,669)        | -                                 |
| Fund balance - January 1         5,516,435         1,634,245   | Total other financing sources (uses) | (370,022)        | 490,000                           |
|  | Net change in fund balance           | (19,758)         | 304,282                           |
| Fund balance - December 31 \$5,496,677 \$1,938,527   | Fund balance - January 1             | 5,516,435        | 1,634,245                         |
|  | Fund balance - December 31           | \$5,496,677      | \$1,938,527                       |

## Statement 3 Page 2 of 2

| 351 Improvement<br>Bonds of 2006C | 475 2013 Infrastructure<br>Bonds  | Other Governmental<br>Funds  | Total Governmenta | al Funds     |
|-----------------------------------|---|--|-------------------|--------------|
|                                   |   |  | 2013              | 2012         |
| \$ -                              | \$ -  | \$206,417  | \$813,718         | \$1,291,585  |
| 934,027                           | 530,900   | 5,519,393  | 8,935,326         | 7,844,037    |
| -                                 | -   | 601,378  | 844,781           | 819,189      |
| -                                 | -   | 1,684,947  | 1,684,947         | 1,989,644    |
| -                                 | -   | (546,851)  | 4,086,643         | 3,499,674    |
| 934,027                           | 530,900   | 7,465,284  | 16,365,415        | 15,444,129   |
| \$1,800,298                       | \$595,872   | \$14,491,382   | \$25,678,231      | \$24,698,499 |
|                                   |   |  | \$16,365,415      | \$15,444,129 |
|                                   |   |  | 60,308,119        | 57,292,503   |
|                                   |   | N/ "   | 144,241           | 119,974      |
|                                   |   | 1 36 1   | 5,045,588         | 5,380,318    |
|                                   |   |  | 214,390           | 214,390      |
|                                   |   | All and a second | 638,000           | 832,600      |
|                                   |   |  | 30,576            | 32,220       |
|                                   |   |  |                   |              |
|                                   |   |  | (29,372,081)      | (27,649,687) |
|                                   |   |  | (132,512)         | (156,156)    |
|                                   | (and the second s |  | (344,769)         | (393,665)    |
|                                   |   |  | (374,014)         | (345,657)    |
|                                   |   |  | (10,000)          | (200,000)    |
|                                   |   | _  | (225,299)         | (214,256)    |
|                                   | (And )  | _  | \$52,287,654      | \$50,356,713 |
| 4                                 | $\bigcirc$  | =  |                   | 400,000,110  |

#### **CITY OF GRAND RAPIDS, MINNESOTA** BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2013 With Comparative Totals For December 31, 2012

|        |  | 101 General Fund | 348 Improvement<br>Bonds of 2005A |
|--------|--|------------------|-----------------------------------|
|        | Liabilities, Deferred Inflows of Resources, and Fund Balances (continued | )                |                                   |
| Fund b | alances:   |                  |                                   |
| Nons   | pendable   | \$607,301        | \$ -                              |
| Rest   | icted  | 12,479           | 1,938,527                         |
| Com    | mitted   | 243,403          | -                                 |
| Assig  | gned   |                  | -                                 |
| Unas   | signed   | 4,633,494        | -                                 |
|        | Total fund balances  | 5,496,677        | 1,938,527                         |
|        | Total liabilities, deferred inflows of resources, and fund balances      | \$6,205,391      | \$2,585,288                       |
| 0.000  |  |                  |                                   |

#### Fund balance reported above

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources, and therefore, are not reported in the funds.

Other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as

- unavilable revenue in the funds:
  - Delinquent taxes
  - Assessments not yet due or delinquent
  - Land held for resale
  - Due from component unit
  - Due from other governmental units

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds:

Bonds payable and unamortized bond premium

- Capital lease and loans payable
- Accrued interest payable
- Compensated absences payable
- Termination benefits payable
- Other post employment benefits

Net position of governmental activities

| 351 Improvement<br>Bonds of 2006C | 475 2013 Infrastructure<br>Bonds | Other Governmental<br>Funds | Total Governmen | tal Funds   |
|-----------------------------------|----------------------------------|-----------------------------|-----------------|-------------|
|                                   |                                  |                             | 2013            | 2012        |
| \$934,027                         | \$595,872                        | \$8,599,664                 | \$15,040,782    | \$13,573,19 |
| -                                 | -                                | -                           | 1,552,693       | -           |
| -                                 | -                                | -                           | 20,242          | 24,29       |
| -                                 | -                                | 674,615                     | 1,056,973       | 1,810,05    |
| -                                 | -                                | 680,485                     | 728,498         | 846,05      |
| -                                 | -                                | 658,713                     | 712,495         | 1,080,79    |
| -                                 | -                                | 71,396                      | 77,841          | 90,73       |
| -                                 | -                                | 65,604                      | 762,909         | 989,04      |
| -                                 | -                                | 206,417                     | 271,579         | 519,65      |
| -                                 | -                                | 16,276                      | 144,241         | 119,97      |
| 866,271                           | -                                | 3,518,212                   | 5,095,588       | 5,430,31    |
| -                                 |                                  | <u> </u>                    | 214,390         | 214,39      |
| \$1,800,298                       | \$595,872                        | \$14,491,382                | \$25,678,231    | \$24,698,49 |
|                                   |                                  | K.                          |                 |             |
| \$ -                              | \$2,770                          | \$166,742                   | \$274,962       | \$287,25    |
| -                                 | -                                | 30,612                      | 146,971         | 124,33      |
| -                                 |                                  | 7,009                       | 44,619          | 28,21       |
| -                                 | - 6.                             | 13,999                      | 48,706          | 46,33       |
| -                                 | 62,202                           | 86,842                      | 149,044         | 73,80       |
| -                                 | (marine)                         | 728,498                     | 728,498         | 845,99      |
| -                                 | - 70                             | 10,857                      | 12,674          | 14,72       |
| -                                 |                                  | 560,016                     | 560,016         | 755,54      |
| -                                 |                                  | 1,249,034                   | 1,255,107       | 480,89      |
| 0                                 | 64,972                           | 2,853,609                   | 3,220,597       | 2,657,08    |
| 866,271                           | A.                               | 4,172,489                   | 6,092,219       | 6,597,28    |
| 866,271                           | 0                                | 4,172,489                   | 6,092,219       | 6,597,28    |

### **CITY OF GRAND RAPIDS, MINNESOTA** BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2013 With Comparative Totals For December 31, 2012

|   | 101 General Fund | 348 Improvement<br>Bonds of 2005A |
|---|------------------|-----------------------------------|
| Assets  | ¢4.505.207       | ¢205 022                          |
| Cash and investments  | \$4,525,386      | \$385,833                         |
| Cash with escrow agent<br>Accrued interest receivable                         | 20,242           | 1,552,693                         |
| Due from other governmental units   | 382,358          | -                                 |
| Due from other funds  | 48,013           | -                                 |
| Due from component unit   | 53,782           |                                   |
| Accounts receivable   | 6,445            |                                   |
| Interfund loan receivable   | 697,305          |                                   |
| Prepaid items   | 65,162           |                                   |
| Taxes receivable - delinquent   | 127,965          |                                   |
| Special assessments receivable  | 64,343           | 646,762                           |
| Land held for resale  | 214,390          | -                                 |
| Total assets<br>Liabilities, Deferred Inflows of Resources, and Fund Balances | \$6,205,391      | \$2,585,288                       |
| Liabilities:  |                  |                                   |
| Accounts payable  | \$105,450        | \$ -                              |
| Accrued wages payable   | 116,359          | -                                 |
| Due to other governmental units   | 37,610           | -                                 |
| Due to component units  | 34,707           | -                                 |
| Contracts payable   | -                | -                                 |
| Due to other funds  | -                | -                                 |
| Deposits payable  | 1,817            | -                                 |
| Interfund loan payable  | -                | -                                 |
| Unearned revenue  | 6,073            | -                                 |
| Total liabilities   | 302,016          | 0                                 |
| Deferred inflows of resources:  |                  |                                   |
| Unavailable revenue   | 406,698          | 646,761                           |
| Total deferred inflows of resources   | 406,698          | 646,761                           |
|   | 100,070          |                                   |

|                       |               | (Expense) Revenue an                         |                      | 0                  |            |
|-----------------------|---------------|--|----------------------|--------------------|------------|
| Conital               |               | hanges in Net Position<br>Primary Government | Componen<br>Economic | nt Units<br>Public |            |
| Capital<br>Grants and | Governmental  | Business-Type                                |                      | Development        | Utilities  |
| Contributions         | Activities    | Activities                                   | Total                | Authority          | Commission |
| Contributions         | Activities    | Activities                                   | Total                | Authority          | Commission |
|                       |               |  |                      |                    |            |
| \$ -                  | (\$1,822,855) | \$ -   | (\$1,822,855)        | s s                | \$ -       |
| 21,326                | (2,017,249)   | ÷ -  | (2,017,249)          | -                  | ÷ -        |
| 3,385,362             | (1,063,398)   | -  | (1,063,398)          | <u> </u>           | _          |
| 33,094                | (934,542)     | -  | (934,542)            |                    |            |
| -                     | (1,075,117)   | _  | (1,075,117)          |                    | _          |
| 3,439,782             | (6,913,161)   | 0  | (6,913,161)          | 0                  |            |
| 5,155,702             | (0,715,101)   |  | (0,)15,101)          |                    |            |
|                       |               |  |                      |                    |            |
| -                     | -             | (30,263)                                     | (30,263)             | -                  | -          |
| -                     | -             | 116,117                                      | 116,117              | -                  | -          |
| 0                     | 0             | 85,854                                       | 85,854               | 0                  |            |
| \$3,439,782           | (6,913,161)   | 85,854                                       | (6,827,307)          | 0                  |            |
|                       |               |  |                      |                    |            |
| \$ -                  |               | 1 The  |                      | (21,661)           | _          |
| φ -                   |               |  |                      | (21,001)           | _          |
| \$0                   |               |  |                      | (21,661)           |            |
|                       |               |  |                      | (1,001)            |            |
|                       | 5,896,074     | <u> </u>                                     | 5,896,074            | 77,161             |            |
|                       | 901,179       | -  | 901,179              | -                  |            |
|                       | 1,442,510     |  | 1,442,510            | 27,898             |            |
|                       | 80,298        | 3,385  | 83,683               | 3,890              |            |
|                       | 67,523        | -  | 67,523               | -                  |            |
|                       | 26,696        | 5,266  | 31,962               | -                  |            |
|                       | 53,215        | (53,215)                                     | -                    | -                  |            |
|                       | 8,467,495     | (44,564)                                     | 8,422,931            | 108,949            |            |
|                       | 1,554,334     | 41,290                                       | 1,595,624            | 87,288             |            |
|                       | 50,733,320    | 3,095,148                                    | 53,828,468           | 2,121,637          | -          |
|                       | \$52,287,654  | \$3,136,438                                  | \$55,424,092         | \$2,208,925        |            |

## **CITY OF GRAND RAPIDS, MINNESOTA** STATEMENT OF ACTIVITIES

For The Year Ended December 31, 2013

|                                     |                        | Program Revenues        |                         |  |  |
|-------------------------------------|------------------------|-------------------------|-------------------------|--|--|
|                                     |                        | Charges For             | Operating<br>Grants and |  |  |
| Functions/Programs                  | Expenses               | Services                | Contributions           |  |  |
| Primary government:                 |                        |                         |                         |  |  |
| Governmental activities:            |                        |                         |                         |  |  |
| General government                  | \$2,420,199            | \$590,194               | \$7,150                 |  |  |
| Public safety                       | 3,117,628              | 478,032                 | 601,021                 |  |  |
| Public works                        | 5,601,025              | 716,553                 | 435,712                 |  |  |
| Culture and recreation              | 2,000,748              | 952,187                 | 80,925                  |  |  |
| Interest and fees on long-term debt | 1,309,223              |                         | 234,106                 |  |  |
| Total governmental activities       | 14,448,823             | 2,736,966               | 1,358,914               |  |  |
| Business-type activities:           |                        |                         |                         |  |  |
| Golf course                         | 554,933                | 524,670                 | -                       |  |  |
| Storm water utility                 | 434,932                | 551,049                 | -                       |  |  |
| Total business-type activities      | 989,865                | 1,075,719               | 0                       |  |  |
| Total primary government            | \$15,438,688           | \$3,812,685             | \$1,358,914             |  |  |
| Component units:                    |                        |                         |                         |  |  |
| Economic Development Authority      | \$1,006,378            | \$290,751               | \$693,966               |  |  |
| Public Utilities Commission         | -                      | -                       | -                       |  |  |
| Total component units               | \$1,006,378            | \$290,751               | \$693,966               |  |  |
|                                     | General revenues:      |                         |                         |  |  |
|                                     | General property tax   | es                      |                         |  |  |
|                                     | Payments in lieu of t  |                         |                         |  |  |
|                                     | Grants and contribut   |                         |                         |  |  |
|                                     | restricted to specif   |                         |                         |  |  |
|                                     | Unrestricted investm   |                         |                         |  |  |
|                                     | Gain on sale of capit  |                         |                         |  |  |
|                                     | Insurance recoveries   |                         |                         |  |  |
|                                     | Transfers              |                         |                         |  |  |
|                                     |                        | venues, special items a | nd transfers            |  |  |
|                                     | Change in net position |                         |                         |  |  |
|                                     | Net position - January | 1                       |                         |  |  |
|                                     |                        | per 31                  |                         |  |  |

## CITY OF GRAND RAPIDS, MINNESOTA

STATEMENT OF NET POSITION

December 31, 2013

|  |              |                   |              | Component Units                      |            |  |
|--|--------------|-------------------|--------------|--------------------------------------|------------|--|
|  |              | rimary Government |              | Economic                             | Public     |  |
|  | Governmental | Business-Type     | Total        | Development                          | Utilities  |  |
| Assets:  | Activities   | Activities        | 2013         | Authority                            | Commission |  |
| Cash and investments                             | \$15,040,782 | \$511,069         | \$15,551,851 | \$885,784                            |            |  |
| Cash with escrow agent                           | 1,552,693    |                   | 1,552,693    |                                      |            |  |
| Accrued interest                                 | 20,242       | -                 | 20,242       | -                                    |            |  |
| Due from other governmental units                | 1,087,549    | -                 | 1,087,549    | -                                    |            |  |
| Due from primary government                      | -            | -                 | -            | -<br>-                               |            |  |
| Due from component units                         | 712,495      | 45,777            | 758,272      |                                      |            |  |
| Accounts receivable - net                        | 77,841       | 26,327            | 104,168      | 41,873                               |            |  |
| Internal balances                                | 202,893      | (202,893)         | -            |                                      |            |  |
| Prepaid items                                    | 271,579      | 2,072             | 273,651      | -                                    |            |  |
| Property taxes receivable                        | 144,241      | -                 | 144,241      | -                                    |            |  |
| Special assessments receivable                   | 5,045,588    | -                 | 5,045,588    |                                      |            |  |
| Inventories - at cost                            | -            | -                 | -            | -                                    |            |  |
| Land held for resale                             | 214,390      | - /               | 214,390      | 1,233,217                            |            |  |
| Notes receivable                                 | -            | - 1               | 1-1-1        | 167,936                              |            |  |
| Restricted cash and investments                  | -            | -                 | -            | -                                    |            |  |
| Restricted accounts receivable                   | -            | -                 | - Annal      | -                                    |            |  |
| Financial assurance landfill closure             | -            | <u> </u>          | -            | -                                    |            |  |
| Capital assets - nondepreciable                  | 8,909,192    | 912,436           | 9,821,628    | -                                    |            |  |
| Capital assets - net of accumulated depreciation | 51,398,927   | 1,951,582         | 53,350,509   | -                                    |            |  |
| Total assets                                     | 84,678,412   | 3,246,370         | 87,924,782   | 2,328,810                            |            |  |
|  |              | 1841              |              |                                      |            |  |
| iabilities:                                      |              | N A               |              |                                      |            |  |
| Accounts payable                                 | 274,962      | 14,102            | 289,064      | 1,760                                |            |  |
| Accrued wages and other liabilities              | 146,971      | 7,274             | 154,245      | -                                    |            |  |
| Due to other governmental units                  | 44,619       | 2,147             | 46,766       | -                                    |            |  |
| Due to component units                           | 48,706       | 10,925            | 59,631       | -                                    |            |  |
| Contracts payable                                | 149,044      | -                 | 149,044      | 18,125                               |            |  |
| Deposits payable                                 | 12,674       | 23,000            | 35,674       | -                                    |            |  |
| Due to primary government                        | · // -       | -                 | -            | -                                    |            |  |
| Accrued interest payable                         | 344,769      | 1,045             | 345,814      | -                                    |            |  |
| Unearned revenue                                 | 1,255,107    | 40,932            | 1,296,039    | -                                    |            |  |
| Termination benefits payable:                    | - Ballon     |                   |              |                                      |            |  |
| Due within one year                              | -            | -                 | -            | -                                    |            |  |
| Due in more than one year                        | 10,000       | -                 | 10,000       | -                                    |            |  |
| Other post employment benefits                   | 225,299      | 5,927             | 231,226      | -                                    |            |  |
| Landfill closure costs:                          | W            |                   |              |                                      |            |  |
| Due in more than one year                        | -            | -                 | -            | -                                    |            |  |
| Demand payment deferral:                         |              |                   |              |                                      |            |  |
| Due within one year                              | -            | -                 | -            | -                                    |            |  |
| Due in more than one year                        | -            | -                 | -            | -                                    |            |  |
| Noncurrent liabilities:                          |              |                   |              |                                      |            |  |
| Due within one year                              | 5,129,890    | 680               | 5,130,570    | -                                    |            |  |
| Due in more than one year                        | 24,748,717   | 3,900             | 24,752,617   | 100,000                              |            |  |
| Total liabilities                                | 32,390,758   | 109,932           | 32,500,690   | 119,885                              |            |  |
|  |              |                   |              | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |            |  |
| let position:                                    | 21 9/1 /17   | 2 9 ( 4 0 1 9     | 24 725 (25   |                                      |            |  |
| Net investment in capital assets                 | 31,861,617   | 2,864,018         | 34,725,635   | -                                    |            |  |
| Restricted for:                                  | ( (35 300    |                   | ( (======    |                                      |            |  |
| Debt service                                     | 6,675,782    | -                 | 6,675,782    | -                                    |            |  |
| Itasca County's equity interest in Airport       | 45,571       | -                 | 45,571       | -                                    |            |  |
| Other purposes                                   | 609,479      | -                 | 609,479      | -                                    |            |  |
| Unrestricted                                     | 13,095,205   | 272,420           | 13,367,625   | 2,208,925                            |            |  |
| Total net position                               | \$52,287,654 | \$3,136,438       | \$55,424,092 | \$2,208,925                          | \$0        |  |

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# BASIC FINANCIAL STATEMENTS

**Long-term debt**. At the end of the current fiscal year, the City had total long-term debt outstanding of \$29,504,593 (excluding compensated absences), an increase of \$1,698,750 from 2012. Of the total outstanding amount:

- \$20,600,000 is general obligation improvement debt that is supported in part by special assessments,
- \$805,000 is general obligation tax increment debt which financed the City's economic development program,
- \$7,740,000 are CIP Bonds, Street Reconstruction Bonds and an Equipment Certificate that is supported by property tax levies,
- \$359,593 of capital lease and loans payable in addition to unamortized bond premiums.

## City of Grand Rapids' Outstanding Debt

G.O. Improvement Bonds, G.O. Tax Increment Bonds, other G.O. Bonds, capital leases, loans and bond premium:

|  | Government   | Business-Type Activities |       |        | Totals |              |              |
|--|--------------|--------------------------|-------|--------|--------|--------------|--------------|
|  | 2013 2012    |                          | 2013  |        | 2012   | 2013         | 2012         |
| General obligation improvement bonds   | \$20,600,000 | \$22,530,000             | \$    | Page 1 | \$ -   | \$20,600,000 | \$22,530,000 |
| General obligation tax increment bonds | 805,000      | 820,000                  |       | -      | -      | 805,000      | 820,000      |
| Other general obligation bonds         | 7,740,000    | 4,160,000                | N 200 | -      | -      | 7,740,000    | 4,160,000    |
| Capital leases, loans, bond premium    | 359,593      | 295,843                  |       | -      | -      | 359,593      | 295,843      |
|  |              | e V                      |       |        |        |              |              |
| Total                                  | \$29,504,593 | \$27,805,843             |       | \$0    | \$0    | \$29,504,593 | \$27,805,843 |

During 2013, the City issued two bonds for infrastructure:

- \$1,525,000 General Obligation Improvement Refunding Bonds, Series 2013A
- \$4,025,000 General Obligation Street Reconstruction Bonds, Series 2013B

At that time, Moody's Investor Services assigned an A1 rating to these bond issues, and affirmed the A1 rating on the City's outstanding debt.

State statutes limit the amount of general obligation debt a Minnesota city may issue to 3% of total Estimated Market Value. The current debt limitation for the City is \$21,024,006. Of the City's outstanding debt, \$5,798,436 is counted within the statutory limitation.

Additional information on the City's long-term debt can be found in Note 7.

**Requests for information.** This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, 420 North Pokegama Avenue, Grand Rapids, Minnesota 55744-2662.

## **Budgetary Highlights**

**General Fund.** The General Fund had a decrease in fund balance of \$19,758. The General Fund revenue was over budget by \$373,279. The General Fund received \$109,000 more in delinquent taxes and property taxes on previously annexed areas than budgeted as discussed earlier. The City also received approximately \$48,500 in state and federal funds for grants not budgeted, and approximately \$60,000 more in Police and Fire Insurance Premium not budgeted. The City also received \$70,000 in excess school levy.

Total expenditures were over budget by \$534,560 due to the Public Works being over budget by \$282,893 due to record snow storms. The Public Safety Department was over budget by \$100,796 due to motor fuels exceeding the budget by \$21,000 and a \$15,000 increase to the general liability insurance due to a change in asset allocation. Capital outlay is over by \$25,000 due to the purchase of a new squad care to replace the one demolished. City wide costs were also over budget by \$45,126 due to retirees health insurance contribution of \$70,000 that was paid early.

This decrease in the fund balance puts the City within \$147,000 of its targeted unassigned fund balance for the General Fund and contributes to the amount the City has committed to revenue stabilization pay back.

The General Fund Personnel budgets in Administration, Finance, and Recreation were amended for 2013.

## Capital Asset and Debt Administration

**Capital assets**. The City's gross investment in capital assets for its governmental and business-type activities as of December 31, 2013, amounts to \$63,172,137 (net of accumulated depreciation). This investment in capital assets includes land, construction in progress, buildings, infrastructure, machinery and equipment.

|                                   | Government        | Governmental Activities |                 | pe Activities   | Totals       |                    |
|-----------------------------------|-------------------|-------------------------|-----------------|-----------------|--------------|--------------------|
|                                   | 2013              | 2012                    | 2013            | 2012            | 2013         | 2012               |
|                                   | <b>#5 (02 05)</b> | <b>#5 406 550</b>       | <b>#006 205</b> | <b>#006 207</b> | ¢c 500 400   | <b>A</b> C 100 000 |
| Land and land improvements        | \$5,693,076       | \$5,496,552             | \$906,387       | \$906,387       | \$6,599,463  | \$6,402,939        |
| Building and improvements         | 11,492,281        | 11,741,989              | 1,614,841       | 1,677,792       | 13,107,122   | 13,419,781         |
| Vehicles, equipment and furniture | 4,616,855         | 4,272,660               | 336,741         | 171,361         | 4,953,596    | 4,444,021          |
| Infrastructure                    | 35,289,791        | 31,176,867              | -               | -               | 35,289,791   | 31,176,867         |
| Construction in progress          | 3,216,116         | 4,604,435               | 6,049           | -               | 3,222,165    | 4,604,435          |
|                                   |                   |                         |                 |                 |              |                    |
| Total                             | \$60,308,119      | \$57,292,503            | \$2,864,018     | \$2,755,540     | \$63,172,137 | \$60,048,043       |

# City of Grand Rapids' Capital Assets (Net of Accumulated Depreciation)

Additional information on the City's capital assets can be found in Note 6.

The 2006C Improvement Bonds had a fund balance increase of \$386,795 due to \$442,500 in prepayments of assessments. The 2006B Refunding Bonds had a slight fund balance decrease due to fiscal fees exceeding investment income. The 2005A Improvement Bonds had a fund balance increase of \$304,282 due to a cross over refunding bond that was issued to pay off the bond issue in February 2014. The 2013 Infrastructure Bonds increased by \$1,094,814 due to bonds that were issued in 2013 for street reconstruction projects.

The nonmajor special revenue funds decreased by \$44,817 for 2013.

- The Central School had deficit of (\$53,993) due toextensive building maintenance repairs.
- The Civic Center had \$23,966 in revenue over expenditures in 2013 but previously had a deficit of (\$111,678) due to a loan and previous year's deficits, consequently the deficit was reduced to (\$87,712).
- The City received the Itasca Calvary Cemetery as part of the final annexation of Grand Rapids Township in 2010. In 2013, the Cemetery fund had revenues over expenditures of \$11,578, due to personnel costs being less than budgeted.

The nonmajor debt service funds increased by (\$1,127,762). The 2012C Grant Anticipation Note received federal proceeds in the amount of \$877,000 in October of 2013 and the final payoff will be February 2014. The 2004A and 2005A Improvement bonds were refunded in 2013 and the bond proceeds are recorded in that fund. The 2012A Improvement Bond issue received the first tax levy for the principal amount due for the February bond payment totaling \$124,500.

The nonmajor capital project funds increased by \$1,927,502. The 2011 Infrastructure Bonds decreased by \$950,061 due to a closing and transferring the Federal Grant Anticipation proceeds to the debt service fund for final Payoff in February 2014. The 2012 Infrastructure Bonds decreased by \$288,380 due to final construction payment on project. The Permanent Improvement Revolving Fund decreased by \$146,168 due to infrastructure construction for property being developed with the owner being specially assessed at 100%.

**Proprietary funds**. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The Golf Course had operating loss of \$28,095. While the operating expenses decreased by \$6,247, the operating revenues decreased by \$36,983 due to a significant reduction in season pass sales.

The Storm Water Utility had operating income of \$116,117. Operating revenues increased by \$52,860 due to rate increases in the storm water utility fees. Operating expenses increased by \$93,645 due to a \$32,000 increase in contracted services, a \$24,000 increase in motor fuels and a \$15,000 increase in personnel costs because of record snow storms. There was also an operating transfer for \$49,715 for a capital asset purchase.

#### **Business-Type Activities**

Business-type activities increased the City's net position by \$41,290 in 2013. The City has two Business-Type Activities – Pokegama Golf Course and a Storm Water Utility Fund. The net position of the Pokegama Golf Course decreased \$27,111 in 2013 compared to a \$4,089 increase in 2012. The Golf Course purchased a utility tractor for \$16,400 in 2013.

The Storm Water Utility Fund is used to pay for storm water maintenance and infrastructure construction. The net position of the Storm Water Utility Fund increased \$68,401 in 2013 compared to a \$60,997 increase in 2012. This fund was established in 2004 with storm water utility charges implemented on January 1, 2005. Any funds that are not used for storm water utility maintenance by the Public Works Department are used to reduce storm water infrastructure improvement project costs.

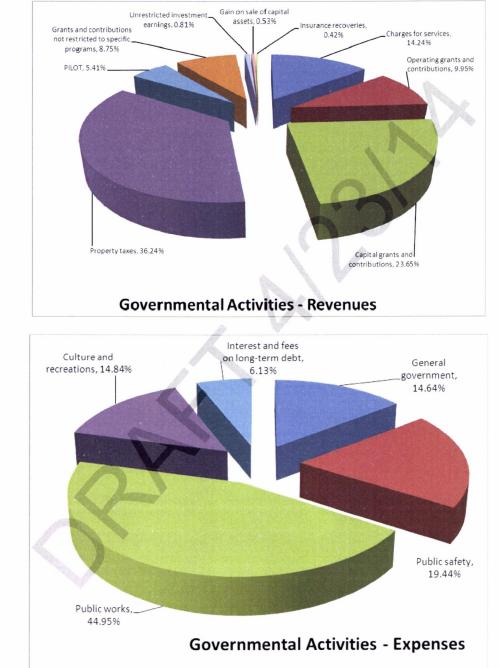
#### Financial Analysis of the Government's Funds

**Governmental Funds**. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$16,365,415. Approximately 5% of this total amount (\$813,718) constitutes nonspendable fund balance and approximately 55% (\$8,935,326) constitutes restricted fund balance. The remainder of the fund balance consists of amounts committed (\$844,781) and assigned (\$1,684,947) by City Council, as well as unassigned fund balance (\$4,086,643). Additional information about the City's fund balance classifications can be found in Note 14.

The general fund balance decreased by \$19,758 in 2013, compared to a \$495,234 increase in 2012. Prior to other financing sources and uses and special items, the General Fund balance increased \$350,264 in 2013 compared to a \$77,650 increase in 2012. Key elements of this increase are as follows:

- The City's tax levy for the General Fund increased \$216,839 for 2013. Property taxes from the annexed areas and payment of delinquent property taxes were \$109,000 over the budgeted amount.
- Intergovernmental revenue was \$202,962 over budget due largely to \$70,000 in excess school levy from the State of Minnesota, \$60,389 in additional insurance premiums from State of Minnesota. There were also several other grants that were received that had not been budgeted totaling \$48,500.
- The Public Works expenditure budget was over budget by \$305,665 due largely to record snowfalls. January through April 2013 had record snow storms along with December 2013 with a record setting 30.5 inches.



Below are specific graphs that provide comparisons of the governmental activities revenues and expenditures:

|  | Governmental Activities |              | Business-Ty | pe Activities | Totals       |              |  |
|--|-------------------------|--------------|-------------|---------------|--------------|--------------|--|
| -  | 2013                    | 2012         | 2013        | 2012          | 2013         | 2012         |  |
| Revenues:  |                         |              |             |               |              |              |  |
| Program revenues:  |                         |              |             |               |              |              |  |
| Charges for services   | \$2,736,966             | \$2,249,728  | \$1,075,719 | \$1,059,842   | \$3,812,685  | \$3,309,570  |  |
| Operating grants and contributions                                   | 1,358,914               | 1,572,878    | -           | -             | 1,358,914    | 1,572,878    |  |
| Capital grants and contributions                                     | 3,439,782               | 3,737,070    | -           | 100           | 3,439,782    | 3,737,170    |  |
| General revenues:  |                         |              |             |               | (Dea         |              |  |
| Taxes  | 5,896,074               | 5,725,515    | -           | -             | 5,896,074    | 5,725,515    |  |
| Payments in lieu of taxes (PILOT)                                    | 901,179                 | 854,998      | -           | -             | 901,179      | 854,998      |  |
| Grants and contributions not   |                         |              |             | 0             |              |              |  |
| restricted to specific programs                                      | 1,442,510               | 1,382,817    | -           | 7             | 1,442,510    | 1,382,817    |  |
| Unrestricted investment earnings                                     | 80,298                  | 128,235      | 3,385       | 5,885         | 83,683       | 134,120      |  |
| Gain on sale of capital assets                                       | 67,523                  | 83,853       | -           | -             | 67,523       | 83,853       |  |
| Insurance recoveries   | 26,696                  | 63,471       | 5,266       | 5,530         | 31,962       | 69,001       |  |
| Total revenues   | 15,949,942              | 15,798,565   | 1,084,370   | 1,071,357     | 17,034,312   | 16,869,922   |  |
| -  |                         |              |             | 1-1           |              |              |  |
| Expenses:  |                         |              |             | Sand A        |              |              |  |
| General government   | 2,420,199               | 2,206,280    | ALC: NO.    | - 10          | 2,420,199    | 2,206,280    |  |
| Public safety  | 3,117,628               | 2,929,368    |             | end -         | 3,117,628    | 2,929,368    |  |
| Public works   | 5,601,025               | 6,772,303    | <u> </u>    | -             | 5,601,025    | 6,772,303    |  |
| Culture and recreation   | 2,000,748               | 2,235,595    |             | <i>A</i> -    | 2,000,748    | 2,235,595    |  |
| Interest and fees on long-term debt                                  | 1,309,223               | 921,653      | N 1. d      | -             | 1,309,223    | 921,653      |  |
| Golf course  | -                       | _            | 554,933     | 561,484       | 554,933      | 561,484      |  |
| Storm water utility  | -                       |              | 434,932     | 341,287       | 434,932      | 341,287      |  |
| Total expenses   | 14,448,823              | 15,065,199   | 989,865     | 902,771       | 15,438,688   | 15,967,970   |  |
| Change in net position before special items and tra<br>Special items | 1,501,119               | 733,366      | 94,505      | 168,586       | 1,595,624    | 901,952      |  |
| Transfers - primary government                                       | 53,215                  | 103,500      | (52 215)    | (102 500)     |              | -            |  |
| Transfers - primary government                                       | 33,213                  | 103,300      | (53,215)    | (103,500)     |              |              |  |
| Change in net position   | 1,554,334               | 836,866      | 41,290      | 65,086        | 1,595,624    | 901,952      |  |
| Net position - January 1   | 50,733,320              | 49,896,454   | 3,095,148   | 3,030,062     | 53,828,468   | 52,926,516   |  |
| Net position - December 31   | \$52,287,654            | \$50,733,320 | \$3,136,438 | \$3,095,148   | \$55,424,092 | \$53,828,468 |  |
|  |                         |              |             |               |              |              |  |

# City of Grand Rapids' Changes in Net Position

- Capital grants and contributions decreased by \$297,288. In 2012, the City received less grant funding for infrastructure than in 2013. Public Works did receive a \$456,000 Federal Grand for Airport Capital Projects.
- Taxes increased by \$170,559. The City received \$39,000 more in taxes from the newly annexed area than budgeted and \$92,000 in delinquent taxes and tax forfeit sales that was not budgeted. Also, \$96,000 was received in additional fiscal disparities distribution.
- General Government expenses increased by \$213,919 due to easement purchases and demolition cost. Payment made to component unit for \$27,712 for land sale. Adjustments in salaries for the compensation study along with increases to salaries and healthcare benefits.
- Public Safety expenses increased by \$188,260 due to adjustments in salaries for the compensation study along with increases to salaries and healthcare benefits.
- Public works expenses decreased by \$1,171,278 due to the expensed portion of the projects decreasing from 2012 to 2013 by approximately \$1,300,000.
- Culture and Recreation expenses decreased by \$ 234,847 due to the IRA Civic Center building being fully depreciated in 2012.
- Interest and fees on long-term debt increased by \$387,570 due to unamortized bond issuance costs that were expensed in 2013 with the implementation of GASB No. 65.

|                                   | Government   | Governmental Activities |             | e Activities | Totals       |              |
|-----------------------------------|--------------|-------------------------|-------------|--------------|--------------|--------------|
|                                   | 2013         | 2012                    | 2013        | 2012         | 2013         | 2012         |
|                                   |              |                         |             |              | 100          |              |
| Current and other assets          | \$24,370,293 | \$23,455,790            | \$382,352   | \$386,948    | \$24,752,645 | \$23,842,738 |
| Capital assets                    | 60,308,119   | 57,292,503              | 2,864,018   | 2,755,540    | 63,172,137   | 60,048,043   |
| Total assets                      | \$84,678,412 | \$80,748,293            | \$3,246,370 | \$3,142,488  | \$87,924,782 | \$83,890,781 |
|                                   |              |                         |             | (b).         |              |              |
| Long-term liabilities outstanding | \$30,113,906 | \$28,565,756            | \$10,507    | \$9,941      | \$30,124,413 | \$28,575,697 |
| Other liabilities                 | 2,276,852    | 1,449,217               | 99,425      | 37,399       | 2,376,277    | 1,486,616    |
| Total liabilities                 | \$32,390,758 | \$30,014,973            | \$109,932   | \$47,340     | \$32,500,690 | \$30,062,313 |
|                                   |              |                         |             |              |              |              |
| Net position:                     |              |                         | 4           | B Car        |              |              |
| Net investment in capital assets  | \$31,861,617 | \$30,975,963            | \$2,864,018 | \$2,755,540  | \$34,725,635 | \$33,731,503 |
| Restricted                        | 7,330,832    | 12,077,081              |             | ₹ - ×        | 7,330,832    | 12,077,081   |
| Unrestricted                      | 13,095,205   | 7,680,276               | 272,420     | 339,608      | 13,367,625   | 8,019,884    |
| Total net position                | \$52,287,654 | \$50,733,320            | \$3,136,438 | \$3,095,148  | \$55,424,092 | \$53,828,468 |
|                                   |              |                         |             | 10000        |              |              |

#### **CITY OF GRAND RAPIDS' NET POSITION**

A portion of the City's net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$13,367,625) may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities.

### **Governmental Activities**

Governmental activities increased the City's net position by \$1,554,334 in 2013. Key elements of this increase are as follows:

- Charges for services increased by \$487,238. General Government increased by \$155,245 due to new contracts with Arbo Township maintenance services and an increase in building permit revenue. Public Works increased by \$297,484 due to infrastructure payments from the Public Utilities Commission. Public Safety increased by \$44,410 due to the implementation of the Traffic Education Program. Culture and Recreation decreased by \$9,901 due to a \$7,400 reduction in class activity fees and a \$4,700 reduction in Library fines.
- Operating grants and contributions decreased by \$213,964. General Government and Culture and Recreation decreased by \$273,483 due to one-time grants that were received in 2012. Public Works increased by \$103,950 due to Taconite Production Tax proceeds to be distributed to the Myles Reif Performing Arts Center project. Public Safety increased by \$89,800 due to increases in both fire and police insurance premium tax, and \$16,000 in additional Haz-Mat training proceeds.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements provide separate information for the following agency funds:

- Lodging Tax
- Cable TV Commission

The basic fiduciary fund financial statement can be found on page 46 of this report.

**Notes to the financial statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government–wide and fund financial statements. The notes to the financial statements can be found on pages 47 through 87 of this report.

**Other information.** The combining statements referred to earlier in connection with nonmajor governmental funds, agency funds, and EDA component unit is presented immediately following the required supplementary information on budgetary comparisons. Combining and individual fund statements and schedules can be found on pages 95 through 143 of this report.

## Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$55,424,092 at the close of the most recent fiscal year.

The largest portion of the City's net position (\$34,725,635 or 63% percent) reflects its investment in capital assets (e.g. land, infrastructure, buildings, machinery, and equipment) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**Governmental funds**. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near term financial decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

For 2013, the City maintained four individual major governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance for the following major funds:

- General fund
- General Obligation Improvement Bonds of 2005A Debt service fund
- General Obligation Improvement Bonds of 2006C Debt service fund
- 2013 Infrastructure Bonds Capital project fund

Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of subcombining statements elsewhere in this report.

The City adopts an annual appropriated budget for its general and special revenue funds.

A budgetary comparison statement has been provided for those funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 36 through 42 of this report.

**Proprietary funds**. The City maintains two enterprise funds as a part of its proprietary fund type. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its golf course and storm water utility operations. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic proprietary fund financial statements can be found on page 43 through 45 of this report.

**Government-wide financial statements**. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, and culture and recreation. The business-type activities of the City include a golf course and a storm water utility.

The government-wide financial statements include not only the City itself (known as the primary government), but also two legally separate entities (Public Utilities Commission and Economic Development Authority) for which the City is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government itself. The Public Utilities Commission issues separate financial statements. The Economic Development Authority does not.

The government-wide financial statements can be found on pages 33 through 35 of this report.

**Fund financial statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Grand Rapids (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2013. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 3 through 7 of this report.

## **Financial Highlights**

The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$55,424,092 (net position). Of this amount, \$13,367,625 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors in accordance with the City's fund designations and fiscal policies.

The City's total net position increased by \$1,595,624. The governmental activities of the City increased by \$1,554,334 due to the amount of the expensed portion of projects decreasing from 2012 to 2013 by approximately \$1,300,000. The IRA Civic Center building was fully depreciated in 2012 decreasing the depreciation expense by approximately \$259,000.

The Business-Type Activities increased by \$41,290 due to an operating gain of approximately \$68,401 in the Storm Water Utility Fund.

As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$16,365,415. Of this amount, \$8,935,326 is restricted by external constraints established by creditors, grantors, contributors, or by state statutory provisions.

At the end of the current fiscal year the general fund balance was \$5,496,677. Of that amount, \$607,301 was in a nonspendable form, \$12,479 was restricted, \$243,403 was committed and \$4,633,494 was unassigned.

The City's total debt increased from \$27,805,843 to \$29,504,593 (excluding compensated absences). The City issued the following bonds in 2013:

- \$1,525,000 General Obligation Improvement Refunding Bonds, Series 2013A
- \$4,025,000 General Obligation Street Reconstruction Bonds, Series 2013B

## **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

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information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Grand Rapids, Minnesota's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, statistical section and other information, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section, statistical section and other information have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated \_\_\_\_\_\_, 2014, on our consideration of the City of Grand Rapids, Minnesota's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Grand Rapids, Minnesota's internal control over financial reporting and compliance.

### HLB TAUTGES REDPATH, LTD.

, 2014

design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Grand Rapids, Minnesota, as of December 31, 2013, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter – Implementation of GASB 65

As described in Note 22 to the financial statements, in 2013, the City adopted new accounting guidance, GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*. Our opinion is not modified with respect to this matter.

#### **Report on Summarized Comparative Information**

We have previously audited the City of Grand Rapids, Minnesota's 2012 financial statements, and we expressed an unmodified audit opinion on the respective financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information in our report dated June 18, 2013. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2012 is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information and the schedule of funding progress, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council City of Grand Rapids, Minnesota

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the Economic Development Authority (a discretely presented component unit) each major fund, and the aggregate remaining fund information of the City of Grand Rapids, Minnesota, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise City of Grand Rapids, Minnesota's basic financial statements as listed in the table of contents. We did not audit the financial statements of the Public Utilities Commission (a discretely presented component unit).

#### Management's Responsibility for the Financial Statements

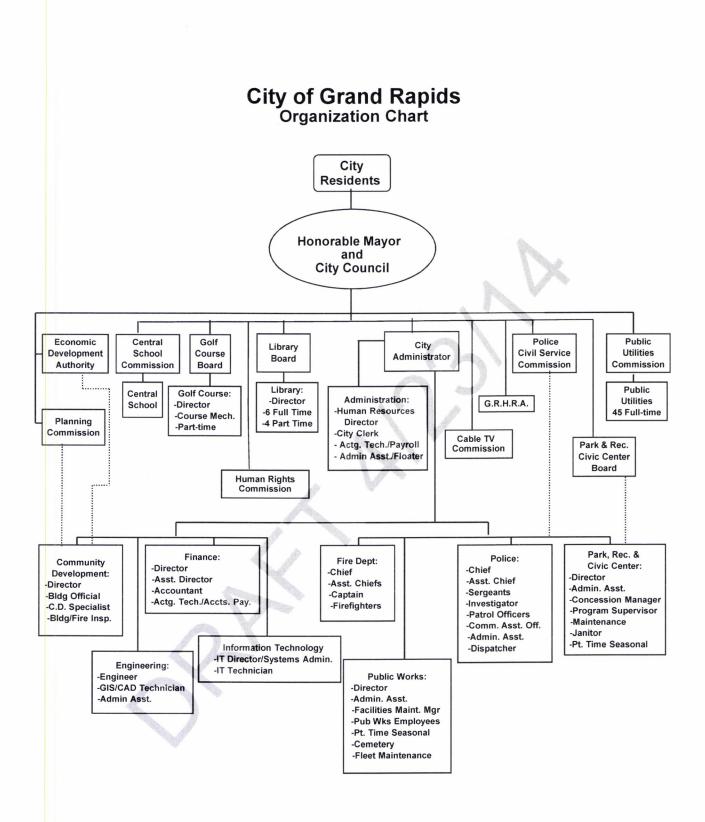
Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Public Utilities Commission (a discretely presented component unit), which represent \_\_\_\_\_ percent of the total net position and \_\_\_\_\_\_ percent of total revenues of the primary government and its discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Public Utilities Commission, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to

II. FINANCIAL SECTION



#### **CITY OF GRAND RAPIDS, MINNESOTA** PRINCIPAL CITY OFFICIALS December 31, 2013

Mayor: Dale Adams

Council Members: Barb Sanderson Joe Chandler Dale Christy Ed Zabinski

City Administrator: Shawn Gillen (through February 28, 2013) Tom Pagel (beginning March 1, 2013)

Finance Director - Treasurer: Shirley Miller (through June 28, 2013) Barbara Baird (beginning June 29, 2013) Term Expires

December 31, 2014

December 31, 2014 December 31, 2014 December 31, 2016 December 31, 2016

Appointed Appointed

Appointed Appointed



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Grand Rapids Minnesota

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2012

Executive Director/CEO

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Finance Department. We would like to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. The Mayor and City Council are to be commended for their diligence and resolve in keeping the City in sound and stable financial condition. The City Council's commitment to continually plan for the City's future and dedication to maintain high financial standards has helped the City maintain its strong financial condition.

Respectfully submitted,

Tom Pagel City Administrator Barbara A. Baird Finance Director Realizing the volatility of Local Government Aid (LGA) and the loss of the Market Value Homestead Credit, the City Council is developing funding mechanisms that will assist in minimizing the uncontrolled fluctuations in outside funding along with creating efficiencies in the work force. The City is focusing on reducing the growth of expenditures by making permanent adjustments to the base. The City, (GRPUC), and other cities and townships are working to share services to reduce costs for both the City, GRPUC, and the partnering cities and townships. The City of Grand Rapids recently entered into an agreement with the City of Cohasset to provide public works assistance which will also provide additional resources for the City. The City has received a grant for a facilitator to identify and implement collaboration opportunities among local municipalities and townships. The purpose is to find ways to improve efficiency and lower taxes without losing the identity of individual communities.

#### **Relevant Financial Policies**

In 2011, the City implemented Governmental Accounting Standards Board (GASB) Statement 54 and adopted a new Fund Balance Policy. The City Council passed a resolution committing funds for revenue stabilization that allows the City to use unreserved fund balance to offset revenue decreases during an economic recession. The Policy outlines a method to replenish the amount used over an eight-year period. Due to the loss of state aids, the City has had to utilize the revenue stabilization policy and will be replenishing the fund balance over the next several years.

#### Major initiatives

Energy reduction continued to be a focus of the City in 2013. The conversation to LED light fixtures continued in City Hall, the Library, and on local streets.

Continued extension of natural gas through a franchise agreement with NW Gas, extended natural gas to more rural residential areas in the Isleview, Horseshoe Lake, and Mishawaka Road Corridors. In addition, the City entered into a joint powers agreement with Harris Township for the regulation of gas rates. This agreement and extensions reduced the cost of living for residents who connected to the system by approximately \$600 annually.

Street projects continued to assist the City in achieving its goal of becoming a "walkable" community. New sidewalk was installed along 13<sup>th</sup> Street SW/SE along with trail construction on 21<sup>st</sup> Street SE.

On road ATV/OHV routes were designated in the SE area of the City. These designations will allow for the connection of the City's hotels and restaurant's to hundreds of miles of trails to the south of the City creating additional tourism and economic development.

Awards and Acknowledgements. The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Grand Rapids for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2012. This was the twenty first consecutive year that the government has received this prestigious award. In order to be awarded a Certificate of Achievement, the government published an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

In 2010, the City established a TIF Housing District for a 58-unit housing project. The first two structures were opened in the spring of 2012 with all 29 units pre-leased. The second 29-unit structure is nearing completion. Based upon the developments great success, the developer, Kuepers, Inc., is now planning the construction of a third 29-unit apartment structure, scheduled to begin in June of 2013.

In July of 2013, the City approved an application for a TIF housing district to support the public infrastructure required to develop a new 73-unit senior housing/assisting living facility beginning in August 2013. This project, an estimated cost of \$10.8 million, is being developed by Majestic Pines Grand LLC on a 13-acre site near the hospital.

The GREDA, with City and Itasca County tax abatement assistance, and grant assistance from the Iron Range Resources and Rehabilitation Board (IRRRB), facilitated the sale of a downtown block comprised of a vacant church, rectory, and parochial school. The proposed project, being developed by Innovative Partners, LLC, involves the removal of all abandoned structures and the development of two four-story, 18-unit, market rate apartment structures, at an estimated construction cost of \$5.5 million. The demolition work is set to begin in early spring 2013 and construction of the apartments is set to begin in July 2013.

In the fall of 2012, GREDA attracted the relocation and expansion of DC Manufacturing to a GREDA development site adjacent to the Itasca Eco-Industrial Park in the City. Since its establishment in 1990, DC Manufacturing has established an extensive national and international client base made up of many of the world's largest power companies. The new 9,800 square-foot manufacturing building is developed on property purchased by the Company from GREDA. GREDA partnered with the City, Itasca County and the IRRRB in attracting this expansion. In June of 2013, GREDA attracted the relocation and expansion of Hammerlund Construction, a growing local employer with an annual payroll of approximately \$15 million, will construct a new headquarters, equipment yard and equipment service building, beginning in July of 2013. The \$2.7M project is partially funded by a \$350,000 grant from IRRRB to the City.

In 2011 Magnetation Inc, relocated their corporate headquarters to Grand Rapids. Magnetation, Inc. a rapidly expanding company which has recently formed a partnership with AK Steel, was incorporated in December 2006 and is a business that is based on a unique and proprietary mineral processing circuit (the Magnetation Process<sup>™</sup> (patented) & Rev3<sup>™</sup> Separator (patent-pending) invented and developed by Magnetation principles. The Magnetation Process<sup>™</sup> is designed to produce iron ore concentrate by recovering weakly magnetic iron oxide particles from low-grade natural ore tailings basins, already-mined iron formation stockpiles and newly mined iron formation. Magnetation's first plant in nearby Keewatin, MN came online in 2009 and was quickly expanded to increase output capacity in 2010. Construction of the second plant in Taconite, MN began in 2011. Magnetation's rapid growth will necessitate a third facility in Chisholm, Minnesota, which is projected to employ hundreds over the next five years.

The City is located on the western edge of the Mesabi Iron Range. Minnesota Steel, owned by Essar Global Limited, is building the first complex in North America to include iron mining, ore processing, direct reduction, and steelmaking on a single site approximately 16 miles east of Grand Rapids. Minnesota Steel's 1.6 billion dollar investment will combine a high-quality ore body with modern and commercially proven technology to develop a vertically integrated steel mill. The construction of the first phase, which will establish taconite production on the site, is well underway. Essar has set as a goal to have 75% of the building construction for this phase done, with buildings enclosed, by November 2013. To date, Essar has already invested some \$200M in owner equity in the project. Once both phases are on-line, including steel making, the plant will employ approximately 500 full-time employees and will generate approximately 2,000 spin-off jobs. During this construction, the project will employ approximately 2,500 workers.

#### Long-term financial planning

The City has a Five Year Capital Improvement Plan for infrastructure and equipment and a Pavement Management Plan for streets. The City analyzes each capital project to determine if sufficient funding is in place and how the project will affect the levy. Excess General Fund balances are annually allocated to capital equipment and building replacements. Projects that have additional outside funding are given a higher priority. This policy has allowed the City to meet future infrastructure and capital equipment needs without a significant increase in the levy.

In 2010, the City annexed the final area in a ten-year Orderly Annexation process of Grand Rapids Township. Each area annexed is phased into the City's tax rate over a period of five years. While the City will have an increased tax base, it also has increased costs for public safety, public works, and infrastructure replacement. It is the Council's goal to see that increases to the levy are minimized while level of service is maintained.

#### Profile of the Government

The Village of Grand Rapids was incorporated on June 11, 1891, and became a statutory City on January 9, 1974. The City of Grand Rapids, the Itasca County seat, is located 180 miles north of Minneapolis and St. Paul, Minnesota, in the north central part of the state. The City is located in the heart of a resort and recreation area and is the major commercial service and industrial center. The City of Grand Rapids currently occupies a land area of 24.40 square miles and serves a population of 10,869. The City of Grand Rapids signed an Annexation Agreement with the Grand Rapids Township in 2000 and the City annexed the last area of the Township on January 1, 2010. The City of Grand Rapids is empowered to levy a property tax on both real and personal properties located within its boundaries. It is also empowered by state statute to extend its corporate limits by annexation. The City is the region's retail trade, health care, education and cultural center with a market draw of more than 40,000 people.

The City operates under a Council-Administrator form of government. Policy-making and legislative authority are vested in a governing Council consisting of the mayor and four other members. The governing Council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, and approving the hiring of City employees. The City Administrator is responsible for carrying out the policies and ordinances of the City Council and overseeing the day-to-day operations of the City. Council members serve four-year staggered terms, with two Council members elected every two years. The mayor is elected to serve a two-year term.

The City of Grand Rapids provides a full range of services, including police and fire protection, the construction and maintenance of highway, streets, and other infrastructure, recreational and cultural facilities, and general administrative services. In addition, the City also provides enterprise activities such as a golf course and storm water utility.

The City has two discretely presented component units, the Grand Rapids Economic Development Authority (GREDA) and the Grand Rapids Public Utilities Commission (GRPUC). Both governing boards are appointed by the City Council. The Council has the ability to approve or modify the GREDA's budget and overrule other decisions of the GREDA. The GREDA does not issue separate financial statements. The GRPUC provides electric power distribution system, water production treatment and distribution systems, and wastewater collection and treatment systems. The City guarantees the general obligation debt of the GRPUC. Separate financial statements are issued by the GRPUC.

The annual budget serves as the foundation for the City of Grand Rapids' financial planning and control. All agencies of the City of Grand Rapids are required to submit requests for appropriation to the City Administrator in May of each year for the following year's budget. The City Administrator uses these requests as the starting point for developing a proposed budget. The City Administrator meets with the Council to develop a budget. The Council is required to hold a public hearing on the proposed budget and certify an adopted final budget to the County Auditor by no later than December 28.

The budget is prepared by fund, function (e.g., public safety), and department (e.g., police). Department heads may make transfers of appropriations within a department. Transfer of appropriations between departments, however, require the special approval of the governing Council. Budget-to-actual comparisons are provided in this report for each individual government fund for which an appropriated annual budget has been adopted. For the general fund, this comparison is presented on page 88 as part of the financial statements for the government funds. For governmental funds other than the general fund, and with appropriated annual budgets, this comparison is presented in the governmental fund subsection of this report, shown on pages 126-134.

#### Local economy

A major element of the local economy is forestry and its related products and activities. The UPM Kymmene Blandin Paper Mill, one of the City's largest employers, operates in the City of Grand Rapids. Even through our recent recession, Blandin continued to be one of few paper production facilities, nationwide, maintaining a full order sheet and delivering a profit to the parent company. Grand Rapids is also home to All Season Vehicles, Inc., now owned by Terex Corporation, several state education and governmental agencies, and is the site of Itasca County government operations. Many resorts in the area contribute heavily to the local economy. County, State, and National Forests are located within Itasca County. The City is the regional headquarters for the Minnesota Department of Natural Resources.



#### FINANCE DEPARTMENT

420 NORTH POKEGAMA AVENUE. GRAND RAPIDS. MINNESOTA 55744-2662

June XX, 2014

Honorable Mayor, Members of the City Council, and Citizens of the City of Grand Rapids:

The Comprehensive Annual Financial Report (CAFR) for the City of Grand Rapids for the fiscal year ended December 31, 2013, is hereby submitted. Minnesota State Statutes require that local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformance with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. This requirement has been met by the engagement of the firm of HLB Tautges Redpath, Ltd. and their report is included in the financial section of this report.

This report consists of management's representations concerning the finances of the City of Grand Rapids. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Grand Rapids has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of Grand Rapids' financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Grand Rapids' comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Grand Rapids' financial statements have been audited by HLB Tautges Redpath, Ltd., a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City of Grand Rapids for the fiscal year ended December 31, 2013, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. The independent auditor concluded, based on the audit, that there was a reasonable basis for rendering an unqualified ("clean") opinion that the City of Grand Rapids' financial statements for the fiscal year ended December 31, 2013, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complement this letter of transmittal and should be read in conjunction with it.

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### **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

#### OF THE

## CITY OF GRAND RAPIDS, MINNESOTA

For The Year Ended December 31, 2013

Prepared by:

Finance Department

Barbara Baird Finance Director



## CITY OF GRAND RAPIDS

## Legislation Details (With Text)

| Date                     | Ver. Action By   |          |   |               | ion                              | Result |
|--------------------------|--|----------|---|---------------|----------------------------------|--------|
|                          | Grand Rapids - Final Issued Proofed Draft IC and LC 4-23-14.pdf                      |          |   |               |                                  |        |
|                          | Grand Rapids - Final Draft Issued AML 4-23-14.pdf                                    |          |   |               |                                  |        |
| Attachments:             | Grand Rapids - Final Draft CAFR 4-23-14.pdf  |          |   |               |                                  |        |
| Code sections:           |  |          |   |               |                                  |        |
| Indexes:                 |  |          |   |               |                                  |        |
| Sponsors:                |  |          |   |               |                                  |        |
| Title:                   | Financial Statement Presentation by David J. Mol, Partner, HLB Tautges Redpath, Ltd. |          |   |               |                                  |        |
| On ag <mark>enda:</mark> | 4/28/2014  |          |   | Final action: |                                  |        |
| File created:            | 4/10/2014  |          |   | In control:   | City Council Work Session        |        |
| Туре:                    | Agenda Item  |          |   | Status:       | CC Worksession                   |        |
| File #:                  | 14-0412  | Version: | 1 | Name:         | Financial Statement Presentation |        |

Financial Statement Presentation by David J. Mol, Partner, HLB Tautges Redpath, Ltd.

#### **Background Information:**

Attached please find the following reports that will be discussed at the Council work session on Monday, April 28, 2014:

- -Audit Management Letter
- -Draft Comprehensive Annual Financial Report (CAFR)
- -Draft Independent Auditor's Report on Compliance and on Internal Controls
- -Draft State Legal Compliance Report

Mr. Dave Mol, Partner, HLB Tautges Redpath, Ltd. will be here on Monday April 28, 2014 to make a presentation to the City Council of the audited financial statements, the Management Letter, Report on Compliance and Internal Controls, and State Legal Compliance at the 4:00 p.m. work session.

If time is limited for you, please review the Audit Management Letter. This report gives a concise overview of the 2013 City of Grand Rapids' financial health.

Hard copies will be available Friday for your review.

The draft reports will be finalized when we receive the Public Utilities audited financial statements.



## **CITY OF GRAND RAPIDS**

## Meeting Agenda Full Detail

### **City Council Work Session**

| Monday, April 28, 2014 | 4:00 PM | Conference Room 2A |
|------------------------|---------|--------------------|
|                        |         |                    |

CALL TO ORDER: Pursuant to due notice and call thereof a Special Meeting/Worksession of the Grand Rapids City Council will be held on Monday, April 28, 2014 at 4:00 p.m. in Conference Room 2A, 420 North Pokegama Avenue, Grand Rapids, Minnesota.

CALL OF ROLL: On a call of roll, the following members were present:

**Discussion Items** 

| 1. | <u>14-0412</u> | Financial Statement Presentation by David J. Mol, Partner, HLB Tautges Redpath, Ltd. |   |  |  |  |
|----|----------------|--|---|--|--|--|
|    |                | Attachments:   | Grand Rapids - Final Draft CAFR 4-23-14.pdf                     |  |  |  |
|    |                |  | Grand Rapids - Final Draft Issued AML 4-23-14.pdf               |  |  |  |
|    |                |  | Grand Rapids - Final Issued Proofed Draft IC and LC 4-23-14.pdf |  |  |  |

2. <u>14-0454</u> Review regular meeting agenda.

#### ADJOURN

ATTEST: Tom Pagel, City Administrator